Potential Amendments to District Rule 4354 (Glass Melting Furnaces)

November 4, 2021 San Joaquin Valley Air Pollution Control District

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## Valley's Air Quality Challenges

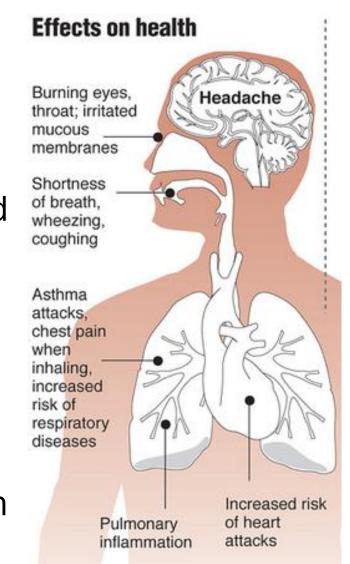
- Valley's challenges in meeting federal air quality standards unmatched due to unique geography, meteorology, and topography
- Valley designated as "Extreme" non-attainment of the 8-hour Ozone NAAQS; "Serious" non-attainment of federal standards for fine particulate matter (PM2.5)
  - Substantial emission reductions needed to achieve federal standards – need to go beyond already strict control limits
- Combustion is a significant source of NOx emissions, primary precursor to ozone and PM2.5 formation
  - Comprehensive strategy in 2018 PM2.5 Plan includes commitment to reduce emissions from mobile sources and a number of stationary source categories, including glass melting furnaces





#### Health Benefits of Reducing Emissions in the Valley

- Exposure to PM2.5 and Ozone linked to a variety of health issues, including (but not limited to):
  - Asthma, chronic bronchitis, irregular heartbeat, and respiratory/cardiovascular hospitalizations
- District implements control measures to lower direct and precursor emissions throughout the Valley
  - NOx emissions are key precursor to formation of ammonium nitrate, which is large portion of total PM2.5 winter
  - NOx is also chemical precursor to formation of Ozone
- Proposed rule amendment will support goal of attaining health-based federal ambient air quality standards for both PM2.5 and Ozone, and help to protect public health





# **Glass Melting Facilities in San Joaquin Valley**

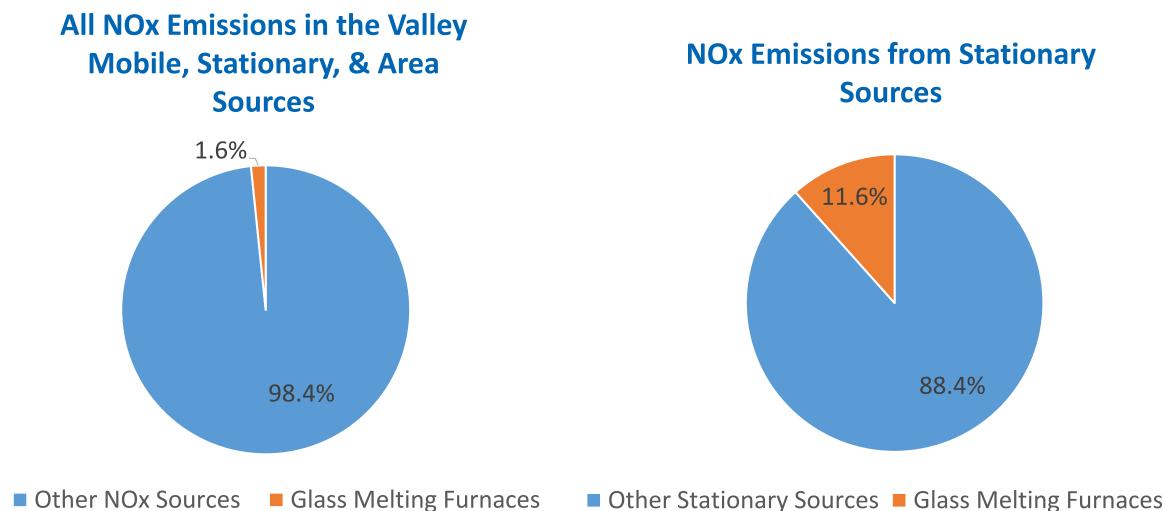
- Valley home to six glass-making facilities with glass melting furnaces
  - <u>Container glass</u>: Any glass manufactured by pressing, blowing in molds, rolling, or casting (i.e. into bottles)
  - <u>Fiberglass</u>: Material consisting of fine filaments of glass
  - <u>Flat glass</u>: Glass produced by the float, sheet, rolled, or plate glass process used in windows, windshields, etc.







## NOx Emissions from Glass Melting Furnaces in the Valley





#### Rule 4354 Overview

- District Rule 4354 first adopted September 14, 1994
  - -Sixth generation rule
- Rule limits emissions of NOx, CO, VOC, SOx, and PM10 from glass melting furnaces
  - Through rule requirements, NOx emissions reduced by 75% to date
- Control technology required for glass melting furnaces to meet existing stringent limits
  - Rule requirements approved as meeting Most Stringent Measures (MSM) by U.S. EPA in July, 2020
- Specific types of glass melting furnaces have different limits, due to variations in the glass production process, residency time in the furnace, temperature requirements, etc.

# Commitments from 2018 PM2.5 Plan

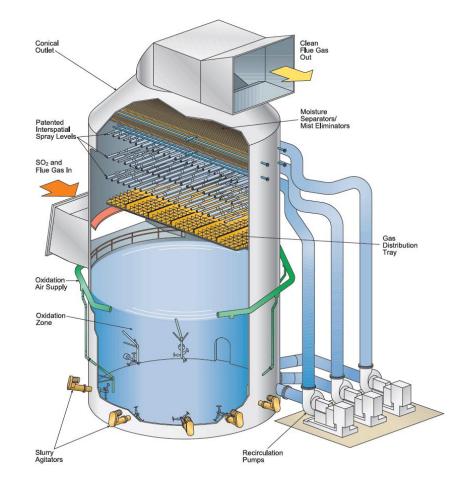
- Per 2018 PM2.5 Plan commitments, District pursuing potential opportunities to reduce NOx from container glass furnaces, as technologically and economically feasible – Proposing lowering NOx limit from 1.5 lb/ton to
  - between 1.0-1.2 lb/ton glass pulled or lower, based on rolling 30-day average
- District also evaluating feasibility of lower NOx emission limits for other glass melting furnaces





#### **Current NOx Controls In Use At Valley Glass Plants**

- Selective Catalytic Reduction (SCR)
  - Advanced active emissions control system that injects an ammonia-type reagent into a catalyst in the exhaust stream
- Oxy-Fuel fired furnaces
  - Furnace technology adds oxygen to fuel and reduces NOx emissions by minimizing the availability of nitrogen in combustion process
- Selective Non Catalytic Reduction (SNCR)
  - Reduces NOx through injection of reducing agent into exhaust stream





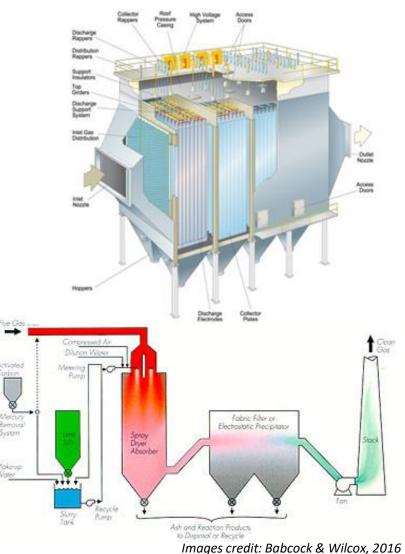
#### **Additional Controls In Use At Valley Glass Plants**

#### Particulate Matter Control Technologies

- Electrostatic Precipitator (ESP)
  - Removes particles from a gas stream by using electrical energy to charge particles and attract them to oppositely charged collector plates
- -Ceramic filter system
  - Removes particles from gas stream through direct impaction

#### SOx Control Technologies

- Dry Scrubber Systems
- -Semi-dry Scrubbers Systems
  - Powdered alkaline sorbent injected into exhaust stream to reduce sulfur compound emissions





# **Further NOx Control Technology Under Evaluation**

- Ceramic Catalytic Filters – Tri-Mer UltraCat Catalytic Filter System
- Oxy-Fuel Combustion
- Selective Catalytic Reduction (SCR)
- Combination of control technologies





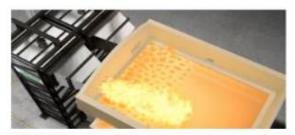




Image credit: Praxair, 2016



## **Cost Assessment of Further Control Technology**

#### Sources for costs

- Actual costs provided by facilities, engineering estimates, and control technology vendors & manufacturers
- -Various sources for the cost of electricity, fuel, and replacement parts
- Cost factors from EPA's Office of Air Quality Planning and Standards
- Staff held virtual meetings with facilities, vendors, manufacturers, and other stakeholders to gather cost figures

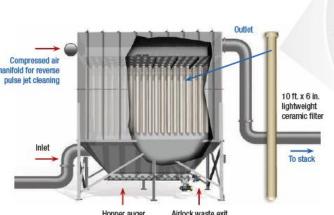


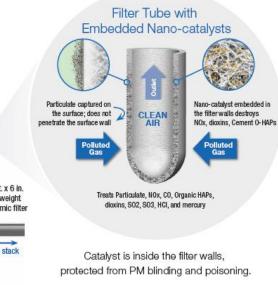
# **Ceramic Catalytic Filter**

- Ceramic Catalytic Filters
  - Tri-Mer UltraCat Catalytic Filter System; controls PM, SOx, NOx, and more with a single integrated system
  - Total Capital Cost:
    - \$5M (housing already installed)-\$17.5M (full system cost)
  - -Operation & Maintenance Cost:
    - \$600K \$2.4M

#### System Architecture

Ceramic fiter tube wall is 3/4" thick with catalyst embedded throughout the wall. Filters are self-supporting without filter cages, and have a service life of 5 to 10 years.

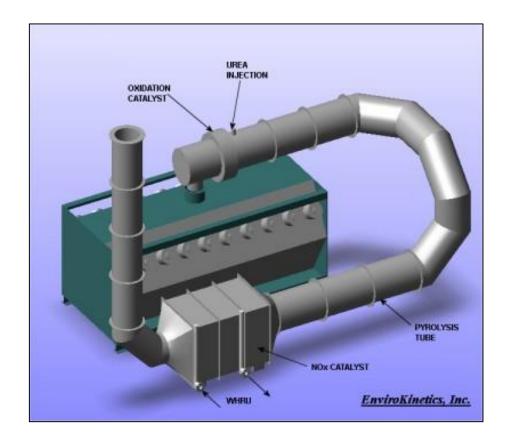






## **Selective Catalytic Reduction**

- Selective Catalytic Reduction (SCR)
  - Reduces NOx emissions through injection of ammonia type reagent into furnace
  - Total Capital Cost: \$2M-\$6.9M
  - -Operation & Maintenance Cost: \$600K-1M





# **Oxy Fuel Combustion**

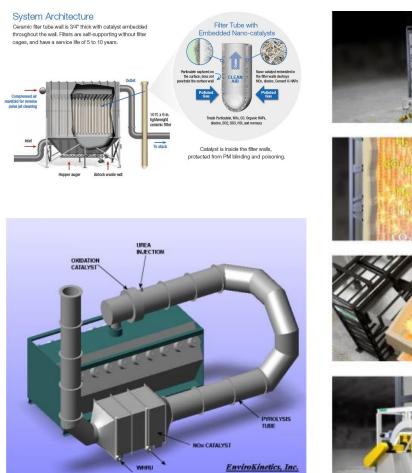
- Oxy-Fuel Combustion
  - Adds oxygen to fuel and reduces
    NOx emissions by minimizing the availability of nitrogen
  - -Total Capital Cost: \$24M
  - Operation & Maintenance Cost: ~\$3.1M





## **Combination of Controls**

 Combination of control technologies such as Oxyfuel and Ceramic Catalyst Filtration have the potential to achieve significantly lower emission limits







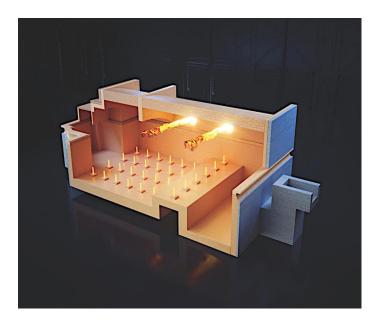






# **Electric Furnace Technology Evaluation**

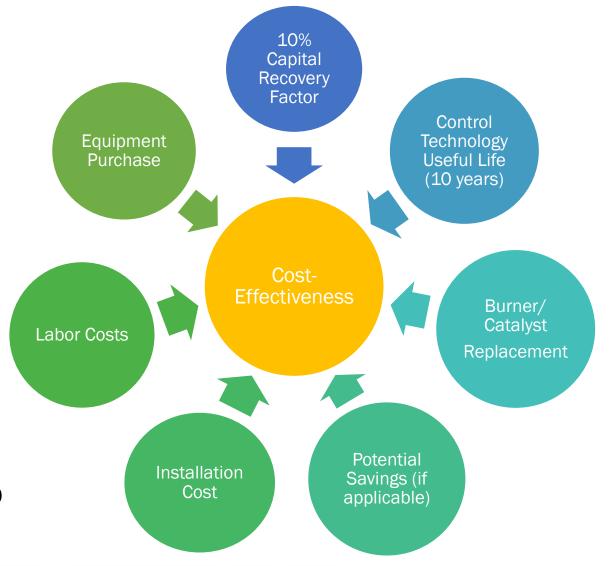
- District in process of conducting analysis of potential feasibility of conversion to electric furnace technology
- Preliminary analysis shows:
  - Electric furnaces not available in size needed to support plant production throughput levels
  - Commercially available technology does not support use of recycled glass
  - Current electric furnace design not suitable for flat glass production
  - More than 10 MW of electrical capacity needed to replace one furnace at Valley plant (enough to power 2,600 homes for a year)
  - Significant cost of electricity to operate electric furnaces
  - Life of electric furnaces significantly shorter than traditional
- District continuing to evaluate electric furnace technology





## **Cost-Effectiveness (CE) Analysis**

- Cost-Effectiveness is cost (capital and annual) over emission reductions for the life of the equipment (\$/ton)
- Two major cost elements
  - Capital Costs (Equipment, Infrastructure, Engineering, Installation, Tax, Freight)
  - Annual Costs (Operation & Maintenance)
- Emission reductions based on current emission levels (baseline) to proposed emission limit





# Rule 4354 Amendments Under Consideration: Container Glass Melting Furnaces

- District proposing to lower existing NOx emissions limits with phased compliance schedule for container glass facilities
  - Current NOx limit 1.5 lb/ton glass pulled
  - Proposed Phase I limit of 1.1 lb-NOx/ton glass pulled based on rolling 30-day avg. (Jan. 1, 2024 compliance deadline)
  - Proposed Phase II limit of 0.75 lb-NOx/ton glass pulled based on rolling 30-day avg.
    - Phase-in by furnace rebuild schedule starting January 1, 2024, no later than December 31, 2029
- Proposing to lower existing PM10 emission limits
  - Current limit 0.5 lb/ton glass pulled
  - Proposed limit of 0.2 lb/ton glass pulled based on 24-hr block avg. (2024)
- Proposing to lower existing SOx emission limits
  - Current rule limit for SOx 1.1 lb/ton glass pulled
  - Proposed limit of 0.8 lb/ton glass pulled on 30-day avg. (2024)

# Rule 4354 Amendments Under Consideration: Flat Glass Melting Furnaces

- District proposing to lower existing NOx emissions limits with phased compliance schedule for flat glass facilities:
  - -Current NOx rule limit:
    - 3.2 lb/ton glass pulled (2.9 for Early Enhanced Schedule) on 30-day average
    - 3.7 lb/ton glass pulled (3.4 for Early Enhanced Schedule) on 24-hr block avg.
  - Proposed Phase I limit January 1, 2024 compliance deadline
    - 2.5 lb/ton glass pulled on 30-day rolling avg.
    - 2.8 lb/ton glass pulled on 24-hr block avg.
  - Proposed Phase II limit phase in by furnace rebuild schedule starting
    - January 1, 2024, no later than December 31, 2029
      - 1.5 lb/ton glass pulled on 30-day rolling avg.
      - 1.7 lb/ton glass pulled on 24-hr block avg.



## Rule 4354 Amendments Under Consideration: Flat Glass Melting Furnaces (cont'd)

- Lower existing PM10 emission limits compliance by January 1, 2024
  - -Current limit 0.7 lb/ton glass pulled based on 24-hr block avg.
  - Proposed limit of 0.2 lb/ton glass pulled based on 24-hr block avg.
- No proposed changes to SOx limits for flat glass melting furnaces
  - Facilities already employing maximum control feasible to reduce SOx emissions
  - Further SOx emissions control not technologically feasible based on plant design and NOx control systems



#### **Estimated Emission Reductions**

Glass Type	NOx Emission Reductions (tons/day)
Container Glass	0.464
Flat Glass	0.568
TOTAL	1.032
Glass Type	SOx Emission Reductions (tons/day)
Container Glass	0.230
TOTAL	0.230
Glass Type	PM10 Emission Reductions (tons/day)
Container Glass	0.042
Flat Glass	0.087
TOTAL	0.129

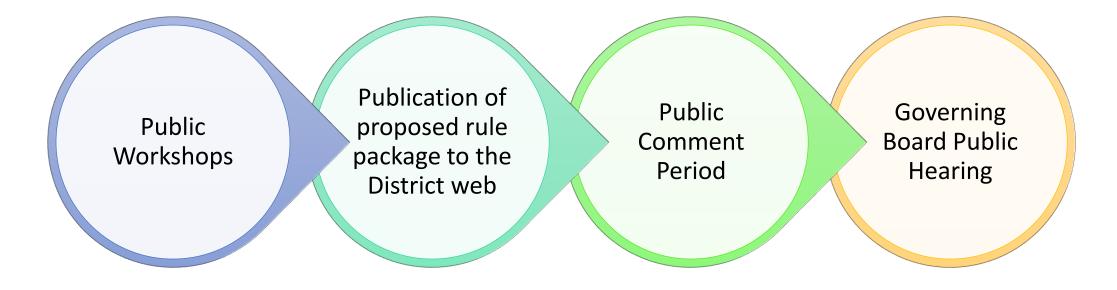


# **Next Steps**

- Requesting comments on rule concepts by November 11, 2021 for incorporation into final draft rule
  - Comments welcomed through public hearing date
  - Governing Board Meeting anticipated December 16, 2021
- Continued analysis of costs, cost-effectiveness of various controls, and feasibility of control requirements
- Socioeconomic Impact Analysis being finalized by third-party consultant to evaluate the regional economic impacts of proposed amendments
- Ongoing public engagement process



#### Next Steps: Public Engagement Process for Rule 4354 Amendments



Public Participation and Comment Invited throughout Process



#### Contact

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#### **Comments/Questions**

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