



APR 04 2012

Jennifer Meckel  
Lakeside Dairy  
c/o Provost & Pritchard  
130 North Garden Street  
Visalia, CA 93291-6362

**Re: Notice of Preliminary Decision - Authority to Construct**  
**Project Number: C-1100338**

Dear Ms. Meckel:

Enclosed for your review and comment is the District's analysis of Lakeside Dairy's application for an Authority to Construct for expanding their existing 3,025 milk cow (6,624 total head) dairy to 3,575 milk cow (8,154 total head) dairy, at 8180 Kent Ave, Hanford, CA 93230.

The notice of preliminary decision for this project will be published approximately three days from the date of this letter. Please submit your written comments on this project within the 30-day public comment period which begins on the date of publication of the public notice.

Thank you for your cooperation in this matter. If you have any questions regarding this matter, please contact Mr. Juscelino Siongco of Permit Services at (559) 230-5891.

Sincerely,



David Warner  
Director of Permit Services

DW:jms

Enclosures

**Seyed Sadredin**  
Executive Director/Air Pollution Control Officer

**Northern Region**  
4800 Enterprise Way  
Madesto, CA 95356-8718  
Tel: (209) 557-6400 FAX: (209) 557-6475

**Central Region (Main Office)**  
1990 E. Gettysburg Avenue  
Fresno, CA 93726-0244  
Tel: (559) 230-6000 FAX: (559) 230-6061

**Southern Region**  
34946 Flyover Court  
Bakersfield, CA 93308-9725  
Tel: 661-392-5500 FAX: 661-392-5585



APR 04 2012

Mike Tollstrup, Chief  
Project Assessment Branch  
Stationary Source Division  
California Air Resources Board  
PO Box 2815  
Sacramento, CA 95812-2815

**Re: Notice of Preliminary Decision - Authority to Construct**  
**Project Number: C-1100338**

Dear Mr. Tollstrup:

Enclosed for your review and comment is the District's analysis of Lakeside Dairy's application for an Authority to Construct for expanding their existing 3,025 milk cow (6,624 total head) dairy to 3,575 milk cow (8,154 total head) dairy, at 8180 Kent Ave, Hanford, CA 93230.

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Hanford Sentinel

**NOTICE OF PRELIMINARY DECISION  
FOR THE PROPOSED ISSUANCE OF  
AN AUTHORITY TO CONSTRUCT**

NOTICE IS HEREBY GIVEN that the San Joaquin Valley Unified Air Pollution Control District solicits public comment on the proposed issuance of Authority to Construct to Lakeside Dairy for expanding their existing 3,025 milk cow (6,624 total head) dairy to 3,575 milk cow (8,154 total head) dairy, at 8180 Kent Ave, Hanford, CA 93230.

The analysis of the regulatory basis for this proposed action, Project #C-1100338, is available for public inspection at [http://www.valleyair.org/notices/public\\_notices\\_idx.htm](http://www.valleyair.org/notices/public_notices_idx.htm) and the District office at the address below. Written comments on this project must be submitted within 30 days of the publication date of this notice to **DAVID WARNER, DIRECTOR OF PERMIT SERVICES, SAN JOAQUIN VALLEY UNIFIED AIR POLLUTION CONTROL DISTRICT, 1990 EAST GETTYSBURG AVENUE, FRESNO, CA 93726.**

**San Joaquin Valley Air Pollution Control District  
Authority to Construct  
Application Review  
Expansion of a Dairy**

Facility Name:	Lakeside Dairy	Date:	March 8, 2012
Mailing Address:	3515 Avenue 228 Tulare CA 93274	Engineer:	Juscelino Siongco
Contact Person:	Jennifer Meckel	Lead Engineer:	Martin Keast
Telephone:	(559) 636-1166		
Application #s:	C-6911-1-3, -2-3, -7-4, -3-3, and -9-3		
Project #:	C-1100338		
Deemed Complete:	April 20, 2010		

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**I. Proposal**

Lakeside Dairy requests Authorities to Construct (ATC) permits to expand their existing 3,025 milk cows (6,624 total head) dairy operation to 3,575 milk cows (8,154 total head) (see Appendix A for current dairy permits).

The dairy will add 550 milk cows, 110 dry cows, and 870 support stock [249 large heifers (15-24 months), 199 medium heifers (7-14 months), 100 small heifers (3-6 months), and 322 calves (under 3 months)]. The additional animals can be accommodated within the current cow milking, cow housing, and liquid manure handling system.

**II. Applicable Rules**

Rule 2010 Permits Required (12/17/92)  
Rule 2201 New and Modified Stationary Source Review Rule (4/21/11)  
Rule 2520 Federally Mandated Operating Permits (6/21/01)  
Rule 2550 Federally Mandated Preconstruction Review for Major Sources of Air Toxics (6/18/98)  
Rule 4101 Visible Emissions (2/17/05)  
Rule 4102 Nuisance (12/17/92)  
Rule 4550 Conservation Management Practices (CMP) (8/19/04)  
Rule 4570 Confined Animal Facilities (CAF) (10/21/10)  
CH&SC 41700 Health Risk Assessment  
CH&SC 42301.6 School Notice  
Senate Bill 700 (SB 700)  
California Environmental Quality ACT (CEQA)

### **III. Project Location**

The facility is located at 8180 Kent Ave, Hanford, in Kings County. The equipment is not located within 1,000 feet of the outer boundary of a K-12 school. Therefore, the public notification requirement of California Health and Safety Code 42301.6 is not applicable to this project.

### **IV. Process Description**

The primary function of Lakeside Dairy is the production of milk, which is used to make products for human consumption. Production of milk requires a herd of mature dairy cows that are lactating. In order to produce milk, the cows must be bred and give birth. The gestation period for a cow is 9 months, and dairy cows are bred again 4 months after calving. Thus, a mature dairy cow produces a calf every 12 to 14 months, which is why there will be different ages and types of cows at a typical dairy, including calves, heifers, lactating cows, dry cows, and mature bulls.

The milk cows at a dairy usually generate anywhere from 130 to 150 pounds of manure per day. Manure accumulates in confinement areas such as barns, open corrals (dry lots), and the milking center. Manure is primarily deposited in areas where the herd is fed and given water. How the manure is collected, stored and treated depends directly on the manure management techniques used at a particular dairy.

Dairy manure is collected and managed as a liquid, a semi-solid or slurry, and a solid. Manure with a total solids or dry matter content of 20% or higher usually can be handled as a solid while manure with a total solids content of 10% or less can be handled as a liquid.

#### Cow Housing

The existing dairy currently houses 3,025 in freestalls with flush lanes. In freestall barns, cows are grouped in large pens with free access to feed bunks, water, and stalls for resting. A standard freestall barn design has a feed alley in the center of the barn separating two feed bunks on each side. All support stock are housed in open corrals with flushed lanes. An open corral is a large open area where cows are confined with unlimited access to feed and water. The open corrals at this dairy include structures that provide shade for all animals except the dry cows. The dairy proposes to increase the herd size at the dairy without changing the housing and manure management practices.

#### Special Needs Housing

The special needs area serves the gestating cows at the dairy or any cows that are in need of medical condition. This area acts as a veterinary area. It is also the area in which cows are given special attention as they progress from dry cow, a mature cow that is gestating and not lactating, to maternity, to milking status or until their health improves.

#### Milking Parlor

The milking parlor is a separate building, apart from the lactating cow confinement. The milking parlor is designed to facilitate changing the groups of cows milked and to allow workers access to the cows during milking. A holding area confines the cows that are ready for milking. The

holding area is covered with open sides and is part of the milking parlor, which in turn, is located in the immediate vicinity of the cow housing. The cows at this dairy are milked in one 80-stall rotary milk barn and one 32-stall hospital barn. The lactating cows will be milked two to three times per day in the milking parlor. The milking parlor will have concrete floors sloped to a drain. Manure that is deposited in the milking parlor will be sprayed or flushed into the drain using fresh water after each milking. The effluent from the milking parlor will be carried through pipes to the lagoon system.

### Processing Pits

The existing dairy has one processing pit. A processing pit is a small basin that temporarily stores the flush water from the milking parlor and the freestall flush system. The processing pit allows this water to be reused to flush the concrete feed lanes in the freestall barns and the open corrals. After each flush, the flush water, including the waste from the feed lanes, is returned to the processing pit to be recycled in the next flush. As the volume of flush water in the processing pit increases, pumps and agitators are turned on. The agitators mix the contents in the processing pit so that the solids in the processing pit do not settle. The stored flush water is then pumped over a mechanical separator to remove the fibrous solids prior to the lagoon. This is done daily or several times a day to prevent excessive solids buildup and to ensure that the water used for flushing the freestalls and open corrals are relatively clean. The processing pit decreases the amount of piping and energy required by recycling the flush water and pumping water from a central location. The dairy will have one processing pit and will be constructed to have a maximum retention time of one day. When the volume of liquid in the processing pit exceeds the preset levels, the liquid manure from that pit will be pumped to the mechanical separators, which are located near the treatment lagoon and storage pond.

### Solids Separation (Mechanical Separator and Settling Basins)

The liquid manure handling system at this dairy includes one mechanical separator and four settling basins for solids separation. The facility proposes to flush the freestalls four times a day and the open corrals twice a day. Flush water will be collected in the processing pit where it will be pumped through a mechanical separator before entering one of four gravity separation basins. Settling basins are structures designed to separate solids from liquid manure by sedimentation. The inflow of manure is restricted to allow some of the solids to settle out. The liquids from the settling basins will gradually drain to the treatment lagoons. Solids remaining in the settling basins are left to dry and then are removed. Because the mechanical separator removes the majority of solids from the liquid manure stream prior to the settling basins, removal of solids from the settling basins is rarely required. The separated solids from the mechanical separators will be stacked on a concrete pad to promote drainage. The separated solids from the mechanical separators and the settling basins will either be immediately incorporated into cropland or stored for use as fertilizer or bedding in the freestalls.

Solids separation removes material from the waste stream that would prematurely fill a lagoon or storage pond. A settling basin achieves a solids removal rate of 40-70% and a mechanical separator achieves a solids removal rate of 20-50%. The efficiency of treatment would decrease without separation, resulting in more odors and potentially more VOC emissions from the liquid manure handling system. Most of the separated solids are fibrous material that leads to excessive sludge buildup or the formation of crusts on the surface of the storage ponds, both of which interfere with pumping operations. Separation reduces the land area required when

designing a liquid manure treatment system since the volume to be treated is less. As a final benefit, the separated solids may be recycled and used for soil amendments, re-feeding, bedding, etc.

### Manure Stock Piles (Storage)

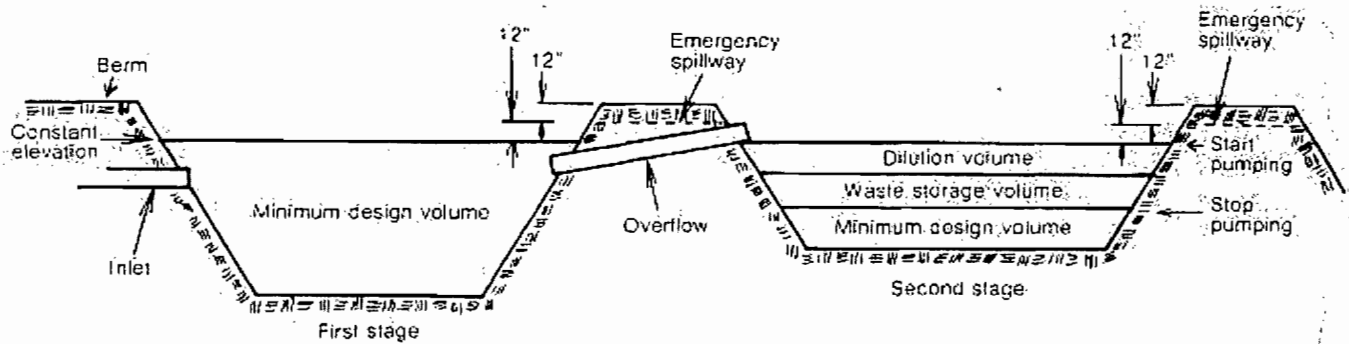
The solid manure stockpiled at this dairy will include the separated solids from the mechanical separator and the manure from the corrals. The scraped manure will either be immediately applied and incorporated into cropland at the dairy or will be dried and stockpiled for use as fertilizer at a later time. The separated solids will be dried and used as fertilizer or as bedding in the freestalls. The applicant proposes to cover the separated solid piles with weatherproof coverings from October through May, so that the solids will remain dry until it is ready to be used.

### Anaerobic Treatment Lagoon

An anaerobic treatment lagoon is a waste treatment lagoon that is designed to facilitate the decomposition of manure by microbes in the absence of oxygen. This process of anaerobic decomposition results in the preferential conversion of organic compounds in the manure into methane, carbon dioxide, and water rather than intermediate metabolites (VOCs). The National Resource Conservation Service (NRCS) California Field Office Technical Guide Code 359 - Waste Treatment Lagoon specifies the following criteria for anaerobic treatment lagoons:

- 1) Minimum treatment volume – The minimum design volume must account for all potential sludge, treatment, precipitation, and runoff volumes;
- 2) Minimum hydraulic retention time – The retention time of the material in the lagoon must be adequate to provide environmentally safe utilization of waste;
- 3) Maximum Volatile Solids (VS) loading rate – The VS loading rate shall be based on maximum daily loading considering all waste sources that will be treated by the lagoon. The suggested loading rate for the San Joaquin Valley is 6.5-11 lb-VS/1000 ft<sup>3</sup>/day depending on the type of system and solids separation; and
- 4) Minimum operating depth of at least 12 feet – Maximizing the depth of the lagoon has the following advantages: 1) The surface area in contact with the atmosphere is minimized, which will reduce volatilization of air pollutants; 2) The smaller surface area reduces the effects of the environment on the lagoon, which provides a more stable and favorable environment for anaerobic bacteria; 3) There is better mixing of lagoon due to rising gas bubbles; 4) and A deeper lagoon requires less land for the required treatment volume.

The liquid manure handling system consists of an anaerobic treatment lagoon system designed in accordance with the specifications set forth in NRCS practice standard 359. The anaerobic treatment lagoon system consists of two stages, a treatment lagoon (primary lagoon) and a storage pond (secondary lagoon). The effluent from the treatment lagoon (460'x550'x20') overflows into the storage pond/secondary lagoon (610'x550'x20'), which is designed for liquid storage. The liquid level of the storage pond/secondary lagoon fluctuates and can be emptied when necessary. Effluent from the storage pond is used for the irrigation of cropland. All the liquid manure at the dairy is pumped to the anaerobic treatment lagoon system.



### Storage Pond/Secondary Lagoon

The existing dairy currently has one storage pond designed for temporary collection and storage of organic waste. Storage ponds are designed to have a storage period of about 90 to 180 days and may be completely emptied when pumped. Storage ponds are designed to have sufficient volume to hold all of the following: all manure and wastewater accumulated at the dairy for a period of 120 days; normal precipitation and any drainage to the lagoon system minus evaporation from the surface of lagoons; and precipitation during a 25 year, 24 hour storm event.

### Covered Lagoon Anaerobic Digester

Pursuant to Section 5.3 of the Settlement Agreement (9/20/2004) between the District and the Western United Dairyman and the Alliance of Western Milk Producers Inc., installation of an anaerobic digester will only be required if this technology is proven effective in reducing emissions and is required by the final Dairy BACT Guideline.<sup>1</sup> The applicant is not proposing to install a lagoon cover at this time.

## **V. Equipment Listing**

### **C-6911-3**

#### Pre-Project Equipment Description:

C-6911-3-4: 3,025 COW MILKING OPERATION WITH ONE 80 STALL ROTARY MILK PARLOR AND ONE 32 STALL HOSPITAL MILKING BARN

#### Proposed Modification:

Add 550 milk cows for a total of 3,575 milk cows

#### Post Project Equipment Description:

C-6911-3-3: 3,575 COW MILKING OPERATION WITH ONE 80 STALL ROTARY MILK PARLOR AND ONE 32 STALL HOSPITAL MILKING BARN

### **C-6911-1**

<sup>1</sup> Settlement Agreement. Western United Dairyman, Alliance of Western Milk Producers v. San Joaquin Valley Air Pollution Control District, settled in the Fresno Superior Court September 2004 (<http://www.valleyair.org/busind/pto/dpaq/settlement.pdf>)



Pre-Project Equipment Description:

C-6911-1-4: COW HOUSING – 3,025 MILK COWS NOT TO EXCEED A COMBINED TOTAL OF 3,630 MATURE COWS (MILK AND DRY); 2,994 TOTAL SUPPORT STOCK (HEIFERS); AND 7 FREESTALLS WITH FLUSH/SCRAPE SYSTEM

Proposed Modification:

Increase herd size with the addition of 550 milk cows, 110 dry cows, and 870 support stock.

Post Project Equipment Description:

C-6911-1-3: COW HOUSING – 3,575 MILK COWS NOT TO EXCEED A COMBINED TOTAL OF 4,290 MATURE COWS (MILK AND DRY); 3,864 TOTAL SUPPORT STOCK (HEIFERS); AND 7 FREESTALLS WITH FLUSH/SCRAPE SYSTEM

**C-6911-2**

Pre-Project Equipment Description:

C-6911-2-5: LIQUID MANURE HANDLING SYSTEM CONSISTING OF ONE PROCESSING PIT AND FOUR SETTLING BASINS; TWO MECHANICAL SEPARATORS; ONE ANAEROBIC TREATMENT LAGOON (460X550X20) AND ONE STORAGE POND; MANURE IS LAND APPLIED THROUGH FLOOD IRRIGATION AND FURROW IRRIGATION

Proposed Modification:

Increase herd size with the addition of 550 milk cows, 110 dry cows, and 870 support stock.

Post Project Equipment Description:

C-6911-2-3: LIQUID MANURE HANDLING SYSTEM CONSISTING OF ONE PROCESSING PIT AND FOUR SETTLING BASINS; TWO MECHANICAL SEPARATORS; ONE ANAEROBIC TREATMENT LAGOON (460X550X20) AND ONE STORAGE POND; MANURE IS LAND APPLIED THROUGH FLOOD IRRIGATION AND FURROW IRRIGATION

**C-6911-7**

Pre-Project Equipment Description:

C-6911-7-3: SOLID MANURE HANDLING CONSISTING OF MANURE STOCK PILES; SOLID MANURE APPLICATION TO LAND OR HAULED OFFSITE

Proposed Modification:

Increase herd size with the addition of 550 milk cows, 110 dry cows, and 870 support stock.

Post Project Equipment Description:

C-6911-7-4: SOLID MANURE HANDLING CONSISTING OF MANURE STOCK PILES; SOLID MANURE APPLICATION TO LAND OR HAULED OFFSITE

### **C-6911-9**

#### Pre-Project Equipment Description:

C-6911-9-2: FEED STORAGE AND HANDLING CONSISTING OF COMMODITY BARNs AND SILAGE PILES

#### Proposed Modification:

Increase herd size with the addition of 550 milk cows, 110 dry cows, and 870 support stock.

#### Post Project Equipment Description:

C-6911-9-3: FEED STORAGE AND HANDLING CONSISTING OF COMMODITY BARNs AND SILAGE PILES

## **VI. Emission Control Technology Evaluation**

PM<sub>10</sub>, VOC, NH<sub>3</sub>, and H<sub>2</sub>S are the major pollutants of concern from dairy operations. Gaseous pollutant emissions at a dairy result from the ruminant digestive processes (enteric emissions), decomposition and fermentation of feed and decomposition of organic material in the manure. Volatile Organic Compounds (VOCs) are formed as intermediate metabolites when organic matter in manure degrades. Ammonia volatilization is the result of the microbial decomposition of nitrogenous compounds in manure. The quantity of enteric emissions depends directly on the number and types of cows. Hydrogen sulfide and other reduced sulfur compounds are produced as manure decomposes anaerobically. There are two primary sources of sulfur in animal manures. One is the sulfur amino acids contained in the feed. The other is inorganic sulfur compounds, such as copper sulfate and zinc sulfate, which are used as feed additives to supply trace minerals and serve as growth stimulants. A possible third source of sulfur in some locations is trace minerals in drinking water. The quantity of emissions from manure decomposition depends on the amount of manure generated, which also depends on the number and types of cows. Therefore, the total herd size and composition is the critical factor in quantifying emissions from a dairy.

Various management practices are used to control emissions at this dairy. These practices include frequent flushing, frequent scraping of open corrals, and removal of manure from paved areas such as the milk parlor, feed lanes, and walkways.

#### Milking Parlor (C-6911-3)

This dairy uses a flush/spray system to wash out the manure from the milking parlor after each group of cows is milked. Since the milking parlor is constantly flushed, there will be no particulate matter emissions from the milking parlor. Manure, which is a source of VOC emissions, is removed from the milking parlor many times a day by flushing after each milking. Because of ammonia's high affinity for and solubility in water, volatilization of ammonia from the milking parlor will also be reduced by flushing after each milking.

### Cow Housing (C-6911-1)

All of the milk cows will be housed in freestall barns with concrete lanes. Particulate matter emissions from freestall barns are greatly reduced because the cows will be on a paved surface rather than on dry dirt. Additionally, the flushing of the freestall lanes creates a moist environment, which further decreases particulate matter emissions. The dry cows and heifers will all be housed in open corrals with concrete flush lanes. The open corrals at this dairy are equipped with shades. Providing shade for the animals reduces movement and unnecessary activity during hot weather, which reduces PM<sub>10</sub> emissions. The surfaces of exercise corrals for the freestalls and the corrals will be scraped in the morning hours on a weekly basis except during wet conditions. Frequent scraping of the corrals will reduce the amount of dry manure on the corral surfaces that may be pulverized by the cows' hooves and emitted as PM<sub>10</sub>. This practice will also reduce the chance of anaerobic conditions developing in the manure pack of the corral surface, potentially reducing VOC emissions. In addition, the applicant has proposed to sprinkle water over 56% of the heifer corral area to match the evaporation rate.

The lanes and walkways in the freestalls will be flushed four times per day and the lanes and walkways in the corrals will be flushed twice per day. Manure, which is a source of emissions, will be removed from the freestall and corral lanes by flushing. Because of ammonia's high affinity for and solubility in water, flushing the corral lanes and walkways will also reduce volatilization of ammonia from the manure deposited in the corral lanes.

All animals housed at this dairy will be fed in accordance with National Research Council (NRC) guidelines using routine nutritional analysis for rations. Feeding the cows in accordance with NRC guidelines minimizes undigested protein and other undigested nutrients in the manure, which would emit NH<sub>3</sub> and VOCs upon decomposition. Refused feed will be removed from the feed lanes on a daily basis to minimize gaseous emissions from decomposition. The surface area of silage exposed to the atmosphere will be minimized by enclosing silage or covering it with tarps, except for the face of the pile where feed is being removed.

Windbreaks/shelterbelts are established on the entire perimeter of the heifer corrals and on the entire east and south boundaries of the dairy. Windbreaks/shelterbelts are single or multiple rows of trees in linear configurations planted on the windward or downwind side of a given site. The windbreaks are proposed in accordance with the National Research Conservation Service (NRCS) standard #380. Guidelines from this standard in conjunction with guidelines discussed with the local NRCS office are summarized as follows:

- Windbreak density on the leeward side of the source and windward of the area to be protected should be 60-65%. This density will provide the optimum PM interception. "Density," when viewing through the windbreak from 60 feet to 100 feet away upwind of the rows, is the percentage of the background view that is obscured or hidden.
- In order to reach a density of 60-65%, three rows are required consisting of the following:

Row	Type of tree/shrub	Spacing <sup>2</sup>	Height
First Row	Low shrubs	3' to 5' apart	5' +
	Tall shrubs	8' to 12' apart	
Second Row	Tall shrubs or medium size trees	8' to 12' apart	8'-25'
Third Row	Large Evergreens	Varies	35' +

- Spacing between rows should be sufficient to accommodate cultivation equipment.
- Windbreaks should be irrigated to provide the greatest survivability and the most rapid growth of the trees and shrubs.
- Weed control in the windbreak must be completed as well as rapid replacement of any dead trees or shrubs.
- Each row should plant trees that are offset of one another.

The applicant shall establish windbreaks along the entire north side (800 ft) and along the entire west side (1,800 ft) of the heifer corrals, and along the entire east side (2,900 ft) and along the entire south side (3,000 ft) of the dairy. North and west windbreaks shall consist of the one row of Arizona Cypress trees, planted 10 feet apart. East and South windbreaks shall consist of the following rows with the first row closest to the dairy: first row shall consist of Arizona Cypress trees, planted 10 feet apart; and the second row shall consist of Walnut trees, planted 28 feet apart. Each row should be offset from the adjacent row. Spacing between rows shall be sufficient to accommodate cultivation equipment.

#### Liquid Manure Handling System (C-6911-2)

All emissions from the liquid manure handling system are the result of manure decomposition. Because of the amount of liquid manure being flushed to the liquid manure handling system, there will be emissions from the liquid manure handling system.

The liquid manure handling system for the dairy includes a two-stage anaerobic lagoon treatment system designed in accordance with the specifications set forth in NRCS practice standard 359. A properly designed and operated anaerobic treatment lagoon system will reduce VOC emissions because the organic compounds in the manure will be mostly converted into methane, carbon dioxide, and water rather than a significant amount of VOCs. A two-stage anaerobic treatment lagoon system also has an air pollution benefit over single lagoon systems. Odorous emissions are reduced with a two-stage system since the primary lagoon has a constant treatment volume, which promotes more efficient anaerobic digestion.

## **VII. General Calculations**

### **A. Assumptions**

- Potential to Emit for the dairy will be based on the maximum design capacity of the number and types of cows at the dairy.
- Only emissions from the emergency IC engine (C-6911-8), and lagoons/storage ponds (C-6911-2) at the dairy will be used to determine if the facility is a major source since these units are considered to be the only sources of non-fugitive emissions at dairies.

<sup>2</sup> These are general spacing requirements and vary depending on type of tree.

- Currently, 3,025 milk cows and 310 dry cows at the dairy are housed in freestall barns with flushed lanes; and 295 dry cows and 2,994 support stock are housed in open corrals with flushed lanes.
- After completion of this project, all 3,575 milk cows will be housed in freestall barns with flushed lanes. 715 dry cows and 3,864 support stock will be housed in open corrals with flushed lanes.
- The mechanical separator and settling basins will remove at least 40% of solids prior to the manure entering the anaerobic treatment lagoon.
- All PM<sub>10</sub> emissions from the dairy will be allocated to the cow housing permit unit (C-6911-1).
- Because of the moisture content of the separated solids, PM<sub>10</sub> emissions from solid manure handling are considered negligible.
- The PM<sub>10</sub> emission factors for the dairy animals are based on a District document entitled "Dairy and Feedlot PM<sub>10</sub> Emissions Factors," which compiled data from studies performed by Texas A&M ASAE and a USDA/UC Davis report quantifying dairy and feedlot emissions.
- The VOC and NH<sub>3</sub> emission factors for milk cows are based on an internal document entitled "*Breakdown of Dairy VOC Emission Factor into Permit Units.*" The VOC and NH<sub>3</sub> emission factors for the other cows were developed by taking the ratio of manure generated by the different types of cows to the milk cow and multiplying it by the milk cow emission factor.
- For BACT analysis purposes, each permit unit at a dairy will also be treated as an emissions unit, except for the liquid manure handling permit unit. For BACT analysis purposes, the liquid manure handling permit unit will contain two emissions units: lagoons/storage ponds and liquid manure land application.
- Feeding animals in accordance with the National Research Council (NRC) guidelines is a feed formulation practice used to improve animal health and productivity. This typically limits the overfeeding of certain feed that have the potential of increasing emissions. This mitigation measure has the potential of reducing a significant amount of emissions, however, since there is not much data available, a conservative control efficiency of 5% will be applied to the overall dairy EF.
- Flushing or hosing down the milking parlor immediately after each milking has the potential of reducing a significant amount of emissions since many of the compounds emitted from the fresh manure, such as alcohols (ethanol and methanol) and many Volatile Fatty Acids (VFAs), are highly soluble in water and the fresh excreted manure is almost immediately flushed out of the milk barn. However, a conservative control efficiency estimate of 75% will be applied at this time. This control efficiency does not apply to the enteric emissions generated from the cows themselves. Taking that into account, the overall control efficiency for the milk barn is approximately 16.7%. (EF from milk barn is = 0.9 lbs/hd-yr. EF from fresh waste is equal to 0.2 lbs/hd-yr. 75% of 0.2 lbs/hd-yr = 0.15 lbs/hd-yr.  $0.15 \text{ lbs/hd-yr} / 0.9 \text{ lbs/hd-yr} = 16.7\%$  control).
- The milking parlor is currently flushed or sprayed down after each group of cows is milked, therefore the VOC control for this practice will be applied to both pre-project and post-project emissions.

- Flushing the freestall feed lanes and walkways for milk cows and dry cows four times per day is expected to reduce emissions since manure degradation and decomposition in the feed lanes is reduced. Increasing the frequency of the flush will remove manure, which is a source of VOC emissions. Many of the compounds emitted from the fresh manure, such as alcohols (ethanol and methanol) and many Volatile Fatty Acids (VFAs), are highly soluble in water. Based on calculations in the Final Dairy Permitting Advisory Group's (DPAG) Report—"Recommendations to the San Joaquin Valley Air Pollution Control Officer Regarding Best Available Control Technology for Dairies in the San Joaquin Valley"<sup>3</sup> dated January 31, 2006, a 47% control will be applied to flushing the freestall feed lanes and walkways four times per day, until better data becomes available. This control efficiency only applies to the manure and does not apply to the enteric emissions generated from the cows themselves. Taking that into account, the overall control efficiency for the cow housing is approximately 18.2%. (Milk Cow EF from cow housing is = 12.4 lbs/hd-yr. EF from fresh waste is equal to 4.8 lbs/hd-yr.  $47\% \times 4.8/12.4 \text{ lbs/hd-yr} = 18.2\%$  control)
- The District is currently applying a 50% PM10 control efficiency for sprinkling of the heifer corrals as long as the amount of water applied meets the evaporation rates and 100% of the corral area is being covered by the sprinklers. The applicant has proposed to sprinkle water over 56% of the total heifer corral area, which matches the evaporation rate. Therefore, a control efficiency of 28% will be applied (CE of 50% x 56% = 28%).
- An anaerobic treatment lagoon designed in accordance with the NRCS Guideline (359) has the potential of reducing significant amount of emissions, since the system is designed to promote the conversion of Volatile Solids (VS) into methane by methanogenic bacteria. Although VOC emission reductions are expected to be high, to be conservative, a control efficiency of 40% will be applied to this mitigation measure for both the lagoon(s) and land application until better data becomes available.
- All other mitigation measures required are expected to result in VOC emission reductions, however, lacking emissions reductions data, the emissions reductions will not be quantified in this evaluation.
- Many of the mitigation measures required will also have a reduction in ammonia emissions, however, due to limited data, these reductions will not be quantified in this evaluation.
- H<sub>2</sub>S emissions from dairies are proportional to surface area of anaerobic lagoon. Lagoon surface area is not being changed or modified as result of this project, therefore no calculations for H<sub>2</sub>S emissions are necessary.

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<sup>3</sup> [http://www.valleyair.org/busind/pto/dpag/dpag\\_idx.htm](http://www.valleyair.org/busind/pto/dpag/dpag_idx.htm)

**B. Emission Factors**

**VOC:**

<b>Uncontrolled Dairy EF (lb-VOC/hd-yr)</b>				
		<b>Milk Cow</b>	<b>Dry Cow</b>	<b>Support Stock*</b>
<b>C-6911-3: Milking Parlor</b>	Enteric Emissions in Milking Parlors	0.41	-	-
	Milking Parlor Floor	0.03	-	-
	<b>Milking Parlor Total</b>	<b>0.44</b>	-	-
<b>C-6911-1: Cow Housing</b>	Enteric Emissions in Cow Housing	3.69	2.23	1.71
	Corrals/Pens	6.6	3.59	2.76
	Bedding	1.0	0.54	0.42
	Lanes	0.8	0.44	0.33
	<b>Cow Housing Total</b>	<b>12.09</b>	<b>6.8</b>	<b>5.22</b>
<b>C-6911-2: Liquid Manure Handling</b>	Lagoons/Storage Ponds	1.3	0.71	0.54
	Liquid Manure Land Application	1.4	0.76	0.58
	<b>Liquid Manure Handling Total</b>	<b>2.7</b>	<b>1.47</b>	<b>1.12</b>
<b>C-6911-7: Solid Manure Handling</b>	Solid Manure Storage	0.15	0.08	0.06
	Separated Solids Piles	0.06	0.03	0.03
	Solid Manure Land Application	0.33	0.18	0.14
	<b>Solid Manure Handling Total</b>	<b>0.54</b>	<b>0.29</b>	<b>0.23</b>

<b>Silage and TMR (Total Mixed Ration) EF1(C-6911-9)</b>		
<b>Type of Silage</b>	<b>VOC EF (<math>\mu\text{g}/\text{m}^2\text{-min}</math>)</b>	<b>Source</b>
Corn Silage <sup>1</sup>	34,681	SJVAPCD
Alfalfa Silage <sup>1</sup>	17,458	SJVAPCD
Wheat Silage <sup>1</sup>	43,844	SJVAPCD
TMR <sup>2</sup>	13,056	SJVAPCD

<sup>1</sup> Assuming pile is completely covered except for the front face

<sup>2</sup> Assuming rations are fed within 48 hours

**PM<sub>10</sub>:**

<b>Uncontrolled Cow Housing PM<sub>10</sub> EF1 (lbs-PM<sub>10</sub>/hd-yr) (C-6911-1)</b>			
<b>Type of Cow</b>	<b>Type of Housing</b>	<b>EF</b>	<b>Source</b>
Milk Cow	Freestalls	1.37	SJVAPCD
Dry Cow	Open Corral	5.46	SJVAPCD
Support Stock	Open Corrals/Individual Pens	10.55	CARB/SJVAPCD

**NH<sub>3</sub>:**

<b>Milking Parlor NH<sub>3</sub> EF1 (lbs-NH<sub>3</sub>/hd-yr) (C-6911-3)</b>			
Type of Cow	Type of Housing	EF	Source
Milk Cow	Freestalls	1.2	SJVAPCD

<b>Cow Housing NH<sub>3</sub> EF1 (lbs-NH<sub>3</sub>/hd-yr) (C-6911-1)</b>			
Type of Cow	Type of Housing	EF	Source
Milk Cow	Freestalls	28	SJVAPCD
Dry Cow	Open Corral	20.6	SJVAPCD
Support Stock	Open Corrals/Individual Pens	14.4	CARB/SJVAPCD

<b>Lagoon/Storage Pond NH<sub>3</sub> EF1 (lbs-NH<sub>3</sub>/hd-yr) (C-6911-2)</b>			
Type of Cow	Type of Housing	EF	Source
Milk Cow	Freestalls	15.7	SJVAPCD
Dry Cow	Open Corral	9.5	SJVAPCD
Support Stock	Open Corrals	6.7	CARB/SJVAPCD

<b>Land Application NH<sub>3</sub> EF1 (lbs-NH<sub>3</sub>/hd-yr) (C-6911-2)</b>			
Type of Cow	Type of Housing	EF	Source
Milk Cow	Freestalls	29.1	SJVAPCD
Dry Cow	Open Corral	15.3	SJVAPCD
Support Stock	Open Corrals	10.7	CARB/SJVAPCD

**Pre and Post-Project Control Efficiency from VOC Mitigations**

The applicant has selected the following mitigation measures, providing the VOC controls as shown below:

**C-6911-3: Milking Parlor**

<b>Enteric Emissions Mitigations</b>		
Apply	Mitigation	CE (%)
1	Feed according to National Research Council (NRC) guidelines.	10
Total CE		10

<b>Milking Parlor Floor Mitigations</b>		
Apply	Mitigation	CE (%)
1	Feed according to National Research Council (NRC) guidelines.	10
1	Flush or hose milk parlor immediately prior to, immediately after, or during each milking	0
NOTE: Control efficiency already included in EF2		
Total CE		10



**C-6911-1: Cow Housing**

<b>Enteric Emissions Mitigations</b>		
<b>Apply</b>	<b>Mitigation</b>	<b>CE (%)</b>
1	Feed according to National Research Council (NRC) guidelines.	10
Total CE		10

<b>Corrals/Pens Mitigations</b>		
<b>Apply</b>	<b>Mitigation</b>	<b>CE (%)</b>
1	Feed according to National Research Council (NRC) guidelines.	10
1	Inspect water pipes and troughs and repair leaks at least once every seven (7) days  NOTE: Control efficiency already included in EF2	0
1	Clean manure from corrals at least four (4) times per year with at least sixty (60) days between cleaning, or clean corrals at least once between April and July and at least once between September and December  NOTE: Control efficiency already included in EF2	0
1	Scrape, vacuum, or flush concrete lanes in corrals at least once every day for mature cows and every seven (7) days for support stock, or clean concrete lanes such that the depth of manure does not exceed twelve (12) inches at any point or time.	10
1	Implement one of the following: 1) slope the surface of the corrals at least 3% where the available space for each animal is 400 sq.ft. or less and slope the surface of the corrals at least 1.5% where the available space for each animal is more than 400 sq. ft.; 2) maintain corrals to ensure proper drainage preventing water from standing more than 48 hrs.; 3) harrow, rake, or scrape pens sufficiently to maintain a dry surface  NOTE: Control efficiency already included in EF2	0
	Install shade structure such that they are constructed with a light permeable roofing material  NOTE: If selected, for dairies greater than 999 milk cows, the control efficiency will be 5% since the EF used includes a partial control for this measure.	0
	Install all shade structures uphill of any slope in the corral  NOTE: If selected, for dairies greater than 999 milk cows, the control efficiency will be 5% since the EF used includes a partial control for this measure.	0
	Clean manure from under corral shades at least once every fourteen (14) days, when weather permits access into the corral	0

	NOTE: If selected, for dairies greater than 999 milk cows, the control efficiency will be 5% since the EF used includes a partial control for this measure.	
1	Install shade structure so that the structure has a North/South orientation  NOTE: If selected, for dairies greater than 999 milk cows, the control efficiency will be 5% since the EF used includes a partial control for this measure.	5
	Manage corrals such that the manure depth in the corral does not exceed twelve (12) inches at any time or point, except for in-corral mounding. Manure depth may exceed 12 inches when corrals become inaccessible due to rain events. The facility must resume management of the manure depth of 12 inches or lower immediately upon the corral becoming accessible.  NOTE: Control efficiency already included in EF2	0
1	Knockdown fence line manure build-up prior to it exceeding a height of twelve (12) inches at any time or point. Manure depth may exceed 12 inches when corrals become inaccessible due to rain events. The facility must resume management of the manure depth of 12 inches or lower immediately upon the corral becoming accessible.	10
	Use lime or a similar absorbent material in the corral according to the manufacturer's recommendation to minimize moisture in the corrals.	0
	Apply thymol to the corral soil in accordance with the manufacturer's recommendation.	0
<b>Total CE</b>		<b>30.74</b>

<b>Bedding Mitigations</b>		
<b>Apply</b>	<b>Mitigation</b>	<b>CE (%)</b>
1	Feed according to National Research Council (NRC) guidelines.	10
	Use non-manure-based bedding and non-separated solids based bedding for at least 90% of the bedding material, by weight, for freestalls (e.g. rubber mats, almond shells, sand, or waterbeds.).	0
1	For a large dairy only (1000 milk cows or larger) – Remove manure that is not dry from individual cow freestall beds or rake, harrow, scrape, or grade freestall bedding at least once every seven (7) days.	10
	For a medium dairy only (500 to 999 milk cows) – Remove manure that is not dry from individual cow freestall beds or rake, harrow, scrape, or grade freestall bedding at least once every fourteen (14) days.	0
<b>Total CE</b>		<b>19</b>

<b>Lanes Mitigations</b>		
<b>Apply</b>	<b>Mitigation</b>	<b>CE (%)</b>
1	Feed according to National Research Council (NRC) guidelines.	10

1	Pave feedlanes, where present, for a width of at least 8 feet along the corral side of the feedlane fence for milk and dry cows and at least 6 feet along the corral side of the feedlane for heifers  *No control efficiency at this time.	0
1	Flush, scrape, or vacuum freestall flush lanes immediately prior to or after, or during each milking; or flush or scrape freestall flush lanes at least three (3) times per day.	10
	Have no animals in exercise pens or corrals at any time.	0
Total CE		19

### C-6911-2: Liquid Manure Handling

<b>Lagoons/Storage Ponds Mitigations</b>		
Apply	Mitigation	CE (%)
1	Feed according to National Research Council (NRC) guidelines.	10
	Use phototropic lagoon.	0
1	Use an anaerobic treatment lagoon designed according to NRCS Guideline No. 359.	10
	Remove solids from the waste system with a solid separator system, prior to the waste entering the lagoon  NOTE: Control efficiency already included in EF2	0
	Maintain lagoon pH between 6.5 and 7.5.	0
Total CE		19

<b>Liquid Manure Land Application Mitigations</b>		
Apply	Mitigation	CE (%)
1	Feed according to National Research Council (NRC) guidelines.	10
1	Only apply liquid manure that has been treated with an anaerobic or aerobic treatment lagoon, aerobic lagoon, or digester system.	10
	Allow liquid manure to stand in the fields for no more than twenty-four (24) hours after irrigation  NOTE: Control efficiency already included in EF2	0
	Apply liquid/slurry manure via injection with drag hose or similar apparatus.	0
Total CE		19

### C-6911-7: Solid Manure Handling

<b>Solid Manure Storage Mitigations</b>		
Apply	Mitigation	CE (%)
1	Feed according to National Research Council (NRC) guidelines.	10

1	Within 72 hours of removal from housing, either a) remove dry manure from the facility, or b) cover dry manure outside the housing with a weatherproof covering from October through May, except for times when wind events remove the covering, not to exceed 24 hours per event.	10
Total CE		19

<b>Separated Solids Piles Mitigations</b>		
Apply	Mitigation	CE (%)
1	Feed according to National Research Council (NRC) guidelines.	10
	Within 72 hours of removal from the drying process, either a) remove separated solids from the facility, or b) cover separated solids outside the housing with a weatherproof covering from October through May, except for times when wind events remove the covering, not to exceed 24 hours per event.	0
Total CE		10

<b>Solid Manure Land Application Mitigations</b>		
Apply	Mitigation	CE (%)
1	Feed according to National Research Council (NRC) guidelines.	10
	Incorporate all solid manure within 72 hours of land application  NOTE: Control efficiency already included in EF2	0
1	Only apply solid manure that has been treated with an anaerobic treatment lagoon, aerobic lagoon or digester system.	10
	Apply no solid manure with a moisture content of more than 50%.	0
Total CE		19

**C-6911-9: Silage & TMR**

<b>Corn/Alfalfa/Wheat Silage Mitigations</b>		
Apply	Mitigation	*CE (%)
1	<p>1. Utilize a sealed feed storage system (e.g. Ag-Bag) for bagged silage.</p> <p>&lt; or &gt;</p> <p>2. Cover the surface of silage piles, except for the area where feed is being removed from the pile, with a plastic tarp that is at least 5 mils thick (0.005 inches), multiple plastic tarps with a cumulative thickness of at least 5 mils (0.005 inches), or an oxygen barrier film covered with a UV resistant material within 72 hours of last delivery of material to the pile, and</p> <p>Implement one of the following:</p> <p>a) build silage piles such that the average bulk density is at</p>	39

	<p>least 44 lb/cu-ft for corn silage and 40 lb/cu-ft for other silage types, as measured in accordance with Section 7.10 of Rule 4570,</p> <p>b) when creating a silage pile, adjust filling parameters to assure a calculated average bulk density of at least 44 lb/cu ft for corn silage and at least 40 lb/cu-ft for other silage types, using a spreadsheet approved by the District;</p> <p>c) harvest silage crop at &gt; or = 65% moisture for corn; and &gt; = 60% moisture for alfalfa/grass and other silage crops; manage silage material delivery such that no more than 6 inches of materials are uncompacted on top of the pile; and incorporate the applicable Theoretical Length of Chop (TLC) and roller opening for the crop being harvested Manage exposed silage</p> <p>Implement two of the following:</p> <p><u>Manage Exposed Silage.</u> a) manage silage piles such that only one silage pile has an uncovered face and the uncovered face has a total exposed surface area of less than 2,150 sq. ft., or b) manage multiple uncovered silage piles such that the total exposed surface area of all silage piles is less than 4,300 sq.ft.</p> <p><u>Maintain Silage Working Face.</u> a) use a shaver/facer to remove silage from the silage pile, or b) maintain a smooth vertical surface on the working face of the silage pile</p> <p><u>Silage additive.</u> a) inoculate silage with homolactic acid bacteria in accordance with manufacturer recommendations to achieve a concentration of at least 100,000 colony forming units per gram of wet forage or apply propionic acid, benzoic acid, sorbic acid, sodium benzoate, or potassium sorbate at a rate specified by the manufacturer to reduce yeast counts when forming silage pile; or b) apply other additives at specified rates that have been demonstrated to reduce alcohol concentrations in silage and/or VOC emissions from silage and have been approved by the District and EPA.</p>	
		*Total CE
		39

\*Assumes 25% control for density mitigation measures and 10% each for the two optional measures, resulting in an overall control of 39%. The same conservative control efficiency will be applied to the sealed feed storage system (agbag)

<b>TMR Mitigations</b>		
<b>Apply</b>	<b>Mitigation</b>	<b>CE (%)</b>
1	Push feed so that it is within 3 feet of feedlane fence within 2 hours of putting out the feed or use a feed trough or other feeding structure designed to maintain feed within reach of the cows.	10

1	Begin feeding total mixed rations within 2 hours of grinding and mixing rations  NOTE: Control efficiency already included in EF2	0
1	Feed stream-flaked, dry rolled, cracked or ground corn or other ground cereal grains.	10
	Remove uneaten wet feed from feed bunks within 24 hours after the end of a rain event.	0
	For total mixed rations that contain at least 30% by weight of silage, feed animals total mixed rations that contain at least 45% moisture.	0
<b>Total CE</b>		<b>19</b>

The mitigation measures will reduce VOC emissions from the following emission units and are calculated as follows:

$$EF2 = EF1 = EF \times [1 - (\%Total\ CE/100)]$$

<b>Controlled Dairy EF (lb-VOC/hd-yr)</b>				
		<b>Milk Cow</b>	<b>Dry Cow</b>	<b>Support Stock*</b>
<b>C-6911-3: Milking Parlor</b>	Enteric Emissions in Milking Parlors	0.37	-	-
	Milking Parlor Floor	0.03	-	-
	<b>Milking Parlor Total</b>	<b>0.4</b>	<b>-</b>	<b>-</b>
<b>C-6911-1: Cow Housing</b>	Enteric Emissions in Cow Housing	3.32	2.01	1.54
	Corrals/Pens	4.57	2.49	1.91
	Bedding	0.81	0.44	0.34
	Lanes	0.65	0.36	0.27
	<b>Cow Housing Total</b>	<b>9.35</b>	<b>5.3</b>	<b>4.06</b>
<b>C-6911-2: Liquid Manure Handling</b>	Lagoons/Storage Ponds	1.05	0.58	0.44
	Liquid Manure Land Application	1.13	0.62	0.47
	<b>Liquid Manure Handling Total</b>	<b>2.18</b>	<b>1.2</b>	<b>0.91</b>
<b>C-6911-7: Solid Manure Handling</b>	Solid Manure Storage	0.12	0.06	0.05
	Separated Solids Piles	0.05	0.03	0.03
	Solid Manure Land Application	0.27	0.15	0.11
	<b>Solid Manure Handling Total</b>	<b>0.44</b>	<b>0.24</b>	<b>0.19</b>

\*In order to calculate worst case emissions, the emission factor for the large heifers will be used.

<b>Controlled Silage and TMR (Total Mixed Ration) EF2 (C-6911-9)</b>		
<b>Type of Silage</b>	<b>VOC EF (µg/m<sup>2</sup>-min)</b>	<b>Source</b>
Corn Silage <sup>1</sup>	21,155	SJVAPCD

Alfalfa Silage <sup>1</sup>	10,649	SJVAPCD
Wheat Silage <sup>1</sup>	26,745	SJVAPCD
TMR <sup>2</sup>	10,575	SJVAPCD

<sup>1</sup> Assuming pile is completely covered except for the front face

<sup>2</sup> Assuming rations are fed within 48 hours

**PM<sub>10</sub>:**

Controlled PM <sub>10</sub> Emission Factors (EF) (S-6911-1)				
Type of Cow	Uncontrolled EF (lb-PM <sub>10</sub> /hd-yr)	Control(s)	Controlled EF Calculation	Controlled EF (lb-PM <sub>10</sub> /hd-yr)
Milk and Dry Cows in Freestalls	1.37	Downwind Shelterbelts (12.5%) Weekly Scraping using Pull-Type Equipment in morning (15%)	$1.37 \times (1 - 0.125)(1 - 0.15)$ =	<b>1.02</b>
Dry Cows in Open Corrals	5.46	Upwind Shelterbelts (10%) Downwind Shelterbelts (12.5%) Weekly Scraping using Pull-Type Equipment in morning (15%) Shade Structures (16.7%) Sprinklers (28%)	$5.46 \times (1 - 0.1)(1 - 0.125)(1 - 0.15)(1 - 0.167)(1 - 0.28)$ =	<b>2.19</b>
Support Stock	10.55	Upwind Shelterbelts (10%) Downwind Shelterbelts (12.5%) Shade Structures (8.3%) Weekly Scraping using Pull-Type Equipment in morning (15%) Feeding Heifers Near Dusk (10%) Sprinklers (28%)	$10.55 \times (1 - 0.1)(1 - 0.125)(1 - 0.083)(1 - 0.15)(1 - 0.10)(1 - 0.28)$ =	<b>4.20</b>

**C. Calculations**

**1. Pre-Project Potential to Emit (PE<sub>1</sub>)**

Pre-Project Potential to Emit (PE<sub>1</sub>) for the dairy will be calculated below based on the maximum design capacity for each type of cow at the dairy and the controls required by the dairy.

**C-6911-3-4: Cow Milking**

$$\begin{aligned} \text{VOC} &= [\# \text{ Milk Cows}] \times [\text{EF}] \\ &= 3,025 \times 0.4 \text{ lb-VOC/hd-yr} = \mathbf{1,210 \text{ lb-VOC/yr}} \\ &= 1,210 \text{ lb-VOC/yr} \div 365 \text{ day/yr} = \mathbf{3.3 \text{ lb-VOC/day}} \end{aligned}$$

$$\begin{aligned} \text{NH}_3 &= [\# \text{ Milk Cows}] \times [\text{EF}] \\ &= 3,025 \times 1.2 \text{ lb-NH}_3/\text{hd-yr} = \mathbf{3,630 \text{ lb-NH}_3/\text{yr}} \\ &= 3,630 \text{ lb-NH}_3/\text{yr} \div 365 \text{ day/yr} = \mathbf{9.9 \text{ lb-NH}_3/\text{yr}} \end{aligned}$$

### C-6911-1-4: Cow Housing

$$\begin{aligned} \text{PM}_{10} &= [\# \text{ Milk Cows}] \times [\text{EF}] + [\# \text{ Dry Cows}] \times [\text{EF}] + [\# \text{ Support Stock}] \times [\text{EF}] \\ &= 3,025 \times 1.02 \text{ lb-PM}_{10}/\text{hd-yr} + 605 \times 2.19 \text{ lb-PM}_{10}/\text{hd-yr} + 2,994 \times 4.20 \text{ lb-PM}_{10}/\text{hd-yr} \\ &= \mathbf{16,985 \text{ lb-PM}_{10}/\text{yr}} \\ &= 16,985 \text{ lb-PM}_{10}/\text{yr} \div 365 \text{ day/yr} = \mathbf{46.5 \text{ lb-PM}_{10}/\text{day}} \end{aligned}$$

$$\begin{aligned} \text{VOC} &= [\# \text{ Milk Cows}] \times [\text{EF}] + [\# \text{ Dry Cows}] \times [\text{EF}] + [\# \text{ Support Stock}] \times [\text{EF}] \\ &= 3,025 \times 9.35 \text{ lb-VOC}/\text{hd-yr} + 605 \times 5.3 \text{ lb-VOC}/\text{hd-yr} + 2,994 \times 4.06 \text{ lb-VOC}/\text{hd-yr} \\ &= \mathbf{43,646 \text{ lb-VOC}/\text{yr}} \\ &= 43,646 \text{ lb-VOC}/\text{yr} \div 365 \text{ day/yr} = \mathbf{119.6 \text{ lb-VOC}/\text{day}} \end{aligned}$$

$$\begin{aligned} \text{NH}_3 &= [\# \text{ Milk Cows}] \times [\text{EF}] + [\# \text{ Dry Cows}] \times [\text{EF}] + [\# \text{ Support Stock}] \times [\text{EF}] \\ &= 3,025 \times 28 \text{ lb-NH}_3/\text{hd-yr} + 605 \times 20.6 \text{ lb-NH}_3/\text{hd-yr} + 2,994 \times 14.4 \text{ lb-NH}_3/\text{hd-yr} \\ &= \mathbf{140,277 \text{ lb-NH}_3/\text{yr}} \\ &= 140,277 \text{ lb-NH}_3/\text{yr} \div 365 \text{ day/yr} = \mathbf{384.3 \text{ lb-NH}_3/\text{day}} \end{aligned}$$

### C-6911-2-5: Liquid Manure Handling

#### Lagoon/Storage Pond

$$\begin{aligned} \text{VOC} &= [\# \text{ Milk Cows}] \times [\text{EF}_{\text{lagoon}}] + [\# \text{ Dry Cows}] \times [\text{EF}_{\text{lagoon}}] + [\# \text{ Support Stock}] \times [\text{EF}_{\text{lagoon}}] \\ &= 3,025 \times 1.05 \text{ lb-VOC}/\text{hd-yr} + 605 \times 0.58 \text{ lb-VOC}/\text{hd-yr} + 2,994 \times 0.44 \text{ lb-VOC}/\text{hd-yr} \\ &= \mathbf{4,845 \text{ lb-VOC}/\text{yr}} \\ &= 4,845 \text{ lb-VOC}/\text{yr} \div 365 \text{ day/yr} = \mathbf{13.3 \text{ lb-VOC}/\text{day}} \end{aligned}$$

$$\begin{aligned} \text{NH}_3 &= [\# \text{ Milk Cows}] \times [\text{EF}_{\text{lagoon}}] + [\# \text{ Dry Cows}] \times [\text{EF}_{\text{lagoon}}] + [\# \text{ Support Stock}] \times [\text{EF}_{\text{lagoon}}] \\ &= 3,025 \times 15.7 \text{ lb-NH}_3/\text{hd-yr} + 605 \times 9.5 \text{ lb-NH}_3/\text{hd-yr} + 2,994 \times 6.7 \text{ lb-NH}_3/\text{hd-yr} \\ &= \mathbf{73,300 \text{ lb-NH}_3/\text{yr}} \\ &= 73,300 \text{ lb-NH}_3/\text{yr} \div 365 \text{ day/yr} = \mathbf{200.8 \text{ lb-NH}_3/\text{day}} \end{aligned}$$

#### Land Application

$$\begin{aligned} \text{VOC} &= [\# \text{ Milk Cows}] \times [\text{EF}_{\text{land}}] + [\# \text{ Dry Cows}] \times [\text{EF}_{\text{land}}] + [\# \text{ Support Stock}] \times [\text{EF}_{\text{land}}] \\ &= 3,025 \times 1.13 \text{ lb-VOC}/\text{hd-yr} + 605 \times 0.62 \text{ lb-VOC}/\text{hd-yr} + 2,994 \times 0.47 \text{ lb-VOC}/\text{hd-yr} \\ &= \mathbf{5,201 \text{ lb-VOC}/\text{yr}} \\ &= 5,201 \text{ lb-VOC}/\text{yr} \div 365 \text{ day/yr} = \mathbf{14.2 \text{ lb-VOC}/\text{day}} \end{aligned}$$

$$\begin{aligned} \text{NH}_3 &= [\# \text{ Milk Cows}] \times [\text{EF}_{\text{land}}] + [\# \text{ Dry Cows}] \times [\text{EF}_{\text{land}}] + [\# \text{ Support Stock}] \times [\text{EF}_{\text{land}}] \\ &= 3,025 \times 29.1 \text{ lb-NH}_3/\text{hd-yr} + 605 \times 15.3 \text{ lb-NH}_3/\text{hd-yr} + 2,994 \times 10.7 \text{ lb-NH}_3/\text{hd-yr} \\ &= \mathbf{129,320 \text{ lb-NH}_3/\text{yr}} \\ &= 129,320 \text{ lb-NH}_3/\text{yr} \div 365 \text{ day/yr} = \mathbf{354.3 \text{ lb-NH}_3/\text{day}} \end{aligned}$$

#### Liquid Manure Handling Permit

$$\begin{aligned} \text{VOC (Lagoon/Storage + Land)} &= 4,845 \text{ lb/yr} + 5,201 \text{ lb/yr} = \mathbf{10,046 \text{ lb-VOC}/\text{yr}} \\ &= 10,046 \text{ lb-VOC}/\text{yr} \div 365 \text{ day/yr} = \mathbf{27.5 \text{ lb-VOC}/\text{day}} \end{aligned}$$

$$\text{NH}_3 \text{ (Lagoon/Storage + Land)} = 73,300 \text{ lb-NH}_3/\text{yr} + 129,320 \text{ lb-NH}_3/\text{yr} = \mathbf{202,620 \text{ lb-NH}_3/\text{yr}}$$



$$= 202,620 \text{ lb-NH}_3/\text{yr} \div 365 \text{ day/yr} = \mathbf{555.1 \text{ lb-NH}_3/\text{day}}$$

### **C-6911-7-3: Solid Manure Handling**

$$\begin{aligned} \text{VOC} &= [\# \text{ Milk Cows}] \times [\text{EF}] + [\# \text{ Dry Cows}] \times [\text{EF}] + [\# \text{ Support Stock}] \times [\text{EF}] \\ &= 3025 \times 0.44 \text{ lb-VOC/hd-yr} + 605 \times 0.24 \text{ lb-VOC/hd-yr} + 2994 \times 0.19 \text{ lb-VOC/hd-yr} \\ &= \mathbf{2,045 \text{ lb-VOC/yr}} \\ &= 2,045 \text{ lb-VOC/yr} \div 365 \text{ day/yr} = \mathbf{5.6 \text{ lb-VOC/day}} \end{aligned}$$

### **C-6911-9-2: Feed Storage and Handling**

#### Open Face Area:

$$= [\# \text{ open face piles}] \times [\text{height}] \times (([\text{width}] + ([\text{width}] / (0.1667 \times ([\text{width}] / [\text{height}]) + 1.111))) / 2)$$

$$\text{Corn Area} = 1 \times 20 \text{ ft} \times ((100 \text{ ft} + (100 \text{ ft} / (0.1667 \times (100 \text{ ft} / 20 \text{ ft}) + 1.111 \text{ ft}))) / 2) = 1,514 \text{ ft}^2$$

$$\text{Alfalfa Area} = 1 \times 10 \text{ ft} \times ((35 \text{ ft} + (35 \text{ ft} / (0.1667 \times 35 \text{ ft} / 10 \text{ ft}) + 1.111 \text{ ft})) / 2) = 278 \text{ ft}^2$$

$$\text{Wheat Area} = 1 \times 20 \text{ ft} \times ((100 \text{ ft} + (100 \text{ ft} / (0.1667 \times 100 \text{ ft} / 20 \text{ ft}) + 1.111 \text{ ft})) / 2) = 1514.27 \text{ ft}^2$$

#### Silage Annual PE:

$$\text{Corn Emissions} = \text{EF} \times \text{area} \times 0.0929 \text{ m}^2/\text{ft}^2 \times 8,760 \text{ hr/yr} \times 60 \text{ min/hr} \times 2.20\text{E-}9 \text{ lb}/\mu\text{g}$$

$$\begin{aligned} &= 21,155 \times 1,514 \times 0.0929 \times 8760 \times 60 \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} = \mathbf{3,441 \text{ lb-VOC/yr}} \\ &= 3,441 \text{ lb-VOC/yr} \div 365 \text{ day/yr} = \mathbf{9.4 \text{ lb-VOC/day}} \end{aligned}$$

#### Alfalfa Emissions

$$\begin{aligned} &= \text{emission factor} \times \text{area} \times 0.0929 \text{ m}^2/\text{ft}^2 \times 4,380 \text{ hr/yr} \times 60 \text{ min/hr} \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} \\ &= 10,649 \times 278 \times 0.0929 \times 4,380 \times 60 \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} = \mathbf{159 \text{ lb-VOC/yr}} \\ &= 159 \text{ lb-VOC/yr} \div 365 \text{ day/yr} = \mathbf{0.4 \text{ lb-VOC/day}} \end{aligned}$$

#### Wheat Emissions

$$\begin{aligned} &= \text{emission factor} \times \text{area} \times 0.0929 \text{ m}^2/\text{ft}^2 \times 8,760 \text{ hr/yr} \times 60 \text{ min/hr} \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} \\ &= 26,745 \times 1514.271 \times 0.0929 \times 8760 \times 60 \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} = \mathbf{4,351 \text{ lb-VOC/yr}} \\ &= 4,351 \text{ lb-VOC/yr} \div 365 \text{ day/yr} = \mathbf{11.9 \text{ lb-VOC/day}} \end{aligned}$$

#### TMR Annual PE:

TMR emissions should not include calves. However, the number of calves will be included in the total cow count as a worst-case scenario since the number of calves can vary.

$$\begin{aligned} &= [\# \text{ of cows}] \times [\text{emission factor}] \times [\text{area}] \times [\text{min/yr}] \times [\text{lb}/\mu\text{g}] \\ &= 6,624 \times 10,575 \mu\text{g}/\text{m}^2\text{-min} \times 0.658 \text{ m}^2 \times 525,600 \text{ min/yr} \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} \\ &= \mathbf{53,297 \text{ lb-VOC/yr}} \\ &= 53,297 \text{ lb-VOC/yr} \div 365 \text{ day/yr} = \mathbf{146 \text{ lb-VOC/day}} \end{aligned}$$

## 2. Post Project Potential to Emit (PE2)

Post-Project Potential to Emit (PE2) for the dairy will be calculated below based on the maximum design capacity for each type of cow at the dairy and the controls required and proposed by the dairy.

### C-6911-3-3: Cow Milking

$$\begin{aligned} \text{VOC} &= [\# \text{ Milk Cows}] \times [\text{EF}] \\ &= 3,575 \times 0.4 \text{ lb-VOC/hd-yr} = \mathbf{1,430 \text{ lb-VOC/yr}} \\ &= 1,430 \text{ lb-VOC/yr} \div 365 \text{ day/yr} = \mathbf{3.9 \text{ lb-VOC/day}} \end{aligned}$$

$$\begin{aligned} \text{NH}_3 &= [\# \text{ Milk Cows}] \times [\text{EF}] \\ &= 3,575 \times 1.2 \text{ lb-NH}_3/\text{hd-yr} = \mathbf{4,290 \text{ lb-NH}_3/\text{yr}} \\ &= 4,290 \text{ lb-NH}_3/\text{yr} \div 365 \text{ day/yr} = \mathbf{11.8 \text{ lb-NH}_3/\text{day}} \end{aligned}$$

### C-6911-1-3: Cow Housing

$$\begin{aligned} \text{PM}_{10} &= [\# \text{ Milk Cows}] \times [\text{EF}] + [\# \text{ Dry Cows}] \times [\text{EF}] + [\# \text{ Support Stock}] \times [\text{EF}] \\ &= 3,575 \times 1.02 \text{ lb-PM}_{10}/\text{hd-yr} + 715 \times 2.19 \text{ lb-PM}_{10}/\text{hd-yr} + 3,864 \times 4.20 \text{ lb-PM}_{10}/\text{hd-yr} \\ &= \mathbf{21,441 \text{ lb-PM}_{10}/\text{yr}} \\ &= 21,441 \text{ lb-PM}_{10}/\text{yr} \div 365 \text{ day/yr} = \mathbf{58.7 \text{ lb-PM}_{10}/\text{day}} \end{aligned}$$

$$\begin{aligned} \text{VOC} &= [\# \text{ Milk Cows}] \times [\text{EF}] + [\# \text{ Dry Cows}] \times [\text{EF}] + [\# \text{ Support Stock}] \times [\text{EF}] \\ &= 3,575 \times 9.35 \text{ lb-VOC/hd-yr} + 715 \times 5.3 \text{ lb-VOC/hd-yr} + 3,864 \times 4.06 \text{ lb-VOC/hd-yr} \\ &= \mathbf{52,904 \text{ lb-VOC/yr}} \\ &= 52,904 \text{ lb-VOC/yr} \div 365 \text{ day/yr} = \mathbf{144.9 \text{ lb-VOC/day}} \end{aligned}$$

$$\begin{aligned} \text{NH}_3 &= [\# \text{ Milk Cows}] \times [\text{EF}] + [\# \text{ Dry Cows}] \times [\text{EF}] + [\# \text{ Support Stock}] \times [\text{EF}] \\ &= 3,575 \times 28 \text{ lb-NH}_3/\text{hd-yr} + 715 \times 20.6 \text{ lb-NH}_3/\text{hd-yr} + 3,864 \times 14.4 \text{ lb-NH}_3/\text{hd-yr} \\ &= \mathbf{170,471 \text{ lb-NH}_3/\text{yr}} \\ &= 170,471 \text{ lb-NH}_3/\text{yr} \div 365 \text{ day/yr} = \mathbf{467.0 \text{ lb-NH}_3/\text{day}} \end{aligned}$$

### C-6911-2-3: Liquid Manure Handling

#### Lagoon/Storage Pond

$$\begin{aligned} \text{VOC} &= [\# \text{ Milk Cows}] \times [\text{EF}_{\text{lagoon}}] + [\# \text{ Dry Cows}] \times [\text{EF}_{\text{lagoon}}] + [\# \text{ Support Stock}] \times [\text{EF}_{\text{lagoon}}] \\ &= 3,575 \times 1.05 \text{ lb-VOC/hd-yr} + 715 \times 0.58 \text{ lb-VOC/hd-yr} + 3,864 \times 0.44 \text{ lb-VOC/hd-yr} \\ &= \mathbf{5,869 \text{ lb-VOC/yr}} \\ &= 5,869 \text{ lb-VOC/yr} \div 365 \text{ day/yr} = \mathbf{16.1 \text{ lb-VOC/day}} \end{aligned}$$

$$\begin{aligned} \text{NH}_3 &= [\# \text{ Milk Cows}] \times [\text{EF}_{\text{lagoon}}] + [\# \text{ Dry Cows}] \times [\text{EF}_{\text{lagoon}}] + [\# \text{ Support Stock}] \times [\text{EF}_{\text{lagoon}}] \\ &= 3,575 \times 15.7 \text{ lb-NH}_3/\text{hd-yr} + 715 \times 9.5 \text{ lb-NH}_3/\text{hd-yr} + 3,864 \times 6.7 \text{ lb-NH}_3/\text{hd-yr} \\ &= \mathbf{88,809 \text{ lb-NH}_3/\text{yr}} \\ &= 88,809 \text{ lb-NH}_3/\text{yr} \div 365 \text{ day/yr} = \mathbf{243.3 \text{ lb-NH}_3/\text{day}} \end{aligned}$$

#### Land Application

$$\begin{aligned}\text{VOC} &= [\# \text{ Milk Cows}] \times [\text{EF}_{\text{land}}] + [\# \text{ Dry Cows}] \times [\text{EF}_{\text{land}}] + [\# \text{ Support Stock}] \times [\text{EF}_{\text{land}}] \\ &= 3,575 \times 1.13 \text{ lb-VOC/hd-yr} + 715 \times 0.62 \text{ lb-VOC/hd-yr} + 3,864 \times 0.47 \text{ lb-VOC/hd-yr} \\ &= \mathbf{6,301 \text{ lb-VOC/yr}} \\ &= 6,301 \text{ lb-VOC/yr} \div 365 \text{ day/yr} = \mathbf{17.3 \text{ lb-VOC/day}}\end{aligned}$$

$$\begin{aligned}\text{NH}_3 &= [\# \text{ Milk Cows}] \times [\text{EF}_{\text{land}}] + [\# \text{ Dry Cows}] \times [\text{EF}_{\text{land}}] + [\# \text{ Support Stock}] \times [\text{EF}_{\text{land}}] \\ &= 3,575 \times 29.1 \text{ lb-NH}_3/\text{hd-yr} + 715 \times 15.3 \text{ lb-NH}_3/\text{hd-yr} + 3,864 \times 10.7 \text{ lb-NH}_3/\text{hd-yr} \\ &= \mathbf{156,317 \text{ lb-NH}_3/\text{yr}} \\ &= 156,317 \text{ lb-NH}_3/\text{yr} \div 365 \text{ day/yr} = \mathbf{428.3 \text{ lb-NH}_3/\text{day}}\end{aligned}$$

#### Liquid Manure Handling Permit

$$\begin{aligned}\text{VOC (Lagoon/Storage + Land)} &= 5,869 \text{ lb/yr} + 6,301 \text{ lb/yr} = \mathbf{12,170 \text{ lb-VOC/yr}} \\ &= 12,170 \text{ lb-VOC/yr} \div 365 \text{ day/yr} = \mathbf{33.3 \text{ lb-VOC/day}}\end{aligned}$$

$$\begin{aligned}\text{NH}_3 \text{ (Lagoon/Storage + Land)} &= 88,809 \text{ lb-NH}_3/\text{yr} + 156,317 \text{ lb-NH}_3/\text{yr} = \mathbf{245,126 \text{ lb-NH}_3/\text{yr}} \\ &= 245,126 \text{ lb-NH}_3/\text{yr} \div 365 \text{ day/yr} = \mathbf{671.6 \text{ lb-NH}_3/\text{day}}\end{aligned}$$

#### C-6911-7-4: Solid Manure Handling

$$\begin{aligned}\text{VOC} &= [\# \text{ Milk Cows}] \times [\text{EF}] + [\# \text{ Dry Cows}] \times [\text{EF}] + [\# \text{ Support Stock}] \times [\text{EF}] \\ &= 3,575 \times 0.44 \text{ lb-VOC/hd-yr} + 715 \times 0.24 \text{ lb-VOC/hd-yr} + 3,864 \times 0.19 \text{ lb-VOC/hd-yr} \\ &= \mathbf{2,479 \text{ lb-VOC/yr}} \\ &= 2,479 \text{ lb-VOC/yr} \div 366 \text{ day/yr} = \mathbf{6.8 \text{ lb-VOC/day}}\end{aligned}$$

#### C-6911-9-3: Feed Storage and Handling

##### Open Face Area:

$$= [\# \text{ open face piles}] \times [\text{height}] \times (([\text{width}] + ([\text{width}]/(0.1667 \times ([\text{width}]/[\text{height}] + 1.111))))/2)$$

$$\text{Corn Area} = 1 \times 20 \text{ ft} \times ((100 \text{ ft} + (100 \text{ ft} / (0.1667 \times (100 \text{ ft} / 20 \text{ ft}) + 1.111 \text{ ft}))) / 2) = 1,514 \text{ ft}^2$$

$$\text{Alfalfa Area} = 1 \times 10 \text{ ft} \times ((35 \text{ ft} + (35 \text{ ft} / (0.1667 \times 35 \text{ ft} / 10 \text{ ft}) + 1.111 \text{ ft})) / 2) = 278 \text{ ft}^2$$

$$\text{Wheat Area} = 1 \times 20 \text{ ft} \times ((100 \text{ ft} + (100 \text{ ft} / (0.1667 \times 100 \text{ ft} / 20 \text{ ft}) + 1.111 \text{ ft})) / 2) = 1514.27 \text{ ft}^2$$

##### Silage Annual PE:

##### Corn Emissions

$$\begin{aligned}&= \text{emission factor} \times \text{area} \times 0.0929 \text{ m}^2/\text{ft}^2 \times 8,760 \text{ hr/yr} \times 60 \text{ min/hr} \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} \\ &= 21,155 \times 1,514 \times 0.0929 \times 8760 \times 60 \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} = \mathbf{3,441 \text{ lb-VOC/yr}} \\ &= 3,441 \text{ lb-VOC/yr} \div 365 \text{ day/yr} = \mathbf{9.4 \text{ lb-VOC/day}}\end{aligned}$$

##### Alfalfa Emissions

$$\begin{aligned}&= \text{emission factor} \times \text{area} \times 0.0929 \text{ m}^2/\text{ft}^2 \times 4,380 \text{ hr/yr} \times 60 \text{ min/hr} \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} \\ &= 10,649 \times 278 \times 0.0929 \times 4,380 \times 60 \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} = \mathbf{159 \text{ lb-VOC/yr}} \\ &= 159 \text{ lb-VOC/yr} \div 365 \text{ day/yr} = \mathbf{0.4 \text{ lb-VOC/day}}\end{aligned}$$

**Wheat Emissions**

$$\begin{aligned}
 &= \text{emission factor} \times \text{area} \times 0.0929 \text{ m}^2/\text{ft}^2 \times 8,760 \text{ hr/yr} \times 60 \text{ min/hr} \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} \\
 &= 26,745 \times 1514.271 \times 0.0929 \times 8760 \times 60 \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} = \mathbf{4,351 \text{ lb-VOC/yr}} \\
 &= 4,351 \text{ lb-VOC/yr} \div 365 \text{ day/yr} = \mathbf{11.9 \text{ lb-VOC/day}}
 \end{aligned}$$

TMR Annual PE:

TMR emissions should not include calves. However, the number of calves will be included in the total cow count as a worst-case scenario since the number of calves can vary.

$$\begin{aligned}
 &= [\text{\# of cows}] \times [\text{emission factor}] \times [\text{area}] \times [\text{min/yr}] \times [\text{lb}/\mu\text{g}] \\
 &= 8,154 \times 10,575 \mu\text{g}/\text{m}^2\text{-min} \times 0.658 \text{ m}^2 \times 525,600 \text{ min/yr} \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} \\
 &= \mathbf{65,608 \text{ lb-VOC/yr}} \\
 &= 65,608 \text{ lb-VOC/yr} \div 365 \text{ day/yr} = \mathbf{179.7 \text{ lb-VOC/day}}
 \end{aligned}$$

**3. Pre-Project Stationary Source Potential to Emit (SSPE1)**

Pursuant to Section 4.9 of District Rule 2201, the Pre-Project Stationary Source Potential to Emit (SSPE1) is the Potential to Emit (PE) from all units with valid Authorities to Construct (ATC) or Permits to Operate (PTO) at the Stationary Source and the quantity of emission reduction credits (ERC) which have been banked since September 19, 1991 for Actual Emissions Reductions that have occurred at the source, and which have not been used on-site.

<b>Pre-Project Stationary Source Potential to Emit [SSPE1] (lb/year)</b>						
	NO <sub>x</sub>	SO <sub>x</sub>	PM <sub>10</sub>	CO	VOC	NH <sub>3</sub>
C-6911-3-4 (Milk Parlor)	0	0	0	0	1,210	3,630
C-6911-1-4 (Cow Housing)	0	0	16,985	0	43,646	140,277
C-6911-2-5 (Liquid Manure Handling)	0	0	0	0	10,046	202,620
C-6911-4-0 (Ag IC engine)	1,694	2	39	241	52	0
C-6911-6-0 (Ag IC engine)	1,318	1	19	98	25	0
C-6911-7-3 (Solid Manure Handling)	0	0	0	0	2,045	0
C-6911-8-0 (Emergency IC Engine)	732	1	12	67	50	0
C-6911-9-2 (Feed Storage and Handling)	0	0	0	0	61,248	0
<b>Pre-Project SSPE (SSPE1)</b>	<b>3,744</b>	<b>4</b>	<b>17,055</b>	<b>406</b>	<b>118,322</b>	<b>346,527</b>

**4. Post Project Stationary Source Potential to Emit (SSPE2)**

Pursuant to Section 4.10 of District Rule 2201, the Post Project Stationary Source Potential to Emit (SSPE2) is the Potential to Emit (PE) from all units with valid Authorities to Construct (ATC) or Permits to Operate (PTO) at the Stationary Source and the quantity of emission reduction credits (ERC) which have been banked since September 19, 1991 for Actual Emissions Reductions that have occurred at the source, and which have not been used on-site.

<b>Post-Project Stationary Source Potential to Emit [SSPE2] (lb/year)</b>						
	NO <sub>x</sub>	SO <sub>x</sub>	PM <sub>10</sub>	CO	VOC	NH <sub>3</sub>

C-6911-3-3 (Milk Parlor)	0	0	0	0	1,430	4,290
C-6911-1-3 (Cow Housing)	0	0	21,441	0	52,904	170,471
C-6911-2-3 (Liquid Manure Handling)	0	0	0	0	12,170	245,126
C-6911-4-0 (Ag IC engine)	1,694	2	39	241	52	0
C-6911-6-0 (Ag IC engine)	1,318	1	19	98	25	0
C-6911-7-4 (Solid Manure Handling)	0	0	0	0	2,479	0
C-6911-8-0 (Emergency IC Engine)	732	1	12	67	50	0
C-6911-9-1 (Feed Storage and Handling)	0	0	0	0	73,559	0
<b>Post-Project SSPE (SSPE2)</b>	<b>3,744</b>	<b>4</b>	<b>21,511</b>	<b>406</b>	<b>142,669</b>	<b>419,887</b>

## 5. Major Source Determination

Pursuant to Section 3.25 of District Rule 2201, a major source is a stationary source with post-project emissions or a Post Project Stationary Source Potential to Emit (SSPE2), equal to or exceeding one or more of the threshold values. In determining whether a facility is a major source, fugitive emissions are not counted unless the facility belongs to certain specified source categories. 40 CFR 71.2 (Definitions, Major Source (2)) states the following:

*(2) A major stationary source of air pollutants or any group of stationary sources as defined in section 302 of the Act, that directly emits, or has the potential to emit, 100 tpy or more of any air pollutant (including any major source of fugitive emissions of any such pollutant, as determined by rule by the Administrator). The fugitive emissions of a stationary source shall not be considered in determining whether it is a major stationary source for the purposes of section 302(j) of the Act, unless the source belongs to one of the following categories of stationary source: (i) Coal cleaning plants (with thermal dryers); (ii) Kraft pulp mills; (iii) Portland cement plants; (iv) Primary zinc smelters; (v) Iron and steel mills; (vi) Primary aluminum ore reduction plants; (vii) Primary copper smelters; (viii) Municipal incinerators capable of charging more than 250 tons of refuse per day; (ix) Hydrofluoric, sulfuric, or nitric acid plants; (x) Petroleum refineries; (xi) Lime plants; (xii) Phosphate rock processing plants; (xiii) Coke oven batteries; (xiv) Sulfur recovery plants; (xv) Carbon black plants (furnace process); (xvi) Primary lead smelters; (xvii) Fuel conversion plants; (xviii) Sintering plants; (xix) Secondary metal production plants; (xx) Chemical process plants; (xxi) Fossil-fuel boilers (or combination thereof) totaling more than 250 million British thermal units per hour heat input; (xxii) Petroleum storage and transfer units with a total storage capacity exceeding 300,000 barrels; (xxiii) Taconite ore processing plants; (xxiv) Glass fiber processing plants; (xxv) Charcoal production plants; (xxvi) Fossil-fuel-fired steam electric plants of more than 250 million British thermal units per hour heat input; or (xxvii) Any other stationary source category which, as of August 7, 1980, is being regulated under section 111 or 112 of the Act.*

Because agricultural operations do not fall under any of the specific source categories listed above, fugitive emissions are not counted when determining if an agricultural operation is a major source. 40 CFR 71.2 defines fugitive emissions as “those emissions which could not reasonably pass through a stack, chimney, vent, or other functionally-equivalent opening.”

Since emissions at the dairy are not actually collected, a determination of whether emissions could be reasonably collected must be made by the permitting authority. The California Air Pollution Control Association (CAPCOA) prepared guidance in 2005 for estimating potential to emit of Volatile Organic Compounds from dairy farms. The guidance states that *"VOC emissions from the milking centers, cow housing areas, corrals, common manure storage areas, and land application of manure are not physically contained and could not reasonably pass through a stack, chimney, vent, or other functionally-equivalent opening. No collection technologies currently exist for VOC emissions from these emissions units. Therefore, the VOC emissions from these sources are considered fugitive."* The guidance also concludes that, because VOC collection technologies do exist for liquid waste systems at dairies, *"... the VOC emissions from waste lagoons and storage ponds are considered non-fugitive."* The District has researched this issue and concurs with the CAPCOA assessment, as discussed in more detail below.

#### Milking Center

The mechanical system for the milking parlors can be utilized to capture the gases emitted from the milking parlors, however in order to capture all of the gases, and to keep an appropriate negative pressure throughout the system, the holding area would also need to be entirely enclosed. No facility currently encloses the holding area since cows are continuously going in and out of the barn throughout the day. The capital required to enclose this large area would also be significant. Since the holding area is primarily kept open, the District cannot reasonably demonstrate that emissions can pass through a stack, chimney, vent, or other functionally equivalent opening.

#### Cow Housing

Although there are smaller dairy farms that have enclosed freestall barns, these barns are not fully enclosed and none of the barns have been found to vent the exhaust through a collection device. The airflow requirements through dairy barns are extremely high, primarily for herd health purposes. The airflow requirements will be even higher in the San Joaquin valley, where temperatures reach in excess of 110 degrees in the dry summer. Collection and control of the exhaust including the large amounts of airflow have not yet been achieved by any facility. Due to this difficulty, the District cannot reasonably demonstrate that emissions can pass through a stack, chimney, vent, or other functionally equivalent opening.

#### Manure storage Areas

Many dairies have been found to cover dry manure piles. Covering dry manure piles is also a mitigation measure included in District Rule 4570. However, the District was not able to find any facility, which currently captures the emissions from the storage or handling of manure piles. Although many of these piles are covered, the emissions cannot easily be captured. Therefore, the District cannot reasonably demonstrate that these emissions can pass through a stack, chimney, vent, or other functionally equivalent opening. In addition, emissions from manure piles have been shown to be insignificant from recent studies.

#### Land Application

Emissions generated from the application of manure on land cannot reasonably be captured due to the extremely large areas, in some cases thousands of acres, of cropland

at dairies. Therefore, the District cannot reasonably demonstrate that these emissions can pass through a stack, chimney, vent, or other functionally equivalent opening.

Feed Handling and Storage

The majority of dairies store the silage piles underneath a tarp or in an agbag. The entire pile is covered except for the face of the pile. The face of the pile is kept open due to the continual need to extract the silage for feed purposes. The silage pile is disturbed 2-3 times per day. Because of the ongoing disturbance to these piles, it makes it extremely difficult to design a system to capture the emissions from these piles. In fact, as far as the District is aware, no system has been designed to successfully extract the gases from the face of the pile to capture them, and, as important, no study has assessed the potential impacts on silage quality of a continuous air flow across the silage pile, as would be required by such a collection system. Therefore, the District cannot demonstrate that these emissions can be reasonably expected to pass through a stack, chimney, vent, or other functionally equivalent opening.

Therefore, the VOC emissions from these sources are considered fugitive. The District has determined that control technology to capture emissions from lagoons (biogas collection systems, for instance) is in use and these emissions can be reasonably collected and are not fugitive. Therefore, only emissions from the lagoons, storage ponds, IC engines, and gasoline tanks will be used to determine if this facility is a major source.

The post-project emissions from the lagoons/storage ponds at this dairy were calculated in Section VII.C.2 above. The following table shows the non-fugitive Post-Project Stationary Source Potential to Emit for the dairy.

**C-6911-2-3: Lagoon/Storage Only**

VOC

$$= [\# \text{ Milk Cows}] \times [EF_{\text{lagoon}}] + [\# \text{ Dry Cows}] \times [EF_{\text{lagoon}}] + [\# \text{ Support Stock}] \times [EF_{\text{lagoon}}]$$

$$= 3,575 \times 1.05 \text{ lb-VOC/hd-yr} + 715 \times 0.58 \text{ lb-VOC/hd-yr} + 3,864 \times 0.44 \text{ lb-VOC/hd-yr}$$

$$= \mathbf{5,869 \text{ lb-VOC/yr}}$$

<b>Non-Fugitive Post-Project Stationary Source Potential to Emit [SSPE2] (lb/year)</b>					
	NO <sub>x</sub>	SO <sub>x</sub>	PM <sub>10</sub>	CO	VOC
C-6911-2-3 (Lagoon/Storage)	0	0	0	0	5,869
C-6911-4-0 (Ag IC engine)	1,694	2	39	241	52
C-6911-6-0 (Ag IC engine)	1,318	1	19	98	25
C-6911-8-0 (Emergency IC Engine)	732	1	12	67	50
<b>Non Fugitive SSPE</b>	<b>3,744</b>	<b>4</b>	<b>70</b>	<b>406</b>	<b>5,996</b>

<b>Major Source Determination (lb/year)</b>					
	NO <sub>x</sub>	SO <sub>x</sub>	PM <sub>10</sub>	CO	VOC
Post Project SSPE (SSPE2)	<b>3,744</b>	<b>4</b>	<b>70</b>	<b>406</b>	<b>5,996</b>
Major Source Threshold	50,000	140,000	140,000	200,000	50,000
Major Source?	No	No	No	No	No

As seen in the table above, the facility is not becoming a Major Source as a result of this project.

## **6. Baseline Emissions (BE)**

The BE calculation (in lb/year) is performed on a pollutant-by-pollutant basis to determine the amount of offsets required, where necessary, when the SSPE1 is greater than the offset threshold. This project is exempt from offsets pursuant to Rule 2201, Section 4.6.9. Therefore, BE calculations are not required.

## **7. SB 288 Major Modification**

SB 288 Major Modification is defined in 40 CFR Part 51.165 as "any physical change in or change in the method of operation of a major stationary source that would result in a significant net emissions increase of any pollutant subject to regulation under the Act."

Since this facility is not a major source for any of the pollutants addressed in this project, this project does not constitute an SB288 major modification.

## **8. Federal Major Modification**

District Rule 2201, Section 3.17 states that Federal Major Modifications are the same as "Major Modification" as defined in 40 CFR 51.165 and part D of Title I of the CAA.

Since this facility is not a Major Source for any pollutants, this project does not constitute a Federal Major Modification. Additionally, since the facility is not a major source for PM<sub>10</sub> (140,000 lb/year), it is not a major source for PM<sub>2.5</sub> (200,000 lb/year).

## **9. Quarterly Net Emissions Change (QNEC)**

The QNEC is calculated solely to establish emissions that are used to complete the District's PAS emissions profile screen. Detailed QNEC calculations are included in Appendix B.

# **VIII. Compliance**

## **Rule 1070 Inspections**

This rule applies to any source operation, which emits or may emit air contaminants.

This rule allows the District to perform inspections for the purpose of obtaining information necessary to determine whether air pollution sources are in compliance with applicable rules and regulations. The rule also allows the District to require record keeping, to make inspections and to conduct tests of air pollution sources. Therefore, the following conditions will be listed on the permit to ensure compliance:

{3215} Upon presentation of appropriate credentials, a permittee shall allow an authorized representative of the District to enter the permittee's premises where a permitted source is located or emissions related activity is conducted, or where records must be kept under



condition of the permit. [District Rule 1070]

{3216} Upon presentation of appropriate credentials, a permittee shall allow an authorized representative of the District to have access to and copy, at reasonable times, any records that must be kept under the conditions of the permit. [District Rule 1070]

## **Rule 2010 Permits Required**

The provisions of this rule apply to any person who plans to or does operate, construct, alter, or replace any source operation, which may emit air contaminants or may reduce the emission of air contaminants.

Pursuant to Section 4.0, a written permit shall be obtained from the APCO. No Permit to Operate shall be granted either by the APCO or the Hearing Board for any source operation described in Section 3.0, constructed or installed without authorization as required by Section 3.0 until the information required is presented to the APCO and such source operation is altered, if necessary, and made to conform to the standards set forth in Rule 2070 (Standards for Granting Applications) and elsewhere in these rules and regulations.

## **Rule 2201 New and Modified Stationary Source Review Rule**

### **A. Best Available Control Technology (BACT)**

#### **1. BACT Applicability**

BACT requirements are triggered on a pollutant-by-pollutant basis and on an emissions unit-by-emissions unit basis. Unless exempted pursuant to Section 4.2, BACT shall be required for the following actions:\*

- a. Any new emissions unit with a potential to emit exceeding two pounds per day,
- b. The relocation from one Stationary Source to another of an existing emissions unit with a potential to emit exceeding two pounds per day,
- c. Modifications to an existing emissions unit with a valid Permit to Operate resulting in an AIPE exceeding two pounds per day, and/or
- d. Any new or modified emissions unit, in a stationary source project, which results in an SB288 Major Modification or a Federal Major Modification, as defined by the rule.

\*Except for CO emissions from a new or modified emissions unit at a Stationary Source with an SSPE2 of less than 200,000 pounds per year of CO.

#### **a. New emissions units – PE > 2 lb/day**

As discussed in Section I above, there are no new emissions units associated with this project; therefore BACT for new units with PE > 2 lb/day purposes is not triggered.

#### **b. Relocation of emissions units – PE > 2 lb/day**

As discussed in Section I above, there are no emissions units being relocated from one stationary source to another; therefore BACT is not triggered.

**c. Modification of emissions units – AIPE > 2 lb/day**

$$\text{AIPE} = \text{PE}_2 - \text{HAPE}$$

Where,

AIPE = Adjusted Increase in Permitted Emissions, (lb/day)

PE<sub>2</sub> = Post-Project Potential to Emit, (lb/day)

HAPE = Historically Adjusted Potential to Emit, (lb/day)

$$\text{HAPE} = \text{PE}_1 \times (\text{EF}_2/\text{EF}_1)$$

Where,

PE<sub>1</sub> = The emissions unit's Potential to Emit prior to modification or relocation, (lb/day)

EF<sub>2</sub> = The emissions unit's permitted emission factor for the pollutant after modification or relocation. If EF<sub>2</sub> is greater than EF<sub>1</sub> then EF<sub>2</sub>/EF<sub>1</sub> shall be set to 1

EF<sub>1</sub> = The emissions unit's permitted emission factor for the pollutant before the modification or relocation

$$\text{AIPE} = \text{PE}_2 - (\text{PE}_1 * (\text{EF}_2 / \text{EF}_1))$$

HAPE for the dairy permit units will be calculated based on the pre-project annual emissions and the pre-project emission factors and control efficiencies for each type of cow, which were taken from the tables in Section VII.C.1 above, and the post-project emission factors and control efficiencies that were used in the tables in Section VII.C.2 above to calculate the post project emissions (PE<sub>2</sub>) from the unit.

C-6911-3-3: Cow Milking

VOC	PE <sub>2</sub> (lb/day)	-	PE <sub>1</sub> (lb/day)	x	(EF <sub>2</sub> )	/	(EF <sub>1</sub> )	=	AIPE (lb/day)
Milk Cow	3.9	-	3.3	x	0.4	/	0.4	=	0.6
<b>Milking Parlor AIPE</b>									<b>0.6</b>

As demonstrated above, the AIPE is not greater than 2.0 lb/day for VOC from the milking parlor; therefore BACT is not triggered for VOC from the existing milking parlor.

NH <sub>3</sub>	PE <sub>2</sub> (lb/day)	-	PE <sub>1</sub> (lb/day)	x	(EF <sub>2</sub> )	/	(EF <sub>1</sub> )	=	AIPE (lb/day)
Milk Cow	11.8	-	9.9	x	1.2	/	1.2	=	1.9
<b>Milking Parlor AIPE</b>									<b>1.9</b>

As demonstrated above, the AIPE is not greater than 2.0 lb/day for NH<sub>3</sub> from the milking parlor; therefore BACT is not triggered for NH<sub>3</sub> from the existing milking parlor.

C-6911-1-3: Cow Housing

PM <sub>10</sub>	PE <sub>2</sub> (lb/day)	-	PE <sub>1</sub> (lb/day)	x	(EF <sub>2</sub> )	/	(EF <sub>1</sub> )	=	AIPE (lb/day)
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Milk Cow	9.9	-	8.1	x	1.02	/	1.02	=	1.8
Dry Cow	4.3	-	3.6	x	2.19	/	2.19	=	0.7
Support Stock	44.5	-	34.5	x	4.20	/	4.20	=	10
<b>Cow Housing AIPE</b>									<b>12.5</b>

As demonstrated above, the AIPE is greater than 2.0 lb/day for PM<sub>10</sub> from the cow housing; therefore BACT is triggered for PM<sub>10</sub> from the existing cow housing.

VOC	PE <sub>2</sub> (lb/day)	-	PE <sub>1</sub> (lb/day)	x	(EF <sub>2</sub> )	/	(EF <sub>1</sub> )	=	AIPE (lb/day)
Milk Cow	91.6	-	77.5	x	9.35	/	9.35	=	14.1
Dry Cow	10.4	-	8.8	x	5.3	/	5.3	=	1.6
Support Stock	43	-	33.3	x	4.06	/	4.06	=	9.7
<b>Cow Housing AIPE</b>									<b>25.4</b>

As demonstrated above, the AIPE is greater than 2.0 lb/day for VOC from the cow housing; therefore BACT is triggered for VOC from the existing cow housing.

NH <sub>3</sub>	PE <sub>2</sub> (lb/day)	-	PE <sub>1</sub> (lb/day)	x	(EF <sub>2</sub> )	/	(EF <sub>1</sub> )	=	AIPE (lb/day)
Milk Cow	274.2	-	232.1	x	28	/	28	=	42.1
Dry Cow	40.4	-	34.1	x	20.6	/	20.6	=	6.3
Support Stock	152.4	-	118.1	x	14.4	/	14.4	=	34.3
<b>Cow Housing AIPE</b>									<b>82.7</b>

As demonstrated above, the AIPE is greater than 2.0 lb/day for NH<sub>3</sub> from the cow housing; therefore BACT is triggered for NH<sub>3</sub> from the existing cow housing.

### C-6911-2-3: Liquid Manure Handling

#### Lagoon/Storage Pond

VOC	PE <sub>2</sub> (lb/day)	-	PE <sub>1</sub> (lb/day)	x	(EF <sub>2</sub> )	/	(EF <sub>1</sub> )	=	AIPE (lb/day)
Milk Cow	10.3	-	8.7	x	1.05	/	1.05	=	1.6
Dry Cow	1.1	-	0.9	x	0.58	/	0.58	=	0.2
Support Stock	4.7	-	3.6	x	0.44	/	0.44	=	1.1
<b>Lagoon/Storage Pond AIPE</b>									<b>2.9</b>

As demonstrated above, the AIPE is greater than 2.0 lb/day for VOC from the lagoon/storage pond; therefore BACT is triggered for VOC from the lagoon/storage pond.

NH <sub>3</sub>	PE <sub>2</sub> (lb/day)	-	PE <sub>1</sub> (lb/day)	x	(EF <sub>2</sub> )	/	(EF <sub>1</sub> )	=	AIPE (lb/day)
Milk Cow	153.8	-	130.1	x	15.7	/	15.7	=	23.7
Dry Cow	18.6	-	15.7	x	9.5	/	9.5	=	2.9

Support Stock	70.9	-	54.9	x	6.7	/	6.7	=	16
<b>Lagoon/Storage Pond AIPE</b>									<b>42.6</b>

As demonstrated above, the AIPE is greater than 2.0 lb/day for NH<sub>3</sub> from the lagoon/storage pond; therefore BACT is triggered for NH<sub>3</sub> from the lagoon/storage pond.

Land Application

VOC	PE <sub>2</sub> (lb/day)	-	PE <sub>1</sub> (lb/day)	x	(EF <sub>2</sub> )	/	(EF <sub>1</sub> )	=	AIPE (lb/day)
Milk Cow	11.1	-	9.4	x	1.13	/	1.13	=	1.7
Dry Cow	1.2	-	1.0	x	0.62	/	0.62	=	0.2
Support Stock	4.9	-	3.9	x	0.47	/	0.47	=	1.0
<b>Land Application AIPE</b>									<b>2.9</b>

As demonstrated above, the AIPE is greater than 2.0 lb/day for VOC from land application; therefore BACT is triggered for VOC from land application.

NH <sub>3</sub>	PE <sub>2</sub> (lb/day)	-	PE <sub>1</sub> (lb/day)	x	(EF <sub>2</sub> )	/	(EF <sub>1</sub> )	=	AIPE (lb/day)
Milk Cow	285	-	241.2	x	29.1	/	29.1	=	43.8
Dry Cow	30	-	25.4	x	15.3	/	15.3	=	4.6
Support Stock	113.3	-	87.8	x	10.7	/	10.7	=	25.5
<b>Land Application AIPE</b>									<b>73.9</b>

As demonstrated above, the AIPE is greater than 2.0 lb/day for NH<sub>3</sub> from the land application; therefore BACT is triggered for NH<sub>3</sub> from land application.

C-6911-7-4: Solid Manure Handling

VOC	PE <sub>2</sub> (lb/day)	-	PE <sub>1</sub> (lb/day)	x	(EF <sub>2</sub> )	/	(EF <sub>1</sub> )	=	AIPE (lb/day)
Milk Cow	4.3	-	3.6	x	0.44	/	0.44	=	0.7
Dry Cow	0.5	-	0.40	x	0.24	/	0.24	=	0.1
Support Stock	2.0	-	1.6	x	0.19	/	0.19	=	0.4
<b>Solid Manure Handling AIPE</b>									<b>1.2</b>

As demonstrated above, the AIPE is not greater than 2.0 lb/day for VOC from the solid manure handling; therefore BACT is not triggered for VOC from the solid manure handling.

C-6911-9-3: Feed Storage and Handling

VOC	PE <sub>2</sub> (lb/day)	-	PE <sub>1</sub> (lb/day)	x	(EF <sub>2</sub> )	/	(EF <sub>1</sub> )	=	AIPE (lb/day)
Cows	201.4	-	167.7	x	8.0	/	8.0	=	33.7
<b>Feed Storage and Handling AIPE</b>									<b>33.7</b>

As demonstrated above, the AIPE is greater than 2.0 lb/day for VOC from the feed storage and handling; therefore BACT is triggered for VOC from the feed storage and handling

**d. SB 288/Federal Major Modification**

As discussed in Section VII.C.7 above, this project does not constitute a SB 288 and/or Federal Major Modification; therefore BACT is not triggered for any pollutant.

**2. Top-Down BACT Analysis**

Per Permit Services Policies and Procedures for BACT, a Top-Down BACT analysis shall be performed as a part of the application review for each application subject to the BACT requirements pursuant to the District's NSR Rule.

Pursuant to the attached Top-Down BACT Analysis (see Appendix C), BACT has been satisfied with the following:

Cow Housing (C-6911-1-3)

- PM<sub>10</sub>: 1) Weekly scraping of open corrals using a pull-type scraper in the morning hours except when prevented by wet conditions.  
2) Concrete feed lanes and walkways for all cows.  
3) Shade structures located uphill of the corrals.  
4) Feeding heifers near (within 1 hour of) dusk.  
5) Downwind shelter belts designed in accordance to the NRCS guideline #380.  
6) Individual calf hutches (calves under three months)  
7) Application of water (sprinklers) in corrals.
- VOC: 1) Concrete feed lanes and walkways for all cows.  
2) Freestall feed lanes and walkways for milk cows flushed four times per day and feed lanes and walkways in the corrals and hutches for the remaining animals flushed at least two times per day.  
3) All animals fed in accordance with National Research Council (NRC) or other District-approved guidelines utilizing routine nutritional analysis for rations.  
4) Refused feed re-fed or removed from feed lanes on a daily basis to prevent decomposition.  
5) Dry lots sloped to facilitate runoff and drying in accordance with Title 3, Food and Agriculture, Division 2, Animal Industry of the California Code of Regulations, Section 646.1.  
6) Weekly scraping of freestall exercise pens and open corrals using a pull-type scraper in the morning hours except when prevented by wet conditions.  
7) VOC mitigation measures required by District Rule 4570.
- NH<sub>3</sub>: 1) Pave feedlane at least 8 feet on the corral side of the fence  
2) Freestall feed lanes and walkways for milk cows flushed four times per day and feed lanes and walkways in the corrals and hutches for the remaining animals flushed at least two times per day

- 3) Dry lots sloped to facilitate runoff and drying in accordance with Title 3, Food and Agriculture, Division 2, Animal Industry of the California Code of Regulations, Section 646.1.
- 4) Weekly scraping of freestall exercise pens and open corrals using pull-type scraper in the morning hours except when prevented by wet conditions.

Liquid Manure Handling System (C-6911-2-3)

Lagoon & Storage Pond

- VOC: 1) Two-stage anaerobic treatment lagoon designed according to NRCS guidelines.  
2) Installation of an anaerobic digester contingent upon the final dairy BACT guideline.

- NH<sub>3</sub>: 1) Two-stage anaerobic treatment lagoon designed according to NRCS guidelines.  
2) Installation of an anaerobic digester contingent upon the final dairy BACT guideline.

Land Application

- VOC: 1) Irrigation of crops using liquid and slurry manure from a holding/storage pond after an Anaerobic Treatment Lagoon.

- NH<sub>3</sub>: 1) Irrigation of crops using liquid and slurry manure from a holding/storage pond after an Anaerobic Treatment Lagoon.

Feed Storage and Handling (C-6911-9-3)

- VOC: 1) Compliance with District Rule 4570 mitigation measures.

**B. Offsets**

Per section 4.6.9 of District Rule 2201, non-major source agricultural operations are exempt from offsets, if emissions reductions from that source would not meet the criteria for real, permanent, quantifiable, and enforceable emission reductions are exempt from offset requirements.

To date, California air districts have not succeeded in gaining EPA approval to issue ERCs for agricultural activities. This has been the case even for reductions from on-the-farm equipment that is similar to traditional stationary sources. Therefore, ERCs will not be granted, nor will offsets be required for non-major source agricultural operations until the District has an approved process that finds that reductions from agriculture operations are real, permanent, quantifiable, and enforceable.

As demonstrated in section VII.C.5, this facility is not a major source of any criteria pollutants, therefore this permitting action is exempt from offsets requirements.

## C. Public Notification

### 1. Applicability

Public noticing is required for:

- a. New Major Sources, Federal Major Modifications, and SB288 Major Modifications,
- b. Any new emissions unit with a Potential to Emit greater than 100 pounds during any one day for any one pollutant,
- c. Any project which results in the offset thresholds being surpassed, and/or
- d. Any project with an SSIPE of greater than 20,000 lb/year for any pollutant.

#### a. New Major Sources, SB288/Federal Major Modifications

New Major Sources are new facilities, which are also Major Sources. Since this is not a new facility, public noticing is not required for this project for New Major Source purposes.

#### b. PE > 100 lb/day

Applications which include a new emissions unit with a Potential to Emit greater than 100 pounds during any one day for any pollutant will trigger public noticing requirements. There are no new emissions units associated with this project; therefore public noticing is not required for this project for Potential to Emit Purposes.

#### c. Offset Threshold

The following table compares the SSPE1 with the SSPE2 in order to determine if any offset thresholds have been surpassed with this project.

Offset Threshold				
Pollutant	SSPE1 (lb/year)	SSPE2 (lb/year)	Offset Threshold	Public Notice Required?
NO <sub>x</sub>	3,744	3,744	20,000 lb/year	No
SO <sub>x</sub>	4	4	54,750 lb/year	No
PM <sub>10</sub>	17,055	21,511	29,200 lb/year	No
CO	406	406	200,000 lb/year	No
VOC	118,322	142,669	20,000 lb/year	No

#### d. SSIPE > 20,000 lb/year

Public notification is required for any permitting action that results in a Stationary Source Increase in Permitted Emissions (SSIPE) of more than 20,000 lb/year of any affected pollutant. According to District policy, the SSIPE is calculated as the Post Project Stationary Source Potential to Emit (SSPE2) minus the Pre-Project Stationary Source Potential to Emit (SSPE1), i.e.  $SSIPE = SSPE2 - SSPE1$ . The values for SSPE2 and SSPE1 are calculated according to Rule 2201, Sections 4.9 and 4.10, respectively. The SSIPE is compared to the SSIPE Public Notice thresholds in the following table:

<b>Stationary Source Increase in Permitted Emissions [SSIPE] – Public Notice</b>					
Pollutant	SSPE2 (lb/year)	SSPE1 (lb/year)	SSIPE (lb/year)	SSIPE Public Notice Threshold	Public Notice Required?
NO <sub>x</sub>	3,744	3,744	0	20,000 lb/year	No
SO <sub>x</sub>	4	4	0	20,000 lb/year	No
PM <sub>10</sub>	21,511	17,055	4,456	20,000 lb/year	No
CO	406	406	0	20,000 lb/year	No
VOC	142,669	118,322	24,347	20,000 lb/year	Yes

As demonstrated above, the SSIPE for VOC is greater than 20,000 lb/year; therefore public noticing for SSIPE purposes is required.

## 2. Public Notice Action

As discussed above, public noticing is required for this project for SSIPE for VOC exceeding 20,000 lb/yr. Therefore, public notice documents will be submitted to the California Air Resources Board (CARB) and a public notice will be published in a local newspaper of general circulation prior to the issuance of the ATC for this equipment.

## D. Daily Emission Limits (DELs)

Daily Emissions Limitations (DELs) and other enforceable conditions are required by Section 3.16 to restrict a unit's maximum daily emissions, to a level at or below the emissions associated with the maximum design capacity. Per Sections 3.16.1 and 3.16.2, the DEL must be contained in the latest ATC and contained in or enforced by the latest PTO and enforceable, in a practicable manner, on a daily basis. DELs are also required to enforce the applicability of BACT.

For dairies, the DEL is satisfied based on the number and types of cows at the dairy and the required controls and mitigation measures. The number and types of cows are listed in the permit equipment description for the Cow Housing (Permit C-6911-1).

### Cow Housing (C-6911-1-3)

The following condition will be added to limit the total number of cows housed at the dairy:

The total number of cattle housed at this dairy at any one time shall be 3,575 milk cows not to exceed a combined total of 4,290 mature cows (milk and dry) and 3,864 total support stock. [District Rule 2201]

Additionally, the following conditions will be placed on the ATC to ensure that the DEL requirements for PM<sub>10</sub> are met:

Open corrals shall be scraped weekly using a pull-type scraper in the morning hours, except when this is prevented by wet conditions. [District Rule 2201]

Permittee shall establish windbreaks along the entire north side (800 ft) and along the entire west side (1,800 ft) of the heifer corrals, and along the entire east side (2,900 ft) and along the entire south side (3,000 ft) of the dairy. North and west windbreaks shall



consist of the one row of Arizona Cypress trees, planted 10 feet apart. East and South windbreaks shall consist of the following rows with the first row closest to the dairy: first row shall consist of Arizona Cypress trees, planted 10 feet apart; and the second row shall consist of Walnut trees, planted 28 feet apart. Each row should be offset from the adjacent row. Spacing between rows shall be sufficient to accommodate cultivation equipment. This spacing shall not exceed 24 feet. Any alternative windbreak proposal must be approved by the District. [District Rule 2201] N

The open corrals shall be equipped with shade structures. [District Rule 2201] N

At least one of the feedings of the heifers at this dairy shall be near (within one hour of) dusk. [District Rule 2201]

Permittee shall sprinkle water over 56% of area of the heifer corrals. Sprinkling rate shall match with the local evaporation rate to keep sufficient moisture content in the surface of the corrals. [District Rule 2201]

Permittee shall maintain records of 1) daily local evaporation rate/soil evaporation rate, 2) the amount of water (inches or cm) applied to the corral surface, and 3) records of the required moisture content samples including the date the samples were taken. Records of sprinkler run time and flow rate may be used to satisfy item 2. [District Rule 2201]

The following conditions will be placed on the ATC to ensure that the DEL requirements for VOC are met:

The concrete feed lanes and walkways for milk cows and dry cows shall be flushed at least four times per day. [District Rules 2201]

The concrete feed lanes and walkways for all heifers and calves shall be flushed at least two times per day. [District Rules 2201]

Permittee shall maintain an operating plan that requires the feed lanes and walkways to be flushed at least four times per day for mature cows and at least two times per day for all other cows. [District Rules 2201]

All animals at this dairy shall be fed in accordance with the National Research Council (NRC) guidelines utilizing routine dairy nutritionist analyses of rations. [District Rule 2201 and 4570]

#### Liquid Manure Handling System (C-6911-2-3)

Since emissions from the liquid manure handling system depend on the amount of manure handled, the following condition will be placed on the permit:

The liquid manure handling system shall handle flush manure from no more than 3,575 milk cows not to exceed a combined total of 4,290 mature cows (milk and dry) and 3,864 total support stock. [District Rule 2201]

Permittee shall operate the lagoon as an anaerobic treatment lagoon designed according to NCRCS Guideline No. 359. [District Rule 2201]

## **E. Compliance Assurance**

### **1. Source Testing**

Pursuant to District Policy APR 1705, source testing is not required to demonstrate compliance with Rule 2201.

### **2. Monitoring**

#### Cow Housing (C-6911-1-3)

Based on guidelines from the University of Idaho in a document entitled "*Dairy Odor Management and Control Practices*"<sup>4</sup> and the requirements of District Rule 4570, the following conditions will be placed on the permit to ensure that emissions from the dairy are minimized:

- Inspection for potholes or other sources of emissions shall be performed on a monthly basis. [District Rule 2201]
- Firm, stable, and not easily eroded soils shall be used for the exercise pens. [District Rule 2201]
- A supply of fill soil shall be kept on site in order to fill areas where erosion and gouging occurs. This will help fill areas where puddles may form. This fill soil shall be covered with a tarp. [District Rule 2201]
- Clean rainfall runoff shall be diverted around exercise pens to reduce the amount of water that is potentially detained on the corral surface. [District Rule 2201]
- Permittee shall determine the moisture content of at least one of the corrals on a monthly basis from April to October and once every two months from November to March. Two samples should be taken from the corral, one at the midpoint of the sprinkler spray arc or if multiple sprinklers then at the driest midpoint of any of the arcs, and the second farthest from the sprinklers. Successive moisture sampling shall be performed on alternate corrals (e.g., first month - sample corral 1, second month - sample corral 2, etc.). Samples shall be performed by an independent party. [District Rule 2201]

### **3. Recordkeeping**

Recordkeeping is required to demonstrate compliance with the public notification and daily emission limit requirements of Rule 2201. In general, recordkeeping for the Milking Parlors (C-6911-3), the Liquid Manure Handling System (C-6911-2), and the Solid Manure Handling System (C-6911-7) is satisfied with the records that must be kept to demonstrate compliance with the numbers and types of cows listed in the permit equipment description for the Cow Housing (C-6911-1). The following conditions will be placed on the ATC permits:

<sup>4</sup> <http://courses.ag.uidaho.edu/bae/bae404/Dairy%20Odor%20Mgmt.pdf>

Milking Parlor (C-6911-3)

The following condition will appear on the ATC for the Milking Parlor:

- Permittee shall maintain daily records of the number of cows milked in the milking parlor. [District Rules 1070 and 2201]

Cow Housing (C-6911-1)

The following conditions will appear on the ATC for the Cow Housing Permit:

- Permittee shall maintain a record of the number of animals of each production group at the Facility and shall maintain quarterly records of any changes to this information. Such records may include DHIA monthly records, milk production invoices, ration sheets or periodic inventory records. [District Rules 2201 and 4570]
- Permittee shall maintain records of: (1) the number of times feed lanes are flushed per day and (2) the frequency of scraping and manure removal from open corrals; and (3) a log of pothole inspections performed at the dairy. [District Rules 2201 and 4570]
- Permittee shall maintain sufficient records to demonstrate that corrals are maintained to ensure drainage and prevent water from standing for more than forty-eight (48) hours after a storm. [District Rules 2201 and 4570]
- Permittee shall maintain records of the date that water pipes and troughs are inspected and leaks are repaired. [District Rules 2201 and 4570]
- Permittee shall maintain records of: (1) the date that animal waste that is not dry is removed from individual cow freestall beds; (2) the date that water pipes and troughs are inspected and leaks are repaired. [District Rules 2201 and 4570]
- Permittee shall maintain records of 1) daily local evaporation rate/soil evaporation rate, 2) the amount of water (inches or cm) applied to the corral surface, and 3) records of the required moisture content samples including the date the samples were taken. Records of sprinkler run time and flow rate may be used to satisfy item 2.
- All records shall be kept and maintained for a minimum of five (5) years and shall be made available to the APCO, ARB and EPA upon request. [District Rules 1070 and 4570]

Additional recordkeeping conditions are included under the Rule 4570 compliance section.

Liquid Manure Handling System (C-6911-2)

To ensure that the lagoon system is designed and operating properly, the following condition will be placed on the ATC for the Liquid Manure Handling System:

- Permittee shall maintain records of design specifications and calculations for the Anaerobic Treatment Lagoon system in order to demonstrate that the system has been designed and is operating in accordance with the applicable National Resource Conservation Service (NRCS) technical guide. [District Rule 2201]
- Permittee shall maintain records that only liquid animal waste treated with an anaerobic treatment lagoon is applied to fields. [District Rules 2201 and 4570]
- Permittee shall maintain records to demonstrate liquid animal waste does not stand in the fields for more than twenty-four (24) hours after irrigation. [District Rules 2201 and 4570]

#### Solid Manure Handling System (C-6911-7)

To ensure that the solid manure is handled properly, the following condition will be placed on the ATC for the Solid Manure Handling System:

- Permittee shall maintain records to demonstrate that dry animal waste piles outside the pens are covered with a weatherproof covering from October through May. [District Rules 2201 and 4570]
- Permittee shall maintain records, such as manufacturer warranties or other documentation, demonstrating that the weatherproof covering over solid animal waste and/or weatherproof covering over separated solids, are installed, used, and maintained in accordance with manufacturer recommendations and applicable standards listed in NRCS Field Office Technical Guide Code 313 or 367, or any other applicable standard approved by the APCO, ARB, and EPA. [District Rules 2201 and 4570]
- Permittee shall maintain records that only solid manure has been treated with an anaerobic treatment lagoon, aerobic lagoon or digester system is applied to fields. [District Rules 2201 and 4570]
- Permittee shall keep records of dates when manure is removed from the dairy or permittee shall maintain records to demonstrate that dry manure piles outside the pens are covered with a weatherproof covering from October through May. [District Rules 2201 and 4570]
- All records shall be kept and maintained for a minimum of five (5) years and shall be made available to the APCO, ARB, and EPA upon request. [District Rule 2201]

#### Feed Storage and Handling (C-6911-9)

To ensure that the BACT requirements are satisfied, the following conditions will be placed on the ATC for the Feed Storage and Handling Permit:

- Permittee shall maintain records of feed content, formulation, and quantity of feed additive utilized, to demonstrate compliance with National Research Council (NRC) guidelines. Records such as feed company guaranteed analyses (feed tags), ration

sheets, or feed purchase records may be used to meet this requirement. [District Rules 2201 and 4570]

- Permittee shall maintain an operating plan/record that requires feed to be pushed within three feet of feedlane fence within two hours of putting out the feed, or use of a feed trough or other structure designed to maintain feed within reach of the animals. [District Rules 2201 and 4570]
- Permittee shall maintain an operating plan/record of when feeding of total mixed rations began within two hours of grinding and mixing rations. [District Rules 2201 and 4570]
- Permittee shall maintain records demonstrating grain is/was stored in a weatherproof storage structure or under a weatherproof covering from October through May. [District Rules 2201 and 4570]
- Permittee shall maintain records to demonstrate animals are fed steam-flaked, dry rolled, cracked or ground corn or other steam-flaked, dry rolled, cracked or ground cereal grains. Records such as feed company guaranteed analyses (feed tags), ration sheets, or feed purchase records may be used to meet this requirement. [District Rules 2201 and 4570]
- Permittee shall maintain records of the thickness and type of cover used to cover each silage pile. Permittee shall also maintain records of the date of the last delivery of material to each silage pile and the date each pile is covered. [District Rules 2201 and 4570]
- All records shall be kept and maintained for a minimum of five (5) years and shall be made available to the APCO, ARB and EPA upon request. [District Rule 2201]

Additionally, the permit units being modified are subject to the recordkeeping requirements of Section 7.2 of District Rule 4570, *Confined Animal Facilities*. Recordkeeping for compliance with District Rule 4570 will be discussed under the Rule 4570 section below. [District Rules 2201 and 4570]

#### **4. Reporting**

No reporting is required to demonstrate compliance with Rule 2201.

#### **F. Ambient Air Quality Analysis**

Section 4.14.1 of this Rule requires that an ambient air quality analysis (AAQA) be conducted for the purpose of determining whether a new or modified Stationary Source will cause or make worse a violation of an air quality standard. The Technical Services Division of the SJVAPCD conducted the required analysis. Refer to Appendix D of this document for the AAQA summary sheet.

The expansion will add 550 milk cows, 110 dry cows, and 870 support stock. The project will result in increases in PM10, VOC, and NH3. Only the increases from the proposed

expansion will be analyzed as part of this RMR and AAQA. Since no lagoons, ponds, or basins are being added or modified as part of this expansion, no analysis or review of H2S will be required.

The proposed location is in a non-attainment area for PM<sub>10</sub>. The increase in the ambient PM<sub>10</sub> concentration due to the proposed dairy expansion is shown on the table titled Calculated Contribution. The District level of significance is shown on the table titled Significance Levels.

<b>Significance Levels</b>				
Pollutant	District Significance Level ( $\mu\text{g}/\text{m}^3$ )			
	24 hr Avg.	8 hr Avg.	3 hr Avg.	1 hr Avg.
PM <sub>10</sub>	10.4	N/A	N/A	N/A

<b>Calculated Contribution</b>				
Pollutant	Calculated Contributions ( $\mu\text{g}/\text{m}^3$ )			
	24 hr Avg.	8 hr Avg.	3 hr Avg.	1 hr Avg.
PM <sub>10</sub>	8.04	N/A	N/A	N/A

As shown above, the ambient air quality impacts from PM<sub>10</sub> emissions at the dairy do not exceed the District's 24-hour interim threshold for fugitive dust sources. Therefore, this project is not expected to cause or make worse a violation of an air quality standard.

### **Rule 2520 Federally Mandated Operating Permits**

Since this facility's potential emissions do not exceed any major source thresholds of Rule 2201, this facility is not a major source, and Rule 2520 does not apply.

### **Rule 2550 Federally Mandated Preconstruction Review for Major Sources of Air Toxics**

The provisions of this rule only apply to applications to construct or reconstruct a major air toxics source with Authority to Construct issued on or after June 28, 1998.

Under Rule 2550, newly constructed facilities or reconstructed units or sources<sup>5</sup> at existing facilities would be subject to preconstruction review requirements if they have the potential to emit hazardous air pollutants (air toxics) in "major" amounts (10 tons or more of an individual pollutant or 25 tons or more of a combination of pollutants) and the new units are not already subject to a standard promulgated under Section 112(d), 112(j), or 112(h) of the Clean Air Act." Facilities or sources subject to Rule 2550 would be subject to stringent air pollution control requirements, referred to Maximum Achievable Control Technology.

The federal Clean Air Act lists 189 substances as potential HAPs (Clean Air Act Section 112(b)(1)). Based on the current emission factor for dairies, the following table outlines the HAPs expected to be emitted at dairies. Since this dairy is complying with Best Available Control

<sup>5</sup> Reconstruction" is defined as a change that costs 50 percent of the cost of constructing a new unit or source like the one being rebuilt.

Technology (BACT) emissions control requirements, many of the pollutants listed below are expected to be reduced significantly; however, no control is being applied in the emissions estimates in order to calculate worst-case emissions. Please note that a conclusion that MACT requirements are triggered would necessarily involve consideration of controlled emissions levels. The following is a list of HAPs generated at dairies including the associated emission factor.

<b>Hazardous Air Pollutant Emissions</b>		
HAP	lbs-milk cow-yr	Source
Methanol	1.35	UC Davis - <i>VOC Emission from Dairy Cows and their Excreta</i> , 2005
Carbon disulfide	0.027	Dr. Schmidt - <i>Dairy Emissions using Flux Chambers (Phase I &amp; II)</i> , 2005
Ethylbenzene	0.003	
o-Xylene	0.005	
1,2-Dibromo-3chloropropane	0.011	
1,2,4-Trichlorobenzene	0.025	
Napthalene	0.012	
Hexachlorobutadiene	0.012	
Formaldehyde	0.005	
Acetaldehyde	0.029	
Chloroform	0.017	
Styrene	0.01	
Vinyl acetate <sup>6</sup>	0.08	Dr. Schmidt - <i>Dairy Emissions using Flux Chambers (Phase I &amp; II)</i> & California State University Fresno (CSUF) - <i>Monitoring and Modeling of ROG at California Dairies</i> , 2005
Toluene <sup>7</sup>	0.162	
Cadmium	0.009	Air Resources Board's Profile No. 423, Livestock Operations Dust
Hexavalent Chromium	0.004	
Nickel	0.026	
Arsenic	0.005	
Cobalt	0.003	
Lead	0.033	
<b>Total</b>	<b>1.828</b>	

Although some of the pollutants listed above may have been misidentified as HAPs due to similarities of many compounds consisting of very similar spikes (as measured through the gas Chromatograph Mass Spectroscopy - GCMS), all of these pollutants will be used in calculating the worst-case HAP emissions. Since this dairy is complying with all of the Best Available Control Technology (BACT) requirements and Rule 4570 mitigation measures, many of the pollutants listed above are expected to be mitigated, however, no control is being applied to these factors at this time in order to calculate the worst-case emissions. The emission calculations are shown below:

<sup>6</sup> 0.01 + 0.07 = 0.08 lbs/hd-yr  
<sup>7</sup> 0.012 + 0.15 = 0.162 lbs/hd-yr

HAP Emissions						
Type of Cow	Number of cows		Emission Factor lbs/hd-yr <sup>8</sup>	=	lbs/yr	tons/yr
Milking Cow	3,575	x	1.828	=	6535	3.3
Dry Cow	715	x	1.123	=	803	0.4
Heifer (15-24 mo)	1610	x	0.786	=	1265	0.6
Heifer (7-14 mo)	1288	x	0.686	=	884	0.4
Heifer (3-6 mo)	644	x	0.621	=	400	0.2
Calf (under 3 mo)	322	x	0.584	=	188	0.1
Bulls	0	X	1.123	=	0	0
Total				=	<b>10,075</b>	<b>5</b>

As shown above, each individual HAP is expected to be below 10 tons per year and total HAP emissions are expected to be below 25 tons per year. The largest individual HAP would be methanol, at 3.6 tons per year (5 tons x (1.35 lbs-methanol/1.828 lbs-HAPs)). Therefore, this facility will not be a major air toxics source and the provisions of Rule 2550 do not apply.

There are several recently completed and ongoing research studies that that will be considered in future revisions of the current emission factors for dairies, including the recent study conducted by Dr. Mitloehner in a study entitled "*Dairy Cow Measurements of Volatile Fatty Acids, Amine, Phenol, and Alcohol Emissions Using an Environmental Chamber*" completed in 2006. These studies have not been fully vetted or reviewed in the context of establishing standardized emission factors. For instance, although Dr. Mitloehner indicates a high methanol emissions rate from fresh manure in the cited study, in the same report he also indicates that the flushing of manure may significantly reduce alcohol emissions, including methanol.

Future review of these studies may indeed result in a change in the current emission factors and/or control efficiencies for various practices and controls, but until that scientific review process is complete and the District has had opportunity to consider public comment on any proposed changes, the premature, and therefore potentially flawed, use of such emissions data would be inconsistent with good governance and good science.

### Rule 4101 Visible Emissions

Section 5.0 stipulates that no person shall discharge into the atmosphere emissions of any air contaminant aggregating more than 3 minutes in any hour, which is as dark as or darker than Ringelmann 1 (or 20% opacity).

Pursuant to Section 4.12, emissions subject to or specifically exempt from Regulation VIII (Fugitive PM10 Prohibitions) are considered to be exempt.

Pursuant to District Rule 8081, Section 4.1, on-field agricultural sources are exempt from the requirements of Regulation VIII.

An on-field agricultural source is defined in Rule 8011, Section 3.35 as the following:

<sup>8</sup> The emission factor has been adjusted for each type of cow based on the ratio of amount of manure generated for each cow.



- Activities conducted solely for the purpose of preparing land for the growing of crops or the raising of fowl or animals, such as brush or timber clearing, grubbing, scraping, ground excavation, land leveling, grading, turning under stalks, disking, or tilling;

The units involved in this project are used solely for the raising of dairy animals. Therefore, these units are exempt from the provisions of this rule.

**Rule 4102 Nuisance**

Section 4.0 prohibits discharge of air contaminants which could cause injury, detriment, nuisance or annoyance to the public.

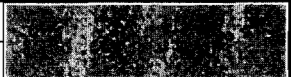
This project is proposing BACT and has proposed all mitigation measures required by Rule 4570. Therefore, this dairy is expected to comply with this rule.

**California Health and Safety Code 41700 (Health Risk Assessment)**

District Policy APR 1905 – Risk Management Policy for Permitting New and Modified Sources specifies that for an increase in emissions associated with a proposed new source or modification, the District perform an analysis to determine the possible impact to the nearest resident or worksite.

An HRA is not required for a project with a total facility prioritization score of less than one. According to the Technical Services Memo for this project (**Appendix D**), the total facility prioritization score including this project was greater than one. Therefore, a health risk assessment was required to determine the short-term acute and long-term chronic exposure from this project.

The cancer risk for this project is shown below:

<b>RMR Summary</b>					
<b>Categories</b>	<b>Cow Housing (Unit 1-3)</b>	<b>Lagoons (Unit 2-3)</b>	<b>Milk Parlor (Unit 3-3)</b>	<b>Project Totals</b>	<b>Facility Totals</b>
<b>Prioritization Score</b>	0.37	0.33	0.00	0.70	>1
<b>Acute Hazard Index</b>	0.65	0.11	0.01	0.77	0.99 <sup>1</sup>
<b>Chronic Hazard Index</b>	0.11	0.01	0.00	0.12	0.16
<b>Maximum Individual Cancer Risk</b>	<b>1.79E-06</b>	<b>1.03E-06</b>	<b>5.71E-08</b>	2.88E-06	6.46E-06
<b>T-BACT Required?</b>	Yes	Yes	No		
<b>Special Permit Conditions?</b>	No	No	No		

<sup>1</sup> The Acute Hazard Index facility wide total has reached its maximum allowed limit of 1.0. No further projects are allowed without first revisiting this and all other previous projects run for this facility.

Units 1-3, 2-3, and 3-3 (cow housing, lagoons, & milk parlor emissions) prioritization scores were each less than one; however, because the facility-wide cumulative prioritization scores already totaled to greater than one, a refined health risk assessment was required and performed for each unit. AERMOD was used, with area source parameters and 5-year concatenated meteorological data from Hanford to determine maximum dispersion factors at the nearest on-

site residential and off-site receptors. These dispersion factors were input into the HARP model to calculate the chronic and acute hazard indices and the carcinogenic risk for each unit.

No prioritization or further review was required for Unit 7-3 (solid manure handling) and Unit 9-2 (feed storage and handling).

### **Unit 1-3 (Cow Housing)**

The acute and chronic indices are below 1.0; and the maximum individual cancer risk associated with the unit is **1.79E-06**, which is greater than the 1 in a million threshold. In accordance with the District's Risk Management Policy, the unit is approved **with** Toxic Best Available Control Technology (T-BACT) for PM<sub>10</sub>.

T-BACT is satisfied with BACT for PM<sub>10</sub> for the cow housing as follows.

- PM<sub>10</sub>: 1) Weekly scraping of open corrals using a pull-type scraper in the morning hours except when prevented by wet conditions.
- 2) Concrete feed lanes and walkways for all cows.
  - 3) Shade structures located uphill of the corrals.
  - 4) Feeding heifers near (within 1 hour of) dusk.
  - 5) Downwind shelter belts designed in accordance to the NRCS guideline #380.
  - 6) Individual calf hutches (calves under three months)
  - 7) Application of water (sprinklers) in corrals.

### **Unit 2-3 (Lagoon)**

The acute and chronic indices are below 1.0; and the maximum individual cancer risk associated with the unit is **1.03E-06**, which is greater than the 1 in a million threshold. In accordance with the District's Risk Management Policy, the unit is approved **with** Toxic Best Available Control Technology (T-BACT) for VOC.

T-BACT is satisfied with BACT for VOC for the lagoon as follows.

- VOC: 1) Two-stage anaerobic treatment lagoon designed according to NRCS guidelines.
- 2) Installation of an anaerobic digester contingent upon the final dairy BACT guideline.

H<sub>2</sub>S:

Since no lagoons, ponds, or basins are being added or modified as part of this expansion, no analysis or review of H<sub>2</sub>S will be required.

### **Unit 3-3 (Milk Parlor)**

The acute and chronic indices are below 1.0; and the maximum individual cancer risk associated with the unit is **5.71E-08**, which is less than the 1 in a million threshold. In accordance with the District's Risk Management Policy, the unit is approved **without** Toxic Best Available Control Technology (T-BACT).

### **Rule 4550 Conservation Management Practices (CMP)**

This rule applies to agricultural operation sites located within the San Joaquin Valley Air Basin. The purpose of this rule is to limit fugitive dust emissions from agricultural operation sites.

Pursuant to Section 5.1, effective on and after July 1, 2004, an owner/operator shall implement the applicable CMPs selected pursuant to Section 6.2 for each agricultural operation site.

Pursuant to Section 5.2, an owner/operator shall prepare and submit a CMP application for each agricultural operation site to the APCO for approval.

The facility received District approval for its CMP plan on June 11, 2007. Continued compliance with the requirements of District Rule 4550 is expected. The applicant has proposed to comply with the same PM<sub>10</sub> mitigation measures for the expansion as proposed for the existing facility.

### **Rule 4570 Confined Animal Facilities (CAF)**

This rule applies to Confined Animal Facilities (CAF) located within the San Joaquin Valley Air Basin. The purpose of this rule is to limit emissions of Volatile Organic Compounds (VOC) from Confined Animal Facilities (CAF).

The applicant had been issued the permits to incorporate the requirements of District Rule 4570 Phase 2 for the existing dairy (Project # C-1110884). To ensure ongoing compliance, the mitigation measures that the applicant has selected to comply with the rule will also be incorporated into the ATCs issued for the dairy expansion under this project.

Implementation of the mitigation measures required by Rule 4570 for the existing dairy will be required no later than November 30, 2012. Because it has been determined that the mitigation measures required by Rule 4570 for the expansion are required as BACT, implementation of these measures will be required upon commencement of construction under the ATCs authorizing the expansion.

Therefore, this facility is in compliance with this Rule. See Appendix F

### **California Health and Safety Code 42301.6 (School Notice)**

The applicant states that this site is not located within 1,000 feet of a school. Therefore, pursuant to California Health and Safety Code 42301.6, a school notice is not required.

### **California Senate Bill 700 (SB 700)**

Lakeside Dairy is an agricultural operation that raises dairy cows for the production of milk for human consumption. Pursuant to Senate Bill (SB) 700, all agricultural operations, including Confined Animal Facilities (CAF), with emissions greater than ½ the major source emissions threshold levels (12.5 ton/year of NO<sub>x</sub> or VOC), are required to obtain a District permit.

The emissions from the proposed dairy will exceed the 5 ton-VOC/year threshold and the dairy is classified as a large CAF by the California Air Resources Board (ARB). The facility is therefore

subject to District Permit requirements and is complying by obtaining ATC permits. Continued compliance with the requirements of SB 700 is expected.

### **California Environmental Quality Act (CEQA)**

The California Environmental Quality Act (CEQA) requires each public agency to adopt objectives, criteria, and specific procedures consistent with CEQA Statutes and the CEQA Guidelines for administering its responsibilities under CEQA, including the orderly evaluation of projects and preparation of environmental documents. The San Joaquin Valley Unified Air Pollution Control District (District) adopted its *Environmental Review Guidelines* (ERG) in 2001. The basic purposes of CEQA are to:

- Inform governmental decision-makers and the public about the potential, significant environmental effects of proposed activities.
- Identify the ways that environmental damage can be avoided or significantly reduced.
- Prevent significant, avoidable damage to the environment by requiring changes in projects through the use of alternatives or mitigation measures when the governmental agency finds the changes to be feasible.
- Disclose to the public the reasons why a governmental agency approved the project in the manner the agency chose if significant environmental effects are involved.

The proposed project is located in Kings County and is thus, subject to the Kings County Planning Agency Site Plan Review Process. In 2002, Kings County amended their General Plan to include a Dairy Element. The Dairy Element was developed by the Kings County Planning Agency as a comprehensive set of goals, objectives, policies, and standards to guide development, expansion, and operation of milk cow (bovine) dairies and dairy replacement stock facilities within Kings County. The Dairy element establishes a written process (Site Plan Review) by which subsequent activities involving site-specific operations can be evaluated to determine whether the environmental effects of the operation were covered in the program Environmental Impact Report (EIR). On July 30, 2002, the Kings County Board of Supervisors certified the Program EIR (State Clearinghouse Number 2000111133), which was prepared for the Dairy Element of the Kings County General Plan.

Kings County is the Agency which has the principal responsibility for approving this project. Consistent with procedures established within the Program EIR, the Kings County Planning Agency has approved the project through its Site Plan Review process. The District is a Responsible Agency for the project because of its discretionary approval power over the project via its Permits Rule (Rule 2010) and New Source Review Rule (Rule 2201), (CEQA Guidelines §15381) Rule 2010 requires operators of emission sources to obtain an Authority to Construct (ATC) and Permit to Operate (PTO) from the District. Rule 2201 requires that new and modified stationary sources of emissions mitigate their emissions using best available control technology (BACT) and for non-agricultural sources offsetting emissions when above certain thresholds (SB 700). As a responsible agency the District complies with CEQA by considering the EIR prepared by the Lead Agency, and by reaching its own conclusion on whether and how to approve the project involved (CEQA Guidelines §15096).

The District has prepared an Authority to Construct Application Review, this document, and has determined that compliance with District rules and required mitigation measures will reduce project specific stationary source emissions to less than significant levels. Before reaching a

decision to approve the project and issue ATCs the District will prepare findings and filing a Notice of Determination consistent with CEQA Guidelines §15096 requirements.

**IX. Recommendation**

Compliance with all applicable rules and regulations is expected. Pending a successful NSR Public Noticing period, issue Authorities to Construct C-6911-1-3, -2-3, -3-3, -7-4, and -9-3 subject to the permit conditions on the attached draft Authorities to Construct in Appendix E.

**X. Billing Information**

Annual Permit Fees			
Permit Number	Fee Schedule	Fee Description	Annual Fee
C-6911-1-3	3020-06	Cow Housing	\$105.00
C-6911-2-3	3020-06	Liquid Manure Handling	\$105.00
C-6911-3-3	3020-06	Milk Parlor	\$105.00
C-6911-7-4	3020-06	Solid Manure Handling	\$105.00
C-6911-9-3	3020-06	Feed Storage and Handling	\$105.00

**Appendixes**

- A: Current Dairy Permits (C-6911-1-4, -2-5, -3-4, -7-3, -9-2)
- B: Quarterly Net Emissions Change
- C: BACT Analysis
- D: Summary of Health Risk Assessment (HRA) and Ambient Air Quality Analysis (AAQA)
- E: Draft ATCs (C-6911-1-3, -2-3, -3-3, -7-4, and -9-3)
- F: Rule 4570 Compliance

## **APPENDIX A**

**Current Dairy Permits (C-6911-1-4, -2-5, -3-4, -7-3, -9-2)**

# San Joaquin Valley Air Pollution Control District

**PERMIT UNIT:** C-6911-1-4

**EXPIRATION DATE:** 09/30/2014

**EQUIPMENT DESCRIPTION:**

COW HOUSING - 3,025 MILK COWS NOT TO EXCEED A COMBINED TOTAL OF 3,630 MATURE COWS (MILK AND DRY); 2,994 TOTAL SUPPORT STOCK (HEIFERS); AND 7 FREESTALLS WITH FLUSH/SCRAPE SYSTEM

## PERMIT UNIT REQUIREMENTS

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1. Upon presentation of appropriate credentials, a permittee shall allow an authorized representative of the District to enter the permittee's premises where a permitted source is located or emissions related activity is conducted, or where records must be kept under condition of the permit. [District Rule 1070]
2. Upon presentation of appropriate credentials, a permittee shall allow an authorized representative of the District to have access to and copy, at reasonable times, any records that must be kept under the conditions of the permit. [District Rule 1070]
3. Permittee shall implement and maintain all the Mitigation Measures contained in this permit no later than November 30, 2012. [District Rule 4570]
4. Mitigation measures that are currently being implemented as required by Phase I of Rule 4570 should continue to be implemented until the mitigation measures required under this permit are implemented. [District Rule 4570]
5. If a licensed veterinarian or a certified nutritionist determines that any VOC mitigation measure will be required to be suspended as a detriment to animal health or necessary for the animal to molt, the owners/operators must notify the District in writing within forty-eight (48) hours of the determination including the duration and the specific health condition requiring the mitigation measure to be suspended. If the situation is expected to exist longer than a thirty-day (30) period, the owner/operator shall submit a new emission mitigation plan designating a mitigation measure to be implemented in lieu of the suspended mitigation measure. [District Rule 4570]
6. The total number of cattle housed at this dairy at any one time shall not exceed any of the following: 3,025 milk cows; 605 dry cows; 1,361 heifers (15-24 months); 1,089 heifers (7-14 months); and 544 heifers (3-6 months). [District Rule 2201]
7. Open corrals and freestall exercise pens shall be scraped weekly using a pull-type scraper in the morning hours, except when this is prevented by wet conditions. [District Rule 2201]
8. Permittee shall establish windbreaks along the entire north side (800 ft) and along the entire west side (1,800 ft) of the heifer corrals, and along the entire east side (2,900 ft) and along the entire south side (3,000 ft) of the dairy. North and west windbreaks shall consist of the one row of Arizona Cypress trees, planted 10 feet apart. East and South windbreaks shall consist of the following rows with the first row closest to the dairy: first row shall consist of Arizona Cypress trees, planted 10 feet apart; and the second row shall consist of Walnut trees, planted 28 feet apart. Each row should be offset from the adjacent row. Spacing between rows shall be sufficient to accommodate cultivation equipment. This spacing shall not exceed 24 feet. Any alternative windbreak proposal must be approved by the District. [District Rule 2201]
9. Trees/shrubs that are initially planted as part of the windbreak shall have a minimum container size of five gallons. [District Rule 2201]
10. Windbreaks shall be irrigated and maintained for survivability and rapid growth. Dead trees and shrubs shall be replaced as necessary to maintain a windbreak density of 65%. [District Rule 2201]

PERMIT UNIT REQUIREMENTS CONTINUE ON NEXT PAGE

These terms and conditions are part of the Facility-wide Permit to Operate.

11. Density is the percentage of the background view that is obscured or hidden when viewing through the windbreak from 60 ft to 100 ft upwind of the rows. [District Rule 2201]
12. Open corrals at this dairy shall be equipped with shade structures. [District Rule 2201]
13. At least one of the feedings of the heifers at this dairy shall be near (within one hour of) dusk. [District Rule 2201]
14. Permittee shall sprinkle water over 56% of area of the heifer corrals (3-24 months). Sprinkling rate shall match with the local evaporation rate to keep sufficient moisture content in the surface of the corrals. [District Rule 2201]
15. Permittee shall maintain records of 1) daily local evaporation rate/soil evaporation rate, 2) the amount of water (inches or cm) applied to the corral surface, and 3) records of the required moisture content samples including the date the samples were taken. Records of sprinkler run time and flow rate may be used to satisfy item 2. [District Rule 2201]
16. Permittee shall determine the moisture content of at least one of the corrals on a monthly basis from April to October and once every two months from November to March. Two samples should be taken from the corral, one at the midpoint of the sprinkler spray arc or if multiple sprinklers then at the driest mid point of any of the arcs, and the second farthest from the sprinklers. Successive moisture sampling shall be performed on alternate corrals (e.g., first month - sample corral 1, second month - sample corral 2, etc.). Samples shall be performed by an independent party. [District Rule 2201]
17. The freestall concrete feed lanes and walkways for milk cows and dry cows shall be flushed at least four times per day. [District Rule 2201]
18. The open corral concrete feed lanes and walkways for all dry cows and heifers shall be flushed at least two times per day. [District Rule 2201]
19. Permittee shall maintain an operating plan that requires the feed lanes and walkways to be flushed at least four times per day for mature cows and at least two times per day for all other cows. [District Rule 2201]
20. Permittee shall maintain records of: (1) the number of times feed lanes are flushed per day and (2) the frequency of scraping and manure removal from open corrals. [District Rule 2201]
21. Inspection for potholes or other sources of emissions shall be performed on a monthly basis. [District Rule 2201]
22. Firm, stable, and not easily eroded soils shall be used for the exercise pens. [District Rule 2201]
23. A supply of fill soil shall be kept on site in order to fill areas where erosion and gouging occurs. This will help fill areas where puddles may form. This fill soil shall be covered with a tarp. [District Rule 2201]
24. Clean rainfall runoff shall be diverted around exercise pens to reduce the amount of water that is potentially detained on the corral surface. [District Rule 2201]
25. Permittee shall pave feedlanes, where present, for a width of at least 8 feet along the corral side of the feedlane fence for milk and dry cows and at least 6 feet along the corral side of the feedlane for heifers. [District Rules 2201 and 4570]
26. Permittee shall flush, scrape or vacuum freestall lanes immediately prior to, immediately after or during each milking. [District Rules 2201 and 4570]
27. Permittee shall maintain records sufficient to demonstrate that freestall lanes are flushed, scraped or vacuumed immediately prior to, immediately after or during each milking. [District Rules 2201 and 4570]
28. Permittee shall remove manure that is not dry from individual cow freestall beds or rake, harrow, scrape, or grade freestall bedding at least once every seven (7) days. [District Rules 2201 and 4570]
29. Permittee shall record the date that manure that is not dry is removed from individual cow freestall beds or raked, harrowed, scraped, or freestall bedding is graded at least once every seven (7) days. [District Rules 2201 and 4570]
30. Permittee shall inspect water pipes and troughs and repair leaks at least once every seven (7) days. [District Rules 2201 and 4570]
31. Permittee shall maintain records demonstrating that water pipes and troughs are inspected and leaks are repaired at least once every seven (7) days. [District Rules 2201 and 4570]

PERMIT UNIT REQUIREMENTS CONTINUE ON NEXT PAGE

These terms and conditions are part of the Facility-wide Permit to Operate.



32. Permittee shall clean manure from corrals at least four (4) times per year with at least sixty (60) days between each cleaning, or permittee shall clean corrals at least once between April and July and at least once between September and December. [District Rules 2201 and 4570]
33. Permittee shall record the date that animal waste is cleaned from corrals or demonstrate that manure from corrals are cleaned at least four (4) times per year with at least sixty (60) days between each cleaning. [District Rules 2201 and 4570]
34. Permittee shall implement at least one of the following corral mitigation measures: 1) slope the surface of the corrals at least 3% where the available space for each animal is 400 square feet or less and shall slope the surface of the corrals at least 1.5% where the available space for each animal is more than 400 square feet per animal; 2) maintain corrals to ensure proper drainage preventing water from standing more than forty-eight hours; or 3) harrow, rake, or scrape pens sufficiently to maintain a dry surface except during periods of rainy weather. [District Rules 2201 and 4570]
35. Permittee shall either 1) maintain sufficient records to demonstrate that corrals are maintained to ensure proper drainage preventing water from standing for more than forty-eight hours or 2) maintain records of dates pens are groomed (i.e., harrowed, raked, or scraped, etc.). [District Rules 2201 and 4570]
36. Permittee shall clean concreted lanes such that the depth of manure does not exceed twelve (12) inches at any point or time. [District Rules 2201 and 4570]
37. Permittee shall measure and document the depth of manure on the concrete lanes at least once every ninety (90) days. [District Rules 2201 and 4570]
38. Permittee shall install all shade structures so that the structure has a North/South orientation. [District Rules 2201 and 4570]
39. Permittee shall knockdown fence line manure build-up prior to it exceeding a height of twelve (12) inches at any time or point. Manure depth may exceed 12 inches when corrals become inaccessible due to rain events. However, permittee must resume management of the manure depth of 12 inches or lower immediately upon the corral becoming accessible. [District Rules 2201 and 4570]
40. Permittee shall measure and document the depth of manure at the fence line at least once every ninety (90) days. [District Rules 2201 and 4570]
41. Permittee shall maintain a record of the number of animals of each species and production group at the facility and shall maintain quarterly records of any changes to this information. [District Rules 2201 and 4570]
42. Permittee shall keep and maintain all records for a minimum of five (5) years and shall make records available to the APCO and EPA upon request. [District Rule 4570]
43. This permit does not authorize the violation of any conditions established for this facility in the Conditional Use Permit (CUP), Special Use Permit (SUP), Site Approval, Site Plan Review (SPR), or other approval documents issued by a local, state, or federal agency. [District Rules 2070 and 2080, and Public Resources Code 21000-21177: California Environmental Quality Act]

These terms and conditions are part of the Facility-wide Permit to Operate.

# San Joaquin Valley Air Pollution Control District

**PERMIT UNIT:** C-6911-2-5

**EXPIRATION DATE:** 09/30/2014

**EQUIPMENT DESCRIPTION:**

LIQUID MANURE HANDLING SYSTEM CONSISTING OF ONE PROCESSING PIT AND FOUR SETTLING BASINS; ONE MECHANICAL SEPARATOR; ONE ANAEROBIC TREATMENT LAGOON (460X550X20) AND ONE STORAGE POND; MANURE IS LAND APPLIED THROUGH FLOOD IRRIGATION AND FURROW IRRIGATION

## PERMIT UNIT REQUIREMENTS

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1. Upon presentation of appropriate credentials, a permittee shall allow an authorized representative of the District to enter the permittee's premises where a permitted source is located or emissions related activity is conducted, or where records must be kept under condition of the permit. [District Rule 1070]
2. Upon presentation of appropriate credentials, a permittee shall allow an authorized representative of the District to have access to and copy, at reasonable times, any records that must be kept under the conditions of the permit. [District Rule 1070]
3. Permittee shall implement and maintain all the Mitigation Measures contained in this permit no later than November 30, 2012. [District Rule 4570]
4. Mitigation measures that are currently being implemented as required by Phase I of Rule 4570 should continue to be implemented until the mitigation measures required under this permit are implemented. [District Rule 4570]
5. If a licensed veterinarian or a certified nutritionist determines that any VOC mitigation measure will be required to be suspended as a detriment to animal health or necessary for the animal to molt, the owners/operators must notify the District in writing within forty-eight (48) hours of the determination including the duration and the specific health condition requiring the mitigation measure to be suspended. If the situation is expected to exist longer than a thirty-day (30) period, the owner/operator shall submit a new emission mitigation plan designating a mitigation measure to be implemented in lieu of the suspended mitigation measure. [District Rule 4570]
6. The liquid manure handling system shall handle flush manure from no more than 3,025 milk cows; 605 dry cows; 1,361 heifers (15-24 months); 1,089 heifers (7-14 months); and 544 heifers (3-6 months). [District Rule 2201]
7. Permittee shall use an anaerobic treatment lagoon designed according to NRCS Guideline No. 359. [District Rules 2201 and 4570]
8. Permittee shall maintain records, such as design specifications, calculations, including Minimum Treatment Volume (MTV), Hydraulic Retention Time (HRT) demonstrating that the anaerobic treatment lagoon meets the requirements listed in the NRCS Field Office Technical Guide Code 359. [District Rules 2201 and 4570]
9. Permittee shall test any other parameters determined necessary by the APCO, ARB, and EPA to demonstrate compliance with rule requirements as frequently as determined necessary by the APCO, ARB, and EPA. [District Rules 2201 and 4570]
10. Permittee shall only apply liquid manure that has been treated with an anaerobic treatment lagoon, an aerobic lagoon or a digester system. [District Rules 2201 and 4570]
11. Permittee shall maintain records that only liquid manure treated with an anaerobic treatment lagoon or aerobic lagoon or digester system is applied to fields. [District Rules 2201 and 4570]

PERMIT UNIT REQUIREMENTS CONTINUE ON NEXT PAGE

These terms and conditions are part of the Facility-wide Permit to Operate.

12. Permittee shall keep and maintain all records for a minimum of five (5) years and shall make records available to the APCO and EPA upon request. [District Rule 4570]
13. This permit does not authorize the violation of any conditions established for this facility in the Conditional Use Permit (CUP), Special Use Permit (SUP), Site Approval, Site Plan Review (SPR), or other approval documents issued by a local, state, or federal agency. [District Rules 2070 and 2080, and Public Resources Code 21000-21177: California Environmental Quality Act]

These terms and conditions are part of the Facility-wide Permit to Operate.

# San Joaquin Valley Air Pollution Control District

**PERMIT UNIT:** C-6911-3-4

**EXPIRATION DATE:** 09/30/2014

**EQUIPMENT DESCRIPTION:**

3,025 COW MILKING OPERATION WITH ONE 80 STALL ROTARY MILK PARLOR AND ONE 32 STALL HOSPITAL MILKING BARN

## PERMIT UNIT REQUIREMENTS

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1. Upon presentation of appropriate credentials, a permittee shall allow an authorized representative of the District to enter the permittee's premises where a permitted source is located or emissions related activity is conducted, or where records must be kept under condition of the permit. [District Rule 1070]
2. Upon presentation of appropriate credentials, a permittee shall allow an authorized representative of the District to have access to and copy, at reasonable times, any records that must be kept under the conditions of the permit. [District Rule 1070]
3. Permittee shall implement and maintain all the Mitigation Measures contained in this permit no later than November 30, 2012. [District Rule 4570]
4. Mitigation measures that are currently being implemented as required by Phase I of Rule 4570 should continue to be implemented until the mitigation measures required under this permit are implemented. [District Rule 4570]
5. If a licensed veterinarian or a certified nutritionist determines that any VOC mitigation measure will be required to be suspended as a detriment to animal health or necessary for the animal to molt, the owners/operators must notify the District in writing within forty-eight (48) hours of the determination including the duration and the specific health condition requiring the mitigation measure to be suspended. If the situation is expected to exist longer than a thirty-day (30) period, the owner/operator shall submit a new emission mitigation plan designating a mitigation measure to be implemented in lieu of the suspended mitigation measure. [District Rule 4570]
6. Permittee shall flush or hose milk parlor immediately prior to, immediately after, or during each milking. [District Rules 2201 and 4570]
7. Permittee shall provide verification that milk parlors are flushed or hosed prior to, immediately after, or during each milking. [District Rules 2201 and 4570]
8. Permittee shall keep and maintain all records for a minimum of five (5) years and shall make records available to the APCO and EPA upon request. [District Rule 4570]
9. This permit does not authorize the violation of any conditions established for this facility in the Conditional Use Permit (CUP), Special Use Permit (SUP), Site Approval, Site Plan Review (SPR), or other approval documents issued by a local, state, or federal agency. [District Rules 2070 and 2080, and Public Resources Code 21000-21177: California Environmental Quality Act]

These terms and conditions are part of the Facility-wide Permit to Operate.

# San Joaquin Valley Air Pollution Control District

**PERMIT UNIT:** C-6911-7-3

**EXPIRATION DATE:** 09/30/2014

**EQUIPMENT DESCRIPTION:**

SOLID MANURE HANDLING CONSISTING OF MANURE STOCK PILES; SOLID MANURE APPLICATION TO LAND OR HAULED OFFSITE

## PERMIT UNIT REQUIREMENTS

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1. Upon presentation of appropriate credentials, a permittee shall allow an authorized representative of the District to enter the permittee's premises where a permitted source is located or emissions related activity is conducted, or where records must be kept under condition of the permit. [District Rule 1070]
2. Upon presentation of appropriate credentials, a permittee shall allow an authorized representative of the District to have access to and copy, at reasonable times, any records that must be kept under the conditions of the permit. [District Rule 1070]
3. Permittee shall implement and maintain all the Mitigation Measures contained in this permit no later than November 30, 2012. [District Rule 4570]
4. Mitigation measures that are currently being implemented as required by Phase I of Rule 4570 should continue to be implemented until the mitigation measures required under this permit are implemented. [District Rule 4570]
5. If a licensed veterinarian or a certified nutritionist determines that any VOC mitigation measure will be required to be suspended as a detriment to animal health or necessary for the animal to molt, the owners/operators must notify the District in writing within forty-eight (48) hours of the determination including the duration and the specific health condition requiring the mitigation measure to be suspended. If the situation is expected to exist longer than a thirty-day (30) period, the owner/operator shall submit a new emission mitigation plan designating a mitigation measure to be implemented in lieu of the suspended mitigation measure. [District Rule 4570]
6. Within seventy two (72) hours of removal of solid manure from housing, permittee shall either 1) remove dry manure from the dairy, or 2) cover dry manure outside the housing with a weatherproof covering from October through May, except for times when wind events remove the covering, not to exceed twenty-four (24) hours per event. [District Rules 2201 and 4570]
7. Permittee shall keep records of dates when manure is removed from the dairy or permittee shall maintain records to demonstrate that dry manure piles outside the pens are covered with a weatherproof covering from October through May. [District Rules 2201 and 4570]
8. If weatherproof coverings are used, permittee shall maintain records, such as manufacturer warranties or other documentation, demonstrating that the weatherproof covering over dry manure are installed, used, and maintained in accordance with manufacturer recommendations and applicable standards listed in NRCS Field Office Technical Guide Code 313 or 367, or any other applicable standard approved by the APCO, ARB, and EPA. [District Rules 2201 and 4570]
9. Permittee shall only apply solid manure that has been treated with an anaerobic treatment lagoon, aerobic lagoon or digester system. [District Rules 2201 and 4570]
10. Permittee shall maintain records that only solid manure has been treated with an anaerobic treatment lagoon, aerobic lagoon or digester system is applied to fields. [District Rules 2201 and 4570]

PERMIT UNIT REQUIREMENTS CONTINUE ON NEXT PAGE

These terms and conditions are part of the Facility-wide Permit to Operate.

11. Permittee shall keep and maintain all records for a minimum of five (5) years and shall make records available to the APCO and EPA upon request. [District Rule 4570]
12. This permit does not authorize the violation of any conditions established for this facility in the Conditional Use Permit (CUP), Special Use Permit (SUP), Site Approval, Site Plan Review (SPR), or other approval documents issued by a local, state, or federal agency. [District Rules 2070 and 2080, and Public Resources Code 21000-21177: California Environmental Quality Act]

These terms and conditions are part of the Facility-wide Permit to Operate.

# San Joaquin Valley Air Pollution Control District

**PERMIT UNIT:** C-6911-9-2

**EXPIRATION DATE:** 09/30/2014

**EQUIPMENT DESCRIPTION:**

FEED STORAGE AND HANDLING CONSISTING OF COMMODITY BARNs AND SILAGE PILES

## PERMIT UNIT REQUIREMENTS

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1. Upon presentation of appropriate credentials, a permittee shall allow an authorized representative of the District to enter the permittee's premises where a permitted source is located or emissions related activity is conducted, or where records must be kept under condition of the permit. [District Rule 1070]
2. Upon presentation of appropriate credentials, a permittee shall allow an authorized representative of the District to have access to and copy, at reasonable times, any records that must be kept under the conditions of the permit. [District Rule 1070]
3. Permittee shall implement and maintain all the Mitigation Measures contained in this permit no later than November 30, 2012. [District Rule 4570]
4. Mitigation measures that are currently being implemented as required by Phase I of Rule 4570 should continue to be implemented until the mitigation measures required under this permit are implemented. [District Rule 4570]
5. If a licensed veterinarian or a certified nutritionist determines that any VOC mitigation measure will be required to be suspended as a detriment to animal health or necessary for the animal to molt, the owners/operators must notify the District in writing within forty-eight (48) hours of the determination including the duration and the specific health condition requiring the mitigation measure to be suspended. If the situation is expected to exist longer than a thirty-day (30) period, the owner/operator shall submit a new emission mitigation plan designating a mitigation measure to be implemented in lieu of the suspended mitigation measure. [District Rule 4570]
6. Permittee shall feed all animals according to National Research Council (NRC) guidelines. [District Rules 2201 and 4570]
7. Permittee shall maintain records of feed content, formulation, and quantity of feed additive utilized, to demonstrate compliance with National Research Council (NRC) guidelines. Records such as feed company guaranteed analyses (feed tags), ration sheets, or feed purchase records may be used to meet this requirement. [District Rules 2201 and 4570]
8. Permittee shall push feed so that it is within three feet of feedlane fence within two hours of putting out the feed or use a feed trough or other feeding structure designed to maintain feed within reach of the animals. [District Rules 2201 and 4570]
9. Permittee shall maintain an operating plan/record that requires feed to be pushed within three feet of feedlane fence within two hours of putting out the feed, or use of a feed trough or other structure designed to maintain feed within reach of the animals. [District Rules 2201 and 4570]
10. Permittee shall begin feeding total mixed rations within two hours of grinding and mixing rations. [District Rules 2201 and 4570]
11. Permittee shall maintain an operating plan/record of when feeding of total mixed rations began within two hours of grinding and mixing rations. [District Rules 2201 and 4570]

PERMIT UNIT REQUIREMENTS CONTINUE ON NEXT PAGE

These terms and conditions are part of the Facility-wide Permit to Operate.

12. Permittee shall store grain in a weatherproof storage structure or under a weatherproof covering from October through May. [District Rules 2201 and 4570]
13. Permittee shall maintain records demonstrating grain is/was stored in a weatherproof storage structure or under a weatherproof covering from October through May. [District Rules 2201 and 4570]
14. Permittee shall feed steam-flaked, dry rolled, cracked or ground corn or other steam-flaked, dry rolled, cracked or ground cereal grains. [District Rules 2201 and 4570]
15. Permittee shall maintain records to demonstrate animals are fed steam-flaked, dry rolled, cracked or ground corn or other steam-flaked, dry rolled, cracked or ground cereal grains. Records such as feed company guaranteed analyses (feed tags), ration sheets, or feed purchase records may be used to meet this requirement. [District Rules 2201 and 4570]
16. For bagged silage/feedstuff, permittee shall utilize a sealed feed storage system (e.g., ag bag). [District Rules 2201 and 4570]
17. Permittee shall cover all silage piles, except for the area where feed is being removed from the pile, with a plastic tarp that is at least five (5) mils (0.005 inches) thick, multiple plastic tarps with a cumulative thickness of at least 5 mils (0.005 inches), or an oxygen barrier film covered with a UV resistant material. Silage piles shall be covered within seventy-two (72) hours of last delivery of material to the pile. Sheets of material used to cover silage shall overlap so that silage is not exposed where the sheets meet. [District Rules 2201 and 4570]
18. Permittee shall maintain records of the thickness and type of cover used to cover each silage pile. Permittee shall also maintain records of the date of the last delivery of material to each silage pile and the date each pile is covered. [District Rules 2201 and 4570]
19. Permittee shall select and implement one of the following mitigation measures for building each silage pile at the facility: Option 1) build the silage pile such that the average bulk density is at least 44 lb/cu ft for corn silage and 40 lb/cu ft for other silage types, as measured in accordance with Section 7.11 of District Rule 4570; Option 2) Adjust filling parameters when creating the silage pile to achieve an average bulk density of at least 44 lb/cu ft for corn silage and at least 40 lb/cu ft for other silage types as determined using a District-approved spreadsheet; or Option 3) build silage piles using crops harvested with the applicable minimum moisture content, maximum Theoretical Length of Chop (TLC), and roller opening identified in District Rule 4570, Table 4.1, 1.d and manage silage material delivery such that the thickness of the layer of un-compacted material delivered on top of the pile is no more than six (6) inches. Records of the option chosen as a mitigation measure for building each silage pile shall be maintained. [District Rules 2201 and 4570]
20. For each silage pile that Option 1 (Measured Bulk Density) is chosen as a mitigation measure for building the pile, records of the measured bulk density shall be maintained. [District Rules 2201 and 4570]
21. For each silage pile that Option 2 (Bulk Density Determined by Spreadsheet) is chosen as a mitigation measure for building the pile, records of the filling parameters entered into the District-approved spreadsheet to determine the bulk density shall be maintained. [District Rules 2201 and 4570]
22. For each silage pile that Option 3 (Moisture, TLC, Roller Opening, & Material Delivery) is chosen as a mitigation measure for building the pile, the permittee shall harvest corn used for the pile at an average moisture content of at least 65% and harvest other silage crops for the pile at an average moisture content of at least 60%. [District Rules 2201 and 4570]
23. For each silage pile that Option 3 (Moisture, TLC, Roller Opening, & Material Delivery) is chosen as a mitigation measure for building the pile, records of the average percent moisture of crops harvested for silage shall be maintained. [District Rules 2201 and 4570]
24. For each silage pile that Option 3 (Moisture, TLC, Roller Opening, & Material Delivery) is chosen as a mitigation measure for building the pile, the permittee shall adjust setting of equipment used to harvest crops for the pile to incorporate the following parameters for Theoretical Length of Chop (TLC) and roller opening, as applicable: 1) Corn with no processing: TLC not exceeding 1/2 inch, 2) Processed Corn: TLC not exceeding 3/4 inch and roller opening of 1-4 mm, 3) Alfalfa/Grass: TLC not exceeding 1.0 inch, 4) Other silage crops: TLC not exceeding 1/2 inch. [District Rules 2201 and 4570]

PERMIT UNIT REQUIREMENTS CONTINUE ON NEXT PAGE

These terms and conditions are part of the Facility-wide Permit to Operate.



25. For each silage pile that Option 3 (Moisture, TLC, Roller Opening, & Material Delivery) is chosen as a mitigation measure for building the pile, records that equipment used to harvest crops for the pile was set to the required TLC and roller opening for the type of crop harvested shall be maintained. [District Rules 2201 and 4570]
26. For each silage pile that Option 3 (Moisture, TLC, Roller Opening, & Material Delivery) is chosen as a mitigation measure for building the pile, the permittee shall manage silage material delivery such that the thickness of the layer of un-compacted material delivered on top of the pile is no more than six (6) inches. [District Rules 2201 and 4570]
27. For each silage pile that Option 3 (Moisture, TLC, Roller Opening, & Material Delivery) is chosen as a mitigation measure for building the pile, the permittee shall maintain a plan that requires that the thickness of the layer of un-compacted material delivered on top of the pile is no more than six (6) inches. [District Rules 2201 and 4570]
28. Permittee shall select and implement at least two of the following mitigation measures for management of silage piles at the facility: Option 1) manage silage piles such that only one silage pile has an uncovered face and the total exposed surface area is less than 2,150 square feet, or manage multiple uncovered silage piles such that the total exposed surface area of all uncovered silage piles is less than 4,300 square feet; Option 2) use a shaver/facer to remove silage from the silage pile, or shall use another method to maintain a smooth vertical surface on the working face of the silage pile; or Option 3) inoculate silage with homolactic lactic acid bacteria in accordance with manufacturer recommendations to achieve a concentration of at least 100,000 colony forming units per gram of wet forage, apply propionic acid, benzoic acid, sorbic acid, sodium benzoate, or potassium sorbate at the rate specified by the manufacturer to reduce yeast counts when forming silage piles, or apply other additives at rates that have been demonstrated to reduce alcohol concentrations in silage and/or VOC emissions from silage and have been approved by the District and EPA. Records of the options chosen for managing each silage pile shall be maintained. [District Rules 2201 and 4570]
29. If Option 1 (Limiting Exposed Area of Silage) is chosen as a mitigation measure for managing silage piles, the permittee shall calculate and record the maximum (largest part of pile) total exposed area of each silage pile. Records of the maximum calculated area shall be maintained. [District Rules 2201 and 4570]
30. For each silage pile that Option 2 (Shaver/Facer or Smooth Face) is chosen as a mitigation measure for building the pile, the permittee shall maintain records that a shaver/facer was used to remove silage from the pile or shall visually inspect the pile at least daily to verify that the working face was smooth and maintain records of the visual inspections. [District Rules 2201 and 4570]
31. For each silage pile that Option 3 (Silage Additives) is chosen as a mitigation measure for building the pile, records shall be maintained of the type additive (e.g. inoculants, preservative, other District & EPA-approved additive), the quantity of the additive applied to the pile, and a copy of the manufacturers instructions for application of the additive. [District Rules 2201 and 4570]
32. Permittee shall keep and maintain all records for a minimum of five (5) years and shall make records available to the APCO and EPA upon request. [District Rule 4570]
33. This permit does not authorize the violation of any conditions established for this facility in the Conditional Use Permit (CUP), Special Use Permit (SUP), Site Approval, Site Plan Review (SPR), or other approval documents issued by a local, state, or federal agency. [District Rules 2070 and 2080, and Public Resources Code 21000-21177: California Environmental Quality Act]

These terms and conditions are part of the Facility-wide Permit to Operate.

## **APPENDIX B**

### **Quarterly Net Emissions Change**

## Quarterly Net Emissions Change (QNEC)

The Quarterly Net Emissions Change is used to complete the emission profile screen for the District's PAS database. The QNEC shall be calculated as follows:

QNEC = PE2 - BE, where:

QNEC = Quarterly Net Emissions Change for each emissions unit, lb/qtr.

PE2 = Post Project Potential to Emit for each emissions unit, lb/qtr.

BE = Baseline Emissions (per Rule 2201) for each emissions unit, lb/qtr.

Using the values in Sections VII.C.2 and VII.C.6 in the evaluation above, quarterly PE2 and quarterly BE can be calculated as follows:

### Cow Housing (C-6911-1)

BE (lb/qtr) C-6911-1-4					
	BE (lb/year)	÷	4 qtr/year	=	BE (lb/qtr)
NO <sub>x</sub>	0	÷	4 qtr/year	=	0.0
SO <sub>x</sub>	0	÷	4 qtr/year	=	0.0
PM <sub>10</sub>	16,985	÷	4 qtr/year	=	4,246.3
CO	0	÷	4 qtr/year	=	0.0
VOC	43,646	÷	4 qtr/year	=	10,911.5
NH <sub>3</sub>	140,277	÷	4 qtr/year	=	35,069.3

PE2 (lb/qtr) C-6911-1-3					
	PE2 (lb/year)	÷	4 qtr/year	=	BE (lb/qtr)
NO <sub>x</sub>	0	÷	4 qtr/year	=	0.0
SO <sub>x</sub>	0	÷	4 qtr/year	=	0.0
PM <sub>10</sub>	21,441	÷	4 qtr/year	=	5,360.3
CO	0	÷	4 qtr/year	=	0.0
VOC	52,904	÷	4 qtr/year	=	13,226.0
NH <sub>3</sub>	170,471	÷	4 qtr/year	=	42,617.8

Quarterly NEC [QNEC] C-6911-1-3					
	PE2 (lb/qtr)	-	BE (lb/qtr)	=	NEC (lb/qtr)
NO <sub>x</sub>	0.0	-	0.0	=	0.0
SO <sub>x</sub>	0.0	-	0.0	=	0.0
PM <sub>10</sub>	5,360.3	-	4,246.3	=	1,114.0
CO	0.0	-	0.0	=	0.0
VOC	13,226.0	-	10,911.5	=	2,314.5
NH <sub>3</sub>	42,617.8	-	35,069.3	=	7,548.5

Liquid Manure Handling (C-6911-2)

<b>BE (lb/qtr) C-6911-2-5</b>					
	BE (lb/year)	÷	4 qtr/year	=	BE (lb/qtr)
NO <sub>x</sub>	0	÷	4 qtr/year	=	0.0
SO <sub>x</sub>	0	÷	4 qtr/year	=	0.0
PM <sub>10</sub>	0	÷	4 qtr/year	=	0.0
CO	0	÷	4 qtr/year	=	0.0
VOC	10,045	÷	4 qtr/year	=	2,511.3
NH <sub>3</sub>	202,620	÷	4 qtr/year	=	50,655.0

<b>PE2 (lb/qtr) C-6911-2-3</b>					
	PE2 (lb/year)	÷	4 qtr/year	=	BE (lb/qtr)
NO <sub>x</sub>	0	÷	4 qtr/year	=	0.0
SO <sub>x</sub>	0	÷	4 qtr/year	=	0.0
PM <sub>10</sub>	0	÷	4 qtr/year	=	0.0
CO	0	÷	4 qtr/year	=	0.0
VOC	12,170	÷	4 qtr/year	=	3,042.5
NH <sub>3</sub>	245,126	÷	4 qtr/year	=	61,281.5

<b>Quarterly NEC [QNEC] C-6911-2-3</b>					
	PE2 (lb/qtr)	-	BE (lb/qtr)	=	NEC (lb/qtr)
NO <sub>x</sub>	0.0	-	0.0	=	0.0
SO <sub>x</sub>	0.0	-	0.0	=	0.0
PM <sub>10</sub>	0.0	-	0.0	=	0.0
CO	0.0	-	0.0	=	0.0
VOC	3,042.5	-	2,511.3	=	531.2
NH <sub>3</sub>	61,281.5	-	50,655.0	=	10,626.5

Cow Milking (C-6911-3)

<b>BE (lb/qtr) C-6911-3-3</b>					
	BE (lb/year)	÷	4 qtr/year	=	BE (lb/qtr)
NO <sub>x</sub>	0	÷	4 qtr/year	=	0.0
SO <sub>x</sub>	0	÷	4 qtr/year	=	0.0
PM <sub>10</sub>	0	÷	4 qtr/year	=	0.0
CO	0	÷	4 qtr/year	=	0.0
VOC	1,210	÷	4 qtr/year	=	302.5
NH <sub>3</sub>	3,630	÷	4 qtr/year	=	907.5

<b>PE2 (lb/qtr) C-6911-3-3</b>					
	PE2 (lb/year)	÷	4 qtr/year	=	BE (lb/qtr)
NO <sub>x</sub>	0	÷	4 qtr/year	=	0.0
SO <sub>x</sub>	0	÷	4 qtr/year	=	0.0
PM <sub>10</sub>	0	÷	4 qtr/year	=	0.0
CO	0	÷	4 qtr/year	=	0.0
VOC	1,430	÷	4 qtr/year	=	357.5
NH <sub>3</sub>	4,290	÷	4 qtr/year	=	1,072.5

<b>Quarterly NEC [QNEC] C-6911-3-3</b>					
	PE2 (lb/qtr)	-	BE (lb/qtr)	=	NEC (lb/qtr)
NO <sub>x</sub>	0.0	-	0.0	=	0.0
SO <sub>x</sub>	0.0	-	0.0	=	0.0
PM <sub>10</sub>	0.0	-	0.0	=	0.0
CO	0.0	-	0.0	=	0.0
VOC	357.5	-	302.5	=	55.0
NH <sub>3</sub>	1,072.5	-	907.5	=	165.0

**Solid Manure Handling System (C-6911-7)**

<b>BE (lb/qtr) C-6911-7-3</b>					
	BE (lb/year)	÷	4 qtr/year	=	BE (lb/qtr)
NO <sub>x</sub>	0	÷	4 qtr/year	=	0.0
SO <sub>x</sub>	0	÷	4 qtr/year	=	0.0
PM <sub>10</sub>	0	÷	4 qtr/year	=	0.0
CO	0	÷	4 qtr/year	=	0.0
VOC	2,045	÷	4 qtr/year	=	511.3
NH <sub>3</sub>	0	÷	4 qtr/year	=	0.0

<b>PE2 (lb/qtr) C-6911-7-4</b>					
	PE2 (lb/year)	÷	4 qtr/year	=	BE (lb/qtr)
NO <sub>x</sub>	0	÷	4 qtr/year	=	0.0
SO <sub>x</sub>	0	÷	4 qtr/year	=	0.0
PM <sub>10</sub>	0	÷	4 qtr/year	=	0.0
CO	0	÷	4 qtr/year	=	0.0
VOC	2,479	÷	4 qtr/year	=	619.8
NH <sub>3</sub>	0	÷	4 qtr/year	=	0.0

<b>Quarterly NEC [QNEC] C-6911-7-4</b>					
	PE2 (lb/qtr)	-	BE (lb/qtr)	=	NEC (lb/qtr)
NO <sub>x</sub>	0.0	-	0.0	=	0.0
SO <sub>x</sub>	0.0	-	0.0	=	0.0
PM <sub>10</sub>	0.0	-	0.0	=	0.0
CO	0.0	-	0.0	=	0.0
VOC	619.8	-	511.3	=	108.5
NH <sub>3</sub>	0.0	-	0.0	=	0.0

**Feed Storage and Handling (C-6911-9)**

<b>BE (lb/qtr) C-6911-9-2</b>					
	BE (lb/year)	÷	4 qtr/year	=	BE (lb/qtr)
NO <sub>x</sub>	0	÷	4 qtr/year	=	0.0
SO <sub>x</sub>	0	÷	4 qtr/year	=	0.0
PM <sub>10</sub>	0	÷	4 qtr/year	=	0.0
CO	0	÷	4 qtr/year	=	0.0
VOC	61,248	÷	4 qtr/year	=	15,312.0
NH <sub>3</sub>	0	÷	4 qtr/year	=	0.0

<b>PE2 (lb/qtr) C-6911-9-3</b>					
	PE2 (lb/year)	÷	4 qtr/year	=	BE (lb/qtr)
NO <sub>x</sub>	0	÷	4 qtr/year	=	0.0
SO <sub>x</sub>	0	÷	4 qtr/year	=	0.0
PM <sub>10</sub>	0	÷	4 qtr/year	=	0.0
CO	0	÷	4 qtr/year	=	0.0
VOC	73,559	÷	4 qtr/year	=	18,389.8
NH <sub>3</sub>	0	÷	4 qtr/year	=	0.0

<b>Quarterly NEC [QNEC] C-6911-9-3</b>					
	PE2 (lb/qtr)	-	BE (lb/qtr)	=	NEC (lb/qtr)
NO <sub>x</sub>	0.0	-	0.0	=	0.0
SO <sub>x</sub>	0.0	-	0.0	=	0.0
PM <sub>10</sub>	0.0	-	0.0	=	0.0
CO	0.0	-	0.0	=	0.0
VOC	18,389.8	-	15,312.0	=	3,077.8
NH <sub>3</sub>	0.0	-	0.0	=	0.0

**APPENDIX C**  
**BACT Analysis**



# Lakeside Dairy (C-6911, Project # C-1100338)

## TOP-DOWN BACT ANALYSIS

Pursuant to Section 5.2 of the Settlement Agreement between the District and the Western United Dairyman and the Alliance of Western Milk Producers Inc, signed September 20, 2004, "... the District will not make any Achieved in Practice BACT determinations for individual dairy permits or for the dairy BACT guidance until the final BACT guidance has been adopted by the APCO...."<sup>9</sup> Therefore, a cost effectiveness analysis will be performed for all the technologies, which have not been proposed by the applicant.

The U.S. Environmental Protection Agency (USEPA) RACT/BACT/LAER Clearinghouse, the California Air Pollution Control Officers Association (CAPCOA) BACT Clearinghouse, the San Joaquin Valley Unified Air Pollution Control District (SJVUAPCD) BACT Clearinghouse, the Bay Area Air Quality Management District (BAAQMD), and the South Coast Air Quality Management District (SCAQMD) BACT Guidelines were reviewed to determine potential control technologies for this class and category of operation. No BACT guidelines were found for this class and category of source.

### I. Pollutants Emitted from Dairies

#### 1. PM<sub>10</sub> Emissions from Dairies

The National Ambient Air Quality Standards currently regulate concentrations of particulate matter with a mass median diameter of 10 micrometers or less (PM<sub>10</sub>). Studies have shown that particles in the smaller size fractions contribute most to human health effects. A PM<sub>2.5</sub> standard was published in 1997, but has not been implemented pending the results of ongoing litigation.

All animal confinement facilities are sources of particulate matter emissions. However, the composition of these emissions will vary. Dust emissions from unpaved surfaces, dry manure storage sites, and land application sites are potential particulate matter emission sources. Sources of particulate matter emissions at a dairy include feed, bedding materials, dry manure, and unpaved soil surfaces such as corrals.

The mass of particulate matter emitted from totally or partially enclosed confinement facilities, as well as the particle size distribution, depend on type of ventilation and ventilation rate. Particulate matter emissions from naturally ventilated buildings will be lower than those from mechanically ventilated buildings.

#### 2. VOC Formation and Emissions from Manure:

Volatile Organic Compounds (VOCs) result from ruminant digestive processes and are formed as intermediate metabolites when organic matter manure decomposes. Under aerobic conditions, any VOCs formed in the manure are rapidly oxidized to carbon dioxide

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<sup>9</sup> Settlement Agreement, Western United Dairyman, Alliance of Western Milk Producers v. San Joaquin Valley Air Pollution Control District, settled in the Fresno Superior Court September 2004 (<http://www.valleyair.org/busind/pto/dpaq/settlement.pdf>)

and water. Under anaerobic conditions, complex organic compounds are microbially decomposed to volatile organic acids and other volatile organic compounds, which in turn are mostly converted to methane and carbon dioxide by methanogenic bacteria. When the activity of the methanogenic bacteria is not inhibited, virtually all of the VOCs are metabolized to simpler compounds, and the potential for VOC emissions is minimized. However, the inhibition of methane formation results in a buildup of VOCs in the manure and ultimately to volatilization to the air. Inhibition of methane formation typically is caused by low temperatures or excessive loading rates, which both create an imbalance between the populations of microorganisms responsible for the formation of VOC and methane. VOC emissions will vary with temperature because the rate of VOC formation, reduction to methane, and volatilization and the solubility of individual compounds vary with temperature.<sup>10</sup> VOC emissions from manure and the associated field application site can be minimized by a properly designed and operated stabilization process (such as an anaerobic treatment lagoon). In contrast, VOC emissions will be higher from storage tanks, ponds, overloaded anaerobic lagoons, and the land application sites associated with these systems.

### 3. Ammonia Emissions from Dairies

When sulfur dioxide and nitrogen oxides are present, ammonia is a precursor for the secondary formation of PM<sub>2.5</sub> in the atmosphere. Ammonia reacts with sulfuric and nitric acids, which are produced from sulfur dioxide and nitrogen oxides in the ambient air, to form ammonium sulfate, ammonium nitrate, and other fine particulates.<sup>11</sup> Exposure to high levels of ammonia can cause irritation to the skin, throat, lungs, and eyes.

Ammonia volatilization is the result of the microbial decomposition of nitrogenous compounds in manure. The primary nitrogenous compound in dairy manure is urea, but nitrogenous compounds also occur in the form of undigested organic nitrogen in animal feces. Whenever urea comes in contact with the enzyme urease, which is excreted in animal feces, the urea will hydrolyze rapidly to form ammonia and this ammonia will be emitted soon after. The formation of ammonia will continue more slowly (over a period of months or years) with the microbial breakdown of organic nitrogen in the manure. Because ammonia is highly soluble in water, ammonia will accumulate in manure handled as liquids and semi-solids or slurries, but will volatilize rapidly with drying from manure handled as solids.

The potential for ammonia volatilization exists wherever manure is present, and ammonia will be emitted from confinement buildings, open lots, stockpiles, anaerobic lagoons, and land application from both wet and dry handling systems. The rate of ammonia volatilization is influenced by a number of factors including the concentrations of nitrogenous compounds in the manure, temperature, air velocity, surface area, moisture, and pH. Because of its high solubility in water, the loss of ammonia to the atmosphere will be more rapid when drying of manure occurs. However, there may be little difference in total ammonia emissions between solid and liquid manure handling systems if liquid manure is stored over extended periods of time prior to land application.<sup>12</sup>

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<sup>10</sup> EPA Document "Emissions from Animal Feeding Operations" (Draft, August 15, 2001), pg. 2-10

<sup>11</sup> Workshop Review Draft for EPA Regional Priority AFD Science Question Synthesis Document - Air Emission Characterization and Management, pg. 2

<sup>12</sup> Emissions From Animal Feeding Operations - Draft, US EPA - Emissions Standards Division, August 15, 2001, pgs. 2-6 and 2-7

#### 4. Hydrogen Sulfide Emissions from Dairies

Hydrogen Sulfide (H<sub>2</sub>S) is produced from the decomposition of organic matter under anaerobic conditions. In the absence of oxygen, sulfur reducing bacteria in the manure lagoons reduce Sulfate ions in the manure into Sulfide. Aqueous sulfide exists in three different forms: molecular (un-dissociated) hydrogen sulfide (H<sub>2</sub>S) and the bisulfide (HS-) and sulfide (S<sub>2</sub><sup>-</sup>) ions. In aqueous solutions molecular H<sub>2</sub>S exists in equilibrium with the bisulfide (HS-) and sulfide (S<sub>2</sub><sup>-</sup>) ions but only molecular H<sub>2</sub>S, not the ionized forms, can be transferred across the gas-liquid interface and emitted to the atmosphere. The fractional amount of the form of sulfide present in solution is largely influenced by pH; with the molecular H<sub>2</sub>S form being favored in acidic conditions (pH <7) and ionic forms being favored in basic conditions (pH >7).

In a dairy, the conditions for the production of Hydrogen Sulfide exist in many areas such as wet spots in corrals, manure piles and separated solids piles. However, the most significant source is the liquid manure lagoons and storage ponds.

## II. Top Down BACT Analysis for the Cow Housing Permit Unit (C-6911-1)

### 1. BACT Analysis for PM<sub>10</sub> Emissions from the Cow Housing Permit Unit:

#### a. Step 1 - Identify all control technologies

The following control options were identified for PM<sub>10</sub> emissions from the freestall barns and corrals.

##### 1) Design and Management Practices

- Weekly scraping of open corrals using a pull-type scraper in the morning hours except when prevented by wet conditions.
- Concrete all feed lanes and walkways for all cows
- Shade structures in open corrals
- Feeding heifers near (within 1 hour of) dusk
- Windbreaks/Shelterbelts
- Individual calf hutches (calves under three months)
- Application of water (sprinklers) in heifer corrals (7-14 months)

#### Description of Control Technologies

##### Weekly scraping of corrals

Dairy animals are typically housed in freestall barns or open corrals. In a freestall barn, the milk cows are grouped in large pens with free access to feed bunks, water, and stalls for resting, and exercise corral areas. An open corral is a large open area where cows are confined with unlimited access to feed and water. The corral surface is composed of earth and deposited manure, both of which have the potential for particulate matter emissions either as a result of wind or animal movement. Frequent scraping of corral surfaces will reduce the amount of dry manure on the corral surfaces that may be pulverized by the cows' hooves and emitted as PM<sub>10</sub>.

### Concrete all feedlanes

Constructing the feed lanes and walkways of concrete causes the dairy animals to spend an increased amount of time on a paved surface rather than dry dirt, thus reducing PM<sub>10</sub> emissions. Additionally, the manure that is deposited in the lanes and walkways will be flushed, which will prevent PM<sub>10</sub> emissions from drying manure.

### Shade Structures in corrals

Installing shade structures in corral areas helps to decrease PM<sub>10</sub> emissions. Dairy animals are easily susceptible to heat stress and will tend to seek out shade to reduce the effects of heat, particularly in the warmer months when higher PM<sub>10</sub> emissions are expected because of drier conditions. PM<sub>10</sub> emissions are reduced because the cows will spend less time walking on the dry corral surface.

### Feeding heifers near (within 1 hour of) dusk

Feeding the heifers near dusk will reduce their activity during this time, which is the time when the corral surface is the driest and there is greater chance for particulate matter from the corral to be entrained into the atmosphere.

### Shelterbelts/Windbreaks

A windbreak or shelterbelt is composed of one or more rows of trees or shrubs, which are planted in a manner that breaks up wind and reduces the force of wind on downwind of the windbreak. Windbreaks can be used to prevent soil erosion, improve air quality by intercepting dust, chemicals, and odors, to protect crops, and to provide habitat for wildlife. The NRCS requires that a 3-row shelterbelt be installed, the first row consisting of shrubs, second row consisting of a medium size tree and the last row consisting of an evergreen (larger tree). NRCS also requires that an irrigation system be maintained so that there is greater survivability and rapid growth of the trees and shrubs. A windbreak/shelterbelt will reduce the amount of particulate matter entrained into the atmosphere.

### Above-ground Calf Hutches

Above-ground calf hutches will reduce PM<sub>10</sub> emissions because the calves will be confined within the hutches, significantly limiting their movement. In addition, the calves will have no contact with the ground, resulting in additional emission reductions.

### Water Application

A sprinkler system can be installed to reduce PM<sub>10</sub> emissions. The sprinkler system reduces dust by maintaining adequate moisture in the layer of manure and earth on the corral surface. Studies have shown that increasing the moisture of the corral surface greatly reduces the entrainment of PM<sub>10</sub> into the atmosphere as a result of animal movement. Installation of a sprinkler system for dust control is an effective mitigation measure that reduces PM<sub>10</sub> emissions. However, because of concerns for animal health and welfare, water application is not commonly used. Excess moisture from sprinkling systems can potentially accumulate in shaded areas where the cows lie down, which will lead to a breeding ground for pathogens and vermin, which will increase nuisance conditions and instances of disease. For this reason, sprinkler systems are not used.

## **b. Step 2 - Eliminate technologically infeasible options**

There are no technologically infeasible options to eliminate from step 1.

### **c. Step 3 - Rank remaining options by control effectiveness**

After eliminating the technologically infeasible options, the remaining options are ranked according to their control efficiency.

#### **1) Design and Management Practices**

- Weekly scraping of open corrals using a pull-type scraper in the morning hours except when prevented by wet conditions.
- Concrete all feed lanes and walkways for all cows
- Shade structures in open corrals
- Feeding heifers near (within 1 hour of) dusk
- Windbreaks/Shelterbelts
- Above-ground calf hutches for baby calves under three months
- Application of water (sprinklers) in corrals

### **d. Step 4 - Cost Effectiveness Analysis**

#### Design and Management Practices:

- Weekly scraping of open corrals using a pull-type scraper in the morning hours except when prevented by wet conditions.
- Concrete all feed lanes and walkways for all cows
- Shade structures in open corrals
- Feeding heifers near (within 1 hour of) dusk
- Windbreaks/Shelterbelts
- Above-ground calf hutches for baby calves under three months
- Application of water (sprinklers) in heifer corrals (7-14 months)

The applicant has proposed this option; therefore a cost-effective analysis is not required.

### **e. Step 5 - Select BACT**

The facility is proposing to scrape open corrals in the morning hours except when prevented by wet conditions; concrete all feed lanes and walkways; install shade structures in open corrals; feed heifers near dusk; install windbreaks; and install sprinklers in the open corrals, that satisfy the BACT requirements. The dairy does not house baby calves.

## 2. BACT Analysis for VOC Emissions from the Cow Housing and Feed (Total Mixed Ration):

Total Mixed Ration (TMR) refers to feed (silage, grains, oils, minerals, and other additives) that has been mixed per the applicable feeding guidelines and spread out in the feed bunks for consumption by the cattle. Because cattle are fed in the housing areas, BACT for TMR emissions must be considered joint with BACT for housing as it would not be practical to control emissions TMR separately.

### a. Step 1 - Identify all control technologies

Since, specific VOC emissions control efficiencies have not been identified in the literature for dairy cow housing areas, the control efficiencies listed are based on the control efficiencies of similar processes and engineering judgment.

The following options were identified as possible controls for VOC emissions from the freestall barns (cow housing permit unit):

- 1) Enclosed freestalls vented to an incinerator - Entire herd ( $\approx 93\%$ ; 95% Capture, 98% Control of 100% of cow housing emissions)
- 2) Enclosed freestalls vented to an incinerator - Mature cows only ( $\approx 67\%$  overall control of entire housing; 95% capture, 98% Control of 72% of cow housing emissions<sup>13</sup>)
- 3) Enclosed freestalls vented to a biofilter - Entire herd ( $\approx 76\%$ ; 95% Capture, 80% Control of 100% of cow housing emissions)
- 4) Enclosed freestalls vented to a biofilter - Mature cows only ( $\approx 55\%$  overall control of entire housing; 95% Capture, 80% Control of 72% of cow housing emissions<sup>14</sup>)
- 5) Feed and Manure Management Practices ( $\approx 22\%$ )
  - Concrete feed lanes and walkways for all cows
  - Freestall feed lanes and walkways for milk cows and dry cows flushed four times per day ( $\approx 18\%$  for total emissions from cow housing; 47% for emissions from manure) and feed lanes and walkways in the corrals for the remaining animals flushed at least two times per day
  - All animals fed in accordance with National Research Council (NRC) or other District-approved guidelines utilizing routine nutritional analysis for rations. (5% of total emissions from dairy cows)
  - All open corrals adequately sloped to promote drainage (minimum of 3% slope where the available space for each animal is 400 square feet or less and minimum of 1.5% where the available space for each animal is more than 400 square feet per animal.
  - Weekly scraping of freestall exercise pens and open corrals using pull-type scraper in the morning hours except when prevented by wet conditions.

<sup>13</sup> Emissions from cow housing (S-6911-1-3) are equal to 47,581 lbs/yr for all cows, while emissions from mature cows are equal to 34,353 lbs/yr. Therefore, mature cows represent 72% of the emissions from the cow housing (34,353 lbs/yr/47,581 lbs/hd-yr). The overall control efficiency can then be calculated as follows: 95% Capture x 98% Control x 72% of emissions = 67% overall control efficiency from entire cow housing.

<sup>14</sup> The overall control efficiency can be calculated as follows: 95% Capture x 80% Control x 72% of emissions = 55% overall control efficiency.

## Description of Control Technologies

### **1) Enclosed Freestall Barns vented to an incinerator capable of achieving 98% control**

In a freestall barn, cows are grouped in large pens with free access to feed bunks, water, and stalls for resting. In the mild climate of the San Joaquin Valley, the typical freestall barn is an open structure (roof but no sides). The primary freestall design consists of a roof that provides shade with all sides open to allow air to flow through, which in turn keeps the cows cool. No enclosed freestall barns that were installed at a California dairy could be identified. However, partially enclosed freestall barns are available. These include tunnel-ventilated freestall barns, which are fairly common in the southern and eastern parts of the United States, and greenhouse barns. Greenhouse barns use a lightweight, galvanized steel tube frame to support one or two layers of a commercial-grade plastic film as covering. The most common use for these structures is as heated chambers for growing plants. Although the potential to enclose cows in a barn exist, the feasibility of reasonably collecting the biogas through a stack, chimney, or vent remains in question considering the extremely large amounts of airflow going through the barns needed to keep the cows cool. The airflow requirements will be even higher in the San Joaquin valley, where temperatures reach in excess of 110 degrees in the dry summer. Although the feasibility of such a technology is in question, it will be considered in this analysis. If the gases can be properly captured and sent to a control device, then those gases may be either incinerated or treated in a biofilter (see biofilter discussed in the option below). It is assumed that 95% of the gasses emitted from the freestall barns will be captured by the mechanical ventilation system and that 98% of the captured VOCs will be eliminated by thermal incineration<sup>15</sup>; therefore the total control for VOCs from the freestall barns =  $0.95 \times 0.98 = 93.1\%$ .

### **2) Enclosed Freestall Barns vented to a biofilter capable of achieving 80% control**

As stated above, the mechanical ventilation system of a completely enclosed freestall barn may be utilized to capture the gases emitted from the cow housing permit unit. The captured VOC emissions may then be sent to a biofilter. A biofilter is a device for removing contaminants from a gas in which the gas is passed through a media that supports microbial activity by which the pollutants are degraded by biological oxidation. In the biofiltration process, live bacteria biodegrade organic contaminants and ammonia into carbon dioxide, nitrogen and water. Bacterial cultures (microorganisms that typically consist of several species coexisting in a colony) that use oxygen to biodegrade organics are called aerobic cultures. These bacteria are found in soil, peat, compost and natural water bodies including ponds, lakes, rivers and oceans. They are environmentally friendly and non-harmful to humans unless ingested.

Since biofilters rely on living organisms to function, the temperature, moisture content, and pH of the filter media should be monitored to ensure optimum operating conditions. The filter media also needs to be replaced periodically because of deterioration. It is assumed that 95% of the gasses emitted from the cow housing area will be captured by

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<sup>15</sup>DAQPS Control Cost Manual, 4th Edition, EPA 450/3-90-006, January 1990, page 3-8.

the mechanical ventilation system and that a properly functioning biofilter will eliminate 80% of the captured VOCs<sup>16</sup>; therefore, the total control for VOCs from the cow housing permit unit =  $0.95 \times 0.80 = 76\%$ .

### **3) Feed and Manure Management Practices**

#### Concrete Feed Lanes and Walkways

Dairy animals spend a large amount of time on the feed lanes and walkways. Constructing these areas of concrete will reduce particulate matter emissions by having the animals spend more time on a paved surface rather than dry dirt. The concrete lanes and walkways create an avenue for the flush system. The flush system will further reduce particulate matter emissions and will also reduce VOC and ammonia emissions (see below). Although concrete feed lanes and walkways are necessary for an effective flush system, they do not individually reduce emissions of gaseous pollutants, therefore, no VOC control efficiency will be assigned for this practice.

#### Increased Flushing for feed lanes and walkways

Many dairy operations use a flush system to remove manure from the corral and freestall feed lanes and walkways. The flush system introduces a large volume of water at the head of the paved area of the corrals or freestalls, and the cascading water removes the manure. The required volume of flush water varies with the size and slope of the area to be flushed. The freestall and corral lanes for milk and dry cows are typically flushed twice per day, but the flushing frequency can vary between one to four times per day. The lanes for support stock are usually flushed once per day or less frequently.

In addition to cleaning the corral and freestall feed lanes and walkways, the flush system also serves as an emission control for reducing PM<sub>10</sub>, VOC, and ammonia emissions. The manure deposited in the lanes, which is a source of VOC emissions, is removed from the cow housing area by the flush system. Many of the VOCs emitted from fresh cow manure, such as alcohols (ethanol and methanol) and many Volatile Fatty Acids (VFAs) are highly soluble in water. Therefore, a large percentage of these compounds will dissolve in the flush water and will not be emitted from the cow housing permit unit. The flush water can then carry the manure and the dissolved volatile compounds to an anaerobic treatment lagoon or other manure stabilization process for treatment.

It must be noted that the flush system will only control the VOCs emitted from the manure it will have little or no effect on enteric emissions produced from the cows' digestive processes. As stated above, the feed lanes and walkways in the cow housing areas are typically flushed twice per day. Flushing the lanes four times per day will increase the frequency that manure is removed from the cow housing permit unit and should result in a higher percentage of soluble volatile compounds being dissolved in

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<sup>16</sup> According to the SCAQMD Rule 1133.2 final staff report (page 18) "Technology Assessment Report states a well designed, well operated, and well-maintained biofilter is capable of achieving 80% destruction efficiency for VOC and NH<sub>3</sub>."



the flush. Based on calculations given in the final DPAG report<sup>17</sup>, flushing the freestall lanes four times per day will be assumed to have a control efficiency of 47% for VOCs emitted from manure until better data becomes available. Enteric emissions compose approximately 61% of the VOC emissions from the cow housing permit unit and VOC emissions from the manure make up the remaining 39%; therefore the total VOC control for flushing the feed lanes and walkways in the cow housing areas four times per day is calculated as follows:  $0.47 \times 0.39 = 18\%$ .

#### Animals fed in accordance with (NRC) or other District-approved Guidelines

Nutritional management of dairy feed is routinely practiced to improve milk production and herd health. The potential for VOC emissions can be reduced by reducing the quantity of undigested nutrients in the manure. Many of the VOCs emitted from Confined Animal Facilities, including dairies, originate from the decomposition of undigested protein in animal waste.<sup>18</sup> This undigested protein also produces ammonia emissions. The level of microbial action in the manure corresponds to the level of organic nitrogen content in the manure; the lower the level of nitrogen the lower the level of microbial action and the lower the production of ammonia and VOCs.

A diet that is formulated to feed proper amounts of ruminantly degradable protein will result in improved nitrogen utilization by the animal and corresponding reduction in urea and organic nitrogen content of the manure, which will reduce the production of VOCs and ammonia. The latest National Research Council (NRC) guidelines for the selection of an optimal bovine diet should be followed to the maximum extent possible. The diet recommendations made in this publication seek to achieve the maximum uptake of protein by the animal and the minimum carryover of nitrogen into the manure.

Based on very limited data (Klaunser, 1998, *J Prod Agric*), diet manipulation decreased nitrogen excretion by 34% while improving milk production. Up to 70% of excess nitrogen is lost off of the farm through volatilization, denitrification and leaching. Because of limited research, feeding dairy animals in accordance with National Research Council (NRC) or other District-approved guidelines will be assumed to have a conservative control efficiency of only 5% for both enteric VOC emissions from dairy animals and VOC emissions from manure.

#### Weekly Scraping of Exercise Pens and Open Corrals with a Pull-Type Scraper

Frequent scraping the freestall exercise pens and corrals will reduce the amount of manure on the corral surfaces, which will reduce VOC and ammonia emissions resulting from decomposition of this manure. This practice will also provide a uniform surface that promotes aerobic conditions on the corral surface, which will reduce gaseous pollutants from this area.

#### **b. Step 2 - Eliminate technologically infeasible options**

There are no technologically infeasible options to eliminate from step 1.

<sup>17</sup> "Recommendations to the San Joaquin Valley Air Pollution Control Officer Regarding Best Available Control Technology for Dairies in the San Joaquin Valley" January 31, 2006 ([http://www.valleyair.org/busind/pto/dpag/dpag\\_idx.htm](http://www.valleyair.org/busind/pto/dpag/dpag_idx.htm)).

<sup>18</sup> "Emissions of Volatile Organic Compounds Originating from UK Livestock Agriculture", Hobbs, P.J. 2004 - Journal of the Science of Food and Agriculture

### c. Step 3 - Rank remaining options by control effectiveness

After eliminating the technologically infeasible options, the remaining options are ranked according to their control efficiency.

- 1) Enclosed freestalls vented to an incinerator ( $\approx 93\%$ ; 95% Capture, 98% Control)
- 2) Enclosed freestalls vented to a biofilter ( $\approx 76\%$ ; 95% Capture, 80% Control)
- 3) Enclosed freestalls vented to an incinerator - Mature cows only ( $\approx 67\%$  overall control of entire housing; 95% capture, 98% Control of 72% of cow housing emissions)
- 4) Enclosed freestalls vented to a biofilter - Mature cows only ( $\approx 55\%$  overall control of entire housing; 95% Capture, 80% Control of 72% of cow housing emissions)
- 5) Feed and Manure Management Practices ( $\approx 22\%$ )
  - Concrete feed lanes and walkways for all cows
  - Freestall feed lanes and walkways for milk cows and dry cows flushed four times per day ( $\approx 18\%$  for total emissions from cow housing; 47% for emissions from manure) and feed lanes and walkways in the corrals for the remaining animals flushed at least two times per day
  - All animals fed in accordance with National Research Council (NRC) or other District-approved guidelines utilizing routine nutritional analysis for rations. (5% of total emissions from dairy cows)
  - All open corrals adequately sloped to promote drainage (minimum of 3% slope where the available space for each animal is 400 square feet or less and minimum of 1.5% where the available space for each animal is more than 400 square feet per animal.
  - Weekly scraping of freestall exercise pens and open corrals using pull-type scraper in the morning hours except when prevented by wet conditions.

### d. Step 4 - Cost Effectiveness Analysis

#### **Thermal and Catalytic Incineration:**

The following cost analysis demonstrates that the cost of natural gas alone, not including any capital costs, causes catalytic incineration to exceed the District VOC cost effective threshold. The temperature required for catalytic incineration is 600 °F. The temperature required for thermal incineration is 1,400 °F. Since the fuel requirements and fuel cost for thermal incineration are greater than catalytic incineration, the following analysis also demonstrates that thermal incineration would not be cost effective.

#### **Required Airflow Rate of the Freestall Barns**

In order to calculate the costs of this control option, the airflow rate required for the freestall barns must be determined. The University of Minnesota's publication "Improving Mechanical Ventilation in Dairy Barns," gives minimum ventilation rates for dairy cattle, which are listed in the table below.

<b>Minimum Ventilation Rates for Dairy Cows (cfm/cow)</b>			
Age	Winter	Mild Weather	Summer
Baby Calf	15	50	100
Heifer (2-12 months)	20	60	130
Heifer (12-24 months)	30	80	180
Mature Cow	50	170	500 – 1,000

The minimum summer ventilation rate listed for mature cows is 500 cfm per cow. However, according to the University of Minnesota publication and Cornell University's publication "Natural or Tunnel Ventilation of Freestall Structures: What is Right for Your Dairy Facility?" the required airflow rate in the summer increases to 1,000 cfm per cow if tunnel ventilation is used to provide additional cooling.<sup>19</sup>

The climate in the San Joaquin Valley is characterized by relatively mild winters and hot summers. Because of the warmer climate, it is expected that tunnel ventilation or a similar system would need to be employed in an enclosed freestall barn to prevent excessive heat stress. Additionally, tunnel ventilation systems, which operate with negative pressure inside the freestall barns, are more representative of the types of systems that would be required to capture and control emissions. Although the summer air requirement of 1,000 cfm per cow for tunnel ventilation is more representative of the airflow requirements in a completely enclosed freestall barn located in the San Joaquin Valley, for worst-case calculation purposes, the following average year round airflow requirement will be assumed: mature cows – 335 cfm/cow (average of 170 and 500 cfm per cow); large heifers – 130 cfm/cow (average of 80 and 180 cfm per cow); small and medium heifers – 95 cfm/cow (average of 60 and 130 cfm per cow); baby calves – 75 cfm (average of 50 and 100 cfm per cow).

**The analysis below is for the entire herd:**

As discussed in the evaluation, the expansion consists of the following: 550 milk cows; 110 dry cows; 249 heifers (15-24 months); 199 heifers (7-14 months); 100 heifers (4-6 months); and 322 calves (under 3 months). Enclosed freestalls will be evaluated as a housing alternative for all animals at this dairy.

The total required airflow rate for housing for these animals in freestalls is calculated as follows:

<sup>19</sup> Improving Mechanical Ventilation in Dairy Barns, J.P. Chastain, <http://www.bae.umn.edu/extens/aeu/aeu3.html> and Natural or Tunnel Ventilation of Freestall Structures: What is Right for Your Dairy Facility?, C.A. Gooch, <http://www.ansci.cornell.edu/tmplobs/doc225.pdf>

Type of cow	# of cows	cfm/cow	min/hr	ft <sup>3</sup> /hr
Milk cow	550	335	60	11,055,000
Dry cow	110	335	60	2,211,000
Heifer (15-24 mo)	249	130	60	1,942,200
Heifer (7-14 mo)	199	95	60	1,134,300
Heifer (3-6 mo)	100	95	60	570,000
Calves	322	75	60	1,449,000
<b>Total</b>				<b>18,361,500</b>

#### Fuel Requirement for Thermal Incineration

The gas leaving the freestall barns will be principally air, with a volumetric specific heat of 0.0194 Btu/scf - °F under standard conditions.

$$\text{Natural Gas Requirement} = (\text{flow})(C_{p\text{Air}})(\Delta T)(1-\text{HEF})$$

Where:

Flow (Q) = exhaust flow rate of VOC the freestall barns

$C_{p\text{Air}}$  = specific heat of air: 0.0194 Btu/scf - °F

$\Delta T$  = increase in the temperature of the contaminated air stream required for catalytic oxidation to occur (It will be assumed that the air stream would increase in temperature from 100 °F to 600 °F.)

HEF = heat exchanger factor: 0.7

#### Natural Gas Requirement for Thermal Incineration

$$= (18,361,500 \text{ scf/hr})(0.0194 \text{ Btu/scf-}^\circ\text{F})(600 \text{ }^\circ\text{F} - 100 \text{ }^\circ\text{F})(1 - 0.7)$$

$$= \mathbf{53,431,965 \text{ Btu/hr}}$$

#### Fuel Cost for Thermal Incineration:

The cost for natural gas will be based upon the average spot market contract price for the May 2011 – October 2011 taken from the Energy Information Administration website ([http://tonto.eia.doe.gov/dnav/ng/ng\\_sum\\_lsum\\_dcua\\_sca\\_m.htm](http://tonto.eia.doe.gov/dnav/ng/ng_sum_lsum_dcua_sca_m.htm)).

Average Cost for natural gas = \$7.04/MMBtu

The oxidizer is assumed to operate 12 hours per day and 365 days per year.

The fuel costs to operate the incinerator are calculated as follows:

$$53,431,965 \text{ Btu/hr} \times 1 \text{ MMBtu}/10^6 \text{ Btu} \times 12 \text{ hr/day} \times 365 \text{ day/year} \times \$7.04/\text{MMBtu}$$

$$= \mathbf{\$1,647,585/\text{year}}$$

#### VOC Emission Reductions for Thermal Incineration

The annual VOC Emission Reductions for housing all animals in enclosed freestall barns and venting the barns to an incinerator are calculated as follows:

[Number of cows] x [Uncontrolled Cow Housing VOC EF (lb/cow-year)] x [Capture Efficiency] x [Thermal Incinerator Control Efficiency]

Type of cow	# of cows	EF- lbs/hd-yr	CE	lbs-VOC/yr
Milk cow	3,575	12.4	93%	41,227
Dry cow	715	8.2	93%	5,453
Heifer (15-24 mo)	1,610	5.7	93%	8,535
Heifer (7-14 mo)	1,288	5	93%	5,989
Heifer (3-6 mo)	644	4.5	93%	2,695
Calves	322	4.3	93%	1,288
<b>Total</b>				<b>65,186</b>

#### Cost of VOC Emission Reductions

$$\begin{aligned} \text{Cost of reductions} &= (\$1,647,585/\text{year}) / ((65,186 \text{ lb-VOC}/\text{year})(1 \text{ ton}/2000 \text{ lb})) \\ &= \mathbf{\$50,550/\text{ton of VOC reduced}} \end{aligned}$$

As shown above, the natural gas cost alone for thermal or catalytic incineration would cause the cost of the VOC reductions to be greater than the \$17,500/ton cost effectiveness threshold of the District BACT policy. Additional costs such as the cost of constructing freestalls for all support stock, enclosing all freestalls, and the cost of installing and operating a cooling system for cow comfort would make it even less cost effective to install this technology. The equipment is therefore not cost effective and is being removed from consideration at this time.

#### The analysis below is for Mature Cows only:

As discussed in the evaluation, the expansion will consist of the following number of mature cows: 4,290 mature cows (3,575 milk cows and 715 dry cows). The milk cows are proposed to be housed in freestalls and dry cows housed in corrals. Enclosed freestalls will be evaluated as a housing alternative for the mature cows.

The total required airflow rate for housing for these animals in freestalls is calculated as follows:

Type of cow	# of cows	cfm/cow	min/hr	ft <sup>3</sup> /hr
Milk cow	3,575	335	60	71,857,500
Dry cow	715	335	60	14,371,500
<b>Total</b>				<b>86,229,000</b>

#### Fuel Requirement for Thermal Incineration

The gas leaving the freestall barns will be principally air, with a volumetric specific heat of 0.0194 Btu/scf - °F under standard conditions.

$$\text{Natural Gas Requirement} = (\text{flow})(C_{p\text{Air}})(\Delta T)(1-\text{HEF})$$

Where:

Flow (Q) = exhaust flow rate of VOC the freestall barns

$C_{p_{Air}}$  = specific heat of air: 0.0194 Btu/scf - °F  
 $\Delta T$  = increase in the temperature of the contaminated air stream required for catalytic oxidation to occur (It will be assumed that the air stream would increase in temperature from 100 °F to 600 °F.)  
 HEF = heat exchanger factor: 0.7

Natural Gas Requirement for Thermal Incineration

$= (86,229,000 \text{ scf/hr})(0.0194 \text{ Btu/scf-}^\circ\text{F})(600^\circ\text{F} - 100^\circ\text{F})(1 - 0.7)$   
 $= \mathbf{250,926,390 \text{ Btu/hr}}$

Fuel Cost for Thermal Incineration:

The cost for natural gas will be based upon the average spot market contract price for the May 2011 – October 2011 taken from the Energy Information Administration website ([http://tonto.eia.doe.gov/dnav/ng/ng\\_sum\\_lsum\\_dcu\\_SCA\\_m.htm](http://tonto.eia.doe.gov/dnav/ng/ng_sum_lsum_dcu_SCA_m.htm)).

Average Cost for natural gas = \$7.04/MMBtu

The oxidizer is assumed to operate 12 hours per day and 365 days per year.

The fuel costs to operate the incinerator are calculated as follows:

$250,926,390 \text{ Btu/hr} \times 1 \text{ MMBtu}/10^6 \text{ Btu} \times 12 \text{ hr/day} \times 365 \text{ day/year} \times \$7.04/\text{MMBtu}$   
 $= \mathbf{\$7,737,365/\text{year}}$

VOC Emission Reductions for Thermal Incineration

The annual VOC Emission Reductions for housing all animals in enclosed freestall barns and venting the barns to an incinerator are calculated as follows:

$[\text{Number of cows}] \times [\text{Uncontrolled Cow Housing VOC EF (lb/cow-year)}] \times [\text{Capture Efficiency}] \times [\text{Thermal Incinerator Control Efficiency}]$

Type of cow	# of cows	EF- lbs/hd-yr	CE	lbs-VOC/yr
Milk cow	3,575	12.4	93%	41,227
Dry cow	715	8.2	93%	5,453
<b>Total</b>				<b>46,679</b>

Cost of VOC Emission Reductions

$\text{Cost of reductions} = (\$7,737,365/\text{year})/((46,679 \text{ lb-VOC}/\text{year})(1 \text{ ton}/2000 \text{ lb}))$   
 $= \mathbf{\$331,513/\text{ton of VOC reduced}}$

As shown above, the natural gas cost alone for thermal or catalytic incineration would cause the cost of the VOC reductions to be greater than the \$17,500/ton cost effectiveness threshold of the District BACT policy. Additional costs such as the cost of constructing freestalls for dry cows, enclosing all freestalls, and the cost of installing and operating a cooling system for cow comfort would make it even less cost effective to

install this technology. The equipment is therefore not cost effective and is being removed from consideration at this time.

### **Biofiltration:**

Biofiltration is a method of reducing pollutants in which exhaust air that contains contaminants is blown through a media (e.g., soil, compost, wood chips) that supports a microbial population. The microbes utilize the pollutants such as VOCs and ammonia as nutrients and oxidize the compounds as they pass through the filter.

The following cost analysis demonstrates that the cost of biofiltration exceeds the District cost effective threshold. Biofiltration can control both VOC and ammonia emissions. Although, this technology can control both pollutants, a cost effective threshold has not been established for ammonia. Therefore, only achieved-in-practice options will be considered for ammonia at this time and a multi-pollutant cost effective analysis for VOC and ammonia will not be performed.

### **Cost of Biofiltration**

The cost estimate for a biofiltration system is taken from the United States EPA Report "Using Bioreactors to Control Air Pollution"<sup>20</sup>. The cost is largely dependent on the airflow rate that the filter must handle. According to University of Minnesota, Biofilters used to treat ventilating air exhausted from a livestock building should be sized to treat the maximum ventilation rate, which is typically the warm weather rate. The EPA report gives a range of \$2.35 - \$37.06 per cfm for the initial construction of a biofilter. As shown above in the thermal/catalytic incineration section, the following average year round airflow requirements will be assumed for worst-case purposes (based on the averages from the Minnesota's publication "Improving Mechanical Ventilation in Dairy Barns."<sup>20</sup> See discussion on page 18 of this BACT analysis): mature cows – 335 cfm/cow (average of 170 and 500 cfm per cow); large heifers – 130 cfm/cow (average of 80 and 180 cfm per cow); small and medium heifers - 95 cfm/cow (average of 60 and 130 cfm per cow); baby calves – 75 cfm (average of 50 and 100 cfm per cow).

### **The analysis below is for the entire herd:**

As discussed in the evaluation, the expansion consists of the following: 550 milk cows; 110 dry cows 249 heifers (15-24 months); 199 heifers (7-14 months); 100 heifers (4-6 months), and 322 calves. Enclosed freestalls will be evaluated as a housing alternative for all animals at this dairy.

The total maximum airflow entering the biofilter from the enclosed freestalls for these animals is calculated as follows:

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<sup>20</sup> "Using Bioreactors to Control Air Pollution" EPA-456/R-03-003, The Clean Air Technology Center (CATC), U.S. Environmental Protection Agency (E143-03) (September 2003) <http://www.epa.gov/ttn/catc/dir1/fbiorect.pdf>

Type of cow	# of cows	cfm/cow	cfm
Milk cow	550	335	184,250
Dry cow	110	335	36,850
Heifer (15-24 mo)	249	130	32,370
Heifer (7-14 mo)	199	95	18,905
Heifer (3-6 mo)	100	95	9,500
Calves	322	75	24,150
Total			<b>306,025</b>

### Capital Cost

The cost estimate for the biofilter includes the costs of the fans, media, plenum, engineering, and labor but does not include installation of the required ductwork. As stated above, the United States EPA Report gives a capital cost range of between \$2.35 per cfm and \$37.06 per cfm. In general, the lower cost per cfm is associated with a higher flow rate. To be conservative, the lowest cost in the report of \$2.35 per cfm will be assumed in this cost analysis.

The capital cost of the biofilter is calculated as follows:

$$\$2.35 \text{ cfm} \times 306,025 \text{ cfm} = \$719,159$$

Pursuant to District Policy APR 1305, section X (11/09/99), the cost for the purchase of the biofilter will be spread over the expected life of the system using the capital recovery equation. The biofilter media (e.g., soil, compost, wood chips) must be replaced after 3-5 years in order to remain effective. This is an additional cost that is not being considered in this cost analysis. Therefore, the expected life of the entire system (fans, media, plenum, etc.) will be estimated at 10 years. A 10% interest rate is assumed in the equation and the assumption will be made that the equipment has no salvage value at the end of the ten-year cycle.

$$A = [P \times i(1+i)^n] / [(1+i)^n - 1]$$

Where: A = Annual Cost  
P = Present Value  
I = Interest Rate (10%)  
N = Equipment Life (10 years)

$$\begin{aligned} A &= [\$719,159 \times 0.1(1.1)^{10}] / [(1.1)^{10} - 1] \\ &= \mathbf{\$117,040/\text{year}} \end{aligned}$$

### VOC Emission Reductions for Biofiltration

The annual VOC Emission Reductions for enclosed freestalls vented to a biofilter are calculated as follows:

$$[\text{Number of cows}] \times [\text{Uncontrolled Cow Housing VOC EF (lb/cow-year)}] \times [\text{Overall Control Efficiency}]$$



Type of cow	# of cows	EF- lbs/hd-yr	CE	lbs-VOC/yr
Milk cow	550	12.4	76%	5,183
Dry cow	110	8.2	76%	686
Heifer (15-24 mo)	249	5.7	76%	1,079
Heifer (7-14 mo)	199	5	76%	756
Heifer (3-6 mo)	100	4.5	76%	342
Calves	322	4.3	76%	1,052
<b>Total</b>				<b>9,098</b>

#### Cost of VOC Emission Reductions

$$\begin{aligned} \text{Cost of reductions} &= (\$117,040/\text{year})/((9,098 \text{ lb-VOC}/\text{year})(1 \text{ ton}/2000 \text{ lb})) \\ &= \mathbf{\$25,729/\text{ton of VOC reduced}} \end{aligned}$$

As shown above, the capital cost alone for a biofilter would cause the cost of the VOC reductions to be greater than the \$17,500/ton cost effectiveness threshold of the District BACT policy. Additional costs such as the cost of constructing freestalls for all support stock, enclosing all freestalls, and the cost of installing and operating a cooling system for cow comfort would make it even less cost effective to install this technology. Therefore, this option is not cost effective and is being removed from consideration at this time.

#### The analysis below is for Mature Cows only:

As discussed in the evaluation, the expansion will consist of the following number of mature cows: 660 mature cows (550 milk cows and 110 dry cows). Enclosed freestalls will be evaluated as a housing alternative for the mature cows.

The total maximum airflow entering the biofilter from the enclosed freestalls is calculated as follows:

Type of cow	# of cows	cfm/cow	cfm
Milk cow	550	350	192,500
Dry cow	110	350	38,500
<b>Total</b>			<b>231,000</b>

#### Capital Cost

The cost estimate for the biofilter includes the costs of the fans, media, plenum, engineering, and labor but does not include installation of the required ductwork. As stated above, the United States EPA Report gives a capital cost range of between \$2.35 per cfm and \$37.06 per cfm. In general, the lower cost per cfm is associated with a higher flow rate. To be conservative, the lowest cost in the report of \$2.35 per cfm will be assumed in this cost analysis.

The capital cost of the biofilter is calculated as follows:

$$\$2.35/\text{cfm} \times 231,000 \text{ cfm} = \mathbf{\$542,850}$$

Pursuant to District Policy APR 1305, section X (11/09/99), the cost for the purchase of the biofilter will be spread over the expected life of the system using the capital recovery equation. Although, the biofilter media (e.g., soil, compost, wood chips) must be replaced after 3-5 years, this does not constitute a significant cost of the system. Therefore, the expected life of the system (fans, media, ductwork, plenum, etc.) is estimated at 10 years. A 10% interest rate is assumed in the equation and the assumption will be made that the equipment has no salvage value at the end of the ten-year cycle.

$$A = [P \times i(1+i)^n] / [(1+i)^n - 1]$$

Where: A = Annual Cost  
P = Present Value  
I = Interest Rate (10%)  
N = Equipment Life (10 years)

$$A = [\$542,850 \times 0.1(1.1)^{10}] / [(1.1)^{10} - 1]$$

$$= \mathbf{\$88,346/year}$$

#### VOC Emission Reductions for Biofiltration

The annual VOC Emission Reductions for enclosed freestalls vented to a biofilter are calculated as follows:

[Number of cows] x [Uncontrolled Cow Housing VOC EF (lb/cow-year)] x [Capture Efficiency] x [Biofilter Control Efficiency]

Type of cow	# of cows	EF- lbs/hd-yr	CE	lbs-VOC/yr
Milk cow	550	12.4	76%	5,183
Dry cow	110	8.2	76%	686
<b>Total</b>				<b>5,869</b>

#### Cost of VOC Emission Reductions

$$\text{Cost of reductions} = (\$88,346/year) / ((5,869 \text{ lb-VOC/year})(1 \text{ ton}/2000 \text{ lb}))$$

$$= \mathbf{\$30,106/ton \text{ of VOC reduced}}$$

As shown above, the capital cost alone for a biofilter would cause the cost of the VOC reductions to be greater than the \$17,500/ton cost effectiveness threshold of the District BACT policy. Additional costs such as the cost of constructing freestalls for mature cows, enclosing all freestalls, and the cost of installing and operating a cooling system for cow comfort would make it even less cost effective to install this technology. Therefore, this option is not cost effective and is being removed from consideration at this time.

#### Feed and Manure Management Practices:

- Concrete feed lanes and walkways for all cows
- Freestall feed lanes and walkways for milk cows and dry cows flushed four times per day and feed lanes and walkways in the corrals for the remaining animals flushed at least two times per day

- All animals fed in accordance with National Research Council (NRC) or other District-approved guidelines utilizing routine nutritional analysis for rations.
- All open corrals adequately sloped to promote drainage (minimum of 3% slope where the available space for each animal is 400 square feet or less and minimum of 1.5% where the available space for each animal is more than 400 square feet per animal).
- Weekly scraping of freestall exercise pens and open corrals using pull-type scraper in the morning hours except when prevented by wet conditions

The applicant has proposed this option; therefore a cost-effective analysis is not required.

**e. Step 5 - Select BACT**

The facility is proposing concrete feed lanes and walkways; to flush the freestall feed lanes and walkways for the milk and dry cows four times per day and to flush the corral feed lanes and walkways for the remaining animals two times per day; open corrals adequately sloped to promote drainage; to feed all animals in accordance with National Research Council (NRC) or other District-approved guidelines utilizing routine nutritional analysis for rations; and to scrape open corrals and freestall exercise pens weekly with a pull-type scraper except during wet conditions, which satisfies the BACT requirements.

Additionally, District Rule 2201 defines BACT as including the most stringent emission limitation or control technique, including process and equipment changes, that has been found by the APCO to be cost effective and technologically feasible for such class or category of sources or for a specific source. The District has found that the mitigation measures required by District Rule 4570 are cost effective and technologically feasible for confined animal facilities and the applicant has proposed these options. Therefore, in addition to the BACT requirements determined in the Top-Down BACT Analysis above, implementation of the mitigation measures that the applicant has selected to comply with Rule 4570 will also be required as part of BACT for VOC emissions from the cow housing permit.

**3. BACT Analysis for NH<sub>3</sub> Emissions from the Cow Housing Permit Unit:**

**a. Step 1 - Identify all control technologies**

A cost effectiveness threshold has not been established for ammonia. Therefore, only options that meet the District's definition of Achieved-in-Practice controls will be evaluated in this project. However, for purposes of the Dairy BACT Guideline, the District will not deem any control options Achieved-in-Practice until after the final Dairy BACT Guideline has been established

The following management practices have been identified as possible control options for the NH<sub>3</sub> emissions from the cow housing permit unit and have been proposed by the applicant:

- 1) Feed and Manure Management Practices

- Concrete feed lanes and feed walkways for all cows
- Feed lanes and walkways for milk cows and dry cows flushed four times per day and feed lanes and walkways in the corrals for the remaining animals flushed at least two times per day
- All animals fed in accordance with National Research Council (NRC) or other District-approved guidelines utilizing routine nutritional analysis for rations.
- All open corrals adequately sloped to promote drainage (minimum of 3% slope where the available space for each animal is 400 square feet or less and minimum of 1.5% where the available space for each animal is more than 400 square feet per animal.
- Weekly scraping of freestall exercise pens and open corrals using pull-type scraper in the morning hours except when prevented by wet conditions

### Description of Control Technologies

#### **1) Feed and Manure Management Practices**

##### Concrete Feed Lanes and Walkways

Dairy animals spend a large amount of time on the feed lanes and walkways. Constructing these areas of concrete will reduce particulate matter emissions by having the animals spend more time on a paved surface rather than dry dirt. The concrete lanes and walkways create an avenue for the flush system. The flush system will further reduce particulate matter emissions and will also reduce VOC and ammonia emissions (see below).

##### Increased Flushing for feed lanes and walkways

Many dairy operations use a flush system to remove manure from the corral and freestall feed lanes and walkways. The flush system introduces a large volume of water at the head of the paved area of the corrals or freestalls, and the cascading water removes the manure. The required volume of flush water varies with the size and slope of the area to be flushed. The freestall and corral lanes for milk and dry cows are typically flushed twice per day, but the flushing frequency can vary between one to four times per day. The lanes for support stock are usually flushed once per day or less frequently.

In addition to cleaning the corral and freestall feed lanes and walkways, the flush system also serves as an emission control for reducing PM<sub>10</sub>, VOC, and ammonia emissions. The manure deposited in the lanes, which is also a source of NH<sub>3</sub> emissions, is removed from the cow housing area by the flush system. Ammonia has a high affinity for water and is highly soluble in water. Therefore, a large portion of ammonia will be flushed away with the flush water and will not be emitted from the cow housing permit unit.

##### Animals fed in accordance with (NRC) or other District-approved Guidelines

Nutritional management of dairy feed is routinely practiced to improve milk production and herd health. The potential for ammonia emissions can be reduced by reducing the amount of undigested nitrogen compounds in the manure. The level of microbial action in the manure corresponds to the level of organic nitrogen content in the manure; the

lower the level of nitrogen the lower the level of microbial action and the lower the production of ammonia and VOCs.

A diet that is formulated to feed proper amounts of ruminantly degradable protein will result in improved nitrogen utilization by the animal and corresponding reduction in urea and organic nitrogen content of the manure, which will reduce the production of VOCs and ammonia. The latest National Research Council (NRC) guidelines for the selection of an optimal bovine diet should be followed to the maximum extent possible. The diet recommendations made in this publication seek to achieve the maximum uptake of protein by the animal and the minimum carryover of nitrogen into the manure.

#### Weekly Scraping of Exercise Pens and Open Corrals with a Pull-Type Scraper

Frequent scraping the freestall exercise pens and corrals will reduce the amount of manure on the corral surfaces, which will reduce VOC and ammonia emissions resulting from decomposition of this manure. This practice will also provide a uniform surface that promotes aerobic conditions on the corral surface, which will reduce gaseous pollutants from this area.

#### **b. Step 2 - Eliminate technologically infeasible options**

There are no technologically infeasible options to eliminate from step 1.

#### **c. Step 3 - Rank remaining options by control effectiveness**

After eliminating the technologically infeasible options, the remaining options are ranked according to their control efficiency.

##### 1) Feed and Manure Management Practices

- Concrete feed lanes and feed walkways for all cows
- Freestall feed lanes and walkways for milk cows and dry cows flushed four times per day and feed lanes and walkways in the corrals for the remaining animals flushed at least two times per day
- All animals fed in accordance with National Research Council (NRC) or other District-approved guidelines utilizing routine nutritional analysis for rations.
- All open corrals adequately sloped to promote drainage (minimum of 3% slope where the available space for each animal is 400 square feet or less and minimum of 1.5% where the available space for each animal is more than 400 square feet per animal.
- Weekly scraping of freestall exercise pens and open corrals using pull-type scraper in the morning hours except when prevented by wet conditions

#### **d. Step 4 - Cost Effectiveness Analysis**

The applicant has proposed the only option listed; therefore a cost analysis is not required.

#### **e. Step 5 - Select BACT**

The facility is proposing concrete feed lanes and feed walkways; to flush the freestall feed lanes and walkways for the milk and dry cows four times per day and to flush the corral feed lanes and walkways for the remaining animals two times per day; open corrals adequately sloped to promote drainage; to feed all animals in accordance with National Research Council (NRC) or other District-approved guidelines utilizing routine nutritional analysis for rations; and to scrape open corrals and freestall exercise pens weekly with a pull-type scraper except during wet conditions, which satisfies the BACT requirements.

Additionally, District Rule 2201 defines BACT as including the most stringent emission limitation or control technique, including process and equipment changes, that has been found by the APCO to be cost effective and technologically feasible for such class or category of sources or for a specific source. The District has found that the mitigation measures required by District Rule 4570 are technologically feasible for confined animal facilities and the applicant has proposed these options. Although District Rule 4570 is only intended to reduce VOC emissions, many of these measures also reduce ammonia emissions. Therefore, in addition to the BACT requirements determined in the Top-Down BACT Analysis above, implementation of the mitigation measures that the applicant has selected to comply with Rule 4570 will also be required as part of BACT for NH<sub>3</sub> emissions from the cow housing permit.

### **III. Top Down BACT Analysis for the Liquid Manure Handling System - Lagoon & Storage Pond (C-6911-2)**

#### **1. BACT Analysis for VOC Emissions from the Lagoon & Storage Pond:**

##### **a. Step 1 - Identify all control technologies**

Since, specific control efficiencies have not been identified in the literature for VOC emissions from dairy lagoons and storage ponds, the control efficiencies listed are based on the control efficiencies of similar processes and engineering judgment.

The following options were identified as possible controls for VOC emissions from the Lagoon and Storage Pond:

- 1) Aerobic Treatment Lagoon – mechanical aeration to achieve a dissolved oxygen concentration of 2.0 mg/L (≈95%; based information provided by Dr. Ruihong Zhang of UC Davis)
- 2) Covered Lagoon Anaerobic Digester with biogas collected and vented to a destruction device such as an internal combustion engine or flare, and treated waste discharged into a secondary lagoon or storage pond. (≈75%) (Note: not required unless required by the final Dairy BACT Guideline)
- 3) Anaerobic Treatment Lagoon designed to meet Natural Resources Conservation Service (NRCS) standards (≈40%)

## Description of Control Technologies

### **1) Aerobic Treatment Lagoon – mechanical aeration to achieve a dissolved oxygen concentration of 2.0 mg/L**

An aerobic treatment lagoon is a waste treatment lagoon that is designed to facilitate the decomposition of wastewater by microbes in the presence of oxygen ( $O_2$ ). The process of aerobic decomposition results in the conversion of organic compounds in the wastewater into carbon dioxide ( $CO_2$ ), and ( $H_2O$ ), nitrates, sulfates, and inert biomass (sludge). The process of aerobic digestion is sometimes referred to as nitrification (especially when discussing  $NH_3$  transformation). Complete aerobic digestion (100% aeration) removes nearly all malodors and also virtually eliminates VOCs,  $H_2S$ , and  $NH_3$  emissions from liquid waste.

Sufficient oxygen must be provided to sustain the aerobic microorganisms in completely aerated lagoons. Lagoons can be considered completely aerobic if sufficient oxygen is provided to achieve a dissolved oxygen (DO) content of 2.0 mg/L or more. Oxygen is typically provided by mechanical aerators. These aerators may float on the lagoon surface or be submerged in the lagoon. Aeration can also be performed by injection of tiny air bubbles into the lagoon water, mixing of the lagoon water, or spraying of the water into the air. According to Dr. Ruihong Zhang, a researcher at the University of California, Davis, at least 95% VOC control can be achieved if the dissolved oxygen (DO) content of the liquid manure is 2.0 mg/L or more. A major disadvantage of completely aerated lagoons is the enormous cost of the energy required to run the aerators continuously. Because of this, it has been determined that completely aerated lagoons are not cost effective options for dairy facilities at the present time.

### **2) Covered Lagoon Anaerobic Digester**

Pursuant to Section 5.3 of the Settlement Agreement (9/20/2004) between the District and the Western United Dairyman and the Alliance of Western Milk Producers Inc., installation of an anaerobic digester will only be required if this technology is proven effective in reducing emissions and is required by the final Dairy BACT Guideline<sup>9</sup>.

Covered treatment lagoons are one type of anaerobic digester. An anaerobic digester is an enclosed basin or tank that is designed to facilitate the decomposition of wastewater by microbes in the absence of oxygen. The process of anaerobic decomposition results in the preferential conversion of organic compounds in the wastewater into methane ( $CH_4$ ), carbon dioxide ( $CO_2$ ), and water rather than intermediate metabolites (VOCs). The gas generated by this process is known as biogas, waste gas or digester gas. In addition to methane and carbon dioxide, biogas also contains small amounts of Nitrogen ( $N_2$ ), Oxygen ( $O_2$ ), Hydrogen Sulfide ( $H_2S$ ), and Ammonia ( $NH_3$ ). Biogas will also include trace amounts of various Volatile Organic Compounds (VOCs) that remain from incomplete digestion of the volatile solids in the incoming wastewater. The small amounts of undigested solids that remain after digestion are removed from the digester as sludge. Because biogas is mostly composed of methane, the main component of natural gas, the gas produced in the digester can be cleaned to remove  $H_2S$  and other impurities and used as fuel. The captured biogas can be combusted in a flare or may be

sent to a boiler or internal combustion engine, where the gas can be used to generate useful heat or electrical energy.

As stated above, the gas generated in the covered lagoon can be captured and then sent to a suitable combustion device. Combustion (thermal incineration) is a generally accepted, well-established VOC control technique. During combustion, gaseous hydrocarbons are oxidized to form CO<sub>2</sub> and water. The VOCs emitted from the liquid manure in the covered lagoon can be reduced by 95% with the use of an appropriate combustion device. Therefore, installation of the digester will lower the total VOCs emitted from the liquid manure from the liquid manure handling system. Although the control efficiency of the gas captured from the primary lagoon is expected to be 95% or more, the overall control efficiency is expected to be less since VOCs will also be emitted from the storage pond and as fugitive emissions. The overall control efficiency is assumed to be 75% of the emissions that would have been emitted from the lagoon and storage pond.

### **3) Anaerobic Treatment Lagoon**

An anaerobic treatment lagoon is a waste treatment lagoon that is designed to facilitate the decomposition of manure by microbes in the absence of oxygen. The process of anaerobic decomposition results in the preferential conversion of organic compounds in the wastewater into methane (CH<sub>4</sub>), carbon dioxide (CO<sub>2</sub>), and water rather than intermediate metabolites (VOCs). The National Resource Conservation Service (NRCS) California Field Office Technical Guide Code 359 - Waste Treatment Lagoon specifies criteria for the design of anaerobic treatment lagoons. A properly designed anaerobic treatment lagoon will reduce the Volatile Solids (VS) by at least 50% and will reduce the biological oxygen demand (BOD), which will result in greater efficiency in degrading compounds that contain carbon into methane and carbon dioxide rather than VOCs. Although, the VS reduction is expected to be at least 50%, a conservative control efficiency of 40% will be assumed for anaerobic treatment lagoons, until better data becomes available.

#### **b. Step 2 - Eliminate technologically infeasible options**

There are no technologically infeasible options to eliminate from step 1.

#### **c. Step 3 - Rank remaining options by control effectiveness**

After eliminating the technologically infeasible options, the remaining options are ranked according to their control efficiency.

- 1) Aerobic Treatment Lagoon – mechanical aeration to achieve a dissolved oxygen concentration of 2.0 mg/L (≈95%)
- 2) Covered Lagoon Anaerobic Digester with biogas collected and vented to a destruction device such as an internal combustion engine or flare, and treated waste discharged into a secondary lagoon or storage pond. (≈75%)



- 3) Anaerobic Treatment Lagoon designed to meet Natural Resources Conservation Service (NRCS) standards ( $\approx 40\%$ )

#### **d. Step 4 - Cost Effectiveness Analysis**

##### **Aerobic Treatment Lagoon:**

The following cost analysis demonstrates that the energy costs alone, not including any capital costs, causes complete aeration to exceed the District VOC cost effective threshold.

##### **Energy Requirement for Complete Aeration**

In order to effectively calculate the costs of this control option, the energy requirement for complete aeration must be determined. 1.5 to 2.5 pounds of oxygen is required to digest 1 pound of Biological Oxygen Demand ( $BOD_5$ ) with additional oxygen required for conversion of ammonia to nitrate (nitrification).<sup>21</sup> It is generally accepted that at least twice the BOD should be provided for complete aeration<sup>22</sup>. According to Dr. Ruihong Zhang of the University of California, Davis, 2.4 lbs (1.1 kg) of oxygen ( $O_2$ ) per cow must be provided each day for removal of BOD and an additional 3 lbs (1.4 kg) for oxidation of 70% of the nitrogen.<sup>23</sup> Based on the data gathered in a UC Davis study on aerator performance for wastewater lagoons, aeration efficiencies for mechanical aerators range from 0.10 to 0.68 kg of oxygen provided per kW-hr of energy utilized.<sup>24</sup> For this analysis it will be assumed that twice the BOD is required for complete aeration and that mechanical aerators will provide 1.0 kg of oxygen per kW-hr. This efficiency is very conservative since it is greater than the efficiency of the most efficient aerator tested in the UC Davis study (0.68 kg- $O_2$ /kW-hr) and more than twice the efficiency of the most efficient aerator tested that had been installed in dairy lagoons (0.49 kg- $O_2$ /kW-hr). Additionally, the efficiency tests were performed in clean water and lower aeration efficiencies are expected in liquid dairy manure that contains a significant amount of solids. The yearly energy requirement per cow is calculated as follows:

$$[2 \times (1.1 \text{ kg/cow-day}) \times (365 \text{ day/year})] \div (1.0 \text{ kg/kW-hr}) = 803 \text{ kW/cow-year}$$

The total yearly energy requirement is calculated below. Based on animal units (AU), it is assumed that the BOD loading (and the energy requirement) for the dry cows will be 80% of that of the milk cows, the BOD loading from the large heifers will be 73% of milk cows, the BOD loading from the small and medium heifers will be 35% of milk cows, and the BOD loading from the baby calves will be 21% of milk cows.<sup>25</sup>

<sup>21</sup> An Assessment of Technologies for Management and Treatment of Dairy Manure in California's San Joaquin Valley, December 2005, page 34 (<http://www.arb.ca.gov/aq/caf/dairypnl/dmtfaprprt.pdf>)

<sup>22</sup> See <http://www.extension.org/faq/27574> and <http://www.omafra.gov.on.ca/english/engineer/facts/04-033.htm>

<sup>23</sup> An Assessment of Technologies for Management and Treatment of Dairy Manure in California's San Joaquin Valley, December 2005, page 35 (<http://www.arb.ca.gov/aq/caf/dairypnl/dmtfaprprt.pdf>)

<sup>24</sup> Aerator Performance for Wastewater Lagoon Application, September 2007, UC Davis, R.H. Zhang (<http://asae.frymulti.com/abstract.asp?aid=23832&t=2>)

<sup>25</sup> Animal Unit (AU) factors are taken from the California Regional Water Quality Control Board Central Valley Region Annual Report for Dairies Subject to Monitoring and Reporting ([http://www.waterboards.ca.gov/centralvalley/available\\_documents/dairies/genorderwdrform.pdf](http://www.waterboards.ca.gov/centralvalley/available_documents/dairies/genorderwdrform.pdf))

As discussed in the evaluation, after completion of the project, the dairy will house 3,575 milk cows; 715 dry cows; 1,610 heifers (15-24 months); 1,288 heifers (7-14 months), 644 heifers (3-6 months) and 322 calves (0-3 months). The amount of electricity required for complete aeration of the lagoon system is calculated as follows:

$$(3575 \text{ milk cows} \times 803 \text{ kW/cow-year}) + (715 \text{ dry cows} \times 0.8 \times 803 \text{ kW/cow-year}) + (1610 \text{ large heifers (15-24 mo.)} \times 0.73 \times 803 \text{ kW/cow-year}) + (1288 \text{ medium heifers (7-14 mo)} \times 0.35 \times 803 \text{ kW/cow-year}) + (644 \text{ small heifers (3-6 mo.)} \times 0.35 \times 803 \text{ kW/cow-year}) + (322 \text{ calves} \times 0.21 \times 803 \text{ kW/cow-year})$$

$$= 4,871,094 \text{ kW-hr/year}$$

#### Cost of Electricity for Complete Aeration:

The cost for electricity is based upon on an average retail price of industrial electricity in California for the year 2011 taken from the Energy Information Administration (EIA) Website: [http://www.eia.doe.gov/cneaf/electricity/epm/table5\\_6\\_b.html](http://www.eia.doe.gov/cneaf/electricity/epm/table5_6_b.html).

$$\text{Average Cost for electricity} = \$0.1111/\text{kW-hr}$$

The electricity costs for complete aeration are calculated as follows:

$$4,871,094 \text{ kW-hr/year} \times \$0.1111/\text{kW-hr}$$

$$= \mathbf{\$541,179/\text{year}}$$

#### VOC Emission Reductions for Complete Aeration

In addition to controlling 95% of the emissions from the lagoon and storage pond, complete aeration will also control 95% of the emissions from liquid manure land application as well. Therefore, these emissions reductions will also be included in the analysis.

The annual VOC Emission Reductions for the lagoons, storage ponds, and liquid manure land application unit are calculated as follows:

$$\{[\text{Number of cows}] \times [\text{Uncontrolled Lagoon/Storage Pond VOC EF (lb/cow-year)}] \times [\text{Complete Aeration Control Efficiency for Lagoon/Storage Pond}]\} + \{[\text{Number of cows}] \times [\text{Uncontrolled Land application VOC EF (lb/cow-year)}] \times [\text{Complete Aeration Control Efficiency for Land Application}]\}$$

$$[(3,575 \text{ milk cows} \times 0.74 \text{ lb-VOC/cow-year}) + (715 \text{ dry cows} \times 0.40 \text{ lb-VOC/cow-year}) + (3,864 \text{ support stock} \times 0.31 \text{ lb-VOC/cow-year})] \times 0.95 + [(3,575 \text{ milk cows} \times 1.33 \text{ lb-VOC/cow-year}) + (715 \text{ dry cows} \times 0.72 \text{ lb-VOC/cow-year}) + (3,864 \text{ support stock} \times 0.55 \text{ lb-VOC/cow-year})] \times 0.95$$

$$=[4,129 \text{ lb-VOC/year} \times 0.95] + [7,395 \text{ lb-VOC/year} \times 0.95] = \mathbf{10,948 \text{ lb-VOC/year}}$$

#### Cost of VOC Emission Reductions

$$\begin{aligned} \text{Cost of reductions} &= (\$541,179/\text{year})/((10,948 \text{ lb-VOC/year})(1 \text{ ton}/2000 \text{ lb})) \\ &= \mathbf{\$98,864/\text{ton of VOC reduced}} \end{aligned}$$

As shown above, the electricity cost alone for complete aeration would cause the cost of the VOC reductions to be greater than the \$17,500/ton cost effectiveness threshold of the District BACT policy. The equipment is therefore not cost effective and is being removed from consideration at this time.

#### **Covered Lagoon Anaerobic Digester:**

Pursuant to Section 5.3 of the Settlement Agreement (9/20/2004) between the District and the Western United Dairyman and the Alliance of Western Milk Producers Inc, installation of an anaerobic digester will only be required if this technology is proven effective in reducing emissions and is required by the final Dairy BACT Guideline<sup>9</sup>.

The applicant has proposed to install an anaerobic digester if this technology is proven effective in reducing emissions and is required by the final Dairy BACT Guideline. Since the applicant has proposed this option in accordance with the Settlement Agreement, a cost-effective analysis is not required. If an anaerobic digester is required in the final Dairy BACT Guideline, the applicant will be required to install the system in accordance with the timeframes and procedures established by the APCO in the final Dairy BACT Guideline.

#### **Anaerobic Treatment Lagoon:**

The applicant has proposed this option; therefore a cost-effective analysis is not required.

#### **e. Step 5 - Select BACT**

The facility is proposing a two-stage Anaerobic Treatment Lagoon designed according to National Resource Conservation Service (NRCS) Guidelines. Additionally, the facility is proposing to install an anaerobic digester if determined to be an effective emissions control in the final Dairy BACT guideline. Therefore, the BACT requirements are satisfied.

Additionally, District Rule 2201 defines BACT as including the most stringent emission limitation or control technique, including process and equipment changes, that has been found by the APCO to be cost effective and technologically feasible for such class or category of sources or for a specific source. The District has found that the mitigation measures required by District Rule 4570 are cost effective and technologically feasible for confined animal facilities and the applicant has proposed these options. Therefore, in addition to the BACT requirements determined in the Top-Down BACT Analysis above, implementation of the mitigation measures that the applicant has selected to comply with Rule 4570 will also be required as part of BACT for VOC emissions from the lagoons/storage ponds.

## **2. BACT Analysis for NH<sub>3</sub> Emissions from the Lagoon & Storage Pond**

### **a. Step 1 - Identify all control technologies**

A cost effectiveness threshold has not been established for ammonia. Therefore, only options that meet the District's definition of Achieved-in-Practice controls will be considered for ammonia at this time. (Although these options must meet the District definition of Achieved-in-Practice, pursuant to the Settlement Agreement (9/20/2004) between the District and Western United Dairyman and Alliance of Western Milk Producers Inc,<sup>26</sup> the District will not deem any control options Achieved-in-Practice until after the Dairy BACT Guideline has been established.)

The following practice has been identified as a possible control option for the NH<sub>3</sub> emissions from the lagoon and storage pond. No other control technologies that meet the definition of Achieved-in-Practice have been identified for the lagoon or storage pond.

- 1) Animals fed in accordance with National Research Council (NRC) or other District-approved guidelines utilizing routine nutritional analysis for rations.

#### Description of Control Technologies

##### **1) Animals fed in accordance with National Research Council (NRC) or other District-approved Guidelines**

Nutritional management of dairy feed is routinely practiced to improve milk production and herd health. The potential for ammonia emissions can be reduced by reducing the amount of undigested nitrogen compounds in the manure. The level of microbial action in the manure corresponds to the level of organic nitrogen content in the manure; the lower the level of nitrogen the lower the level of microbial action and the lower the production of ammonia and VOCs.

A diet that is formulated to feed proper amounts of ruminantly degradable protein will result in improved nitrogen utilization by the animal and corresponding reduction in urea and organic nitrogen content of the manure, which will reduce the production of VOCs and ammonia. The latest National Research Council (NRC) guidelines for the selection of an optimal bovine diet should be followed to the maximum extent possible. The diet recommendations made in this publication seek to achieve the maximum uptake of protein by the animal and the minimum carryover of nitrogen into the manure, which will reduce ammonia emissions from the liquid manure in the lagoon and storage pond..

##### **b. Step 2 - Eliminate technologically infeasible options**

There are no technologically infeasible options to eliminate from step 1.

##### **c. Step 3 - Rank remaining options by control effectiveness**

After eliminating the technologically infeasible options, the remaining options are ranked according to their control efficiency.

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<sup>26</sup> Settlement Agreement. Western United Dairyman, Alliance of Western Milk Producers v. San Joaquin Valley Air Pollution Control District, settled in the Fresno Superior Court September 2004 (<http://www.valleyair.org/busind/pto/dpag/settlement.pdf>)

- 1) Animals fed in accordance with National Research Council (NRC) or other District-approved guidelines utilizing routine nutritional analysis for rations.

#### **d. Step 4 - Cost Effectiveness Analysis**

The applicant has proposed the only option listed; therefore a cost analysis is not required.

#### **e. Step 5 - Select BACT**

The facility is proposing to feed all animals in accordance with National Research Council (NRC) or other District-approved guidelines utilizing routine nutritional analysis for rations, which satisfies the BACT requirements.

Additionally, District Rule 2201 defines BACT as including the most stringent emission limitation or control technique, including process and equipment changes, that has been found by the APCO to be cost effective and technologically feasible for such class or category of sources or for a specific source. The District has found that the mitigation measures required by District Rule 4570 are technologically feasible for confined animal facilities and the applicant has proposed these options. Although District Rule 4570 is only intended to reduce VOC emissions, many of these measures also reduce ammonia emissions. Therefore, in addition to the BACT requirements determined in the Top-Down BACT Analysis above, implementation of the mitigation measures that the applicant has selected to comply with Rule 4570 will also be required as part of BACT for NH<sub>3</sub> emissions from the lagoons/storage ponds.

### **IV. Top Down BACT Analysis for the Liquid Manure Handling System – Liquid Manure Land Application (C-6911-2)**

#### **1. BACT Analysis for VOC Emissions from Liquid Manure Land Application: a. Step 1 - Identify all control technologies**

Since, specific control efficiencies have not been identified in the literature for VOC emissions from dairy lagoons and storage ponds, the control efficiencies listed are based on the control efficiencies of similar processes and engineering judgment.

The following options were identified as possible controls for VOC emissions from the Lagoon and Storage Pond:

- 1) Aerobic Treatment Lagoon – mechanical aeration to achieve a dissolved oxygen concentration of 2.0 mg/L (≈95%)
- 2) Anaerobic Treatment Lagoon designed to meet Natural Resources Conservation Service (NRCS) standards (≈40%)
- 3) Injection of Liquid and Slurry Manure (≈50%)

#### Description of Control Technologies

### **1) Aerobic Treatment Lagoon – mechanical aeration to achieve a dissolved oxygen concentration of 2.0 mg/L**

An aerobic treatment lagoon is a waste treatment lagoon that is designed to facilitate the decomposition of wastewater by microbes in the presence of oxygen ( $O_2$ ). The process of aerobic decomposition results in the conversion of organic compounds in the wastewater into carbon dioxide ( $CO_2$ ), and ( $H_2O$ ), nitrates, sulphates and inert biomass (sludge). The process of aerobic digestion is sometimes referred to as nitrification (especially when discussing  $NH_3$  transformation). Complete aerobic digestion (100% aeration) removes nearly all malodors and also virtually eliminates VOCs,  $H_2S$ , and  $NH_3$  emissions from liquid waste. Because these compounds would be removed from the liquid manure, emissions from liquid manure land application would also be eliminated.

Sufficient oxygen must be provided to sustain the aerobic microorganisms in completely aerated lagoons. Lagoons can be considered completely aerobic if sufficient oxygen is provided to achieve a dissolved oxygen (DO) content of 2.0 mg/L or more. Oxygen is typically provided by mechanical aerators. These aerators may float on the lagoon surface or be submerged in the lagoon. Aeration can also be performed by injection of tiny air bubbles into the lagoon water, mixing of the lagoon water, or spraying of the water into the air. According to Dr. Ruihong Zhang, a researcher at the University of California, Davis, at least 95% VOC control can be achieved if the dissolved oxygen (DO) content of the liquid manure is 2.0 mg/L or more. A major disadvantage of completely aerated lagoons is the enormous cost of the energy required to run the aerators continuously. Because of this, it has been determined that completely aerated lagoons are not cost effective options for dairy facilities at the present time.

### **2) Anaerobic Treatment Lagoon**

An anaerobic treatment lagoon is a waste treatment lagoon that is designed to facilitate the decomposition of manure by microbes in the absence of oxygen. The process of anaerobic decomposition results in the preferential conversion of organic compounds in the wastewater into methane ( $CH_4$ ), carbon dioxide ( $CO_2$ ), and water rather than intermediate metabolites (VOCs). The National Resource Conservation Service (NRCS) California Field Office Technical Guide Code 359 - Waste Treatment Lagoon specifies criteria for the design of anaerobic treatment lagoons. A properly designed anaerobic treatment lagoon will reduce the Volatile Solids (VS) by at least 50% and will reduce the biological oxygen demand (BOD), which will result in greater efficiency in degrading compounds that contain carbon into methane and carbon dioxide rather than VOCs. Since 50% of the Volatile Solids in the liquid manure will have been removed or digested in the lagoon, there will be less Volatile Solids remaining in the effluent to decompose into VOCs. Although, the Volatile Solids reduction will be at least 50%, to be conservative a 40% control will be applied to irrigation from a storage pond after an anaerobic treatment lagoon.

### **3) Injection of Liquid and Slurry Manure**

Liquid and slurry manure is used to irrigate crops on land farmed by dairies. Manure can either be injected into the soil or left on the surface of the soil and allowed to soak in. Because the liquid and slurry manure is high in Nitrogen, Phosphorus, and Potassium

(N-P-K), it supplies nutrients needed by crops. Dairies have nutrient management programs to regulate the amount of liquid and slurry manure applied to cropland. This program is used to balance the specific nutrients applied to the crops, such as nitrogen, with the amount of nutrients that the crops can utilize. Balancing the needs of the crop with what is supplied helps to minimize contamination of ground water. During the process of liquid and slurry manure application to the crops VOC and NH<sub>3</sub> are emitted. Injecting manure hinders volatilization and speeds the uptake of nutrients that would degrade into gaseous pollutants. It is estimated that injection of manure will reduce VOC emissions from land application of manure by 50%.

The manure can only be injected during the time when the crop is not fully mature. This is because a tractor must be used to pull a cultivator with the liquid and slurry manure shanks. Once the crop is planted and grown to a certain height, it is no longer feasible for the tractor to get into the field due to the potential of damaging the crop. Ron Prong of Till-Tech Systems [(519) 775-2575] states that his company's liquid and slurry manure injection system can be used up to four weeks after planting of the crops without causing damage. Therefore, injection of slurry manure can only be required until the crops become so tall that damage will occur.

## **b. Step 2 - Eliminate technologically infeasible options**

### Option 4 - Injection of Liquid and Slurry Manure

The Dairy Permitting Advisory Group (DPAG) found that injection of flushed manure was not be a feasible BACT option in their report of BACT options for dairies in the San Joaquin Valley.<sup>27</sup>

Injection is typically restricted to slurry manure that has been vacuumed from the cow housing or that has been removed from settling basins and/or weeping walls. Injection of flushed liquid manure from the lagoons is not considered feasible because the additional water from flushing increases the amount of liquid that must be transported by the trucks or honeywagons, which will generate more emissions. Because of the added time and expense, injection is not used for flushed liquid manure; therefore, this option will be removed from consideration at this time.

## **c. Step 3 - Rank remaining options by control effectiveness**

After eliminating the technologically infeasible options, the remaining options are ranked according to their control efficiency.

- 1) Aerobic Treatment Lagoon – mechanical aeration to achieve a dissolved oxygen concentration of 2.0 mg/L (≈95%)
- 2) Anaerobic Treatment Lagoon designed to meet Natural Resources Conservation Service (NRCS) standards (≈40%)

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<sup>27</sup> Page 150 of the Final DPAG Report - "Recommendations to the San Joaquin Valley Air Pollution Control Officer Regarding Best Available Control Technology for Dairies in the San Joaquin Valley" January 31, 2006 ([http://www.valleyair.org/busind/pto/dpag/dpaq\\_idx.htm](http://www.valleyair.org/busind/pto/dpag/dpaq_idx.htm))

#### **d. Step 4 - Cost Effectiveness Analysis**

##### **Aerobic Treatment Lagoon:**

The preceding cost analysis performed for the BACT analysis for VOC emissions from the lagoon and storage pond demonstrated that the energy costs alone, not including any capital costs, caused complete aeration to exceed the District VOC cost effective threshold. This analysis included VOC reductions from liquid manure land application as well as the lagoon and storage pond since complete aeration reduces emissions from both emissions units. Therefore, no further cost analysis is required for complete aeration.

##### **Anaerobic Treatment Lagoon:**

The applicant has proposed a control method that is at least equivalent to this option; therefore a cost-effectiveness analysis is not required.

#### **e. Step 5 - Select BACT**

The facility is proposing an anaerobic treatment lagoon that is at least equivalent to an anaerobic treatment lagoon designed according to National Resource Conservation Service (NRCS) Guidelines. Additionally, the facility is proposing to install an anaerobic digester if determined to be an effective emissions control in the final Dairy BACT guideline. Therefore, the BACT requirements are satisfied.

Additionally, District Rule 2201 defines BACT as including the most stringent emission limitation or control technique, including process and equipment changes, that has been found by the APCO to be cost effective and technologically feasible for such class or category of sources or for a specific source. The District has found that the mitigation measures required by District Rule 4570 are cost effective and technologically feasible for confined animal facilities and the applicant has proposed these options. Therefore, in addition to the BACT requirements determined in the Top-Down BACT Analysis above, implementation of the mitigation measures that the applicant has selected to comply with Rule 4570 will also be required as part of BACT for VOC emissions from liquid manure land application.

## **2. BACT Analysis for NH<sub>3</sub> Emissions from the Liquid Manure Land Application**

### **a. Step 1 - Identify all control technologies**

A cost effectiveness threshold has not been established for ammonia. Therefore, only options that meet the District's definition of Achieved-in-Practice controls will be considered for ammonia at this time. (Although these options must meet the District definition of Achieved-in-Practice, pursuant to the Settlement Agreement (9/20/2004) between the District and Western United Dairyman and Alliance of Western Milk Producers Inc<sup>26</sup>, the District will not deem any control options Achieved-in-Practice until after the Dairy BACT Guideline has been established.)



The following practice has been identified as a possible control option for the NH<sub>3</sub> emissions from the liquid manure land application. No other control technologies that meet the definition of Achieved-in-Practice have been identified for liquid manure land application.

- 1) Animals fed in accordance with National Research Council (NRC) or other District-approved guidelines utilizing routine nutritional analysis for rations.

#### Description of Control Technologies

##### **1) Animals fed in accordance with National Research Council (NRC) or other District-approved Guidelines**

Nutritional management of dairy feed is routinely practiced to improve milk production and herd health. The potential for ammonia emissions can be reduced by reducing the amount of undigested nitrogen compounds in the manure. The level of microbial action in the manure corresponds to the level of organic nitrogen content in the manure; the lower the level of nitrogen the lower the level of microbial action and the lower the production of ammonia and VOCs.

A diet that is formulated to feed proper amounts of ruminantly degradable protein will result in improved nitrogen utilization by the animal and corresponding reduction in urea and organic nitrogen content of the manure, which will reduce the production of VOCs and ammonia. The latest National Research Council (NRC) guidelines for the selection of an optimal bovine diet should be followed to the maximum extent possible. The diet recommendations made in this publication seek to achieve the maximum uptake of protein by the animal and the minimum carryover of nitrogen into the manure, which will reduce ammonia emissions from liquid manure applied to cropland.

##### **b. Step 2 - Eliminate technologically infeasible options**

There are no technologically infeasible options to eliminate from step 1.

##### **c. Step 3 - Rank remaining options by control effectiveness**

After eliminating the technologically infeasible options, the remaining options are ranked according to their control efficiency.

- 1) Animals fed in accordance with National Research Council (NRC) or other District-approved guidelines utilizing routine nutritional analysis for rations.

##### **d. Step 4 - Cost Effectiveness Analysis**

The applicant has proposed the only option listed; therefore a cost analysis is not required.

##### **e. Step 5 - Select BACT**

The facility is proposing to feed all animals in accordance with National Research Council (NRC) or other District-approved guidelines utilizing routine nutritional analysis for rations, which satisfies the BACT requirements.

Additionally, District Rule 2201 defines BACT as including the most stringent emission limitation or control technique, including process and equipment changes, that has been found by the APCO to be cost effective and technologically feasible for such class or category of sources or for a specific source. The District has found that the mitigation measures required by District Rule 4570 are technologically feasible for confined animal facilities and the applicant has proposed these options. Although District Rule 4570 is only intended to reduce VOC emissions, many of these measures also reduce ammonia emissions. Therefore, in addition to the BACT requirements determined in the Top-Down BACT Analysis above, implementation of the mitigation measures that the applicant has selected to comply with Rule 4570 will also be required as part of BACT for NH<sub>3</sub> emissions from liquid manure land application.

## **V. Top Down BACT Analysis for the Silage**

### **1. BACT Analysis for VOC Emissions from Silage:**

#### **a. Step 1 - Identify all control technologies**

The following options were identified as possible controls for VOC emissions from silage:

- 1) Fully Enclosed Silage Vented to a Control Device
- 2) Management Practices

#### **Description of Control Technologies**

##### **1) Fully Enclosed Silage Vented to a Control Device**

This control would entail total containment of the silage in a sealed space such as a silo, plastic bag, or building. The containment would then be ducted and vented appropriately to ensure that any emissions coming off the silage is captured and directed to a VOC control device such as a thermal oxidizer or biofilter, as already described in full in the preceding parts of this evaluation.

##### **2) Management Practices**

Various management measures can be used to minimize the release of VOC emissions from silage. These measures include building silage piles with higher bulk densities, using silage additives and inoculants, limiting the number of silage piles faces exposed for access purposes, using a silage shaver/facer to maintain a clean silage pile face, and covering the surfaces of the silage piles or using sealed silage bags. These management practices, which are included in full detail in the District Rule 4570 discussion section, either reduce the quantities of VOCs produced by the silage, or reduce the rate at which the VOCs already produced escape into the atmosphere.

## **b. Step 2 - Eliminate technologically infeasible options**

Fully Enclosed Silage Vented to a Control Device cannot reasonably be considered to be technologically feasible at this point, as explained below:

Production of silage is an anaerobic process whose purpose is to move the ensiled plant material from an aerobic phase to an anaerobic phase as quickly as possible and achieve a rapid drop in pH that will hinder further microbial decomposition in order to preserve the nutritive value of the forage. The rapid drop in pH is primarily caused by conversion of soluble carbohydrates to nonvolatile lactic acid.

Infiltration of air into the ensiled material is highly undesirable as this encourages the growth of aerobic microbes which cause decomposition (spoilage) of the feed. Aerobic deterioration and heating of silage in bunkers or piles are well-known problems. Many steps are taken to prevent this loss of nutritive value. Active venting of silage would therefore be completely counter-intuitive to the silage making process as it would introduce oxygen into the silage and result in spoilage and the losses of nutritive value that producers are attempting to avoid.

Passive venting of silage to a control device may be considered to be more feasible but this option is not currently reasonable. Because of the need to maintain anaerobic conditions to preserve the nutritive value of the silage, silage piles are usually tightly compacted and covered with plastic to prevent air penetration. Because most of the surface area of silage piles will usually have a compacted surface covered by plastic, the vast majority of emissions will be from the part of the pile that is uncovered to allow removal of feed. Machinery must access this open portion of the silage pile at various times throughout the day to obtain feed for the animals; therefore, enclosing this portion of the pile to allow passive ventilation is not reasonable.

## **c. Step 3 - Rank remaining options by control effectiveness**

After eliminating the technologically infeasible options, the remaining options are ranked according to their control efficiency.

1) Management Practices

## **d. Step 4 - Cost Effectiveness Analysis**

Since the remaining control option has been achieved in practice and/or proposed by the applicant, a cost effectiveness analysis is not required.

Therefore, all aerated static composting systems will be eliminated at this time.

## **e. Step 5 - Select BACT**

The facility is proposing to comply with the silage management practices included in District Rule 4570.

## **APPENDIX E**

**Draft ATCs (C-6911-1-3, -2-3, -3-3, -7-4, and -9-3)**

## **APPENDIX D**

### **Summary of Health Risk Assessment (HRA) and Ambient Air Quality Analysis (AAQA)**

# San Joaquin Valley Air Pollution Control District Risk Management Review

To: Joe Siongco – Permit Services  
 From: Cheryl Lawler – Technical Services  
 Date: January 25, 2012  
 Facility Name: Lakeside Dairy  
 Location: 8180 Kent Avenue, Hanford  
 Application #(s): C-6911-1-3, 2-3, 3-3, 7-4, 9-3  
 Project #: C-1100338

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## A. RMR SUMMARY

RMR Summary					
Categories	Cow Housing (Unit 1-3)	Lagoons (Unit 2-3)	Milk Parlor (Unit 3-3)	Project Totals	Facility Totals
Prioritization Score	0.37	0.33	0.00	0.70	>1
Acute Hazard Index	0.65	0.11	0.01	0.77	0.99 <sup>1</sup>
Chronic Hazard Index	0.11	0.01	0.00	0.12	0.16
Maximum Individual Cancer Risk	1.79E-06	1.03E-06	5.71E-08	2.88E-06	6.46E-06
T-BACT Required?	Yes	Yes	No		
Special Permit Conditions?	No	No	No		

1 The Acute Hazard Index facilitywide total has reached its maximum allowed limit of 1.0. No further projects are allowed without first revisiting this and all other previous projects run for this facility.

## B. RMR REPORT

### I. Project Description

Technical Services performed an Ambient Air Quality Analysis (AAQA) and a Risk Management Review (RMR) for a dairy which is proposing to expand. The expansion will add 550 milk cows, 110 dry cows, and 870 support stock. The project will result in increases in PM10, VOC, and NH3. Only the increases from the proposed expansion will be analyzed as part of this RMR and AAQA. Since no lagoons, ponds, or basins are being added or modified as part of this expansion, no analysis or review of H2S will be required. Also, because this project was deemed complete on April 20, 2010, no analysis or review of PM2.5 will be required.

### II. Analysis

Technical Services performed prioritizations using the District's HEARTs database. Emissions were calculated using District-developed spreadsheets for dairies, and were input into the HEARTs database. In accordance with the District's *Risk Management Policy for Permitting New and Modified Sources* (APR 1905-1, March 2, 2001), risks from the

proposed units were prioritized using the procedures in the 1990 CAPCOA Facility Prioritization Guidelines and incorporated in the District's HEART's database.

Units 1-3, 2-3, and 3-3 (cow housing, lagoons, & milk parlor emissions) prioritization scores were each less than one; however, because the facilitywide cumulative prioritization scores already totaled to greater than one, a refined health risk assessment was required and performed for each unit. AERMOD was used, with area source parameters and 5-year concatenated meteorological data from Hanford to determine maximum dispersion factors at the nearest on-site residential and off-site receptors. These dispersion factors were input into the HARP model to calculate the chronic and acute hazard indices and the carcinogenic risk for each unit.

No prioritization or further review was required for Unit 7-3 (solid manure handling) and Unit 9-2 (feed storage and handling).

The following parameters were used for the review:

<b>Analysis Parameters C-6911, Project C-1100338</b>			
<b>Total Herd Increase</b>		1,530	
<b>Total Annual Increase in NH3 (lbs/yr)</b>	73,360	<b>Total Hourly Increase in NH3 (lbs/hr)</b>	8.37
<b>Total Annual Increase in PM10 (lbs/yr)</b>	3,167	<b>Total Hourly Increase in PM10 (lbs/hr)</b>	0.38

In addition to the RMR, Technical Services performed an Ambient Air Quality Analysis for Unit 1-3 (cow housing – PM10). Technical Services performed modeling for the criteria pollutant PM<sub>10</sub> using AERMOD. The emission rate used was 3,167 lb PM<sub>10</sub>/year. The results from the Criteria Pollutant Modeling are as follows:

**PM<sub>10</sub> Pollutant Modeling Results\***  
Values are in µg/m<sup>3</sup>

Category	24 Hours
Proposed Dairy Increase	8.04
Interim Significance Level	10.4 <sup>1</sup>
Result	Pass

<sup>1</sup>The District has decided on an interim basis to use a threshold for fugitive dust sources of 10.4 µg/m<sup>3</sup> for the 24-hour average concentration.

### III. Conclusions

#### Unit 1-3

The ambient air quality impacts from PM<sub>10</sub> emissions at the dairy do not exceed the District's 24-hour interim threshold for fugitive dust sources.

The acute and chronic indices are below 1.0; and the maximum individual cancer risk associated with the unit is **1.79E-06**, which is greater than the 1 in a million threshold. In accordance with the District's Risk Management Policy, the unit is approved **with** Toxic Best Available Control Technology (T-BACT).

### **Unit 2-3**

The acute and chronic indices are below 1.0; and the maximum individual cancer risk associated with the unit is **1.03E-06**, which is greater than the 1 in a million threshold. In accordance with the District's Risk Management Policy, the unit is approved **with** Toxic Best Available Control Technology (T-BACT).

### **Unit 3-3**

The acute and chronic indices are below 1.0; and the maximum individual cancer risk associated with the unit is **5.71E-08**, which is less than the 1 in a million threshold. In accordance with the District's Risk Management Policy, the unit is approved **without** Toxic Best Available Control Technology (T-BACT).

These conclusions are based on the data provided by the applicant and the project engineer. Therefore, this analysis is valid only as long as the proposed data and parameters do not change.



San Joaquin Valley  
Air Pollution Control District

**AUTHORITY TO CONSTRUCT**

**ISSUANCE DATE: DRAFT**

**PERMIT NO:** C-6911-1-3

**LEGAL OWNER OR OPERATOR:** MANUEL MONTEIRO (LAKESIDE DAIRY)  
**MAILING ADDRESS:** 3515 AVENUE 228  
TULARE, CA 93274

**LOCATION:** 8180 KENT AVE  
HANFORD, CA

**EQUIPMENT DESCRIPTION:**

MODIFICATION OF COW HOUSING - 3,025 MILK COWS NOT TO EXCEED A COMBINED TOTAL OF 3,630 MATURE COWS (MILK AND DRY); 2,994 TOTAL SUPPORT STOCK (HEIFERS); AND 7 FREESTALLS WITH FLUSH/SCRAPE SYSTEM: ADD 550 MILK COWS, 110 DRY COWS, AND 870 SUPPORT STOCK

**CONDITIONS**

1. {3215} Upon presentation of appropriate credentials, a permittee shall allow an authorized representative of the District to enter the permittee's premises where a permitted source is located or emissions related activity is conducted, or where records must be kept under condition of the permit. [District Rule 1070]
2. {3216} Upon presentation of appropriate credentials, a permittee shall allow an authorized representative of the District to have access to and copy, at reasonable times, any records that must be kept under the conditions of the permit. [District Rule 1070]
3. {4452} If a licensed veterinarian or a certified nutritionist determines that any VOC mitigation measure will be required to be suspended as a detriment to animal health or necessary for the animal to molt, the owners/operators must notify the District in writing within forty-eight (48) hours of the determination including the duration and the specific health condition requiring the mitigation measure to be suspended. If the situation is expected to exist longer than a thirty-day (30) period, the owner/operator shall submit a new emission mitigation plan designating a mitigation measure to be implemented in lieu of the suspended mitigation measure. [District Rule 4570]
4. Open corrals and freestall exercise pens shall be scraped weekly using a pull-type scraper in the morning hours, except when this is prevented by wet conditions. [District Rule 2201]

CONDITIONS CONTINUE ON NEXT PAGE

**YOU MUST NOTIFY THE DISTRICT COMPLIANCE DIVISION AT (559) 230-5950 WHEN CONSTRUCTION IS COMPLETED AND PRIOR TO OPERATING THE EQUIPMENT OR MODIFICATIONS AUTHORIZED BY THIS AUTHORITY TO CONSTRUCT.** This is NOT a PERMIT TO OPERATE. Approval or denial of a PERMIT TO OPERATE will be made after an inspection to verify that the equipment has been constructed in accordance with the approved plans, specifications and conditions of this Authority to Construct, and to determine if the equipment can be operated in compliance with all Rules and Regulations of the San Joaquin Valley Unified Air Pollution Control District. Unless construction has commenced pursuant to Rule 2050, this Authority to Construct shall expire and application shall be cancelled two years from the date of issuance. The applicant is responsible for complying with all laws, ordinances and regulations of all other governmental agencies which may pertain to the above equipment.

Seyed Sadredin, Executive Director, APCO

DAVID WARNER, Director of Permit Services

C-6911-1-3; Feb 7 2012 9 52AM - SIONGCOJ - Joint Inspection NOT Required

5. Permittee shall establish windbreaks along the entire north side (800 ft) and along the entire west side (1,800 ft) of the heifer corrals, and along the entire east side (2,900 ft) and along the entire south side (3,000 ft) of the dairy. North and west windbreaks shall consist of the one row of Arizona Cypress trees, planted 10 feet apart. East and South windbreaks shall consist of the following rows with the first row closest to the dairy: first row shall consist of Arizona Cypress trees, planted 10 feet apart; and the second row shall consist of Walnut trees, planted 28 feet apart. Each row should be offset from the adjacent row. Spacing between rows shall be sufficient to accommodate cultivation equipment. This spacing shall not exceed 24 feet. Any alternative windbreak proposal must be approved by the District. [District Rule 2201]
6. Trees/shrubs that are initially planted as part of the windbreak shall have a minimum container size of five gallons. [District Rule 2201]
7. Windbreaks shall be irrigated and maintained for survivability and rapid growth. Dead trees and shrubs shall be replaced as necessary to maintain a windbreak density of 65%. [District Rule 2201]
8. Density is the percentage of the background view that is obscured or hidden when viewing through the windbreak from 60 ft to 100 ft upwind of the rows. [District Rule 2201]
9. Open corrals at this dairy shall be equipped with shade structures. [District Rule 2201]
10. Calves (under 3 months) shall be housed in individual calf hutches. [District Rule 2201]
11. At least one of the feedings of the heifers at this dairy shall be near (within one hour of) dusk. [District Rule 2201]
12. Permittee shall sprinkle water over 56% of area of the heifer corrals (3-24 months). Sprinkling rate shall match with the local evaporation rate to keep sufficient moisture content in the surface of the corrals. [District Rule 2201]
13. Permittee shall maintain records of 1) daily local evaporation rate/soil evaporation rate, 2) the amount of water (inches or cm) applied to the corral surface, and 3) records of the required moisture content samples including the date the samples were taken. Records of sprinkler run time and flow rate may be used to satisfy item 2. [District Rule 2201]
14. Permittee shall determine the moisture content of at least one of the corrals on a monthly basis from April to October and once every two months from November to March. Two samples should be taken from the corral, one at the midpoint of the sprinkler spray arc or if multiple sprinklers then at the driest mid point of any of the arcs, and the second farthest from the sprinklers. Successive moisture sampling shall be performed on alternate corrals (e.g., first month - sample corral 1, second month - sample corral 2, etc.). Samples shall be performed by an independent party. [District Rule 2201]
15. The freestall concrete feed lanes and walkways for milk cows and dry cows shall be flushed at least four times per day. [District Rule 2201]
16. The open corral concrete feed lanes and walkways for all dry cows and heifers shall be flushed at least two times per day. [District Rule 2201]
17. Permittee shall maintain an operating plan that requires the feed lanes and walkways to be flushed at least four times per day for mature cows and at least two times per day for all other cows. [District Rule 2201]
18. Permittee shall maintain records of: (1) the number of times feed lanes are flushed per day and (2) the frequency of scraping and manure removal from open corrals. [District Rule 2201]
19. Inspection for potholes or other sources of emissions shall be performed on a monthly basis. [District Rule 2201]
20. Firm, stable, and not easily eroded soils shall be used for the exercise pens. [District Rule 2201]
21. A supply of fill soil shall be kept on site in order to fill areas where erosion and gouging occurs. This will help fill areas where puddles may form. This fill soil shall be covered with a tarp. [District Rule 2201]
22. Clean rainfall runoff shall be diverted around exercise pens to reduce the amount of water that is potentially detained on the corral surface. [District Rule 2201]
23. Permittee shall pave feedlanes, where present, for a width of at least 8 feet along the corral side of the feedlane fence for milk and dry cows and at least 6 feet along the corral side of the feedlane for heifers. [District Rules 2201 and 4570]

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CONDITIONS CONTINUE ON NEXT PAGE

24. Permittee shall flush, scrape or vacuum freestall lanes immediately prior to, immediately after or during each milking. [District Rules 2201 and 4570]
25. Permittee shall maintain records sufficient to demonstrate that freestall lanes are flushed, scraped or vacuumed immediately prior to, immediately after or during each milking. [District Rules 2201 and 4570]
26. Permittee shall remove manure that is not dry from individual cow freestall beds or rake, harrow, scrape, or grade freestall bedding at least once every seven (7) days. [District Rules 2201 and 4570]
27. Permittee shall record the date that manure that is not dry is removed from individual cow freestall beds or raked, harrowed, scraped, or freestall bedding is graded at least once every seven (7) days. [District Rules 2201 and 4570]
28. Permittee shall inspect water pipes and troughs and repair leaks at least once every seven (7) days. [District Rules 2201 and 4570]
29. Permittee shall maintain records demonstrating that water pipes and troughs are inspected and leaks are repaired at least once every seven (7) days. [District Rules 2201 and 4570]
30. Permittee shall clean manure from corrals at least four (4) times per year with at least sixty (60) days between each cleaning, or permittee shall clean corrals at least once between April and July and at least once between September and December. [District Rules 2201 and 4570]
31. Permittee shall record the date that animal waste is cleaned from corrals or demonstrate that manure from corrals are cleaned at least four (4) times per year with at least sixty (60) days between each cleaning. [District Rules 2201 and 4570]
32. Permittee shall implement at least one of the following corral mitigation measures: 1) slope the surface of the corrals at least 3% where the available space for each animal is 400 square feet or less and shall slope the surface of the corrals at least 1.5% where the available space for each animal is more than 400 square feet per animal; 2) maintain corrals to ensure proper drainage preventing water from standing more than forty-eight hours; or 3) harrow, rake, or scrape pens sufficiently to maintain a dry surface except during periods of rainy weather. [District Rules 2201 and 4570]
33. Permittee shall either 1) maintain sufficient records to demonstrate that corrals are maintained to ensure proper drainage preventing water from standing for more than forty-eight hours or 2) maintain records of dates pens are groomed (i.e., harrowed, raked, or scraped, etc.). [District Rules 2201 and 4570]
34. Permittee shall clean concreted lanes such that the depth of manure does not exceed twelve (12) inches at any point or time. [District Rules 2201 and 4570]
35. Permittee shall measure and document the depth of manure on the concrete lanes at least once every ninety (90) days. [District Rules 2201 and 4570]
36. Permittee shall install all shade structures so that the structure has a North/South orientation. [District Rules 2201 and 4570]
37. Permittee shall knockdown fence line manure build-up prior to it exceeding a height of twelve (12) inches at any time or point. Manure depth may exceed 12 inches when corrals become inaccessible due to rain events. However, permittee must resume management of the manure depth of 12 inches or lower immediately upon the corral becoming accessible. [District Rules 2201 and 4570]
38. Permittee shall measure and document the depth of manure at the fence line at least once every ninety (90) days. [District Rules 2201 and 4570]
39. Permittee shall maintain a record of the number of animals of each species and production group at the facility and shall maintain quarterly records of any changes to this information. [District Rules 2201 and 4570]
40. {4453} Permittee shall keep and maintain all records for a minimum of five (5) years and shall make records available to the APCO and EPA upon request. [District Rule 4570]
41. {3658} This permit does not authorize the violation of any conditions established for this facility in the Conditional Use Permit (CUP), Special Use Permit (SUP), Site Approval, Site Plan Review (SPR), or other approval documents issued by a local, state, or federal agency. [District Rules 2070 and 2080, and Public Resources Code 21000-21177: California Environmental Quality Act]

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San Joaquin Valley  
Air Pollution Control District

**AUTHORITY TO CONSTRUCT**

ISSUANCE DATE: DRAFT  
**DRAFT**

**PERMIT NO:** C-6911-2-3

**LEGAL OWNER OR OPERATOR:** MANUEL MONTEIRO (LAKESIDE DAIRY)  
**MAILING ADDRESS:** 3515 AVENUE 228  
TULARE, CA 93274

**LOCATION:** 8180 KENT AVE  
HANFORD, CA

**EQUIPMENT DESCRIPTION:**

MODIFICATION OF LIQUID MANURE HANDLING SYSTEM CONSISTING OF ONE PROCESSING PIT AND FOUR SETTLING BASINS; TWO MECHANICAL SEPARATORS; ONE ANAEROBIC TREATMENT LAGOON (460X550X20) AND ONE STORAGE POND; MANURE IS LAND APPLIED THROUGH FLOOD IRRIGATION AND FURROW IRRIGATION; INCREASE FLUSHED MANURE FROM THE ADDITION OF 550 MILK COWS, 110 DRY COWS, AND 870 SUPPORT STOCK

**CONDITIONS**

1. Authority to Construct C-6911-2-4 shall be implemented prior to or concurrently with this ATC. [District Rule 2201]
2. {3215} Upon presentation of appropriate credentials, a permittee shall allow an authorized representative of the District to enter the permittee's premises where a permitted source is located or emissions related activity is conducted, or where records must be kept under condition of the permit. [District Rule 1070]
3. {3216} Upon presentation of appropriate credentials, a permittee shall allow an authorized representative of the District to have access to and copy, at reasonable times, any records that must be kept under the conditions of the permit. [District Rule 1070]
4. {4452} If a licensed veterinarian or a certified nutritionist determines that any VOC mitigation measure will be required to be suspended as a detriment to animal health or necessary for the animal to molt, the owners/operators must notify the District in writing within forty-eight (48) hours of the determination including the duration and the specific health condition requiring the mitigation measure to be suspended. If the situation is expected to exist longer than a thirty-day (30) period, the owner/operator shall submit a new emission mitigation plan designating a mitigation measure to be implemented in lieu of the suspended mitigation measure. [District Rule 4570]
5. Permittee shall use an anaerobic treatment lagoon designed according to NRCS Guideline No. 359. [District Rules 2201 and 4570]

CONDITIONS CONTINUE ON NEXT PAGE

**YOU MUST NOTIFY THE DISTRICT COMPLIANCE DIVISION AT (559) 230-5950 WHEN CONSTRUCTION IS COMPLETED AND PRIOR TO OPERATING THE EQUIPMENT OR MODIFICATIONS AUTHORIZED BY THIS AUTHORITY TO CONSTRUCT.** This is NOT a PERMIT TO OPERATE. Approval or denial of a PERMIT TO OPERATE will be made after an inspection to verify that the equipment has been constructed in accordance with the approved plans, specifications and conditions of this Authority to Construct, and to determine if the equipment can be operated in compliance with all Rules and Regulations of the San Joaquin Valley Unified Air Pollution Control District. Unless construction has commenced pursuant to Rule 2050, this Authority to Construct shall expire and application shall be cancelled two years from the date of issuance. The applicant is responsible for complying with all laws, ordinances and regulations of all other governmental agencies which may pertain to the above equipment.

Seyed Sadredin, Executive Director APCO

**DAVID WARNER, Director of Permit Services**

C-6911-2-3 : Feb 7 2012 10:55AM -- SIONGCOJ : Joint Inspection NOT Required

6. Permittee shall maintain records, such as design specifications, calculations, including Minimum Treatment Volume (MTV), Hydraulic Retention Time (HRT) demonstrating that the anaerobic treatment lagoon meets the requirements listed in the NRCS Field Office Technical Guide Code 359. [District Rules 2201 and 4570]
7. Permittee shall test any other parameters determined necessary by the APCO, ARB, and EPA to demonstrate compliance with rule requirements as frequently as determined necessary by the APCO, ARB, and EPA. [District Rules 2201 and 4570]
8. Permittee shall only apply liquid manure that has been treated with an anaerobic treatment lagoon, an aerobic lagoon or a digester system. [District Rules 2201 and 4570]
9. Permittee shall maintain records that only liquid manure treated with an anaerobic treatment lagoon or aerobic lagoon or digester system is applied to fields. [District Rules 2201 and 4570]
10. {4453} Permittee shall keep and maintain all records for a minimum of five (5) years and shall make records available to the APCO and EPA upon request. [District Rule 4570]
11. {3658} This permit does not authorize the violation of any conditions established for this facility in the Conditional Use Permit (CUP), Special Use Permit (SUP), Site Approval, Site Plan Review (SPR), or other approval documents issued by a local, state, or federal agency. [District Rules 2070 and 2080, and Public Resources Code 21000-21177: California Environmental Quality Act]

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San Joaquin Valley  
Air Pollution Control District

**AUTHORITY TO CONSTRUCT**

**ISSUANCE DATE:** DRAFT  
**DRAFT**

**PERMIT NO:** C-6911-3-3

**LEGAL OWNER OR OPERATOR:** MANUEL MONTEIRO (LAKESIDE DAIRY)

**MAILING ADDRESS:** 3515 AVENUE 228  
TULARE, CA 93274

**LOCATION:** 8180 KENT AVE  
HANFORD, CA

**EQUIPMENT DESCRIPTION:**

MODIFICATION OF 3,025 COW MILKING OPERATION WITH ONE 80 STALL ROTARY MILK PARLOR AND ONE 32 STALL HOSPITAL MILKING BARN: ADD 550 MILK COWS

**CONDITIONS**

1. {3215} Upon presentation of appropriate credentials, a permittee shall allow an authorized representative of the District to enter the permittee's premises where a permitted source is located or emissions related activity is conducted, or where records must be kept under condition of the permit. [District Rule 1070]
2. {3216} Upon presentation of appropriate credentials, a permittee shall allow an authorized representative of the District to have access to and copy, at reasonable times, any records that must be kept under the conditions of the permit. [District Rule 1070]
3. {4452} If a licensed veterinarian or a certified nutritionist determines that any VOC mitigation measure will be required to be suspended as a detriment to animal health or necessary for the animal to molt, the owners/operators must notify the District in writing within forty-eight (48) hours of the determination including the duration and the specific health condition requiring the mitigation measure to be suspended. If the situation is expected to exist longer than a thirty-day (30) period, the owner/operator shall submit a new emission mitigation plan designating a mitigation measure to be implemented in lieu of the suspended mitigation measure. [District Rule 4570]
4. Permittee shall flush or hose milk parlor immediately prior to, immediately after, or during each milking. [District Rules 2201 and 4570]
5. Permittee shall provide verification that milk parlors are flushed or hosed prior to, immediately after, or during each milking. [District Rules 2201 and 4570]

CONDITIONS CONTINUE ON NEXT PAGE

YOU **MUST** NOTIFY THE DISTRICT COMPLIANCE DIVISION AT (559) 230-5950 WHEN CONSTRUCTION IS COMPLETED AND PRIOR TO OPERATING THE EQUIPMENT OR MODIFICATIONS AUTHORIZED BY THIS AUTHORITY TO CONSTRUCT. This is NOT a PERMIT TO OPERATE. Approval or denial of a PERMIT TO OPERATE will be made after an inspection to verify that the equipment has been constructed in accordance with the approved plans, specifications and conditions of this Authority to Construct, and to determine if the equipment can be operated in compliance with all Rules and Regulations of the San Joaquin Valley Unified Air Pollution Control District. Unless construction has commenced pursuant to Rule 2050, this Authority to Construct shall expire and application shall be cancelled two years from the date of issuance. The applicant is responsible for complying with all laws, ordinances and regulations of all other governmental agencies which may pertain to the above equipment.

Seyed Sadredin, Executive Director APCO

**DAVID WARNER**, Director of Permit Services

C-6911-3-3 : Feb 7 2012 9:52AM - SIONGCOJ : Joint Inspection NOT Required

6. {4453} Permittee shall keep and maintain all records for a minimum of five (5) years and shall make records available to the APCO and EPA upon request. [District Rule 4570]
7. {3658} This permit does not authorize the violation of any conditions established for this facility in the Conditional Use Permit (CUP), Special Use Permit (SUP), Site Approval, Site Plan Review (SPR), or other approval documents issued by a local, state, or federal agency. [District Rules 2070 and 2080, and Public Resources Code 21000-21177: California Environmental Quality Act]

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San Joaquin Valley  
Air Pollution Control District

**AUTHORITY TO CONSTRUCT**

**ISSUANCE DATE: DRAFT**

**PERMIT NO:** C-6911-7-4

**LEGAL OWNER OR OPERATOR:** MANUEL MONTEIRO (LAKESIDE DAIRY)

**MAILING ADDRESS:** 3515 AVENUE 228  
TULARE, CA 93274

**LOCATION:** 8180 KENT AVE  
HANFORD, CA

**EQUIPMENT DESCRIPTION:**

MODIFICATION OF SOLID MANURE HANDLING CONSISTING OF MANURE STOCK PILES; SOLID MANURE APPLICATION TO LAND OR HAULED OFFSITE: INCREASE SOLID MANURE HANDLING WITH THE ADDITION OF 550 MILK COWS, 110 DRY COWS, AND 870 SUPPORT STOCK

**CONDITIONS**

1. {3215} Upon presentation of appropriate credentials, a permittee shall allow an authorized representative of the District to enter the permittee's premises where a permitted source is located or emissions related activity is conducted, or where records must be kept under condition of the permit. [District Rule 1070]
2. {3216} Upon presentation of appropriate credentials, a permittee shall allow an authorized representative of the District to have access to and copy, at reasonable times, any records that must be kept under the conditions of the permit. [District Rule 1070]
3. {4452} If a licensed veterinarian or a certified nutritionist determines that any VOC mitigation measure will be required to be suspended as a detriment to animal health or necessary for the animal to molt, the owners/operators must notify the District in writing within forty-eight (48) hours of the determination including the duration and the specific health condition requiring the mitigation measure to be suspended. If the situation is expected to exist longer than a thirty-day (30) period, the owner/operator shall submit a new emission mitigation plan designating a mitigation measure to be implemented in lieu of the suspended mitigation measure. [District Rule 4570]
4. Within seventy two (72) hours of removal of solid manure from housing, permittee shall either 1) remove dry manure from the dairy, or 2) cover dry manure outside the housing with a weatherproof covering from October through May, except for times when wind events remove the covering, not to exceed twenty-four (24) hours per event. [District Rules 2201 and 4570]

CONDITIONS CONTINUE ON NEXT PAGE

**YOU MUST NOTIFY THE DISTRICT COMPLIANCE DIVISION AT (559) 230-5950 WHEN CONSTRUCTION IS COMPLETED AND PRIOR TO OPERATING THE EQUIPMENT OR MODIFICATIONS AUTHORIZED BY THIS AUTHORITY TO CONSTRUCT.** This is NOT a PERMIT TO OPERATE. Approval or denial of a PERMIT TO OPERATE will be made after an inspection to verify that the equipment has been constructed in accordance with the approved plans, specifications and conditions of this Authority to Construct, and to determine if the equipment can be operated in compliance with all Rules and Regulations of the San Joaquin Valley Unified Air Pollution Control District. Unless construction has commenced pursuant to Rule 2050, this Authority to Construct shall expire and application shall be cancelled two years from the date of issuance. The applicant is responsible for complying with all laws, ordinances and regulations of all other governmental agencies which may pertain to the above equipment.

Seyed Sadredin, Executive Director, APCO

DAVID WARNER, Director of Permit Services

C-6911-7-4 Feb 7 2012 9:52AM - SIONGCOJ : Joint Inspection NOT Required



5. Permittee shall keep records of dates when manure is removed from the dairy or permittee shall maintain records to demonstrate that dry manure piles outside the pens are covered with a weatherproof covering from October through May. [District Rules 2201 and 4570]
6. If weatherproof coverings are used, permittee shall maintain records, such as manufacturer warranties or other documentation, demonstrating that the weatherproof covering over dry manure are installed, used, and maintained in accordance with manufacturer recommendations and applicable standards listed in NRCS Field Office Technical Guide Code 313 or 367, or any other applicable standard approved by the APCO, ARB, and EPA. [District Rules 2201 and 4570]
7. Permittee shall only apply solid manure that has been treated with an anaerobic treatment lagoon, aerobic lagoon or digester system. [District Rules 2201 and 4570]
8. Permittee shall maintain records that only solid manure has been treated with an anaerobic treatment lagoon, aerobic lagoon or digester system is applied to fields. [District Rules 2201 and 4570]
9. {4453} Permittee shall keep and maintain all records for a minimum of five (5) years and shall make records available to the APCO and EPA upon request. [District Rule 4570]
10. {3658} This permit does not authorize the violation of any conditions established for this facility in the Conditional Use Permit (CUP), Special Use Permit (SUP), Site Approval, Site Plan Review (SPR), or other approval documents issued by a local, state, or federal agency. [District Rules 2070 and 2080, and Public Resources Code 21000-21177: California Environmental Quality Act]

DRAFT

San Joaquin Valley  
Air Pollution Control District

**AUTHORITY TO CONSTRUCT**

ISSUANCE DATE: DRAFT

PERMIT NO: C-6911-9-3

LEGAL OWNER OR OPERATOR: MANUEL MONTEIRO (LAKESIDE DAIRY)

MAILING ADDRESS: 3515 AVENUE 228  
TULARE, CA 93274

LOCATION: 8180 KENT AVE  
HANFORD, CA

**EQUIPMENT DESCRIPTION:**

MODIFICATION OF FEED STORAGE AND HANDLING CONSISTING OF COMMODITY BARNs AND SILAGE PILES:  
INCREASE FEED HANDLING WITH THE ADDITION OF 550 MILK COWS, 110 DRY COWS, AND 870 SUPPORT  
STOCK

**CONDITIONS**

1. {3215} Upon presentation of appropriate credentials, a permittee shall allow an authorized representative of the District to enter the permittee's premises where a permitted source is located or emissions related activity is conducted, or where records must be kept under condition of the permit. [District Rule 1070]
2. {3216} Upon presentation of appropriate credentials, a permittee shall allow an authorized representative of the District to have access to and copy, at reasonable times, any records that must be kept under the conditions of the permit. [District Rule 1070]
3. {4452} If a licensed veterinarian or a certified nutritionist determines that any VOC mitigation measure will be required to be suspended as a detriment to animal health or necessary for the animal to molt, the owners/operators must notify the District in writing within forty-eight (48) hours of the determination including the duration and the specific health condition requiring the mitigation measure to be suspended. If the situation is expected to exist longer than a thirty-day (30) period, the owner/operator shall submit a new emission mitigation plan designating a mitigation measure to be implemented in lieu of the suspended mitigation measure. [District Rule 4570]
4. Permittee shall feed all animals according to National Research Council (NRC) guidelines. [District Rules 2201 and 4570]

CONDITIONS CONTINUE ON NEXT PAGE

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Seyed Sadredin, Executive Director, APCO

DAVID WARNER, Director of Permit Services

C-6911-9-3 : Feb 7 2012 9:52AM - SIONGCOJ : Joint Inspection NOT Required

5. Permittee shall maintain records of feed content, formulation, and quantity of feed additive utilized, to demonstrate compliance with National Research Council (NRC) guidelines. Records such as feed company guaranteed analyses (feed tags), ration sheets, or feed purchase records may be used to meet this requirement. [District Rules 2201 and 4570]
6. Permittee shall push feed so that it is within three feet of feedlane fence within two hours of putting out the feed or use a feed trough or other feeding structure designed to maintain feed within reach of the animals. [District Rules 2201 and 4570]
7. Permittee shall maintain an operating plan/record that requires feed to be pushed within three feet of feedlane fence within two hours of putting out the feed, or use of a feed trough or other structure designed to maintain feed within reach of the animals. [District Rules 2201 and 4570]
8. Permittee shall begin feeding total mixed rations within two hours of grinding and mixing rations. [District Rules 2201 and 4570]
9. Permittee shall maintain an operating plan/record of when feeding of total mixed rations began within two hours of grinding and mixing rations. [District Rules 2201 and 4570]
10. Permittee shall store grain in a weatherproof storage structure or under a weatherproof covering from October through May. [District Rules 2201 and 4570]
11. Permittee shall maintain records demonstrating grain is/was stored in a weatherproof storage structure or under a weatherproof covering from October through May. [District Rules 2201 and 4570]
12. Permittee shall feed steam-flaked, dry rolled, cracked or ground corn or other steam-flaked, dry rolled, cracked or ground cereal grains. [District Rules 2201 and 4570]
13. Permittee shall maintain records to demonstrate animals are fed steam-flaked, dry rolled, cracked or ground corn or other steam-flaked, dry rolled, cracked or ground cereal grains. Records such as feed company guaranteed analyses (feed tags), ration sheets, or feed purchase records may be used to meet this requirement. [District Rules 2201 and 4570]
14. For bagged silage/feedstuff, permittee shall utilize a sealed feed storage system (e.g., ag bag). [District Rules 2201 and 4570]
15. Permittee shall cover all silage piles, except for the area where feed is being removed from the pile, with a plastic tarp that is at least five (5) mils (0.005 inches) thick, multiple plastic tarps with a cumulative thickness of at least 5 mils (0.005 inches), or an oxygen barrier film covered with a UV resistant material. Silage piles shall be covered within seventy-two (72) hours of last delivery of material to the pile. Sheets of material used to cover silage shall overlap so that silage is not exposed where the sheets meet. [District Rules 2201 and 4570]
16. Permittee shall maintain records of the thickness and type of cover used to cover each silage pile. Permittee shall also maintain records of the date of the last delivery of material to each silage pile and the date each pile is covered. [District Rules 2201 and 4570]
17. Permittee shall select and implement one of the following mitigation measures for building each silage pile at the facility: Option 1) build the silage pile such that the average bulk density is at least 44 lb/cu ft for corn silage and 40 lb/cu ft for other silage types, as measured in accordance with Section 7.11 of District Rule 4570; Option 2) Adjust filling parameters when creating the silage pile to achieve an average bulk density of at least 44 lb/cu ft for corn silage and at least 40 lb/cu ft for other silage types as determined using a District-approved spreadsheet; or Option 3) build silage piles using crops harvested with the applicable minimum moisture content, maximum Theoretical Length of Chop (TLC), and roller opening identified in District Rule 4570, Table 4.1, 1.d and manage silage material delivery such that the thickness of the layer of un-compacted material delivered on top of the pile is no more than six (6) inches. Records of the option chosen as a mitigation measure for building each silage pile shall be maintained. [District Rules 2201 and 4570]
18. For each silage pile that Option 1 (Measured Bulk Density) is chosen as a mitigation measure for building the pile, records of the measured bulk density shall be maintained. [District Rules 2201 and 4570]

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CONDITIONS CONTINUE ON NEXT PAGE

19. For each silage pile that Option 2 (Bulk Density Determined by Spreadsheet) is chosen as a mitigation measure for building the pile, records of the filling parameters entered into the District-approved spreadsheet to determine the bulk density shall be maintained. [District Rules 2201 and 4570]
20. For each silage pile that Option 3 (Moisture, TLC, Roller Opening, & Material Delivery) is chosen as a mitigation measure for building the pile, the permittee shall harvest corn used for the pile at an average moisture content of at least 65% and harvest other silage crops for the pile at an average moisture content of at least 60%. [District Rules 2201 and 4570]
21. For each silage pile that Option 3 (Moisture, TLC, Roller Opening, & Material Delivery) is chosen as a mitigation measure for building the pile, records of the average percent moisture of crops harvested for silage shall be maintained. [District Rules 2201 and 4570]
22. For each silage pile that Option 3 (Moisture, TLC, Roller Opening, & Material Delivery) is chosen as a mitigation measure for building the pile, the permittee shall adjust setting of equipment used to harvest crops for the pile to incorporate the following parameters for Theoretical Length of Chop (TLC) and roller opening, as applicable: 1) Corn with no processing: TLC not exceeding 1/2 inch, 2) Processed Corn: TLC not exceeding 3/4 inch and roller opening of 1-4 mm, 3) Alfalfa/Grass: TLC not exceeding 1.0 inch, 4) Other silage crops: TLC not exceeding 1/2 inch. [District Rules 2201 and 4570]
23. For each silage pile that Option 3 (Moisture, TLC, Roller Opening, & Material Delivery) is chosen as a mitigation measure for building the pile, records that equipment used to harvest crops for the pile was set to the required TLC and roller opening for the type of crop harvested shall be maintained. [District Rules 2201 and 4570]
24. For each silage pile that Option 3 (Moisture, TLC, Roller Opening, & Material Delivery) is chosen as a mitigation measure for building the pile, the permittee shall manage silage material delivery such that the thickness of the layer of un-compacted material delivered on top of the pile is no more than six (6) inches. [District Rules 2201 and 4570]
25. For each silage pile that Option 3 (Moisture, TLC, Roller Opening, & Material Delivery) is chosen as a mitigation measure for building the pile, the permittee shall maintain a plan that requires that the thickness of the layer of un-compacted material delivered on top of the pile is no more than six (6) inches. [District Rules 2201 and 4570]
26. Permittee shall select and implement at least two of the following mitigation measures for management of silage piles at the facility: Option 1) manage silage piles such that only one silage pile has an uncovered face and the total exposed surface area is less than 2,150 square feet, or manage multiple uncovered silage piles such that the total exposed surface area of all uncovered silage piles is less than 4,300 square feet; Option 2) use a shaver/facer to remove silage from the silage pile, or shall use another method to maintain a smooth vertical surface on the working face of the silage pile; or Option 3) inoculate silage with homolactic lactic acid bacteria in accordance with manufacturer recommendations to achieve a concentration of at least 100,000 colony forming units per gram of wet forage, apply propionic acid, benzoic acid, sorbic acid, sodium benzoate, or potassium sorbate at the rate specified by the manufacturer to reduce yeast counts when forming silage piles, or apply other additives at rates that have been demonstrated to reduce alcohol concentrations in silage and/or VOC emissions from silage and have been approved by the District and EPA. Records of the options chosen for managing each silage pile shall be maintained. [District Rules 2201 and 4570]
27. If Option 1 (Limiting Exposed Area of Silage) is chosen as a mitigation measure for managing silage piles, the permittee shall calculate and record the maximum (largest part of pile) total exposed area of each silage pile. Records of the maximum calculated area shall be maintained. [District Rules 2201 and 4570]
28. For each silage pile that Option 2 (Shaver/Facer or Smooth Face) is chosen as a mitigation measure for building the pile, the permittee shall maintain records that a shaver/facer was used to remove silage from the pile or shall visually inspect the pile at least daily to verify that the working face was smooth and maintain records of the visual inspections. [District Rules 2201 and 4570]
29. For each silage pile that Option 3 (Silage Additives) is chosen as a mitigation measure for building the pile, records shall be maintained of the type additive (e.g. inoculants, preservative, other District & EPA-approved additive), the quantity of the additive applied to the pile, and a copy of the manufacturers instructions for application of the additive. [District Rules 2201 and 4570]
30. {4453} Permittee shall keep and maintain all records for a minimum of five (5) years and shall make records available to the APCO and EPA upon request. [District Rule 4570]

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CONDITIONS CONTINUE ON NEXT PAGE

31. {3658} This permit does not authorize the violation of any conditions established for this facility in the Conditional Use Permit (CUP), Special Use Permit (SUP), Site Approval, Site Plan Review (SPR), or other approval documents issued by a local, state, or federal agency. [District Rules 2070 and 2080, and Public Resources Code 21000-21177: California Environmental Quality Act]

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## **APPENDIX F**

### **Rule 4570 Compliance**

**San Joaquin Valley Air Pollution Control District  
Authority to Construct  
Dairy Operation for Rule 4570 Compliance**

Facility Name:	Manuel Monteiro (Lakeside Dairy)	Date:	11/8/2011
Mailing Address:	8180 Kent Ave Hanford, CA 93230	Engineer:	Jerry Sandhu
Location:	8180 Kent Ave Hanford, CA 93230	Lead Engineer:	Brian Clements
Contact Person:	Manuel Monteiro		
Telephone:	(559) 786-4075		
Facility ID:	C-6911		
Project #:	C-1110884		
Deemed Complete:	5/20/2011		

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**I. Proposal**

Manuel Monteiro (Lakeside Dairy) is applying for Authorities to Construct to modify their 6,624 cow dairy farm that includes 3,025 milk cows, not to exceed a combined total of 3,630 mature cows (milk and dry), and 2,994 total support stock (heifers, calves, and bulls) to comply with District Rule 4570 requirements.

These modifications are proposed solely to comply with District Rule 4570 requirements. Since there is a change to the method of operation of the dairy, these changes are modifications pursuant to District Rule 2201, *New and Modified Stationary Source Review Rule*.

BACT was previously triggered for the dairy permits under project C-1071273. All NSR-specific conditions for these units will be carried over to the proposed ATCs. Additionally, BACT at the time these units were previously modified was Rule 4570 mitigation practices. Therefore, the new Phase II mitigation measures for these two units will also carry NSR references to satisfy existing BACT requirements.

**II. Applicable Rules**

Rule 2201	New and Modified Stationary Source Review Rule (4/21/11)
Rule 2520	Federally Mandated Operating Permits (6/21/01)
Rule 4102	Nuisance (12/17/92)
Rule 4550	Conservation Management Practices (8/19/04)

Rule 4570            Confined Animal Facilities (10/21/10)  
CH&SC 41700        Health Risk Assessment  
CH&SC 42301.6     School Notice  
California Environmental Quality Act (CEQA)

### **III. Project Location**

The dairy is located at 8180 Kent Ave in Kings County. There is no increase in emissions including Hazardous Air Pollutants (HAPs) for this project. Therefore, the public notification requirement of California Health and Safety Code 42301.6 is not applicable to this project.

### **IV. Process Description**

The primary function of a dairy is the production of milk, which requires a herd of mature dairy cows that are lactating. In order to produce milk, the cows must be bred and give birth. The gestation period is 9 months, and dairy cows are bred again 4 months after calving. Thus, a mature dairy cow produces a calf every 12 to 14 months. Therefore, a dairy operation may have several types of animal groups present, including calves, heifers, mature cows (lactating and dry cows), and bulls.

A dairy cow generates around 150 pounds of manure per day. How the manure is collected, stored and treated depends directly on the manure management techniques of a dairy.

Dairy manure is collected and managed mainly as a solid. Manure accumulates in confinement areas in the pens similar to open corrals, and is primarily deposited in areas where the herd is fed and watered.

### **V. Equipment Listing**

#### Pre-Project Equipment Description:

C-6911-3-2: 3,025 COW MILKING OPERATION WITH ONE 80 STALL ROTARY MILK PARLOR, AND ONE 32 STALL HOSPITAL MILKING BARN

C-6911-1-2: COW HOUSING – 3,025 MILK COWS AND 310 DRY COWS HOUSED IN 7 FREESTALL BARNS WITH FLUSH SYSTEM; 295 DRY COWS, 1,361 LARGE HEIFERS (15-24 MONTHS); 1,089 MEDIUM HEIFERS (7-14 MONTHS); AND 544 SMALL HEIFERS (3-6 MONTHS) HOUSED IN OPEN CORRALS WITH SHADE STRUCTURES AND A FLUSH SYSTEM; INCLUDING SPECIAL NEEDS HOUSING AND MATERNITY BARN

C-6911-2-2: LIQUID MANURE HANDLING SYSTEM CONSISTING OF 4 SETTLING BASINS (580X60X15), 1 PROCESSING PIT (43X43X16), ONE MECHANICAL SEPARATOR, 1 ANAEROBIC TREATMENT LAGOON



(460X550X20), AND 1 STORAGE POND (610X550X20), MANURE IS LAND APPLIED THROUGH FLOOD IRRIGATION AND FURROW IRRIGATION

C-6911-7-2: SOLID MANURE HANDLING CONSISTING OF MANURE STOCK PILES WITH SOLID MANURE APPLICATION TO LAND OR HAULED OFFSITE

C-6911-9-1: FEED STORAGE AND HANDLING CONSISTING OF COMMODITY BARNs AND SILAGE PILES

ATC Equipment Description:

C-6911-3-4: MODIFICATION OF 3,025 COW MILKING OPERATION WITH ONE 80 STALL ROTARY MILK PARLOR AND ONE 32 STALL HOSPITAL MILKING BARN: ADD MITIGATION MEASURES TO COMPLY WITH RULE 4570

C-6911-1-4: MODIFICATION OF COW HOUSING – 3,025 MILK COWS NOT TO EXCEED A COMBINED TOTAL OF 3,630 MATURE COWS (MILK AND DRY); 2,994 TOTAL SUPPORT STOCK (HEIFERS); AND 7 FREESTALLS WITH FLUSH/SCRAPE SYSTEM: ADD MITIGATION MEASURES TO COMPLY WITH RULE 4570

C-6911-2-5: MODIFICATION OF LIQUID MANURE HANDLING SYSTEM CONSISTING OF ONE PROCESSING PIT AND FOUR SETTLING BASINS; ONE MECHANICAL SEPARATOR; ONE ANAEROBIC TREATMENT LAGOON (460X550X20) AND ONE STORAGE POND; MANURE IS LAND APPLIED THROUGH FLOOD IRRIGATION AND FURROW IRRIGATION: ADD MITIGATION MEASURES TO COMPLY WITH RULE 4570

C-6911-7-3: MODIFICATION OF SOLID MANURE HANDLING CONSISTING OF MANURE STOCK PILES; SOLID MANURE APPLICATION TO LAND OR HAULED OFFSITE: ADD MITIGATION MEASURES TO COMPLY WITH RULE 4570

C-6911-9-2: MODIFICATION OF FEED STORAGE AND HANDLING CONSISTING OF COMMODITY BARNs AND SILAGE PILES: ADD MITIGATION MEASURES TO COMPLY WITH RULE 4570

Equipment Description:

C-6911-3-4: 3,025 COW MILKING OPERATION WITH ONE 80 STALL ROTARY MILK PARLOR AND ONE 32 STALL HOSPITAL MILKING BARN

C-6911-1-4: COW HOUSING – 3,025 MILK COWS NOT TO EXCEED A COMBINED TOTAL OF 3,630 MATURE COWS (MILK AND DRY); 2,994 TOTAL

**SUPPORT STOCK (HEIFERS); AND 7 FREESTALLS WITH  
FLUSH/SCRAPE SYSTEM**

- C-6911-2-5: LIQUID MANURE HANDLING SYSTEM CONSISTING OF ONE PROCESSING PIT AND FOUR SETTLING BASINS; ONE MECHANICAL SEPARATOR; ONE ANAEROBIC TREATMENT LAGOON (460X550X20) AND ONE STORAGE POND; MANURE IS LAND APPLIED THROUGH FLOOD IRRIGATION AND FURROW IRRIGATION
- C-6911-7-3: SOLID MANURE HANDLING CONSISTING OF MANURE STOCK PILES; SOLID MANURE APPLICATION TO LAND OR HAULED OFFSITE
- C-6911-9-2: FEED STORAGE AND HANDLING CONSISTING OF COMMODITY BARNs AND SILAGE PILES

**VI. Emission Control Technology Evaluation**

The mitigation measures included in Rule 4570 will result in reductions of VOC emissions from the various sources at a dairy. In order to streamline this evaluation, a specific evaluation for each mitigation measure will not be provided.

**VII. General Calculations**

**A. Assumptions**

- Potential to Emit for the entire dairy will be based solely on the maximum design capacity of the number and types of cows at the dairy.
- The basis of the Emission Factors used in this evaluation is from the "APCO's Revision to the Dairy VOC Emission Factor", dated January 2010. These emission factors are controlled Emission Factors and contain mitigation measures from Rule 4570 (as adopted in 2010).
  - The uncontrolled EFs (assuming no Rule 4570 VOC mitigation measures were in place) will be used to calculate emissions for dairies between 500 milk cows to 999 Milk cows.
  - The controlled EFs (which includes Rule 4570 mitigation measures as adopted in 2006) will be used to calculate emissions for dairies with greater than or equal to 1,000 milk cows
- Only emissions from the lagoon and IC engines will be used in determining if this facility will be a major source since these emissions are considered to be the only non-fugitive emissions at a dairy.
- All mitigation measures are expected to result in VOC emission reductions. A conservative 10% control efficiency will be applied to all mitigation measures unless specifically noted.
- The mitigation measures chosen will also have a reduction in ammonia emissions; however, due to limited data, these reductions will not be quantified in this evaluation.

**B. Emission Factors**

Currently, there is no approved emission factor or data for Hydrogen Sulfide (H<sub>2</sub>S) emissions. Therefore, H<sub>2</sub>S emissions will not be calculated for this project. The District expects that research will be completed in the near future, which may be used to establish an emission factor for Hydrogen Sulfide.

**Pre-Rule 4570:**

<b>Dairy EF1 (lb-VOC/hd-yr)</b>				
		<b>Milk Cow</b>	<b>Dry Cow</b>	<b>Support Stock*</b>
<b>C-6911-3-2: Milking Parlor</b>	Enteric Emissions in Milking Parlors	0.41	-	-
	Milking Parlor Floor	0.03	-	-
	<b>Milking Parlor Total</b>	<b>0.44</b>	-	-
<b>C-6911-1-2: Cow Housing</b>	Enteric Emissions in Cow Housing	3.69	2.23	1.71
	Corrals/Pens	6.6	3.59	2.76
	Bedding	1.0	0.54	0.42
	Lanes	0.8	0.44	0.33
	<b>Cow Housing Total</b>	<b>12.09</b>	<b>6.8</b>	<b>5.22</b>
<b>C-6911-2-2: Liquid Manure Handling</b>	Lagoons/Storage Ponds	1.3	0.71	0.54
	Liquid Manure Land Application	1.4	0.76	0.58
	<b>Liquid Manure Handling Total</b>	<b>2.7</b>	<b>1.47</b>	<b>1.12</b>
<b>C-6911-7-2: Solid Manure Handling</b>	Solid Manure Storage	0.15	0.08	0.06
	Separated Solids Piles	0.06	0.03	0.03
	Solid Manure Land Application	0.33	0.18	0.14
	<b>Solid Manure Handling Total</b>	<b>0.54</b>	<b>0.29</b>	<b>0.23</b>

\*In order to calculate worst case emissions, the emission factor for the large heifers will be used.

\* As a conservative estimate, the higher emission factor of open corrals and

<b>Cow Housing PM<sub>10</sub> EF1 (lbs- PM<sub>10</sub>/hd-yr) (C-6911-1-2)</b>			
<b>Type of Cow</b>	<b>Type of Housing</b>	<b>EF</b>	<b>Source</b>
Milk and Dry Cow	*Open Corrals / Freestalls w/Exercise Pens	5.46	SJVAPCD
Support Stock	Open Corrals / Individual Pens / Freestalls with Exercise Pens	10.55	CARB/SJVAPCD

freestalls is used.

<b>Silage and TMR (Total Mixed Ration) EF1 (C-6911-9-1)</b>		
<b>Type of Silage</b>	<b>VOC EF (µg/m<sup>2</sup>-min)</b>	<b>Source</b>
Corn Silage <sup>1</sup>	34,681	SJVAPCD
Alfalfa Silage <sup>1</sup>	17,458	SJVAPCD
Wheat Silage <sup>1</sup>	43,844	SJVAPCD
TMR <sup>2</sup>	13,056	SJVAPCD

<sup>1</sup> Assuming pile is completely covered except for the front face

<sup>2</sup> Assuming rations are fed within 48 hours

**Post-Rule 4570:**

**CONTROL EFFICIENCY FROM MITIGATIONS**

The applicant has selected the following mitigation measures, providing the VOC controls as shown below:

**C-6911-3: Milking Parlor**

<b>Enteric Emissions Mitigations</b>		
<b>Apply</b>	<b>Mitigation</b>	<b>CE (%)</b>
1	Feed according to National Research Council (NRC) guidelines.	10
<b>Total CE</b>		<b>10</b>

<b>Milking Parlor Floor Mitigations</b>		
<b>Apply</b>	<b>Mitigation</b>	<b>CE (%)</b>
1	Feed according to National Research Council (NRC) guidelines.	10
1	Flush or hose milk parlor immediately prior to, immediately after, or during each milking  NOTE: Control efficiency already included in EF2	0
<b>Total CE</b>		<b>10</b>

**C-6911-1: Cow Housing**

<b>Enteric Emissions Mitigations</b>		
<b>Apply</b>	<b>Mitigation</b>	<b>CE (%)</b>
1	Feed according to National Research Council (NRC) guidelines.	10
<b>Total CE</b>		<b>10</b>

<b>Corrals/Pens Mitigations</b>		
<b>Apply</b>	<b>Mitigation</b>	<b>CE (%)</b>
1	Feed according to National Research Council (NRC) guidelines.	10
1	Inspect water pipes and troughs and repair leaks at least once every seven (7) days  NOTE: Control efficiency already included in EF2	0
1	Clean manure from corrals at least four (4) times per year with at least sixty (60) days between cleaning, or clean corrals at least once between April and July and at least once between September and December  NOTE: Control efficiency already included in EF2	0
1	Scrape, vacuum, or flush concrete lanes in corrals at least once every day for mature cows and every seven (7) days for support stock, or clean concrete lanes such that the depth of manure does not exceed twelve (12) inches at any point or time.	10

1	<p>Implement one of the following: 1) slope the surface of the corrals at least 3% where the available space for each animal is 400 sq.ft. or less and slope the surface of the corrals at least 1.5% where the available space for each animal is more than 400 sq. ft.; 2) maintain corrals to ensure proper drainage preventing water from standing more than 48 hrs.; 3) harrow, rake, or scrape pens sufficiently to maintain a dry surface</p> <p>NOTE: Control efficiency already included in EF2</p>	0
	<p>Install shade structure such that they are constructed with a light permeable roofing material</p> <p>NOTE: If selected, for dairies greater than 999 milk cows, the control efficiency will be 5% since the EF used includes a partial control for this measure.</p>	0
	<p>Install all shade structures uphill of any slope in the corral</p> <p>NOTE: If selected, for dairies greater than 999 milk cows, the control efficiency will be 5% since the EF used includes a partial control for this measure.</p>	0
	<p>Clean manure from under corral shades at least once every fourteen (14) days, when weather permits access into the corral</p> <p>NOTE: If selected, for dairies greater than 999 milk cows, the control efficiency will be 5% since the EF used includes a partial control for this measure.</p>	0
1	<p>Install shade structure so that the structure has a North/South orientation</p> <p>NOTE: If selected, for dairies greater than 999 milk cows, the control efficiency will be 5% since the EF used includes a partial control for this measure.</p>	5
	<p>Manage corrals such that the manure depth in the corral does not exceed twelve (12) inches at any time or point, except for in-corral mounding. Manure depth may exceed 12 inches when corrals</p>	0

	<p>become inaccessible due to rain events. The facility must resume management of the manure depth of 12 inches or lower immediately upon the corral becoming accessible.</p> <p>NOTE: Control efficiency already included in EF2</p>	
1	<p>Knockdown fence line manure build-up prior to it exceeding a height of twelve (12) inches at any time or point. Manure depth may exceed 12 inches when corrals become inaccessible due to rain events. The facility must resume management of the manure depth of 12 inches or lower immediately upon the corral becoming accessible.</p>	10
	<p>Use lime or a similar absorbent material in the corral according to the manufacturer's recommendation to minimize moisture in the corrals.</p>	0
	<p>Apply thymol to the corral soil in accordance with the manufacturer's recommendation.</p>	0
<b>Total CE</b>		<b>30.74</b>

<b>Bedding Mitigations</b>		
<b>Apply</b>	<b>Mitigation</b>	<b>CE (%)</b>
1	Feed according to National Research Council (NRC) guidelines.	10
	Use non-manure-based bedding and non-separated solids based bedding for at least 90% of the bedding material, by weight, for freestalls (e.g. rubber mats, almond shells, sand, or waterbeds.).	0
1	For a large dairy only (1000 milk cows or larger) – Remove manure that is not dry from individual cow freestall beds or rake, harrow, scrape, or grade freestall bedding at least once every seven (7) days.	10
	For a medium dairy only (500 to 999 milk cows) – Remove manure that is not dry from individual cow freestall beds or rake, harrow, scrape, or grade freestall bedding at least once every fourteen (14) days.	0
<b>Total CE</b>		<b>19</b>

<b>Lanes Mitigations</b>		
<b>Apply</b>	<b>Mitigation</b>	<b>CE (%)</b>
1	Feed according to National Research Council (NRC) guidelines.	10
1	Pave feedlanes, where present, for a width of at least 8 feet along the corral side of the feedlane fence for milk and dry cows and at least 6 feet along the corral side of the feedlane for heifers  *No control efficiency at this time.	0
1	Flush, scrape, or vacuum freestall flush lanes immediately prior to or after, or during each milking; or flush or scrape freestall flush lanes at least three (3) times per day.	10
	Have no animals in exercise pens or corrals at any time.	0



	<b>Total CE</b>	<b>19</b>
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**C-6911-2: Liquid Manure Handling**

<b>Lagoons/Storage Ponds Mitigations</b>		
<b>Apply</b>	<b>Mitigation</b>	<b>CE (%)</b>
1	Feed according to National Research Council (NRC) guidelines.	10
	Use phototropic lagoon.	0
1	Use an anaerobic treatment lagoon designed according to NRCS Guideline No. 359.	10
	Remove solids from the waste system with a solid separator system, prior to the waste entering the lagoon  NOTE: Control efficiency already included in EF2	0
	Maintain lagoon pH between 6.5 and 7.5.	0
<b>Total CE</b>		<b>19</b>

<b>Liquid Manure Land Application Mitigations</b>		
<b>Apply</b>	<b>Mitigation</b>	<b>CE (%)</b>
1	Feed according to National Research Council (NRC) guidelines.	10
1	Only apply liquid manure that has been treated with an anaerobic or aerobic treatment lagoon, aerobic lagoon, or digester system.	10
	Allow liquid manure to stand in the fields for no more than twenty-four (24) hours after irrigation  NOTE: Control efficiency already included in EF2	0
	Apply liquid/slurry manure via injection with drag hose or similar apparatus.	0
<b>Total CE</b>		<b>19</b>

**C-6911-7: Solid Manure Handling**

<b>Solid Manure Storage Mitigations</b>		
<b>Apply</b>	<b>Mitigation</b>	<b>CE (%)</b>
1	Feed according to National Research Council (NRC) guidelines.	10
1	Within 72 hours of removal from housing, either a) remove dry manure from the facility, or b) cover dry manure outside the housing with a weatherproof covering from October through May, except for times when wind events remove the covering, not to exceed 24 hours per event.	10
<b>Total CE</b>		<b>19</b>

<b>Separated Solids Piles Mitigations</b>		
<b>Apply</b>	<b>Mitigation</b>	<b>CE (%)</b>
1	Feed according to National Research Council (NRC) guidelines.	10
	Within 72 hours of removal from the drying process, either a) remove separated solids from the facility, or b) cover separated solids outside the housing with a weatherproof covering from October through May, except for times when wind events remove the covering, not to exceed 24 hours per event.	0
<b>Total CE</b>		<b>10</b>

<b>Solid Manure Land Application Mitigations</b>		
<b>Apply</b>	<b>Mitigation</b>	<b>CE (%)</b>
1	Feed according to National Research Council (NRC) guidelines.	10
	Incorporate all solid manure within 72 hours of land application  NOTE: Control efficiency already included in EF2	0
1	Only apply solid manure that has been treated with an anaerobic treatment lagoon, aerobic lagoon or digester system.	10

	Apply no solid manure with a moisture content of more than 50%.	0
<b>Total CE</b>		19

**C-6911-9: Silage & TMR**

<b>Corn/Alfalfa/Wheat Silage Mitigations</b>		
<b>Apply</b>	<b>Mitigation</b>	<b>*CE (%)</b>
1	<p>1. Utilize a sealed feed storage system (e.g. Ag-Bag) for bagged silage.</p> <p>&lt; or &gt;</p> <p>2. Cover the surface of silage piles, except for the area where feed is being removed from the pile, with a plastic tarp that is at least 5 mils thick (0.005 inches), multiple plastic tarps with a cumulative thickness of at least 5 mils (0.005 inches), or an oxygen barrier film covered with a UV resistant material within 72 hours of last delivery of material to the pile, and</p> <p>Implement one of the following:</p> <p style="padding-left: 40px;">a) build silage piles such that the average bulk density is at least 44 lb/cu-ft for corn silage and 40 lb/cu-ft for other silage types, as measured in accordance with Section 7.10 of Rule 4570,</p> <p style="padding-left: 40px;">b) when creating a silage pile, adjust filling parameters to assure a calculated average bulk density of at least 44 lb/cu ft for corn silage and at least 40 lb/cu-ft for other silage types, using a spreadsheet approved by the District;</p> <p style="padding-left: 40px;">c) harvest silage crop at &gt; or = 65% moisture for corn; and &gt; = 60% moisture for alfalfa/grass and other silage crops; manage silage material delivery such that no more than 6 inches of materials are uncompacted on top of the pile; and incorporate the applicable Theoretical Length of Chop (TLC) and roller opening for the crop being harvested</p> <p>Manage exposed silage</p>	39

	<p>Implement two of the following:</p> <p><u>Manage Exposed Silage.</u> a) manage silage piles such that only one silage pile has an uncovered face and the uncovered face has a total exposed surface area of less than 2,150 sq. ft., or b) manage multiple uncovered silage piles such that the total exposed surface area of all silage piles is less than 4,300 sq.ft.</p> <p><u>Maintain Silage Working Face.</u> a) use a shaver/facer to remove silage from the silage pile, or b) maintain a smooth vertical surface on the working face of the silage pile</p> <p><u>Silage additive.</u> a) inoculate silage with homolactic acid bacteria in accordance with manufacturer recommendations to achieve a concentration of at least 100,000 colony forming units per gram of wet forage or apply propionic acid, benzoic acid, sorbic acid, sodium benzoate, or potassium sorbate at a rate specified by the manufacturer to reduce yeast counts when forming silage pile; or b) apply other additives at specified rates that have been demonstrated to reduce alcohol concentrations in silage and/or VOC emissions from silage and have been approved by the District and EPA.</p>	
*Total CE		39

\*Assumes 25% control for density mitigation measures and 10% each for the two optional measures, resulting in an overall control of 39%. The same conservative control efficiency will be applied to the sealed feed storage system (agbag)

<b>TMR Mitigations</b>		
<b>Apply</b>	<b>Mitigation</b>	<b>CE (%)</b>
1	Push feed so that it is within 3 feet of feedlane fence within 2 hours of putting out the feed or use a feed trough or other feeding structure designed to maintain feed within reach of the cows.	10
1	Begin feeding total mixed rations within 2 hours of grinding and mixing rations  NOTE: Control efficiency already included in EF2	0

1	Feed stream-flaked, dry rolled, cracked or ground corn or other ground cereal grains.	10
	Remove uneaten wet feed from feed bunks within 24 hours after the end of a rain event.	0
	For total mixed rations that contain at least 30% by weight of silage, feed animals total mixed rations that contain at least 45% moisture.	0
<b>Total CE</b>		<b>19</b>

**Post-Rule 4570**

The mitigation measures do not affect PM10 emissions from the cow housing. Therefore, EF2 = EF1 for this permit unit.

<b>Cow Housing PM<sub>10</sub> EF2 (lbs- PM<sub>10</sub>/hd-yr) (C-6911-1-4)</b>			
<b>Type of Cow</b>	<b>Type of Housing</b>	<b>EF</b>	<b>Source</b>
Milk, Dry Cow	*Open Corrals / Freestalls w/Exercise Pens	5.46	SJVAPCD
Support Stock	Open Corrals / Individual Pens / Freestalls with Exercise Pens	10.55	CARB/SJVAPCD

\* As a conservative estimate, the higher emission factor of open corrals and freestalls is used.

The mitigation measures will reduce VOC emissions from the following emission units and are calculated as follows:

$$\begin{aligned}
 \text{EF2} &= \text{EF1} \times (1 - \text{Total CE}) \\
 &= 0.432 \text{ lb-VOC/hd-yr} \times (1 - 0.10) \\
 &= 0.389 \text{ lb-VOC/hd-yr}
 \end{aligned}$$

<b>Dairy EF2 (lb-VOC/hd-yr)</b>				
		<b>Milk Cow</b>	<b>Dry Cow</b>	<b>Support Stock*</b>
<b>C-6911-3-4: Milking Parlor</b>	Enteric Emissions in Milking Parlors	0.37	-	-
	Milking Parlor Floor	0.03	-	-
	<b>Milking Parlor Total</b>	<b>0.4</b>	<b>-</b>	<b>-</b>
<b>C-6911-1-4: Cow Housing</b>	Enteric Emissions in Cow Housing	3.32	2.01	1.54
	Corrals/Pens	4.57	2.49	1.91
	Bedding	0.81	0.44	0.34
	Lanes	0.65	0.36	0.27
	<b>Cow Housing Total</b>	<b>9.35</b>	<b>5.3</b>	<b>4.06</b>
<b>C-6911-2-5: Liquid Manure Handling</b>	Lagoons/Storage Ponds	1.05	0.58	0.44
	Liquid Manure Land Application	1.13	0.62	0.47
	<b>Liquid Manure Handling Total</b>	<b>2.18</b>	<b>1.2</b>	<b>0.91</b>
<b>C-6911-7-3: Solid Manure Handling</b>	Solid Manure Storage	0.12	0.06	0.05
	Separated Solids Piles	0.05	0.03	0.03
	Solid Manure Land Application	0.27	0.15	0.11
	<b>Solid Manure Handling Total</b>	<b>0.44</b>	<b>0.24</b>	<b>0.19</b>

\*In order to calculate worst case emissions, the emission factor for the large heifers will be used.

<b>Silage and TMR (Total Mixed Ration) EF2 (C-6911-9-2)</b>		
<b>Type of Silage</b>	<b>VOC EF (µg/m<sup>2</sup>-min)</b>	<b>Source</b>
Corn Silage <sup>1</sup>	21,155	SJVAPCD
Alfalfa Silage <sup>1</sup>	10,649	SJVAPCD
Wheat Silage <sup>1</sup>	26,745	SJVAPCD
TMR <sup>2</sup>	10,575	SJVAPCD

<sup>1</sup> Assuming pile is completely covered except for the front face

<sup>2</sup> Assuming rations are fed within 48 hours

## C. Calculations

### 1. Pre-Rule 4570 Potential to Emit (PE1)

#### C-6911-3-2:

PE VOC

$$\begin{aligned} &= [\text{\# Milk Cows}] \times [\text{EF}] \\ &= 3,025 \times 0.44 \text{ lb-VOC/hd-yr} \\ &= \mathbf{1,331 \text{ lb-VOC/yr}} \end{aligned}$$

#### C-6911-1-2:

PE VOC

$$\begin{aligned} &= [\text{\# Milk Cows}] \times [\text{EF}] + [\text{\# Dry Cows}] \times [\text{EF}] + [\text{\# Support Stock}] \times [\text{EF}] \\ &= 3,025 \times 12.09 \text{ lb-VOC/hd-yr} + 605 \times 6.8 \text{ lb-VOC/hd-yr} \\ &\quad + 2,994 \times 5.22 \text{ lb-VOC/hd-yr} \\ &= \mathbf{56,315 \text{ lb-VOC/yr}} \end{aligned}$$

PE PM10

$$\begin{aligned} &= [\text{\# milk cows}] \times [\text{EF}] + \\ &\quad [\text{\# dry cows}] \times [\text{EF}] + \\ &\quad [\text{\# support stock}] \times [\text{EF}] \\ &= [3,025 \times 5.46] + \\ &\quad [605 \times 5.46] + \\ &\quad [2994 \times 10.55] \\ &= \mathbf{51,407 \text{ lb-PM10/yr}} \end{aligned}$$

#### C-6911-2-2:

PE VOC

$$\begin{aligned} &= [\text{\# Milk Cows}] \times [\text{EF}] + [\text{\# Dry Cows}] \times [\text{EF}] + [\text{\# Support Stock}] \times [\text{EF}] \\ &= 3,025 \times 2.7 \text{ lb-VOC/hd-yr} + 605 \times 1.47 \text{ lb-VOC/hd-yr} \\ &\quad + 2,994 \times 1.12 \text{ lb-VOC/hd-yr} \\ &= \mathbf{12,410 \text{ lb-VOC/yr}} \end{aligned}$$

#### C-6911-7-2:

PE VOC

$$\begin{aligned} &= [\text{\# Milk Cows}] \times [\text{EF}] + [\text{\# Dry Cows}] \times [\text{EF}] + [\text{\# Support Stock}] \times [\text{EF}] \\ &= 3025 \times 0.54 \text{ lb-VOC/hd-yr} + 605 \times 0.29 \text{ lb-VOC/hd-yr} \\ &\quad + 2,994 \times 0.23 \text{ lb-VOC/hd-yr} \\ &= \mathbf{2,498 \text{ lb-VOC/yr}} \end{aligned}$$

**C-6911-9-1:**

**Silage Open Face Area:**

$$= [\text{\#open face piles}] \times [\text{height}] \times \\ \left( \left( \frac{[\text{width}]}{[\text{height}]} + \left( \frac{[\text{width}]}{0.1667 \times [\text{height}]} + 1.111 \right) \right) \right) / 2$$

**Corn Area**

$$= 1 \times 20 \text{ ft} \times \left( \left( 100 \text{ ft} + \left( \frac{100 \text{ ft}}{0.1667 \times (100 \text{ ft} / 20 \text{ ft})} + 1.111 \text{ ft} \right) \right) \right) / 2 \\ = 1,514 \text{ ft}^2$$

**Alfalfa Area**

$$= 1 \times 10 \text{ ft} \times \left( \left( 35 \text{ ft} + \left( \frac{35 \text{ ft}}{0.1667 \times 35 \text{ ft} / 10 \text{ ft}} + 1.111 \text{ ft} \right) \right) \right) / 2 \\ = 278 \text{ ft}^2$$

**Wheat Area**

$$= 1 \times 20 \text{ ft} \times \left( \left( 100 \text{ ft} + \left( \frac{100 \text{ ft}}{0.1667 \times 100 \text{ ft} / 20 \text{ ft}} + 1.111 \text{ ft} \right) \right) \right) / 2 \\ = 1514.271 \text{ ft}^2$$

**Silage Annual PE:**

**Corn Emissions**

$$= \text{emission factor} \times \text{area} \times 0.0929 \text{ m}^2/\text{ft}^2 \times 8,760 \text{ hr/yr} \times 60 \text{ min/hr} \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} \\ = 34,681 \times 1,514 \times 0.0929 \times 8,760 \times 60 \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} \\ = \mathbf{5,640 \text{ lb-VOC/yr}}$$

**Alfalfa Emissions**

$$= \text{emission factor} \times \text{area} \times 0.0929 \text{ m}^2/\text{ft}^2 \times 4,380 \text{ hr/yr} \times 60 \text{ min/hr} \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} \\ = 17,458 \times 278 \times 0.0929 \times 4,380 \times 60 \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} \\ = \mathbf{261 \text{ lb-VOC/yr}}$$

**Wheat Emissions**

$$= \text{emission factor} \times \text{area} \times 0.0929 \text{ m}^2/\text{ft}^2 \times 8,760 \text{ hr/yr} \times 60 \text{ min/hr} \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} \\ = 43,844 \times 1514.271 \times 0.0929 \times 8,760 \times 60 \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} \\ = \mathbf{7,132 \text{ lb-VOC/yr}}$$

**TMR Annual PE:**

TMR emissions should not include calves. However, the number of calves will be included in the total cow count as a worst-case scenario since the number of calves can vary.

$$= [\text{\# of cows}] \times [\text{emission factor}] \times [\text{area}] \times [\text{min/yr}] \times [\text{lb}/\mu\text{g}] \\ = 6,624 \times 13,056 \mu\text{g}/\text{m}^2\text{-min} \times 0.658 \text{ m}^2 \times 525,600 \text{ min/yr} \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} \\ = \mathbf{65,801 \text{ lb-VOC/yr}}$$



## 2. Post-Rule 4570 (PE2)

### C-6911-3-4:

$$\begin{aligned}\text{VOC} &= [\# \text{ Milk Cows}] \times [\text{EF}] \\ &= 3,025 \times 0.4 \text{ lb-VOC/hd-yr} \\ &= \mathbf{1,210 \text{ lb-VOC/yr}}\end{aligned}$$

### C-6911-1-4:

$$\begin{aligned}\text{VOC} &= [\# \text{ Milk Cows}] \times [\text{EF}] + [\# \text{ Dry Cows}] \times [\text{EF}] + [\# \text{ Support Stock}] \times [\text{EF}] \\ &= 3,025 \times 9.35 \text{ lb-VOC/hd-yr} + 605 \times 5.3 \text{ lb-VOC/hd-yr} \\ &\quad + 2994 \times 4.06 \text{ lb-VOC/hd-yr} \\ &= \mathbf{43,646 \text{ lb-VOC/yr}}\end{aligned}$$

### PM10

$$\begin{aligned}&= [\# \text{ milk cows}] \times [\text{EF}] + \\ &\quad [\# \text{ dry cows}] \times [\text{EF}] + \\ &\quad [\# \text{ support stock}] \times [\text{EF}] \\ &= [3,025 \times 5.46] + \\ &\quad [605 \times 5.46] + \\ &\quad [2994 \times 10.55] \\ &= \mathbf{51,407 \text{ lb-PM10/yr}}\end{aligned}$$

### C-6911-2-5:

$$\begin{aligned}\text{VOC} &= [\# \text{ Milk Cows}] \times [\text{EF}] + [\# \text{ Dry Cows}] \times [\text{EF}] + [\# \text{ Support Stock}] \times [\text{EF}] \\ &= 3,025 \times 2.18 \text{ lb-VOC/hd-yr} + 605 \times 1.2 \text{ lb-VOC/hd-yr} \\ &\quad + 2,994 \times 0.91 \text{ lb-VOC/hd-yr} \\ &= \mathbf{10,045 \text{ lb-VOC/yr}}\end{aligned}$$

### C-6911-7-3:

$$\begin{aligned}\text{VOC} &= [\# \text{ Milk Cows}] \times [\text{EF}] + [\# \text{ Dry Cows}] \times [\text{EF}] + [\# \text{ Support Stock}] \times [\text{EF}] \\ &= 3025 \times 0.44 \text{ lb-VOC/hd-yr} + 605 \times 0.24 \text{ lb-VOC/hd-yr} \\ &\quad + 2994 \times 0.19 \text{ lb-VOC/hd-yr} \\ &= \mathbf{2,045 \text{ lb-VOC/yr}}\end{aligned}$$

**C-6911-9-2:**

**Open Face Area:**

$$= [\text{\#open face piles}] \times [\text{height}] \times \\ (([\text{width}] + ([\text{width}]/(0.1667 \times ([\text{width}]/[\text{height}]) + 1.111)))/2)$$

**Corn Area**

$$= 1 \times 20 \text{ ft} \times ((100 \text{ ft} + (100 \text{ ft} / (0.1667 \times (100 \text{ ft} / 20 \text{ ft}) + 1.111 \text{ ft}))) / 2 ) \\ = 1,514 \text{ ft}^2$$

**Alfalfa Area**

$$= 1 \times 10 \text{ ft} \times ((35 \text{ ft} + (35 \text{ ft} / (0.1667 \times 35 \text{ ft} / 10 \text{ ft}) + 1.111 \text{ ft} )) / 2 ) \\ = 278 \text{ ft}^2$$

**Wheat Area**

$$= 1 \times 20 \text{ ft} \times ((100 \text{ ft} + (100 \text{ ft} / (0.1667 \times 100 \text{ ft} / 20 \text{ ft}) + 1.111 \text{ ft} )) / 2 ) \\ = 1514.271 \text{ ft}^2$$

**Silage Annual PE:**

**Corn Emissions**

$$= \text{emission factor} \times \text{area} \times 0.0929 \text{ m}^2/\text{ft}^2 \times 8,760 \text{ hr/yr} \times 60 \text{ min/hr} \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} \\ = 21,155 \times 1,514 \times 0.0929 \times 8760 \times 60 \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} \\ = \mathbf{3,441 \text{ lb-VOC/yr}}$$

**Alfalfa Emissions**

$$= \text{emission factor} \times \text{area} \times 0.0929 \text{ m}^2/\text{ft}^2 \times 4,380 \text{ hr/yr} \times 60 \text{ min/hr} \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} \\ = 10,649 \times 278 \times 0.0929 \times 4,380 \times 60 \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} \\ = \mathbf{159 \text{ lb-VOC/yr}}$$

**Wheat Emissions**

$$= \text{emission factor} \times \text{area} \times 0.0929 \text{ m}^2/\text{ft}^2 \times 8,760 \text{ hr/yr} \times 60 \text{ min/hr} \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} \\ = 26,745 \times 1514.271 \times 0.0929 \times 8760 \times 60 \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} \\ = \mathbf{4,351 \text{ lb-VOC/yr}}$$

**TMR Annual PE:**

TMR emissions should not include calves. However, the number of calves will be included in the total cow count as a worst-case scenario since the number of calves can vary.

$$= [\text{\# of cows}] \times [\text{emission factor}] \times [\text{area}] \times [\text{min/yr}] \times [\text{lb}/\mu\text{g}] \\ = 6,624 \times 10,575 \mu\text{g}/\text{m}^2\text{-min} \times 0.658 \text{ m}^2 \times 525,600 \text{ min/yr} \times 2.20\text{E-}9 \text{ lb}/\mu\text{g} \\ = \mathbf{53,297 \text{ lb-VOC/yr}}$$

**3. Pre-Rule 4570 Stationary Source Potential to Emit (SSPE1)**

The Stationary Source Potential to Emit (SSPE) is the Potential to Emit (PE) from all units with valid Authorities to Construct (ATC) or Permits to Operate (PTO) at the Stationary Source.

The SSPE is shown in the table below:

<b>Pre-Rule 4570 Stationary Source Potential to Emit [SSPE1] (lb/year)</b>					
Permit Unit	NO <sub>x</sub>	SO <sub>x</sub>	PM <sub>10</sub>	CO	VOC
C-6911-1-2, -2-2, -3-2, -7-2, and -9-1	0	0	51,407	0	151,388
C-6911-4-0*	1,649	2	39	241	52
C-6911-6-0*	1,318	1	19	98	25
C-6911-8-0**	732	1	12	67	50
<b>Stationary Source Potential to Emit</b>	<b>3,699</b>	<b>4</b>	<b>51,477</b>	<b>406</b>	<b>151,515</b>

\*Emissions taken from project C-1062538.

\*\*Emissions taken from project C-1063468.

**4. Post-Rule 4570 Stationary Source Potential to Emit (SSPE2)**

The Stationary Source Potential to Emit (SSPE) is the Potential to Emit (PE) from all units with valid Authorities to Construct (ATC) or Permits to Operate (PTO) at the Stationary Source.

The SSPE is shown in the table below:

<b>Post-Rule 4570 Stationary Source Potential to Emit [SSPE2] (lb/year)</b>					
Permit Unit	NO <sub>x</sub>	SO <sub>x</sub>	PM <sub>10</sub>	CO	VOC
C-6911-1-4, -2-5, -3-4, -7-3, and -9-2	0	0	51,407	0	118,194
C-6911-4-0	1,649	2	39	241	52
C-6911-6-0	1,318	1	19	98	25
C-6911-8-0	732	1	12	67	50
<b>Stationary Source Potential to Emit</b>	<b>0</b>	<b>0</b>	<b>51,407</b>	<b>0</b>	<b>118,194</b>

**5. Major Source Determination**

Pursuant to Section 3.25 of District Rule 2201, a major source is a stationary source with post-project emissions or a post-project Stationary Source Potential to Emit (SSPE2), equal to or exceeding one or more of the following threshold values. However, Section 3.25.2 states, "for the purposes of determining major

source status, the SSPE2 shall not include the quantity of emission reduction credits (ERC) which have been banked since September 19, 1991 for Actual Emissions Reductions that have occurred at the source, and which have not been used on-site.

Since emissions at a dairy are not actually collected, a determination of whether emissions could be reasonably collected must be made by the permitting authority. The California Air Pollution Control Association (CAPCOA) prepared guidance in 2005 for estimating potential to emit of Volatile Organic Compounds from dairy farms. The guidance states that *"VOC emissions from the milking centers, cow housing areas, corrals, common manure storage areas, and land application of manure are not physically contained and could not reasonably pass through a stack, chimney, vent, or other functionally-equivalent opening. No collection technologies currently exist for VOC emissions from these emissions units. Therefore, the VOC emissions from these sources are considered fugitive."* The guidance also concludes that, because VOC collection technologies do exist for liquid waste systems at dairies, *"... the VOC emissions from waste lagoons and storage ponds are considered non-fugitive."* The District has researched this issue and concurs with the CAPCOA assessment, as discussed in more detail below.

Milking Center: The mechanical system for the milking parlors can be utilized to capture the gases emitted from the milking parlors; however in order to capture all of the gases, and to keep an appropriate negative pressure throughout the system, the holding area would also need to be entirely enclosed. No facility currently encloses the holding area since cows are continuously going in and out of the barn throughout the day. The capital required to enclose this large area would also be significant. Since the holding area is primarily kept open, the District cannot reasonably demonstrate that emissions can pass through a stack, chimney, vent, or other functionally equivalent opening.

Cow Housing: Although there are smaller dairy farms that have partially enclosed freestall barns, these barns are not fully enclosed and none of the barns have been found to vent the exhaust through a collection device. The airflow requirements through dairy barns are extremely high, primarily for herd health purposes. The airflow requirements will be even higher in the San Joaquin valley, where temperatures reach in excess of 110 degrees in the hot summer. Collection and control of the exhaust including the large amounts of airflow have not yet been achieved by any facility. Due to this difficulty, the District cannot reasonably demonstrate that emissions can pass through a stack, chimney, vent, or other functionally equivalent opening.

It must also be noted that EPA has determined that emissions from open-air cattle feedlots are fugitive in nature.<sup>1</sup> In the District's judgment, this determination for emissions from open feedlots necessitates a similar determination for the open-sided freestalls (usually with open access to corrals or pens and free movement of cattle in and out of the covered area) typical of the San Joaquin Valley since the typical open freestall barn in the San Joaquin Valley bears a far greater resemblance to an extensive shade structure located in a large open lot than an actual enclosed building. Therefore, emissions from open freestall barns are most appropriately treated as fugitive.

Manure Storage Areas: Many dairies have been found to cover dry manure piles. Covering dry manure piles is also a mitigation measure included in District Rule 4570. However, the District was not able to find any facility, which currently captures the emissions from the storage or handling of manure piles. Although some of these piles are covered, the emissions cannot reasonably be captured. Therefore, the District cannot reasonably demonstrate that these emissions can pass through a stack, chimney, vent, or other functionally equivalent opening. In addition, emissions from manure piles have been shown to be insignificant in recent studies.

Land Application: Emissions generated from the application of manure on land cannot reasonably be captured due to the extremely large areas, in some cases thousands of acres, of cropland at dairies. Therefore, the District cannot reasonably demonstrate that these emissions can pass through a stack, chimney, vent, or other functionally equivalent opening.

Feed Handling and Storage: The majority of dairies store the silage piles underneath a tarp or in an Ag-bag. The entire pile is covered except for the face of the pile. The face of the pile is kept open due to the continual need to extract the silage for feed purposes. The silage pile is disturbed 2-3 times per day. Because of the ongoing disturbance to these piles, it makes it extremely difficult to design a system to capture the emissions from these piles. In fact, as far as the District is aware, no system has been designed to successfully extract the gases from the face of the pile to capture them, and, as important, no study has assessed the potential impacts on silage quality of a continuous air flow across the silage pile, as would be required by such a collection system. Therefore, the District cannot demonstrate that these emissions can be reasonably expected to pass through a stack, chimney, vent, or other functionally equivalent opening.

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<sup>1</sup> Letter from William Wehrum, EPA Acting Administrator, to Terry Stokes, Chief Executive Officer – National Cattlemen's Beef Association (November 2, 2006) (<http://www.epa.gov/Region7/programs/artd/air/nsr/nsrmemos/cowdust.pdf>)

As discussed above, the VOC emissions from the milking center, cows housing, manure storage areas, land application of manure and feed handling and storage are considered fugitive. The District has determined that control technology to capture emissions from lagoons (biogas collection systems, for instance) is in use; therefore, these emissions can be reasonably collected and are not fugitive. Therefore, only emissions from the non-fugitive sources, such as lagoons, storage ponds, IC engines, and gasoline tanks, will be used to determine if dairies are major sources.

The emissions are calculated as follows:

<b>Lagoon Emissions (Flushed Freestalls &amp; Flushed Corrals)</b>			
<b>Daily Potential to Emit</b>			
<b>Type of Cow</b>	<b>Number of Cows</b>	<b>lb-VOC/hd-yr</b>	<b>lbs-VOC/yr</b>
Milking Cow	3,025	x 1.05	3176
Dry Cow	605	x 0.58	351
Support Stock	<b>2994</b>	x 0.44	1317
<b>Total</b>			<b>4,844</b>

<b>Major Source Determination (lb/year)</b>					
	<b>NO<sub>x</sub></b>	<b>SO<sub>x</sub></b>	<b>PM<sub>10</sub></b>	<b>CO</b>	<b>VOC</b>
C-6911-1-4, -2-5, -3-4, -7-3, and -9-2	0	0	0	0	4,844
C-6911-4-0	1,649	2	39	241	52
C-6911-6-0	1,318	1	19	98	25
C-6911-8-0	732	1	12	67	50
Stationary Source Potential to Emit	3,699	4	70	406	4,971
Major Source Threshold	20,000	140,000	140,000	200,000	20,000
Major Source?	No	No	No	No	No

As seen in the table above, the facility is **not** a Major Source.

## VIII. Compliance

### Rule 1070 Inspections

This rule applies to any source operation, which emits or may emit air contaminants.

This rule allows the District to perform inspections for the purpose of obtaining information necessary to determine whether air pollution sources are in compliance with applicable rules and regulations. The rule also allows the District to require record

keeping, to make inspections and to conduct tests of air pollution sources. Therefore, the following conditions will be listed on each PTO to ensure compliance:

- {3215} Upon presentation of appropriate credentials, a permittee shall allow an authorized representative of the District to enter the permittee's premises where a permitted source is located or emissions related activity is conducted, or where records must be kept under condition of the permit. [District Rule 1070] N
- {3216} Upon presentation of appropriate credentials, a permittee shall allow an authorized representative of the District to have access to and copy, at reasonable times, any records that must be kept under the conditions of the permit. [District Rule 1070] N

### **Rule 2010 Permits Required**

The provisions of this rule apply to any person who plans to or does operate, construct, alter, or replace any source operation, which may emit air contaminants or may reduce the emission of air contaminants.

Pursuant to Section 4.0, a written permit shall be obtained from the APCO. No Permit to Operate shall be granted either by the APCO or the Hearing Board for any source operation described in Section 3.0 constructed or installed without authorization as required by Section 3.0 until the information required is presented to the APCO and such source operation is altered, if necessary, and made to conform to the standards set forth in Rule 2070 (Standards for Granting Applications) and elsewhere in these rules and regulations.

### **Rule 2020 Exemptions**

As of January 1, 2004 with the passage of SB 700, agricultural operations with emissions exceeding half the major source threshold are required to obtain permits. The emissions from this facility exceed the threshold and therefore permits are required.

### **Rule 2201 New and Modified Stationary Source Review Rule**

#### **A. Best Available Control Technology (BACT)**

##### **1. BACT Applicability**

BACT requirements are triggered on a pollutant-by-pollutant basis and on an emissions unit-by-emissions unit basis for the following\*:

- a. Any new emissions unit with a potential to emit exceeding two pounds per day,
- b. The relocation from one Stationary Source to another of an existing emissions unit with a potential to emit exceeding two pounds per day,

- c. Modifications to an existing emissions unit with a valid Permit to Operate resulting in an AIPE exceeding two pounds per day, and/or
- d. Any new or modified emissions unit, in a stationary source project, which results in a Major Modification.

\*Except for CO emissions from a new or modified emissions unit at a Stationary Source with an SSPE2 of less than 200,000 pounds per year of CO.

However, BACT shall not be required for the following:

4.2.3 For existing facilities, the installation or modification of an emission control technique performed solely for the purpose of compliance with the requirements of District, State or Federal air pollution control laws, regulations, or orders, as approved by the APCO, shall be exempt from Best Available Control Technology for all air pollutants, provided all of the following conditions are met:

- 4.2.3.1 There shall be no increase in the physical or operational design of the existing facility, except for those changes to the design needed for the installation or modification of the emission control technique itself;
- 4.2.3.2 There shall be no increase in the permitted rating or permitted operating schedule of the permitted unit;
- 4.2.3.3 There shall be no increase in emissions from the stationary source that will cause or contribute to any violation of a National Ambient Air Quality Standard, Prevention of Significant Deterioration increment, or Air Quality Related Value in Class I areas; and
- 4.2.3.4 The project shall not result in an increase in permitted emissions or potential to emit of more than 25 tons per year of NO<sub>x</sub>, or 25 tons per year of VOC, or 15 tons per year of SO<sub>x</sub>, or 15 tons per year of PM<sub>10</sub>, or 50 tons per year of CO.

Since each of the above-listed criteria are met, BACT is not triggered for any pollutant.

## **2. BACT Guideline**

Since BACT is not triggered, the proposed operation is not subject to any BACT guideline. No further discussion is required.

## **3. Top-Down BACT Analysis**

Since BACT is not triggered, the proposed operation is not subject to a top-down BACT analysis. No further discussion is required.



## **B. Offsets**

### **1. Offset Applicability**

The proposed modifications are solely for compliance with Rule 4306, and are exempt from offsets if the following criteria are satisfied. Rule 2201, Section 4.6.8 provides the following exemption from offsets.

Emission offsets shall not be required for the following:

- 4.6.8 For existing facilities, the installation or modification of an emission control technique performed solely for the purpose of compliance with the requirements of District, State or Federal air pollution control laws, regulations, or orders, as approved by the APCO, shall be exempt from offset requirements for all air pollutants provided all of the following conditions are met:
- 4.6.8.1 There shall be no increase in the physical or operational design of the existing facility, except for those changes to the design needed for the installation or modification of the emission control technique itself;
  - 4.6.8.2 There shall be no increase in the permitted rating or permitted operating schedule of the permitted unit;
  - 4.6.8.3 There shall be no increase in emissions from the stationary source that will cause or contribute to any violation of a National Ambient Air Quality Standard, Prevention of Significant Deterioration increment, or Air Quality Related Value in Class I areas; and
  - 4.6.8.4 The project shall not result in an increase in permitted emissions or potential to emit of more than 25 tons per year of NO<sub>x</sub>, or 25 tons per year of VOC, or 15 tons per year of SO<sub>x</sub>, or 15 tons per year of PM-10, or 50 tons per year of CO.

Since the above-listed criteria are met, offsets are not triggered for any pollutant.

### **2. Quantity of Offsets Required**

As seen above, the project meets the exemption requirements of section 4.6.8 of District Rule 2201; therefore, offset calculations are not necessary and offsets are not required for this project.

## **C. Public Notification**

### **1. Applicability**

Public noticing is required for:

- a. Any new Major Source, which is a new facility that is also a Major Source,
- b. Major Modifications,
- c. Any new emissions unit with a Potential to Emit greater than 100 pounds during any one day for any one pollutant,
- d. Any project which results in the offset thresholds being surpassed, and/or
- e. Any project with an SSIPE of greater than 20,000 lb/year for any pollutant.

**a. New Major Source**

As demonstrated in section VII.C.5 above, the facility is not becoming a Major Source as a result of this project.

**b. Major Modification**

As demonstrated in VII.C.5, this facility is not a Major Source and therefore this project does not constitute a Major Modification. Therefore, public noticing for Major Modification purposes is not required.

**c. PE > 100 lb/day**

Applications which include a new emissions unit with a PE greater than 100 pounds during any one day for any pollutant will trigger public noticing requirements. There are no new emissions units associated with this project; therefore public noticing is not required for this project for Potential to Emit exceeding the 100 lb/day limit.

**d. Offset Threshold**

Public notification is required if the Pre-Project Stationary Source Potential to Emit (SSPE1) is increased from a level below the offset threshold to a level exceeding the emissions offset threshold, for any pollutant.

There is no increase in permitted emissions as a result of this project. Therefore, the SSPE is not increasing with this project and an offset threshold cannot be surpassed as a result of this project. A public notice will not be required for offset threshold purposes.

**e. SSIPE > 20,000 lb/year**

An SSIPE exceeding 20,000 pounds per year for any one pollutant triggers public notice, where  $SSIPE = SSPE2 - SSPE1$ .

There is no increase in permitted emissions as a result of this project. As a result, SSPE is not increasing with this project. Therefore, the SSIPE is zero for all pollutants and public notice will not be required for SSIPE purposes.

## **2. Public Notice Action**

As discussed above, public notice will not be required for this project.

## **D. Daily Emission Limits (DELs)**

Daily Emissions Limitations (DELs) and other enforceable conditions are required by Section 3.15 to restrict a unit's maximum daily emissions, to a level at or below the emissions associated with the maximum design capacity. Per Sections 3.15.1 and 3.15.2, the DEL must be contained in the latest ATC and contained in or enforced by the latest PTO and enforceable, in a practicable manner, on a daily basis. DELs are also required to enforce the applicability of BACT.

The DELs for the permit units in this project are based on the capacity and operation configuration, which will be stated on each permit.

## **E. Compliance Assurance**

### **1. Source Testing**

Pursuant to District Policy APR 1705, source testing is not required to demonstrate compliance with Rule 2201.

### **2. Monitoring**

As required by District Rule 4570, *Confined Animal Facilities*, this unit is subject to monitoring requirements. Monitoring requirements, in accordance with District Rule 4570, will be discussed in Section VIII, *District Rule 4570*, of this evaluation.

### **3. Recordkeeping**

As required by District Rule 4570, *Confined Animal Facilities*, this unit is subject to recordkeeping requirements. Recordkeeping requirements, in accordance with District Rule 4570, will be discussed in Section VIII, *District Rule 4570*, of this evaluation.

### **4. Reporting**

No reporting is required to demonstrate compliance with Rule 2201.

## **Rule 2520 Federally Mandated Operating Permits**

Since this facility's potential emissions do not exceed any major source thresholds of Rule 2201, as shown previously in the Major Source Determination table in Section VII.C.5, this facility is not a major source, and Rule 2520 does not apply.

### **Rule 4102 Nuisance**

Rule 4102 states that no air contaminant shall be released into the atmosphere which causes a public nuisance.

This facility is expected to comply with the requirements of this rule.

### **Rule 4550 Conservation Management Practices (CMP)**

This rule applies to agricultural operation sites located within the San Joaquin Valley Air Basin. The purpose of this rule is to limit fugitive dust emissions from agricultural operation sites.

Pursuant to Section 5.1, effective on and after July 1, 2004, an owner/operator with 500 or more milk and dry cows combined shall implement the applicable CMPs selected pursuant to Section 6.2.

Compliance with this rule has already been addressed in previous projects. Since the applicant is not proposing to change the number of milk and dry cows in this project, continued compliance with the requirements of this rule is expected.

### **Rule 4570 Confined Animal Facilities (CAF)**

This rule applies to Confined Animal Facilities (CAF) located within the San Joaquin Valley Air Basin. The purpose of this rule is to limit emissions of Volatile Organic Compounds (VOC) from Confined Animal Facilities (CAF).

### **Section 5.0 Requirements**

Pursuant to Section 5.1, owners/operators of any CAF shall submit, for approval by the APCO, a permit application for each Confined Animal Facility.

Pursuant to Section 5.1.2, a thirty-day public noticing and commenting period shall be required for all large CAF's receiving their initial Permit-to-Operate or Authority-to-Construct.

This facility has already gone through public notice for compliance with the previous version of District Rule 4570; therefore, public notice for this project will not be required.

Pursuant to Section 5.1.3, owners/operators shall submit a facility emissions mitigation plan of the Permit-to-Operate application or Authority-to-Construct application. The mitigation plan shall contain the following information:

- The name, business address, and phone number of the owners/operators responsible for the preparation and the implementation of the mitigation measures listed in the permit.

- The signature of the owners/operators attesting to the accuracy of the information provided and adherence to implementing the activities specified in the mitigation plan at all times and the date that the application was signed.
- A list of all mitigation measures shall be chosen from the application portions of Sections 5.5 or 5.6.

Pursuant to Section 5.1.4, the Permit-to-Operate or Authority-to-Construct application shall include the following information, which is in addition to the facility emission mitigation plan:

- The maximum number of animals at the facility in each production stage (facility capacity).
- Any other information necessary for the District to prepare an emission inventory of all regulated air pollutants emitted from the facility as determined by the APCO.
- The approved mitigation measures from the facility's mitigation plan will be listed on the Permit to Operate or Authority-to-Construct as permit conditions.
- The District shall act upon the Authority to Construct application or Permit to Operate application within six (6) months of receiving a complete application.

Pursuant to Section 5.1.6, the District shall act upon the Authority to Construct application or Permit to Operate application within six (6) months of receiving a complete application.

Pursuant to Section 5.3, owners/operators of any CAF shall implement all VOC emission mitigation measures, as contained in the permit application, on and after 365 days from the date of issuance of either the Authority-to-Construct or the Permit-to-Operate whichever is sooner.

Pursuant to Section 5.4, an owner/operator may temporarily suspend use of mitigation measure(s) provided all of the following requirements are met:

- It is determined by a licensed veterinarian, certified nutritionist, CDFA, or USDA that any mitigation measure being suspended is detrimental to animal health or necessary for the animal to molt, and a signed written copy of this determination shall be retained on-site and made available for inspection upon request.
- The owner/operator notifies the District, within forty-eight (48) hours of the determination that the mitigation measure is being temporarily suspended; the specific health condition requiring the mitigation measure to be suspended; and the duration that the measure must be suspended for animal health reasons,
- The emission mitigation measure is not suspended for longer than recommended by the licensed veterinarian or certified nutritionist for animal health reasons,
- If such a situation exists, or is expected to exist for longer than thirty (30) days, the owners/operators shall, within that thirty (30) day period, submit a new emission mitigation plan designating a mitigation measure to be implemented in lieu of the mitigation measure that was suspended, and

- The APCO, ARB, and EPA approve the temporary suspension of the mitigation measure for the time period requested by the owner/operator and a signed written copy of this determination shall be retained on site.

The following condition will be placed on each permit.

- {4452} If a licensed veterinarian or a certified nutritionist determines that any VOC mitigation measure will be required to be suspended as a detriment to animal health or necessary for the animal to molt, the owners/operators must notify the District in writing within forty-eight (48) hours of the determination including the duration and the specific health condition requiring the mitigation measure to be suspended. If the situation is expected to exist longer than a thirty-day (30) period, the permittee shall submit a new emission mitigation plan designating a mitigation measure to be implemented in lieu of the suspended mitigation measure. [District Rule 4570] N

## **Section 7.0 Administrative Requirements**

Section 7.2 General Records for CAFs Subject to Section 5.0 Requirements:

- Copies of all of the facility's permits
- Copies of all laboratory tests, calculations, logs, records, and other information required to demonstrate compliance with all applicable requirements of this rule, as determined by the APCO, ARB, EPA.
- Records of the number of animals of each species and production group at the facility on the permit issuance date. Quarterly records of any changes to this information shall also be maintained, (e.g. Dairy Herd Improvement Association records, animal inventories done for financial purposes, etc.)

The following condition will be placed on the cow housing permit:

- {4449} Permittee shall maintain a record of the number of animals of each species and production group at the facility and shall maintain quarterly records of any changes to this information. [District Rule 4570] N

Specific recordkeeping and monitoring conditions are shown below under the appropriate mitigation measures.

Pursuant to Section 7.9, owners/operators of a CAF subject to the requirements of Section 5.0 shall keep and maintain the required records in Sections 7.1 through 7.8.4, as applicable, for a minimum of five (5) years and the records shall be made available to the APCO and EPA upon request. Therefore, the following condition will be placed on the permit:

- {4453} Permittee shall keep and maintain all records for a minimum of five (5) years and shall make records available to the APCO and EPA upon request. [District Rule 4570] N

Section 7.10 requires specific monitoring or source testing conditions for each mitigation measure. These conditions are shown below with each mitigation measure.

The Dairy has chosen the following Mitigation Measures. All conditions required for compliance with Rule 4570 for the mitigation measures selected by the applicant are shown below. These conditions will be placed on the appropriate permits.

### **General Conditions**

- {4557} Permittee shall implement and maintain all the Mitigation Measures contained in this permit no later than XX-XX-XX (for date, use 372 days from today). [District Rule 4570] N
- {4616} Mitigation measures that are currently being implemented as required by Phase I of Rule 4570 should continue to be implemented until the mitigation measures required under this permit are implemented. [District Rule 4570] N
- {4452} If a licensed veterinarian or a certified nutritionist determines that any VOC mitigation measure will be required to be suspended as a detriment to animal health or necessary for the animal to molt, the owners/operators must notify the District in writing within forty-eight (48) hours of the determination including the duration and the specific health condition requiring the mitigation measure to be suspended. If the situation is expected to exist longer than a thirty-day (30) period, the permittee shall submit a new emission mitigation plan designating a mitigation measure to be implemented in lieu of the suspended mitigation measure. [District Rule 4570] N
- {4453} Permittee shall keep and maintain all records for a minimum of five (5) years and shall make records available to the APCO and EPA upon request. [District Rule 4570] N

### **Feed Mitigation Measures Required**

#### **Required**

Feed according to National Research Council (NRC) guidelines.

- {4454} Permittee shall feed all animals according to National Research Council (NRC) guidelines. [District Rule 4570] N
- {4455} Permittee shall maintain records of feed content, formulation, and quantity of feed additive utilized, to demonstrate compliance with National Research Council (NRC) guidelines. Records such as feed company guaranteed analyses (feed tags), ration sheets, or feed purchase records may be used to meet this requirement. [District Rule 4570] N

Push feed so that it is within three (3) feet of feedlane fence within two hours of putting out the feed or use a feed trough or other feeding structure designed to maintain feed within reach of the animals.

- {4456} Permittee shall push feed so that it is within three feet of feedlane fence within two hours of putting out the feed or use a feed trough or other feeding structure designed to maintain feed within reach of the animals. [District Rule 4570] N
- {4457} Permittee shall maintain an operating plan/record that requires feed to be pushed within three feet of feedlane fence within two hours of putting out the feed, or use of a feed trough or other structure designed to maintain feed within reach of the animals. [District Rule 4570] N

Begin feeding total mixed rations within two (2) hours of grinding and mixing rations.

- {4458} Permittee shall begin feeding total mixed rations within two hours of grinding and mixing rations. [District Rule 4570] N
- {4459} Permittee shall maintain an operating plan/record of when feeding of total mixed rations began within two hours of grinding and mixing rations. [District Rule 4570] N

Store grain in a weatherproof storage structure or under a weatherproof covering from October through May.

- {4460} Permittee shall store grain in a weatherproof storage structure or under a weatherproof covering from October through May. [District Rule 4570] N
- {4461} Permittee shall maintain records demonstrating grain is/was stored in a weatherproof storage structure or under a weatherproof covering from October through May. [District Rule 4570] N

### **Optional**

Feed steam-flaked, dry rolled, cracked or ground corn or other steam-flaked, dry rolled, cracked or ground cereal grains

- {4462} Permittee shall feed steam-flaked, dry rolled, cracked or ground corn or other steam-flaked, dry rolled, cracked or ground cereal grains. [District Rule 4570] N
- {4463} Permittee shall maintain records to demonstrate animals are fed steam-flaked, dry rolled, cracked or ground corn or other steam-flaked, dry rolled, cracked or ground cereal grains. Records such as feed company guaranteed analyses (feed tags), ration sheets, or feed purchase records may be used to meet this requirement. [District Rule 4570] N



## Silage

Utilize a sealed feed storage system (e.g., Ag-Bag) for bagged silage.

- {4468} For bagged silage/feedstuff, permittee shall utilize a sealed feed storage system (e.g., ag bag). [District Rule 4570] N

Cover the surface of silage piles, except for the area where feed is being removed from the pile, with a plastic tarp that is at least 5 mils thick (0.005 inches), multiple plastic tarps with a cumulative thickness of at least 5 mils (0.005 inches), or an oxygen barrier film covered with a UV resistant material within 72 hours of last delivery of material to the pile.

- {4469} Permittee shall cover all silage piles, except for the area where feed is being removed from the pile, with a plastic tarp that is at least five (5) mils (0.005 inches) thick, multiple plastic tarps with a cumulative thickness of at least 5 mils (0.005 inches), or an oxygen barrier film covered with a UV resistant material. Silage piles shall be covered within seventy-two (72) hours of last delivery of material to the pile. Sheets of material used to cover silage shall overlap so that silage is not exposed where the sheets meet. [District Rule 4570] N
- {4470} Permittee shall maintain records of the thickness and type of cover used to cover each silage pile. Permittee shall also maintain records of the date of the last delivery of material to each silage pile and the date each pile is covered. [District Rule 4570] N

Build silage piles such that the average bulk density of silage piles is at least 44 lb/cu ft for corn silage and 40 lb/cu ft for other silage types, as measured in accordance with Section 7.10 of Rule 4570, or when creating a silage pile, adjust filling parameters to assure a calculated average bulk density of at least 44 lb/cu ft for corn silage and at least 40 lb/cu ft for other silage types, using a spreadsheet approved by the District, or incorporate the following practices when creating silage piles:

- Harvest silage crop at  $\geq 65\%$  moisture for corn; and  $\geq 60\%$  moisture for alfalfa/grass and other silage crops; and
- Manage silage material delivery such that no more than six (6) inches of materials are un-compacted on top of the pile.
- Incorporate the following parameters for Theoretical Length of Chop (TLC) and roller opening, as applicable, for the crop being harvested:

<u>Crop Harvested</u>	<u>TLC (inches)</u>	<u>Roller Opening(mm)</u>
Corn with no processing	$\leq 1/2$ in	N/A
Processed Corn <35% dry	$\leq 3/4$ in	1 – 4 mm

matter		
Alfalfa/Grass	≤ 1.0 in	N/A
Wheat/Cereal Grains/Other	≤ 1/2 in	N/A

- {4471} Permittee shall select and implement one of the following mitigation measures for building each silage pile at the facility: Option 1) build the silage pile such that the average bulk density is at least 44 lb/cu ft for corn silage and 40 lb/cu ft for other silage types, as measured in accordance with Section 7.11 of District Rule 4570; Option 2) Adjust filling parameters when creating the silage pile to achieve an average bulk density of at least 44 lb/cu ft for corn silage and at least 40 lb/cu ft for other silage types as determined using a District-approved spreadsheet; or Option 3) build silage piles using crops harvested with the applicable minimum moisture content, maximum Theoretical Length of Chop (TLC), and roller opening identified in District Rule 4570, Table 4.1, 1.d and manage silage material delivery such that the thickness of the layer of un-compacted material delivered on top of the pile is no more than six (6) inches. Records of the option chosen as a mitigation measure for building each silage pile shall be maintained. [District Rule 4570] N
- {4472} For each silage pile that Option 1 (Measured Bulk Density) is chosen as a mitigation measure for building the pile, records of the measured bulk density shall be maintained. [District Rule 4570] N
- {4473} For each silage pile that Option 2 (Bulk Density Determined by Spreadsheet) is chosen as a mitigation measure for building the pile, records of the filling parameters entered into the District-approved spreadsheet to determine the bulk density shall be maintained. [District Rule 4570] N
- {4474} For each silage pile that Option 3 (Moisture, TLC, Roller Opening, & Material Delivery) is chosen as a mitigation measure for building the pile, the permittee shall harvest corn used for the pile at an average moisture content of at least 65% and harvest other silage crops for the pile at an average moisture content of at least 60%. [District Rule 4570] N
- {4475} For each silage pile that Option 3 (Moisture, TLC, Roller Opening, & Material Delivery) is chosen as a mitigation measure for building the pile, records of the average percent moisture of crops harvested for silage shall be maintained. [District Rule 4570] N
- {4476} For each silage pile that Option 3 (Moisture, TLC, Roller Opening, & Material Delivery) is chosen as a mitigation measure for building the pile, the permittee shall adjust setting of equipment used to harvest crops for the pile to incorporate the following parameters for Theoretical Length of Chop (TLC) and roller opening, as applicable: 1) Corn with no processing: TLC not exceeding 1/2 inch, 2) Processed Corn: TLC not exceeding 3/4 inch and roller opening of 1-4 mm, 3) Alfalfa/Grass:

TLC not exceeding 1.0 inch, 4) Other silage crops: TLC not exceeding 1/2 inch.  
[District Rule 4570] N

- {4477} For each silage pile that Option 3 (Moisture, TLC, Roller Opening, & Material Delivery) is chosen as a mitigation measure for building the pile, records that equipment used to harvest crops for the pile was set to the required TLC and roller opening for the type of crop harvested shall be maintained. [District Rule 4570] N
- {4478} For each silage pile that Option 3 (Moisture, TLC, Roller Opening, & Material Delivery) is chosen as a mitigation measure for building the pile, the permittee shall manage silage material delivery such that the thickness of the layer of un-compacted material delivered on top of the pile is no more than six (6) inches. [District Rule 4570] N
- {4479} For each silage pile that Option 3 (Moisture, TLC, Roller Opening, & Material Delivery) is chosen as a mitigation measure for building the pile, the permittee shall maintain a plan that requires that the thickness of the layer of un-compacted material delivered on top of the pile is no more than six (6) inches. [District Rule 4570] N

Manage silage piles such that only one silage pile has an uncovered face and the uncovered face has a total exposed surface area of less than 2,150 square feet.

Manage multiple uncovered silage piles such that the total exposed surface area of all silage piles is less than 4,300 square feet.

Maintain silage working face use a shaver/facer to remove silage from the silage pile.

Maintain silage working face; maintain a smooth vertical surface on the working face of the silage pile.

Silage Additives: Inoculate silage with homolactic acid bacteria in accordance with manufacturer recommendations to achieve a concentration of at least 100,000 colony forming units per gram of wet forage.

Silage Additives: Apply propionic acid, benzoic acid, sorbic acid, sodium benzoate, or potassium sorbate at a rate specified by the manufacturer to reduce yeast counts when forming silage pile.

Apply other additives at specified rates that have been demonstrated to reduce alcohol concentrations in silage and/or VOC emissions from silage and have been approved by the District and EPA.

- {4480} Permittee shall select and implement at least two of the following mitigation measures for management of silage piles at the facility: Option 1) manage silage piles such that only one silage pile has an uncovered face and the total exposed surface area is less than 2,150 square feet, or manage multiple uncovered silage

piles such that the total exposed surface area of all uncovered silage piles is less than 4,300 square feet; Option 2) use a shaver/facer to remove silage from the silage pile, or shall use another method to maintain a smooth vertical surface on the working face of the silage pile; or Option 3) inoculate silage with homolactic lactic acid bacteria in accordance with manufacturer recommendations to achieve a concentration of at least 100,000 colony forming units per gram of wet forage, apply propionic acid, benzoic acid, sorbic acid, sodium benzoate, or potassium sorbate at the rate specified by the manufacturer to reduce yeast counts when forming silage piles, or apply other additives at rates that have been demonstrated to reduce alcohol concentrations in silage and/or VOC emissions from silage and have been approved by the District and EPA. Records of the options chosen for managing each silage pile shall be maintained. [District Rule 4570] N

- {4481} If Option 1 (Limiting Exposed Area of Silage) is chosen as a mitigation measure for managing silage piles, the permittee shall calculate and record the maximum (largest part of pile) total exposed area of each silage pile. Records of the maximum calculated area shall be maintained. [District Rule 4570] N
- {4482} For each silage pile that Option 2 (Shaver/Facer or Smooth Face) is chosen as a mitigation measure for building the pile, the permittee shall maintain records that a shaver/facer was used to remove silage from the pile or shall visually inspect the pile at least daily to verify that the working face was smooth and maintain records of the visual inspections. [District Rule 4570] N
- {4483} For each silage pile that Option 3 (Silage Additives) is chosen as a mitigation measure for building the pile, records shall be maintained of the type additive (e.g. inoculants, preservative, other District & EPA-approved additive), the quantity of the additive applied to the pile, and a copy of the manufacturers instructions for application of the additive. [District Rule 4570] N

### **Milking Parlor**

Flush or hose milk parlor immediately prior to, immediately after, or during each milking.

- {4484} Permittee shall flush or hose milk parlor immediately prior to, immediately prior to, immediately after or during each milking. [District Rule 4570] N
- {4485} Permittee shall provide verification that milk parlors are flushed or hosed prior to, immediately after, or during each milking. [District Rule 4570] N

## **Freestall Barn**

### **Required**

Pave feed lanes, where present, for a width of at least 8 feet along the corral side of the feedlane fence for milk and dry cows and at least 6 feet along the corral side of the feedlane for heifers.

- {4486} Permittee shall pave feedlanes, where present, for a width of at least 8 feet along the corral side of the feedlane fence for milk and dry cows and at least 6 feet along the corral side of the feedlane for heifers. [District Rule 4570] N

### **Optional**

Flush, scrape or vacuum freestall lanes immediately prior to, immediately after or during each milking.

- {4487} Permittee shall flush, scrape or vacuum freestall lanes immediately prior to, immediately after or during each milking. [District Rule 4570] N
- {4488} Permittee shall maintain records sufficient to demonstrate that freestall lanes are flushed, scraped or vacuumed immediately prior to, immediately after or during each milking. [District Rule 4570] N

For a LARGE dairy only (1000 milk cows or larger) - Remove manure that is not dry from individual cow freestall beds or rake, harrow, scrape, or grade freestall bedding at least once every seven (7) days.

- {4492} Permittee shall remove manure that is not dry from individual cow freestall beds or rake, harrow, scrape, or grade freestall bedding at least once every seven (7) days. [District Rule 4570] N
- {4493} Permittee shall record the date that manure that is not dry is removed from individual cow freestall beds or raked, harrowed, scraped, or freestall bedding is graded at least once every seven (7) days. [District Rule 4570] N

## **Corral**

### **Required**

Pave feedlanes, where present, for a width of at least 8 feet along the corral side of the feedlane fence for milk and dry cows and at least 6 feet along the corral side of the feedlane for heifers.

- {4486} Permittee shall pave feedlanes, where present, for a width of at least 8 feet along the corral side of the feedlane fence for milk and dry cows and at least 6 feet along the corral side of the feedlane for heifers. [District Rule 4570] N

Inspect water pipes and troughs and repair leaks at least once every seven (7) days.

- {4499} Permittee shall inspect water pipes and troughs and repair leaks at least once every seven (7) days. [District Rule 4570] N
- {4500} Permittee shall maintain records demonstrating that water pipes and troughs are inspected and leaks are repaired at least once every seven (7) days. [District Rule 4570] N

Clean manure from corrals at least four (4) times per year with at least sixty (60) days between cleaning, or clean corrals at least once between April and July and at least once between September and December.

- {4501} Permittee shall clean manure from corrals at least four (4) times per year with at least sixty (60) days between each cleaning, or permittee shall clean corrals at least once between April and July and at least once between September and December. [District Rule 4570] N
- {4502} Permittee shall record the date that animal waste is cleaned from corrals or demonstrate that manure from corrals are cleaned at least four (4) times per year with at least sixty (60) days between each cleaning. [District Rule 4570] N

Implement one of the following three mitigation measures: 1) slope the surface of the corrals at least 3% where the available space for each animal is 400 square feet or less, and slope the surface of the corrals at least 1.5% where the available space for each animal is more than 400 square feet per animal; 2) maintain corrals to ensure proper drainage preventing water from standing more than forty-eight hours; or 3) harrow, rake, or scrape pens sufficiently to maintain a dry surface.

- {4554} Permittee shall implement at least one of the following corral mitigation measures: 1) slope the surface of the corrals at least 3% where the available space for each animal is 400 square feet or less and shall slope the surface of the corrals at least 1.5% where the available space for each animal is more than 400 square feet per animal; 2) maintain corrals to ensure proper drainage preventing water from standing more than forty-eight hours; or 3) harrow, rake, or scrape pens sufficiently to maintain a dry surface except during periods of rainy weather. [District Rule 4570] N
- {4555} Permittee shall either 1) maintain sufficient records to demonstrate that corrals are maintained to ensure proper drainage preventing water from standing for more than forty-eight hours or 2) maintain records of dates pens are groomed (i.e., harrowed, raked, or scraped, etc.). [District Rule 4570] N

## **Optional**

Clean concreted lanes such that the depth of manure does not exceed twelve (12) inches at any point or time.

- {4509} Permittee shall clean concreted lanes such that the depth of manure does not exceed twelve (12) inches at any point or time. [District Rule 4570] N
- {4510} Permittee shall measure and document the depth of manure on the concrete lanes at least once every ninety (90) days. [District Rule 4570] N

Install shade structure so that the structure has a North/South orientation.

- {4517} Permittee shall install all shade structures so that the structure has a North/South orientation. [District Rule 4570] N

Knockdown fence line manure build-up prior to it exceeding a height of twelve (12) inches at any time or point. Manure depth may exceed 12 inches when corrals become inaccessible due to rain events. The facility must resume management of the manure depth of 12 inches or lower immediately upon the corral becoming accessible.

- {4520} Permittee shall knockdown fence line manure build-up prior to it exceeding a height of twelve (12) inches at any time or point. Manure depth may exceed 12 inches when corrals become inaccessible due to rain events. However, permittee must resume management of the manure depth of 12 inches or lower immediately upon the corral becoming accessible. [District Rule 4570] N
- {4521} Permittee shall measure and document the depth of manure at the fence line at least once every ninety (90) days. [District Rule 4570] N

## **Solid Manure**

Remove dry manure from the facility within seventy-two (72) hours of removal from housing.

Within seventy two (72) hours of solid manure removal from housing, cover dry manure outside the housing with a weatherproof covering from October through May, except for times when wind events remove the covering, not to exceed twenty-four (24) hours per event.

- {4526} Within seventy two (72) hours of removal of solid manure from housing, permittee shall either 1) remove dry manure from the dairy, or 2) cover dry manure outside the housing with a weatherproof covering from October through May, except for times when wind events remove the covering, not to exceed twenty-four (24) hours per event. [District Rule 4570] N

- {4527} Permittee shall keep records of dates when manure is removed from the dairy or permittee shall maintain records to demonstrate that dry manure piles outside the pens are covered with a weatherproof covering from October through May. [District Rule 4570] N

{4528} Permittee shall maintain records, such as manufacturer warranties or other documentation, demonstrating that the weatherproof covering over dry manure are installed, used, and maintained in accordance with manufacturer recommendations and applicable standards listed in NRCS Field Office Technical Guide Code 313 or 367, or any other applicable standard approved by the APCO, ARB, and EPA. [District Rule 4570] N

### **Liquid Manure**

Use an anaerobic treatment lagoon designed according to NRCS Guideline No. 359.

- {4535} Permittee shall use an anaerobic treatment lagoon designed according to NCRCS Guideline No. 359. [District Rule 4570] N
- {4536} Permittee shall maintain records, such as design specifications, calculations, including Minimum Treatment Volume (MTV), Hydraulic Retention Time (HRT) demonstrating that the anaerobic treatment lagoon meets the requirements listed in the NRCS Field Office Technical Guide Code 359. [District Rule 4570] N
- {4537} Permittee shall test any other parameters determined necessary by the APCO, ARB, and EPA to demonstrate compliance with rule requirements as frequently as determined necessary by the APCO, ARB, and EPA. [District Rule 4570] N

### **Land Application**

#### **Solid**

Only apply solid manure that has been treated with an anaerobic treatment lagoon, aerobic lagoon or digester system.

- {4543} Permittee shall only apply solid manure that has been treated with an anaerobic treatment lagoon, aerobic lagoon or digester system. [District Rule 4570] N
- {4544} Permittee shall maintain records that only solid manure has been treated with an anaerobic treatment lagoon, aerobic lagoon or digester system is applied to fields. [District Rule 4570] N



## **Liquid**

Only apply liquid manure that has been treated with an anaerobic or aerobic lagoon or digester system.

- {4548} Permittee shall only apply liquid manure that has been treated with an anaerobic treatment lagoon, an aerobic lagoon or a digester system. [District Rule 4570] N
- {4549} Permittee shall maintain records that only liquid manure treated with an anaerobic treatment lagoon or aerobic lagoon or digester system is applied to fields. [District Rule 4570] N

Therefore this facility is in compliance with this Rule.

### **California Health & Safety Code 41700 (Health Risk Analysis)**

Pursuant to the District's Risk Management Policy for Permitting New and Modified Sources (APR 1905, 3/2/01), for any sources with increases in toxic air emissions, the health risks resulting from such projects must be evaluated. This application is for existing emissions units with no increase in toxic air emissions; therefore, a health risk analysis is not required.

### **California Health & Safety Code 42301.6 (School Notice)**

California Health & Safety Code 42301.6 requires that the District prepare a school notice prior to approving an application for a permit to construct or modify a source that emits toxic air emissions which is located within 1,000 feet from the outer boundary of a K-12 school site. This application is for an existing emissions unit that is not being constructed or modified; therefore, pursuant to California Health and Safety Code 42301.6, a school notice is not required.

### **California Environmental Quality Act (CEQA)**

The California Environmental Quality Act (CEQA) requires each public agency to adopt objectives, criteria, and specific procedures consistent with CEQA Statutes and the CEQA Guidelines for administering its responsibilities under CEQA, including the orderly evaluation of projects and preparation of environmental documents. The San Joaquin Valley Unified Air Pollution Control District (District) adopted its Environmental Review Guidelines (ERG) in 2001. The basic purposes of CEQA are to:

- Inform governmental decision-makers and the public about the potential, significant environmental effects of proposed activities.
- Identify the ways that environmental damage can be avoided or significantly reduced.

- Prevent significant, avoidable damage to the environment by requiring changes in projects through the use of alternatives or mitigation measures when the governmental agency finds the changes to be feasible.
- Disclose to the public the reasons why a governmental agency approved the project in the manner the agency chose if significant environmental effects are involved.

The District performed an Engineering Evaluation (this document) for the proposed project and determined that all project specific emission unit(s) are exempt from Best Available Control Technology (BACT) requirements. Furthermore, the District conducted a Risk Management Review and concludes that potential health impacts are less than significant.

Issuance of permits for emissions units not subject to BACT requirements and with health impact less than significant is a matter of ensuring conformity with applicable District rules and regulations and does not require discretionary judgment or deliberation. Thus, the District concludes that this permitting action constitutes a ministerial approval. Section 21080 of the Public Resources Code exempts from the application of CEQA those projects over which a public agency exercises only ministerial approval. Therefore, the District finds that this project is exempt from the provisions of CEQA.

However, to ensure that issuance of this permit does not conflict with any conditions imposed by any local agency permit process, the following permit condition will be listed on each permit as follows:

- {3658} This permit does not authorize the violation of any conditions established for this facility in the Conditional Use Permit (CUP), Special Use Permit (SUP), Site Approval, Site Plan Review (SPR), or other approval documents issued by a local, state, or federal agency. *[District Rules 2070 and 2080, and Public Resources Code 21000-21177: California Environmental Quality Act].*

## **IX. Recommendation**

Compliance with all applicable rules and regulations is expected.

Issue Authorities to Construct -1-4, -2-5, -3-4, -7-3 and -9-2 subject to the permit conditions listed on the attached draft permits.

**X. Billing Information**

<b>Annual Permit Fees</b>			
<b>Permit Number</b>	<b>Fee Schedule</b>	<b>Fee Description</b>	<b>Fee</b>
C-6911-3-4	3020-06	Milking Center - Miscellaneous	\$105
C-6911-1-4	3020-06	Cow Housing - Miscellaneous	\$105
C-6911-2-5	3020-06	Liquid Manure Management – Miscellaneous	\$105
C-6911-7-3	3020-06	Solid Manure Management – Miscellaneous	\$105
C-6911-9-2	3020-06	Feed Storage and Handling – Miscellaneous	\$105

**Appendices:**

- A: Draft Authorities to Construct
- B: Emission Profiles