



MAR 16 2017

Mr. Melinda Hicks
Kern Oil & Refining Co
7724 E Panama Lane
Bakersfield, CA 93307

**Re: Proposed ATC / Certificate of Conformity (Significant Mod)
District Facility # S-37
Project # 1170172**

Dear Mr. Hicks:

Enclosed for your review is the District's analysis of an application for Authority to Construct for the facility identified above. You requested that a Certificate of Conformity with the procedural requirements of 40 CFR Part 70 be issued with this project. The project authorizes a new boiler.

After addressing all comments made during the 30-day public notice and the 45-day EPA comment periods, the District intends to issue the Authority to Construct with a Certificate of Conformity. Please submit your comments within the 30-day public comment period, as specified in the enclosed public notice. Prior to operating with modifications authorized by the Authority to Construct, the facility must submit an application to modify the Title V permit as an administrative amendment, in accordance with District Rule 2520, Section 11.5.

If you have any questions, please contact Mr. Leonard Scandura, Permit Services Manager, at (661) 392-5500.

Thank you for your cooperation in this matter.

Sincerely,

Arnaud Marjollet
Director of Permit Services

Enclosures

cc: Tung Le, CARB (w/enclosure) via email
cc: Gerardo C. Rios, EPA (w/enclosure) via email

Seyed Sadredin

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Authority to Construct Application Review

New Refinery Boiler

Facility Name: Kern Oil & Refining Co. Date: 3/09/17
Mailing Address: 7724 E. Panama Lane, Engineer: Richard Edgehill
Bakersfield, CA 93307 Lead Engineer: Steve Leonard
Contact Person: Elisa Rockholt
Telephone: 661-845-0761
Application #(s): S-37-158-0
Project #: 1170172
Deemed Complete: February 15, 2017

I. Proposal

Kern Oil & Refining Co. (KOR) is applying for an Authority to Construct (ATC) permit for a new 27.56 MMBtu/hr natural gas-fired boiler with ultra Lo NOx burner.

Emissions from the new boiler trigger BACT, offsets, and public notice.

KOR is a major stationary source with a Title V permit. Kern received their Title V Permit on December 17, 2002. The project is a Federal Major Modification and therefore it is classified as a Title V Significant Modification pursuant to Rule 2520, Section 3.20, and can be processed with a Certificate of Conformity (COC). Since the facility has specifically requested that this project be processed in that manner, the 45-day EPA comment period will be satisfied prior to the issuance of the Authority to Construct. KOR must apply to administratively amend their Title V Operating Permit to include the requirements of the ATC(s) issued with this project.

II. Applicable Rules

Rule 2201 New and Modified Stationary Source Review Rule (2/18/16)
Rule 2410 Prevention of Significant Deterioration (June 16, 2011)
Rule 2520 Federally Mandated Operating Permits (6/21/01)
Rule 4001 New Source Performance Standards (4/14/99)

Subpart Dc –40 CFR Part 60, Small Industrial-Commercial-Industrial Steam Generators between 10 MMBtu/hr and 100 MMBtu/hr (post-6/9/89 construction, modification or, reconstruction)

Subpart Ja - Standards of Performance for Petroleum Refineries for Which
Construction, Reconstruction, or Modification Commenced
After May 14, 2007
(40 CFR 60.100a thru 60.109a) – **not applicable** – unit will
not combust furl gas

Rule 4002 National Emissions Standards for Hazardous Air Pollutants (5/20/04)
Rule 4101 Visible Emissions (04/20/05)
Rule 4102 Nuisance (12/17/92)
Rule 4101 Visible Emissions (2/17/05)
Rule 4102 Nuisance (12/17/92)
Rule 4201 Particulate Matter Concentration (12/17/92)
Rule 4301 Fuel Burning Equipment (12/17/92)
Rule 4305 Boilers, Steam Generators and Process Heaters – Phase 2 (8/21/03)
Rule 4306 Boilers, Steam Generators and Process Heaters – Phase 3 (10/16/08)
Rule 4320 Advanced Emission Reduction Options for Boilers, Steam Generators, and
Process Heaters Greater than 5.0 MMBtu/hr (10/16/08)
Rule 4351 Boilers, Steam Generators and Process Heaters – Phase 1
(8/21/03)
Rule 4801 Sulfur Compounds (12/17/92)
CH&SC 41700 Health Risk Assessment
CH&SC 42301.6 School Notice
Public Resources Code 21000 – 21177: California Environmental Quality Act (CEQA)
California Code of Regulations, Title 14, Division 6, Chapter 3, Sections 15000 – 15387:
CEQA Guidelines

III. Project Location

The facility is located at 7724 East Panama Lane, Bakersfield, CA 93307. The facility is not located within 1,000 feet of the outer boundary of any K-12 school. Therefore, pursuant to CH&SC 42301.6, California Health and Safety Code (School Notice), public notification is not required.

A location map is included in **Attachment I**.

IV. Process Description

Kern operates a petroleum refining operation engaged in the production of gasoline and various petroleum distillates, including diesel fuel. Kern is proposing to install a new boiler to provide steam to various processes in the refinery.

Applicant has stated that existing boiler S-37-103 does not produce the necessary amount of steam by itself to satisfy refinery needs and has required recent repairs. Therefore, the proposed boiler will replace S-37-103 as the primary boiler in the facility.

Applicant has stated (3/9/17 email) that, "when the new boiler is installed, boiler S-37-103 will be shutdown to determine whether or not the new boiler can fully supply the refinery's steam needs.

There is a chance boiler S-37-103 will need to be run at some lower rate to supplement the steam supply but if that will be needed and if so, at what rate is unknown. There is no reasonable basis on which to reduce the permitted emissions for boiler S-37-103 at this time, Kern's preference would be to surrender the permit fully when the system has been proven."

V. Equipment Listing

ATC S-37-158-0: 27.6 MMBTU/HR CLEAVER BROOKS MODEL CBLE 700-800-250ST
NATURAL GAS-FIRED FORCED AIR BOILER WITH A CLEAVER
BROOKS ULTRA LOW NOX BURNER

VI. Emission Control Technology Evaluation

The unit(s) will be equipped with an ultra low-NO_x burner and FGR capable of achieving NO_x and CO emissions of 5 ppmvd @ 3% O₂ and 25 ppmvd @ 3% O₂, respectively, and are fired on refinery fuel gas.

Ultra Low-NO_x burners reduce NO_x formation by producing lower flame temperatures (and longer flames) than conventional burners. Conventional burners thoroughly mix all the fuel and air in a single stage just prior to combustion, whereas low-NO_x burners delay the mixing of fuel and air by introducing the fuel (or sometimes the air) in multiple stages. Generally, in the first combustion stage, the air-fuel mixture is fuel rich. In a fuel rich environment, all the oxygen will be consumed in reactions with the fuel, leaving no excess oxygen available to react with nitrogen to produce thermal NO_x. In the secondary and tertiary stages, the combustion zone is maintained in a fuel-lean environment. The excess air in these stages helps to reduce the flame temperature so that the reaction between the excess oxygen with nitrogen is minimized.

Manufacturer's information on the Low NO_x burner is included in **Attachment II**.

VII. Emissions Calculations

A. Assumptions

- Facility will operate 24 hours per day, 365 days per year.
- EPA F-factor for natural gas is 8,578 dscf/MMBtu (40 CFR 60, Appendix B)
- molecular weight of VOCs, 16 lb/lbmol
- refinery gas heating value 1000 Btu/scf

B. Emission Factors

Pollutant	Post-Project Emission Factors (EF2)		Source
NO _x	0.0062 lb-NO _x /MMBtu	5 ppmvd NO _x (@ 3%O ₂)	Manufacturer's data
SO _x	0.000285 lb-SO _x /MMBtu		District standard for natural gas
PM10	0.0076 lb-PM10/MMBtu		AP-42 (07/98) Table 1.4-2
CO	0.0185 lb-CO/MMBtu*	25 ppmvd CO (@ 3%O ₂)	Manufacturer's data
VOC	0.0054 lb-VOC/MMBtu**	12.8 ppmvd VOC (@ 3% O ₂)	AP-42 (07/98) Table 1.4-2

* $(25 \text{ ft}^3/10^6 \text{ ft}^3 @ 3\% \text{ O}_2 \times [(20.9 - 0)/(20.9 - 3)] \text{ ft}^3 @ 3\% \text{ O}_2) / \text{ft}^3 @ 0\% \text{ O}_2$
 $\times 8,578 \text{ ft}^3 @ 0\% \text{ O}_2/\text{MMBtu} \times (28 \text{ lb}/\text{lbmol})(\text{lbmol}/379.5 \text{ scf}) = \underline{0.0185 \text{ lb}/\text{MMBtu}}$

** $(12.8 \text{ ft}^3/10^6 \text{ ft}^3 @ 3\% \text{ O}_2 \times [(20.9 - 0)/(20.9 - 3)] \text{ ft}^3 @ 3\% \text{ O}_2) / \text{ft}^3 @ 0\% \text{ O}_2$
 $\times 8,578 \text{ ft}^3 @ 0\% \text{ O}_2/\text{MMBtu} \times (16 \text{ lb}/\text{lbmol})(\text{lbmol}/379.5 \text{ scf}) = \underline{0.0054 \text{ lb}/\text{MMBtu}}$

C. Calculations

1. Pre-Project Potential to Emit, (PE₁)

The boiler is new and therefore PE₁ = 0 for NO_x, SO_x, PM10, CO, and VOC.

2. Post Project Potential to Emit, (PE₂)

Pollutant	Daily PE2			
	EF2 (lb/MMBtu)	Heat Input (MMBtu/hr)	Operating Schedule (hr/day)	Daily PE2 (lb/day)
NO _x	0.006	27.56	24	4.1
SO _x	0.00285	27.56	24	1.9
PM ₁₀	0.0076	27.56	24	5.0
CO	0.019	27.56	24	12.2
VOC	0.0054	27.56	24	3.6

Pollutant	Annual PE2			
	EF2 (lb/MMBtu)	Heat Input (MMBtu/hr)	Operating Schedule (hr/year)	Annual PE2 (lb/year)
NO _x	0.006	27.56	8,760	1,449
SO _x	0.00285	27.56	8,760	688
PM ₁₀	0.0076	27.56	8,760	1,835
CO	0.019	27.56	8,760	4,466
VOC	0.0054	27.56	8,760	1,304

Emissions Profiles are included in **Attachment III**.

3. Pre-Project Stationary Source Potential to Emit (SSPE1)

Pursuant to Section 4.9 of District Rule 2201, the pre-project stationary source Potential to Emit (SSPE1) is the Potential to Emit (PE) from all units with valid Authorities to Construct (ATC) or Permits to Operate (PTO) at the stationary source and the quantity of emission reduction credits (ERC) which have been banked since September 19, 1991 for Actual Emissions Reductions that have occurred at the source, and which have not been used on-site.

The following SSPE1 totals were obtained from SJVAPCD Project S1163610 (last project finalized in PAS):

SSPE1 (lb/year)*					
Permit Unit	NO _x	SO _x	PM ₁₀	CO	VOC
SSPE1	150,425	93,406	38,726	885,355	391,263

*SSPE1 does not include KOR's ERCs for onsite reductions. However, the ERCs do not affect offset liability for this facility.

4. Post-Project Stationary Source Potential to Emit (SSPE2)

Pursuant to District Rule 2201, the SSPE2 is the PE from all units with valid ATCs or PTOs at the Stationary Source, except for emissions units proposed to be shut down as part of a Stationary Source Project and the quantity of ERCs which have been banked since September 19, 1991 for AER that have occurred at the source, and which have not been used on-site.

SSPE2 (lb/year)					
Permit Unit	NO _x	SO _x	PM ₁₀	CO	VOC
SSPE1	150,425	93,406	38,726	885,355	391,263
S-37-157	1,449	688	1,835	4,466	1,304
SSPE2	151,874	94,094	40,561	889,821	392,567

5. Major Source Determination

Pursuant to District Rule 2201, a Major Source is a stationary source with a SSPE2 equal to or exceeding one or more of the following threshold values. For the purposes of determining major source status the following shall not be included:

- Any ERCs associated with the stationary source
- Emissions from non-road IC engines (i.e. IC engines at a particular site at the facility for less than 12 months)
- Fugitive emissions, except for the specific source categories specified in 40 CFR 51.165

Rule 2201 Major Source Determination (lb/year)						
	NO _x	SO _x	PM ₁₀	PM _{2.5}	CO	VOC
SSPE1	150,425	93,406	38,726	38,726	885,355	391,263
SSPE2	151,874	94,094	40,561	40,561	889,821	392,567
Major Source Threshold	20,000	140,000	140,000	200,000	200,000	20,000
Major Source?	Yes	No	No	No	Yes	Yes

Note: PM2.5 assumed to be equal to PM10

This source is an existing Major Source for NO_x, CO, and VOC and will remain a Major Source for these pollutants. The source is not becoming a new major source for any pollutants.

Rule 2410 Major Source Determination:

The facility or the equipment evaluated under this project is listed as one of the categories specified in 40 CFR 52.21 (b)(1)(iii). Therefore the PSD Major Source threshold is 100 tpy for any regulated NSR pollutant.

PSD Major Source Determination (tons/year)						
	NO2	VOC	SO2	CO	PM	PM10
Estimated Facility PE before Project Increase	75	196	47	443	19	19
PSD Major Source Thresholds	100	100	100	100	100	100
PSD Major Source ? (Y/N)	N	Y	N	Y	N	N

As shown above, the facility is an existing PSD major source for at least one pollutant (VOC and CO).

6. Baseline Emissions (BE)

a. Annual BE

The annual BE is performed pollutant by pollutant for each unit within the project to determine the amount of offsets required, where necessary, when the SSPE1 is greater than the offset threshold.

BE = Pre-project Potential to Emit for:

- Any unit located at a non-Major Source,
- Any Highly-Utilized Emissions Unit, located at a Major Source,
- Any Fully-Offset Emissions Unit, located at a Major Source, or
- Any Clean Emissions Unit, Located at a Major Source.

otherwise,

BE = Historic Actual Emissions (HAE), calculated pursuant to Section 3.8 of District Rule 2201.

The boiler is new and therefore BE = 0.

7. Quarterly Net Emissions Change (QNEC)

The Quarterly Net Emissions Change is used to complete the emission profile screen for the District's PAS database. The QNEC shall be calculated as follows:

QNEC = PE2 - BE, where:

QNEC = Quarterly Net Emissions Change for each emissions unit, lb/qtr.
PE2 = Post Project Potential to Emit for each emissions unit, lb/qtr.
BE = Baseline Emissions (per Rule 2201) for each emissions unit, lb/qtr.

Using the values in Sections VII.C.2 and VII.C.6 in the evaluation above, quarterly PE2 and quarterly BE can be calculated as follows:

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Quarterly Net Emissions Change (QNEC) (lbs/year)					
	NO2	SOx	PM10	CO	VOC
PE(lb/yr)	1,449	688	1,835	4,466	1,304
QNEC = ΔPE/4	362.25	172	458.75	1,116.5	326

8. SB 288 Major Modification

SB 288 Major Modification is defined in 40 CFR Part 51.165 as "any physical change in or change in the method of operation of a major stationary source that would result in a significant net emissions increase of any pollutant subject to regulation under the Act."

The facility is not a major source for SOx and PM10 and therefor the project is not a SB 288 modification for these air contaminants. Since this facility is a major source for NOx and VOC pollutants, the project's PE2 is compared to the SB 288 Major Modification Thresholds in the following table in order to determine if the SB 288 Major Modification calculation is required.

SB 288 Major Modification Thresholds			
Pollutant	Project PE2 (lb/year)	Threshold (lb/year)	SB 288 Major Modification Calculation Required?
NO _x	1,449	50,000	No
SO _x	Na	80,000	No
PM ₁₀	Na	30,000	No
VOC	1,304	50,000	No

Since none of the SB 288 Major Modification Threshold were surpassed with this project, this project does not constitute an SB 288 Major Modification.

9. Federal Major Modification Determination

District Rule 2201 states that a Federal Major Modification is the same as a "Major Modification" as defined in 40 CFR 51.165 and part D of Title I of the CAA.

The determination of Federal Major Modification is based on a two-step test. For the first step, only the emission *increases* are counted. Emission decreases may not cancel out the increases for this determination.

The facility is not a major source for SO_x and PM₁₀ and therefore the project is not a Federal Major Modification for these air contaminants.

Note that, as the boiler is a new emissions unit, the increase in emissions is equal to the PE2 for NO_x and VOC.

The project's combined total emission increases are compared to the Federal Major Modification Thresholds in the following table.

Federal Major Modification Thresholds for Emission Increases			
Pollutant	Total Emissions Increases (lb/yr)	Thresholds (lb/yr)	Federal Major Modification?
NO _x	1,449	0	Y
VOC	1,304	0	Y

Since there is an increase in NO_x and VOC emissions, this project constitutes a Federal Major Modification for NO_x and VOC.

Federal Offset Quantities:

The Federal offset quantity is only calculated for the pollutants for which the project is a Federal Major Modification. The Federal offset quantity is the sum of the annual emission changes for all new and modified emission units in a project calculated as the potential to emit after the modification (PE2) minus the actual emissions (AE) during the baseline period for each emission unit times the applicable federal offset ratio. There are no special calculations performed for units covered by an SLC.

NO _x		Federal Offset Ratio	1.5
Permit No.	Actual Emissions (lb/year)	Potential Emissions (lb/year)	Emissions Change (lb/yr)
S-37-157	0	1,449	1,449
Net Emission Change (lb/year):			1,449
Federal Offset Quantity: (NEC * 1.5)			2,174

VOC		Federal Offset Ratio	1.5
Permit No.	Actual Emissions (lb/year)	Potential Emissions (lb/year)	Emissions Change (lb/yr)
S-37-157	0	1,304	1,304
Net Emission Change (lb/year):			1,304
Federal Offset Quantity: (NEC * 1.5)			1,956

VIII. Compliance

Rule 2201 - New and Modified Stationary Source Review Rule

A. BACT

1. BACT Applicability

BACT requirements are triggered on a pollutant-by-pollutant basis and on an emissions unit-by-emissions unit basis for the following*:

- a) Any new emissions unit with a potential to emit exceeding two pounds per day,
- b) The relocation from one stationary source to another of an existing emissions unit with a potential to emit exceeding two pounds per day, and/or
- c) Modifications to an existing emissions unit with a valid Permit to Operate resulting in an AIPE exceeding two pounds per day.
- d) When a Major Modification is triggered for a modification project at a facility that is a Major Source.

*Except for CO emissions from a new or modified emissions unit at a stationary source with an SSPE2 of less than 200,000 pounds per year of CO.

a. New emissions units – PE > 2 lb/day

The proposed boiler is a new emissions unit. PE2 is greater than 2 lb/day for NO_x, PM₁₀, CO, and VOC emissions. Therefore, BACT for new emissions units is not triggered for new emissions units purposes.

b. Relocation of emissions units – PE > 2 lb/day

As discussed in Section I above, there are no emissions units being relocated from one stationary source to another; therefore BACT is not triggered.

c. Modification of emissions units – AIPE > 2 lb/day

There are no units being modified and therefore BACT is not triggered for modification purposes.

d. SB 288/Federal Major Modification

As discussed in Sections VII.C.7 and VII.C.8 above, this project constitutes a Federal Major Modification for NO_x and VOC emissions. Therefore BACT is triggered for NO_x and VOC for the proposed boiler.

2. BACT Guideline

There are no current BACT Guidelines applicable to the proposed boiler which have not been rescinded and replaced by the requirements of District Rule 4307 for NO_x.

3. Top-Down BACT Analysis

Per Permit Services Policies and Procedures for BACT, a Top-Down BACT analysis shall be performed as a part of the application review for each application subject to the BACT requirements pursuant to the District's NSR Rule.

Pursuant to the attached Top-Down BACT Analysis (see **Attachment IV**), BACT has been satisfied with the following:

NO_x: 5 ppmv @ 3% O₂

PM₁₀: Natural gas with a sulfur content not exceeding 1.0 gr S/100scf

CO: 25 ppmv @ 3% O₂ and natural gas fuel

VOC: gaseous fuel

B. Offsets

1. Offset Applicability

Pursuant to Section 4.5.3, offset requirements shall be triggered on a pollutant by pollutant basis and shall be required if the post-project stationary source Potential to Emit (SSPE₂) equals to or exceeds the offset threshold levels in Table 4-1 of Rule 2201.

The following table compares the post-project facility-wide annual emissions in order to determine if offsets will be required for this project.

Offset Applicability			
Pollutant	SSPE2 (lb/yr)	Offset Threshold Levels (lb/yr)	Offsets Calculations Required?
NOx	151,874	20,000	Yes
SOx	94,094	54,750	Yes
PM10	40,561	29,200	Yes
CO	889,821	200,000	Yes
VOC	392,567	20,000	Yes

2. Quantity of Offsets Required

As seen above, the SSPE2 is greater than the offset thresholds for NO_x, SO_x, PM10, CO, and VOC. Therefore offset calculations will be required for this project.

The quantity of offsets in pounds per year for sources with an SSPE1 greater than the offset threshold levels before implementing the project being evaluated is

Offsets Required (lb/year) = $(\sum[PE2 - BE] + ICCE) \times DOR$, for all new or modified emissions units in the project,

Where,

PE2 = Post Project Potential to Emit, (lb/year)

BE = Baseline Emissions, (lb/year)

ICCE = Increase in Cargo Carrier Emissions, (lb/year)

DOR = Distance Offset Ratio, determined pursuant to Section 4.8

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NO_x

Offsets Required (lb/year) = $([PE2 - BE]) \times DOR$

PE2 (NO_x) = 1,449 lb/year

BE (NO_x) = 0 lb/year

The project is a Federal Major Modification and therefore the correct offset ratio for NO_x and VOCs is 1.5:1.

Offsets Required (lb/year) = $([1,449 - 0] + 0) \times 1.5$
= 2,174 lb NO_x/year

Quarterly offsets = 543.5 lb NO_x/qtr.

Note that, in the calculation of quarterly offset quantities resulting in fractional pounds per quarter, the values were adjusted to whole numbers and redistributed as follows (District policy APR 1010):

Redistribution of Required Quarterly Offsets (where X is the annual amount of offsets, and $X \div 4 = Y + z$)				
Value of z	Quarter 1	Quarter 2	Quarter 3	Quarter 4
.0	Y	Y	Y	Y
.25	Y	Y	Y	Y+1
.5	Y	Y	Y+1	Y+1
.75	Y	Y+1	Y+1	Y+1

Calculating the appropriate quarterly emissions to be offset is as follows:

<u>1st Quarter</u>	<u>2nd Quarter</u>	<u>3rd Quarter</u>	<u>4th Quarter</u>
543	543	544	544

Applicant proposes to use the following ERCs for NO_x which has been reserved for the project as described below.

Certificate	Q1	Q2	Q3	Q4
C-1243-2	3,081	4,129	2,703	716

As seen above, the facility has sufficient credits to fully offset the quarterly NO_x emissions increases associated with this project.

SO_x

PE2 (SO_x) = 688 lb/year
BE (SO_x) = 0 lb/year

The ERCs proposed are for on-site reductions and therefore the correct offset ratio is 1:1.

Offsets Required (lb/year) = $[(688 - 0) + 0] \times 1.0$
= 688×1.0
= 688 lb SO_x/year

Quarterly offsets = 172 lb SO_x/qtr

Calculating the appropriate quarterly emissions to be offset is as follows:

<u>1st Quarter</u>	<u>2nd Quarter</u>	<u>3rd Quarter</u>	<u>4th Quarter</u>
172	172	172	172

Applicant proposes to use the following ERCs for SOx which has been reserved for the project as described below.

Certificate	Q1	Q2	Q3	Q4
S-2387-5	7500	7500	7500	7500

As seen above, the facility has sufficient credits to fully offset the quarterly SOx emissions increases associated with this project.

PM10

PE2 (PM10) = 1,835 lb/year

BE (PM10) = 0 lb/year

The ERCs proposed are for on-site reductions and therefore the correct offset ratio is 1:1.

$$\begin{aligned} \text{Offsets Required (lb/year)} &= ([1,835 - 0] + 0) \times 1.0 \\ &= 1,835 \times 1.0 \\ &= 1,835 \text{ lb SO}_x\text{/year} \end{aligned}$$

Quarterly offsets = 458.75 lb SO_x/qtr

Calculating the appropriate quarterly emissions to be offset is as follows:

<u>1st Quarter</u>	<u>2nd Quarter</u>	<u>3rd Quarter</u>	<u>4th Quarter</u>
458	459	459	459

Applicant proposes to use the following ERCs for PM10 which has been reserved for the project as described below.

Certificate	Q1	Q2	Q3	Q4
S-4782-4	3,197	3,696	3,444	4,965

As seen above, the facility has sufficient credits to fully offset the quarterly PM10 emissions increases associated with this project.

CO

PE2 (CO) = 4,466 lb/year

BE (CO) = 0 lb/year

Notwithstanding the above, Section 4.6.1 of Rule 2201 states that emissions offsets are not required for increases in carbon monoxide in attainment areas provided the applicant demonstrates to the satisfaction of the APCO that the Ambient Air Quality Standards are not violated in the areas to be affected, and such emissions will be

consistent with Reasonable Further Progress, and will not cause or contribute to a violation of Ambient Air Quality Standards. The District performed an Ambient Air Quality Analysis and determined that this project will not result in or contribute to a violation of an Ambient Air Quality Standard for CO (see **Attachment V**). Therefore, CO offsets are not required for this project.

VOC

PE2 (VOC) = 1,304 lb/year
BE (VOC) = 0 lb/year

The project is a Federal Major Modification for VOCs and therefore the correct offset ratio is 1.5:1.

$$\begin{aligned} \text{Offsets Required (lb/year)} &= ([1,304 - 0] + 0) \times 1.5 \\ &= 1,304 \times 1.5 \\ &= 1,956 \text{ lb VOC/year} \end{aligned}$$

Quarterly offsets = 489 lb VOC/qtr

Applicant proposes to use the following ERCs for VOC which has been reserved for the project as described below.

Certificate	Q1	Q2	Q3	Q4
S-4724-1	1,500	1,500	1,500	1,500

As seen above, the facility has sufficient credits to fully offset the quarterly VOC emissions increases associated with this project.

Proposed Rule 2201 (offset) Conditions:

- *Prior to operating equipment under this Authority to Construct, permittee shall surrender NO_x emission reduction credits for the following quantity of emissions: 1st quarter – 543 lb, 2nd quarter – 543 lb, 3rd quarter – 544 lb, and fourth quarter – 544 lb. These amounts include the applicable offset ratio specified in Rule 2201 Section 4.8 (as amended 2/18/16) for the ERC specified below. [District Rule 2201]*
- *Prior to operating equipment under this Authority to Construct, permittee shall surrender SO_x emission reduction credits for the following quantity of emissions: 1st quarter – 172 lb, 2nd quarter – 172 lb, 3rd quarter – 172 lb, and fourth quarter – 172 lb. These amounts include the applicable offset ratio specified in Rule 2201 Section 4.8 (as amended 2/18/16) for the ERC specified below. [District Rule 2201]*

- *Prior to operating equipment under this Authority to Construct, permittee shall surrender PM10 emission reduction credits for the following quantity of emissions: 1st quarter – 458 lb, 2nd quarter – 459 lb, 3rd quarter – 459 lb, and fourth quarter – 459 lb. These amounts include the applicable offset ratio specified in Rule 2201 Section 4.8 (as amended 2/18/16) for the ERC specified below. [District Rule 2201]*
- *Prior to operating equipment under this Authority to Construct, permittee shall surrender VOC emission reduction credits for the following quantity of emissions: 1st quarter – 489 lb, 2nd quarter – 489 lb, 3rd quarter – 489 lb, and fourth quarter – 489 lb. These amounts include the applicable offset ratio specified in Rule 2201 Section 4.8 (as amended 2/18/16) for the ERC specified below. [District Rule 2201]*
- *ERC Certificate Numbers C-1243-2, S-2387-5, S-4782-4, and S-4724-1 (or certificates split from these certificates) shall be used to supply the required offsets, unless a revised offsetting proposal is received and approved by the District, upon which this Authority to Construct shall be reissued, administratively specifying the new offsetting proposal. Original public noticing requirements, if any, shall be duplicated prior to reissuance of this Authority to Construct. [District Rule 2201]*

C. Public Notification

1. Applicability

Public noticing is required for:

- a. New Major Sources, Federal Major Modifications, and SB 288 Major Modifications,
- b. Any new emissions unit with a Potential to Emit greater than 100 pounds during any one day for any one pollutant,
- c. Any project which results in the offset thresholds being surpassed,
- d. Any project with an SSIPE of greater than 20,000 lb/year for any pollutant, and/or
- e. Any project which results in a Title V significant permit modification

a) New Major Sources, Federal Major Modifications and SB 288 Major Modifications

New Major Sources are new facilities, which are also Major Sources. Since this is not a new facility, public noticing is not required for this project for New Major Sources.

As demonstrated in VII.C.7, this project does constitute a Federal Major Modification; therefore public noticing for Major Modifications is required for this project.

b) New Emissions Unit with PTE > 100 lbs during any one day

As demonstrated in VII.C.7, this project does not have a new emissions unit with a Potential To Emit greater than 100 pounds during any one day for any one affected pollutant. Therefore public noticing for PTE greater than 100 lbs is not required for this project.

c) Modification that increases SSPE1 to a level exceeding Offset Threshold levels.

Pollutant	SSPE1 (lb/year)	SSPE2 (lb/year)	Offset Threshold (lb/year)	Public Notice Required?
NO _x	150,425	151,874	20,000	No
SO _x	93,406	94,094	54,750	No
PM ₁₀	38,726	40,561	29,200	No
CO	885,355	889,821	200,000	No
VOC	391,263	392,567	20,000	No

The SSPE1 exceeded the Offset Threshold levels for all affected pollutants prior to the increase from this project.

d) SSIPE > 20,000 lb/yr

The SSIPE (NEC) is calculated and shown as follows:

Stationary Source Increase in Permitted Emissions [SSIPE] – Public Notice					
Pollutant	SSPE1 (lb/year)	SSPE2 (lb/year)	SSIPE (lb/year)	Offset Threshold (lb/year)	Public Notice Required?
NO _x	150,425	151,874	1,449	20,000	No
SO _x	93,406	94,094	688	54,750	No
PM ₁₀	38,726	40,561	1,835	29,200	No
CO	885,355	889,821	4,466	200,000	No
VOC	391,263	392,567	1,304	20,000	No

As shown in the above table, the SSIPE for this project does not exceed the 20,000 lb/yr public notice threshold. Therefore, public noticing is not required for SSIPE purposes.

e. Title V Significant Permit Modification

As shown in the Discussion of Rule 2520 below, this project constitutes a Title V significant modification. Therefore, public noticing for Title V significant modifications is required for this project.

2. Public Notice Action

As discussed above, public noticing is required for this project. Therefore, public notice documents will be submitted to the California Air Resources Board (CARB) and a public notice will be published in a local newspaper of general circulation prior to the issuance of the ATC for this equipment.

D. Daily Emissions Limits (DEL)

Daily Emission Limits, DELs and other enforceable conditions are required by section 3.15 to restrict a unit's maximum daily emissions, to a level at or below the emissions associated with the maximum design capacity. Per sections 3.15.1 and 3.15.2, the DEL must be contained in the latest ATC and contained in or enforced by the latest PTO and enforceable, in a practicable manner, on a daily basis. DELs are also required to enforce the applicability of BACT.

Proposed Conditions for S-37-38:

Emissions from the natural gas-fired boiler shall not exceed any of the following limits: 5 ppmvd NOx @ 3% O2 (equivalent to 0.0062 lb-NOx/MMBtu), 0.0076 lb-PM10/MMBtu, 25 ppmvd CO @ 3% O2 (equivalent to 0.0185 lb-CO/MMBtu), or 0.0054 lb-VOC/MMBtu. [District Rule 2201] Y

Boiler shall only be fired on PUC-regulated natural gas.[District Rules 2201 and 4320, 40 CFR Subpart Ja, 60.107 (a) (3)(ii)] Y

E. Compliance Assurance

The following measures shall be taken to ensure continued compliance with District Rules:

1. Source Testing

Pursuant to District Policy APR 1705, source testing is not required to demonstrate compliance with Rule 2201.

Source testing for NO_x and CO is required within 60 days of startup for compliance with Rule 2201.

Source testing to measure NO_x and CO emissions from boiler shall be conducted within 60 days of initial start-up. [District Rules 2201, 4305, 4306, and 4307] Y

2. Monitoring

No monitoring is required to demonstrate compliance with Rule 2201.

3. Record Keeping

Recordkeeping is required to demonstrate compliance with the offset, public notification and daily emission limit requirements of Rule 2201.

Continued Compliance is expected.

4. Reporting

No reporting is required to demonstrate compliance with Rule 2201.

F. Ambient Air Quality Analysis (AAQA)

An AAQA shall be conducted for the purpose of determining whether a new or modified Stationary Source will cause or make worse a violation of an air quality standard. The AAQA analysis is included in **Attachment V**.

G. Compliance Certification

Section 4.15.2 of this Rule requires the owner of a new Major Source or a source undergoing a Title I Modification to demonstrate to the satisfaction of the District that all other Major Sources owned by such person and operating in California are in compliance or are on a schedule for compliance with all applicable emission limitations and standards. As discussed in Section VIII above, this facility is a new major source and this project does constitute a Title I modification, therefore this requirement is applicable. KOR's compliance certification is included in **Attachment VI**.

H. Alternate Siting Analysis

The current project occurs at an existing facility. The applicant proposes to authorize an organic liquid transfer operation.

Since the project will provide a liquid transfer operation to be used at the same location, the existing site will result in the least possible impact from the project. Alternative sites would involve the relocation and/or construction of various support

structures on a much greater scale, and would therefore result in a much greater impact.

Rule 2410 Prevention of Significant Deterioration

As shown in Section VII. C. 9. above, this project does not result in a new PSD major source or PSD major modification. No further discussion is required.

Rule 2520 Federally Mandated Operating Permits

This facility is subject to this Rule, and has received their Title V Operating Permit. Section 3.29 defines a significant permit modification as a "permit amendment that does not qualify as a minor permit modification or administrative amendment."

The project is Federal Major Modification and therefore is also a Title V Significant Modification. As discussed above, the facility has applied for a Certificate of Conformity (COC); therefore, the facility must apply to modify their Title V permit with an administrative amendment, prior to operating with the proposed modifications. Continued compliance with this rule is expected. The Title V Compliance Certification form is included in **Attachment VII**.

Rule 4001 New Source Performance Standards (NSPS)

Subpart Dc

40 CFR Part 60, Subpart Dc applies to Small Industrial-Commercial-Industrial Steam Generators between 10 MMBtu/hr and 100 MMBtu/hr (post-6/9/89 construction, modification or, reconstruction).

The subject boiler has a rating of 27.56 MMBtu/hr and is fired on PUC-regulated natural gas from a utility company. Subpart Dc has no standards for gas-fired boilers. Therefore the subject steam generators are not an affected facility and subpart Dc does not apply.

Compliance with the Subpart is expected.

Rule 4101 – Visible Emissions

Rule 4101 states that no air contaminant shall be discharged into the atmosphere for a period or periods aggregating more than three minutes in any one hour which is as dark as, or darker than, Ringelmann 1 or 20% opacity.

As long as the equipment is properly maintained and operated, compliance with visible emissions limits is expected under normal operating conditions. Continued compliance is expected.

Rule 4102 Nuisance

Rule 4102 prohibits discharge of air contaminants which could cause injury, detriment, nuisance or annoyance to the public. Public nuisance conditions are not expected as a result of these operations, provided the equipment is well maintained. Therefore, compliance with this rule is expected.

California Health & Safety Code 41700 (Health Risk Assessment)

District Policy APR 1905 – *Risk Management Policy for Permitting New and Modified Sources* specifies that for an increase in emissions associated with a proposed new source or modification, the District perform an analysis to determine the possible impact to the nearest resident or worksite.

An HRA is not required for a project with a total facility prioritization score of less than one. According to the Technical Services Memo for this project (**Attachment V**), the total facility prioritization score including this project was greater than one. Therefore, an HRA was required to determine the short-term acute and long-term chronic exposure from this project.

The cancer risk for this project is shown below:

HRA Summary		
Unit	Cancer Risk	T-BACT Required
'-158	3.78E-09	No

Discussion of T-BACT

BACT for toxic emission control (T-BACT) is required if the cancer risk exceeds one in one million. As demonstrated above, T-BACT is not required for this project because the HRA indicates that the risk is not above the District's thresholds for triggering T-BACT requirements; therefore, compliance with the District's Risk Management Policy is expected.

Rule 4201 Particulate Matter Concentration

Section 3.1 prohibits discharge of dust, fumes, or total particulate matter into the atmosphere from any single source operation in excess of 0.1 grain per dry standard cubic foot.

- F-Factor for NG: 8,578 dscf/MMBtu at 60 °F
- PM₁₀ Emission Factor: 0.005 lb-PM₁₀/MMBtu
- Percentage of PM as PM₁₀ in Exhaust: 100%

Exhaust Oxygen (O₂) Concentration: 3%

$$\text{Excess Air Correction to F Factor} = \frac{20.9}{(20.9 - 3)} = 1.17$$

$$GL = \left(\frac{0.0076 \text{ lb} - \text{PM}}{\text{MMBtu}} \times \frac{7,000 \text{ grain}}{\text{lb} - \text{PM}} \right) / \left(\frac{8,578 \text{ ft}^3}{\text{MMBtu}} \times 1.17 \right)$$

$$GL = 0.0053 \text{ grain/dscf} < 0.1 \text{ grain/dscf}$$

Therefore, compliance with the requirements of this rule is expected.

Rule 4301 Fuel Burning Equipment

This rule specifies maximum emission rates in lb/hr for SO₂, NO₂, and combustion contaminants (defined as total PM in Rule 1020). This rule also limits combustion contaminants to ≤ 0.1 gr/scf. According to AP 42 (7/98) (Table 1.4-2, footnote c), all PM emissions from natural gas combustion are less than 1 μm in diameter.

District Rule 4301 Limits			
Pollutant	NO ₂	Total PM	SO ₂
S-37-158	0.0062 x 27.56 = 0.17	0.0076 x 27.56 = 0.21	0.014 x 27.56 = 0.39
Rule Limit (lb/hr)	140	10	200

The above table indicates compliance with the maximum lb/hr emissions in this rule; therefore, continued compliance is expected.

District Rule 4305 Boilers, Steam Generators and Process Heaters – Phase 2

The unit is natural gas-fired with a maximum heat input of 20.0 MMBtu/hr. Pursuant to Section 2.0 of District Rule 4305, the unit is subject to District Rule 4305, *Boilers, Steam Generators and Process Heaters – Phase 2*.

In addition, the unit is also subject to District Rule 4306, *Boilers, Steam Generators and Process Heaters – Phase 3*.

Since emissions limits of District Rule 4320 and all other requirements are equivalent or more stringent than District Rule 4305 requirements, compliance with District Rule 4320 requirements will satisfy requirements of District Rule 4305.

District Rule 4306 Boilers, Steam Generators and Process Heaters – Phase 3

The unit is natural gas-fired with a maximum heat input of 20.0 MMBtu/hr. Pursuant to Section 2.0 of District Rule 4306, the unit is subject to District Rule 4306, *Boilers, Steam Generators and Process Heaters – Phase 3*.

Since emissions limits of District Rule 4320 and all other requirements are equivalent or more stringent than District Rule 4306 requirements, compliance with District Rule 4320 requirements will satisfy requirements of District Rule 4306.

Rule 4320 – Advanced Emission Reduction Options for Boilers, Steam Generators, and Process Heaters Greater than 5.0 MMBtu/hr

Section 5.0 Requirements

Section 5.1 of the rule requires compliance with the NO_x and CO emissions limits listed in Table 1 of Section 5.2 or payment of an annual emissions fee to the District as specified in Section 5.3 and compliance with the control requirements specified in Section 5.4; or as stated in Section 5.1.3, comply with the applicable Low-use Unit requirements of Section 5.5.

Section 5.2 NO_x and CO Emission Limits

Refinery Units

Rule 4320 Emissions Limits		
Category	Operated on gaseous fuel	
	NO _x Limit	CO Limit
Units with a total rated heat input >20.0 MMBtu/hr to < 110.0 MMBtu/hr	Standard Schedule 6 ppmv or 0.007 lb/MMBtu; or	400 ppmv @ 3% O ₂
	Staged Enhanced Schedule Initial Limit 9 ppmv or 0.011 lb/MMBtu; and	
	Final limit: 5 ppmv @ 3% O ₂ , 0.0062 lb/MMBtu	

The proposed NO_x and CO emission factors are 5 ppmv @ 3% O₂ and 25 ppmv @ 3% O₂, respectively.

Therefore, compliance with Section 5.1 of District Rule 4320 is expected.

Section 5.3 Annual Fee Calculation

Applicant has proposed to meet the emissions limits requirements of Section 5.1 and therefore this section is not applicable.

Section 5.4 Particulate Matter Control Requirements

Section 5.4 of the rule requires one of four options for control of particulate matter: 1) combustion of PUC-quality natural gas, commercial propane, butane, or liquefied

petroleum gas, or a combination of such gases, 2) limit fuel sulfur content to no more than five (5) grains of total sulfur per one hundred (100) standard cubic, 3) install and properly operate an emission control system that reduces SO₂ emissions by at least 95% by weight; or limit exhaust SO₂ to less than or equal to 9 ppmv corrected to 3.0% O₂ or 4) refinery units, which require modification of refinery equipment to reduce sulfur emissions, shall be in compliance with the applicable requirement in Section 5.4.1 no later than July 1, 2013.

The unit has a sulfur emission limit of 0.00285 lb SO₂/MMBtu (1.0 gr S/100scf) and are authorized to combust natural/TEOR gas. Therefore, compliance with this Section of the rule is expected.

Section 5.5 Low Use

Section 5.5 requires that units limited to less than or equal to 1.8 billion Btu per calendar year heat input pursuant to a District Permit to Operate Tune the unit at least twice per calendar year, or if the unit does not operate throughout a continuous six-month period within a calendar year, only one tune-up is required for that calendar year. No tune-up is required for any unit that is not operated during that calendar year; this unit may be test fired to verify availability of the unit for its intended use, but once the test firing is completed the unit shall be shutdown; or operate the unit in a manner that maintains exhaust oxygen concentrations at less than or equal to 3.00 percent by volume on a dry basis.

The subject steam generator is not a low use unit and therefore the requirements of Section 5.5 do not apply.

Section 5.6, Startup and Shutdown Provisions

Applicable emissions limits are not required during startup and shutdown provided the duration of each start-up or each shutdown shall not exceed two hours, the emission control system shall be in operation and emissions shall be minimized insofar as technologically feasible during start-up or shutdown or operator has submitted an application for a Permit to Operate condition to allow more than two hours for each start-up or each shutdown provided the operator meets all of the conditions specified in Sections 5.6.3.1 through 5.6.3.3.

The applicant has not proposed startup and shutdown provisions.

Section 5.7, Monitoring Provisions

Section 5.7 requires either use of a APCO approved Continuous Emissions Monitoring System (CEMS) for NO_x, CO, and oxygen, or implementation of an APCO-approved Alternate Monitoring System consisting of:

- 5.7.1.1 Periodic NO_x and CO exhaust emission concentrations,
- 5.7.1.2 Periodic exhaust oxygen concentration,
- 5.7.1.3 Flow rate of reducing agent added to exhaust,
- 5.7.1.4 Catalyst inlet and exhaust temperature,
- 5.7.1.5 Catalyst inlet and exhaust oxygen concentration,
- 5.7.1.6 Periodic flue gas recirculation rate, or
- 5.7.1.7 Other operational characteristics.

In order to satisfy the requirements of District Rule 4320, the applicant has proposed to use pre-approved alternate monitoring scheme A (pursuant to District Policy SSP-1105), which requires that monitoring of NO_x, CO, and O₂ exhaust concentrations shall be conducted at least once per month (in which a source test is not performed) using a portable analyzer. The following conditions will be incorporated into the permits in order to ensure compliance with the requirements of the proposed alternate monitoring plan:

{4063} The permittee shall monitor and record the stack concentration of NO_x, CO, and O₂ at least once every month (in which a source test is not performed) using a portable analyzer that meets District specifications. Monitoring shall not be required if the unit is not in operation, i.e. the unit need not be started solely to perform monitoring. Monitoring shall be performed within 5 days of restarting the unit unless monitoring has been performed within the last month. [District Rules 4305, 4306, and 4320]

{4064} If either the NO_x or CO concentrations corrected to 3% O₂, as measured by the portable analyzer, exceed the allowable emissions concentration, the permittee shall return the emissions to within the acceptable range as soon as possible, but no longer than 1 hour of operation after detection. If the portable analyzer readings continue to exceed the allowable emissions concentration after 1 hour of operation after detection, the permittee shall notify the District within the following 1 hour and conduct a certified source test within 60 days of the first exceedance. In lieu of conducting a source test, the permittee may stipulate a violation has occurred, subject to enforcement action. The permittee must then correct the violation, show compliance has been re-established, and resume monitoring procedures. If the deviations are the result of a qualifying breakdown condition pursuant to Rule 1100, the permittee may fully comply with Rule 1100 in lieu of the performing the notification and testing required by this condition. [District Rules 4305, 4306, and 4320]

{4065} All alternate monitoring parameter emission readings shall be taken with the unit operating either at conditions representative of normal operations or conditions specified in the permit-to-operate. The analyzer shall be calibrated, maintained, and operated in accordance with the manufacturer's specifications and recommendations or a protocol approved by the APCO. Emission readings taken shall be averaged over a 15 consecutive-minute period by either taking a cumulative 15 consecutive-minute sample reading or by taking at least five (5) readings, evenly spaced out over the 15 consecutive-minute period. [District Rules 4305, 4306, and 4320]

{4066} The permittee shall maintain records of: (1) the date and time of NO_x, CO, and O₂ measurements, (2) the O₂ concentration in percent by volume and the measured NO_x and CO concentrations corrected to 3% O₂, (3) make and model of exhaust gas analyzer, (4) exhaust gas analyzer calibration records, and (5) a description of any corrective action taken to maintain the emissions within the acceptable range. [District Rules 4305, 4306, and 4320]

5.7.6 Monitoring SO_x Emissions

Section 5.7.6.1 Operators complying with Sections 5.4.1.1 or 5.4.1.2 shall provide an annual fuel analysis to the District unless a more frequent sampling and reporting period is included in the Permit To Operate. Sulfur analysis shall be performed in accordance with the test methods in Section 6.2.

Section 5.7.6.2 Operators complying with Section 5.4.1.3 by installing and operating a control device with 95% SO_x reduction shall propose the key system operating parameters and frequency of the monitoring and recording. The monitoring option proposed shall be submitted for approval by the APCO.

Section 5.7.6.3 Operators complying with Section 5.4.1.3 shall perform an annual source test unless a more frequent sampling and reporting period is included in the Permit to Operate. Source tests shall be performed in accordance with the test methods in Section 6.2.

Sulfur Monitoring

The following conditions will be included on the ATCs.

If the boiler generator is not fired on PUC-regulated natural gas and compliance is achieved through fuel sulfur content limitations, then the sulfur content of the fuel shall be determined by testing sulfur content at a location after all fuel sources are combined prior to incineration, or by performing mass balance calculations based on monitoring the sulfur content and volume of each fuel source. The sulfur content of the fuel shall be determined using the test methods referenced in this permit. [District Rule 4320] Y

When complying with sulfur emission limits by fuel analysis or by a combination of source testing and fuel analysis, permittee shall demonstrate compliance at least annually. [District Rule 4320] Y

If the unit is fired on PUC-regulated natural gas, valid purchase contracts, supplier certifications, tariff sheets, or transportation contracts may be used to satisfy the fuel sulfur content analysis, provided they establish the fuel sulfur concentration and higher heating value. [District Rule 4320] Y

Section 5.8, Compliance Determination

Section 5.8.1 requires that the operator of any unit shall have the option of complying with either the applicable heat input (lb/MMBtu) emission limits or the concentration (ppmv) emission limits specified in Section 5.2. The emission limits selected to demonstrate compliance shall be specified in the source test proposal pursuant to Rule 1081 (Source Sampling) as stated in the following ATC condition:

{2976} The source plan shall identify which basis (ppmv or lb/MMBtu) will be used to demonstrate compliance. [District Rules 4305, 4306, and 4320]

Section 5.8.2 requires that all emissions measurements be made with the unit operating either at conditions representative of normal operations or conditions specified in the Permit to Operate. Unless otherwise specified in the Permit to Operate, no determination of compliance shall be established within two hours after a continuous period in which fuel flow to the unit is shut off for 30 minutes or longer, or within 30 minutes after a re-ignition as defined in Section 3.0.

{2972} All emissions measurements shall be made with the unit operating either at conditions representative of normal operations or conditions specified in the Permit to Operate. No determination of compliance shall be established within two hours after a continuous period in which fuel flow to the unit is shut off for 30 minutes or longer, or within 30 minutes after a re-ignition as defined in Section 3.0 of District Rule 4306. [District Rules 4305, 4306, and 4320]

Section 5.8.3 Continuous Emissions Monitoring System (CEMS) emissions measurements shall be averaged over a period of 15 consecutive minutes to demonstrate compliance with the applicable emission limits. Any 15-consecutive-minute block average CEMS measurement exceeding the applicable emission limits shall constitute a violation. The steam generator is not equipped with CEMs and therefore this section is not applicable.

Section 5.8.4 For emissions monitoring pursuant to Sections 5.7.1, and 6.3.1 using a portable NOx analyzer as part of an APCO approved Alternate Emissions Monitoring System, emission readings shall be averaged over a 15 consecutive-minute period by either taking a cumulative 15-consecutive-minute sample reading or by taking at least five readings evenly spaced out over the 15-consecutive-minute period.

{2937} All alternate monitoring parameter emission readings shall be taken with the unit operating either at conditions representative of normal operations or conditions specified in the permit-to-operate. The analyzer shall be calibrated, maintained, and operated in accordance with the manufacturer's specifications and recommendations or a protocol approved by the APCO. Emission readings taken shall be averaged over a 15 consecutive-minute period by either taking a cumulative 15 consecutive-minute sample reading or by taking at least five (5) readings, evenly spaced out over the 15 consecutive-minute period. [District Rules 4305, 4306, and 4320]

Section 5.8.5 For emissions source testing performed pursuant to Section 6.3.1 for the purpose of determining compliance with an applicable standard or numerical limitation of this rule, the arithmetic average of three 30-consecutive-minute test runs shall apply. If two of three runs are above an applicable limit the test cannot be used to demonstrate compliance with an applicable limit.

{2980} For emissions source testing, the arithmetic average of three 30-consecutive-minute test runs shall apply. If two of three runs are above an applicable limit the test cannot be used to demonstrate compliance with an applicable limit. [District Rules 4305, 4306, and 4320]

Section 6.1 Recordkeeping

Section 6.1 requires that the records required by Sections 6.1.1 through 6.1.5 shall be maintained for five calendar years and shall be made available to the APCO and EPA upon request. Failure to maintain records or information contained in the records that demonstrate noncompliance with the applicable requirements of this rule shall constitute a violation of this rule.

A permit condition will be listed on the permits as follows:

{2983} All records shall be maintained and retained on-site for a minimum of five (5) years, and shall be made available for District inspection upon request. [District Rules 1070, 4305, 4306, and 4320]

Section 6.1.1 requires that a unit operated under the exemption of Section 4.2 shall monitor and record, for each unit, the cumulative annual hours of operation. The units are not Section 4.2 exempt and therefore these records are not required.

Section 6.1.2 requires the operator of any unit that is subject to the requirements of Section 5.5 shall record the amount of fuel use at least on a monthly basis for each unit. On and after the applicable compliance schedule specified in Section 7.0, in the event that such unit exceeds the applicable annual heat input limit specified in Section 5.5, the unit shall be brought into full compliance with this rule as specified in Section 5.2 Table 1. The units are not low use and therefore these records are not necessary.

Section 6.1.3 The operator of any unit subject to Section 5.5.1 or Section 6.3.1 shall maintain records to verify that the required tune-up and the required monitoring of the operational characteristics of the unit have been performed.

Section 6.1.4 The operator performing start-up or shutdown of a unit shall keep records of the duration of start-up or shutdown.

Section 6.1.5 The operator of any unit firing on liquid fuel during a PUC-quality natural gas curtailment period pursuant to Section 5.4.2 shall record the sulfur content of the fuel, amount of fuel used, and duration of the natural gas curtailment period. The unit is not authorized to combust liquid fuel. Therefore this section is not applicable.

Section 6.2, Test Methods

Section 6.2 identifies the following test methods as District-approved source testing methods for the pollutants listed:

Pollutant	Units	Test Method Required
NO _x	ppmv	EPA Method 7E or ARB Method 100
NO _x	lb/MMBtu	EPA Method 19
CO	ppmv	EPA Method 10 or ARB Method 100
Stack Gas O ₂	%	EPA Method 3 or 3A, or ARB Method 100
Stack Gas Velocities	ft/min	EPA Method 2
Stack Gas Moisture Content	%	EPA Method 4
Oxides of sulfur		EPA Method 6C, EPA Method 8, or ARB Method 100
Total Sulfur as Hydrogen Sulfide (H ₂ S) Content		EPA Method 11 or EPA Method 15, as appropriate.
Sulfur Content of Liquid Fuel		ASTM D 6920-03 or ASTM D 5453-99

The following test method conditions are included on the ATCs:

{2977} NO_x emissions for source test purposes shall be determined using EPA Method 7E or ARB Method 100 on a ppmv basis, or EPA Method 19 on a heat input basis. [District Rules 4305, 4306, and 4320]

{2978} CO emissions for source test purposes shall be determined using EPA Method 10 or ARB Method 100. [District Rules 4305, 4306, and 4320]

{2979} Stack gas oxygen (O₂) shall be determined using EPA Method 3 or 3A or ARB Method 100. [District Rules 4305, 4306, and 4320]

Section 6.2.8.2. The SO_x emission control system efficiency shall be determined using the following:

$$\% \text{ Control Efficiency} = [(C_{\text{SO}_2, \text{inlet}} - C_{\text{SO}_2, \text{outlet}}) / C_{\text{SO}_2, \text{inlet}}] \times 100$$

where:

$C_{\text{SO}_2, \text{inlet}}$ = concentration of SOx (expressed as SO₂) at the inlet side of the SOx emission control system, in lb/dscf

$C_{\text{SO}_2, \text{outlet}}$ = concentration of SOx (expressed as SO₂) at the outlet side of the SOx emission control system, in lb/dscf

The units are not equipped with a SO2 scrubber. Therefore this section is not applicable.

Section 6.3 Compliance Testing

Section 6.3.1 requires that this unit be tested to determine compliance with the applicable requirements of section 5.2 not less than once every 12 months (no more than 30 days before or after the required annual source test date). Upon demonstrating compliance on two consecutive compliance source tests, the following source test may be deferred for up to thirty-six months.

Section 6.3.1.1 Units that demonstrate compliance on two consecutive 12-month source tests may defer the following 12-month source test for up to 36 months (no more than 30 days before or after the required 36-month source test date). During the 36-month source testing interval, the operator shall tune the unit in accordance with the provisions of Section 5.5.1, and shall monitor, on a monthly basis, the unit's operational characteristics recommended by the manufacturer to ensure compliance with the applicable emission limits specified in Section 5.2.

Section 6.3.1.2 Tune-ups required by Sections 5.5.1 and 6.3.1 do not need to be performed for units that operate and maintain an APCO approved CEMS or an APCO approved Alternate Monitoring System where the applicable emission limits are periodically monitored. Applicant has proposed to monitor the emissions of NOx and CO Alternate Monitoring Scheme "A" and therefore tuning is not required.

Section 6.3.1.3 If the result of the 36-month source test demonstrates that the unit does not meet the applicable emission limits specified in Section 5.2, the source testing frequency shall revert to at least once every 12 months.

The following conditions are included on the ATC:

{109} Source testing shall be conducted using the methods and procedures approved by the District. The District must be notified at least 30 days prior to any compliance source test, and a source test plan must be submitted for approval at least 15 days prior to testing. [District Rule 1081]

{3467} Source testing to measure NOx and CO emissions from this unit while fired on natural gas shall be conducted within 60 days of initial start-up. [District Rules 2201, 4305, 4306, and 4320]

{3466} Source testing to measure NOx and CO emissions from this unit while fired on natural gas shall be conducted at least once every twelve (12) months. After demonstrating compliance on two (2) consecutive annual source tests, the unit shall be tested not less than once every thirty-six (36) months. If the result of the 36-month source test demonstrates that the unit does not meet the applicable emission limits, the source testing frequency shall revert to at least once every twelve (12) months. [District Rules 4305, 4306, and 4320]

{110} The results of each source test shall be submitted to the District within 60 days thereafter. [District Rule 1081]

Sections 6.3.2.1 through 6.3.2.7 address the requirements of group testing which is not applicable for this project.

Section 6.4, Emission Control Plan (ECP)

Section 6.4.1 requires that the operator of any unit shall submit to the APCO for approval an Emissions Control Plan according to the compliance schedule in Section 7.0 of District Rule 4320.

The proposed unit will be in compliance with the emissions limits listed in Table 1, Section 5.1 of this rule and with periodic monitoring and source testing requirements. Therefore, this current application for the new proposed unit satisfies the requirements of the Emission Control Plan, as listed in Section 6.4 of District Rule 4320. No further discussion is required.

Section 7.0, Compliance Schedule

Section 7.0 indicates that an operator with multiple units at a stationary source shall comply with this rule in accordance with the schedule specified in Table 1, Section 5.2 of District Rule 4320.

The units will be in compliance with the emissions limits listed in Table 1, Section 5.2 of this rule, and periodic monitoring and source testing as required by District Rule 4320. Therefore, requirements of the compliance schedule, as listed in Section 7.1 of District Rule 4306, are satisfied. No further discussion is required.

Conclusion

Conditions are included on the ATCs in order to ensure compliance with each section of this rule, see attached draft permit(s). Therefore, compliance with District Rule 4320 requirements is expected.

Rule 4801 Sulfur Compounds

A person shall not discharge into the atmosphere sulfur compounds, which would exist as a liquid or gas at standard conditions, exceeding in concentration at the point of discharge: 0.2 % by volume calculated as SO₂, on a dry basis averaged over 15 consecutive minutes. The boiler will combust only PUC-regulated natural gas containing no more than 1 gr S/100scf and therefore compliance is expected.

California Health & Safety Code 42301.6 (School Notice)

The District has verified that this site is not located within 1,000 feet of a school. Therefore, pursuant to California Health and Safety Code 42301.6, a school notice is not required.

California Environmental Quality Act (CEQA)

CEQA requires each public agency to adopt objectives, criteria, and specific procedures consistent with CEQA Statutes and the CEQA Guidelines for administering its responsibilities under CEQA, including the orderly evaluation of projects and preparation of environmental documents. The District adopted its *Environmental Review Guidelines* (ERG) in 2001. The basic purposes of CEQA are to:

- Inform governmental decision-makers and the public about the potential, significant environmental effects of proposed activities;
- Identify the ways that environmental damage can be avoided or significantly reduced;
- Prevent significant, avoidable damage to the environment by requiring changes in projects through the use of alternatives or mitigation measures when the governmental agency finds the changes to be feasible; and
- Disclose to the public the reasons why a governmental agency approved the project in the manner the agency chose if significant environmental effects are involved.

District is a Lead Agency & Facility is Subject to Cap-and-Trade

It is determined that no other agency has prepared or will prepare an environmental review document for the project. Thus the District is the Lead Agency for this project.

On December 17, 2009, the District's Governing Board adopted a policy, APR 2005, *Addressing GHG Emission Impacts for Stationary Source Projects Under CEQA When Serving as the Lead Agency*, for addressing GHG emission impacts when the District is Lead Agency under CEQA and approved the District's guidance document for use by other agencies when addressing GHG impacts as lead agencies under CEQA. Under this policy, the District's determination of significance of project-specific GHG emissions is founded on the principal that

projects with GHG emission reductions consistent with AB 32 emission reduction targets are considered to have a less than significant impact on global climate change. Consistent with District Policy 2005, projects complying with an approved GHG emission reduction plan or GHG mitigation program, which avoids or substantially reduces GHG emissions within the geographic area in which the project is located, would be determined to have a less than significant individual and cumulative impact for GHG emission.

The California Air Resources Board (ARB) adopted a Cap-and-Trade regulation as part one of the strategies identified for AB 32. This Cap-and-Trade regulation is a statewide plan, supported by a CEQA compliant environmental review document, aimed at reducing or mitigating GHG emissions from targeted industries. Facilities subject to the Cap-and-Trade regulation are subject to an industry-wide cap on overall GHG emissions. Any growth in emissions must be accounted for under that cap such that a corresponding and equivalent reduction in emissions must occur to allow any increase. Further, the cap decreases over time, resulting in an overall decrease in GHG emissions.

Under District policy APR 2025, *CEQA Determinations of Significance for Projects Subject to ARB's GHG Cap-and-Trade Regulation*, the District finds that the Cap-and-Trade is a regulation plan approved by ARB, consistent with AB32 emission reduction targets, and supported by a CEQA compliant environmental review document. As such, consistent with District Policy 2005, projects complying project complying with Cap-and-Trade requirements are determined to have a less than significant individual and cumulative impact for GHG emissions.

Industries covered by Cap-and-Trade are identified in the regulation under section 95811, Covered Entities:

1. Group 1: Large industrial facilities

These types of facilities are subject to Cap and Trade, and the specific companies covered are listed at <http://www.arb.ca.gov/cc/capandtrade/capandtrade.htm>, Section 95811 (a), under the "Publically Available Market Information" section (list maintained by the California Air Resources Board).

2. Group 2: Electricity generation facilities located in California, or electricity importers

These types of facilities are subject to Cap and Trade (section 95811, b).

3. Group 3: Suppliers of Natural Gas, Suppliers of Reformulated Gasoline Blendstock for Oxygenate Blending and Distillate Fuel Oil, Suppliers of Liquefied Petroleum Gas, and Suppliers of Blended Fuels

These entities are subject to Cap and Trade compliance obligations which must cover all fuels (except jet fuels) identified in section 95811 (c) through (f) of the Cap-and-Trade regulation delivered to end users in California, less the fuel delivered to covered entities (group 1 above).

This facility is subject to the Cap-and-Trade regulation. Therefore, as discussed above, consistent with District Policies APR 2005 and APR 2025, the District concludes that the GHG emissions increases associated with this project would have a less than significant individual and cumulative impact on global climate change.

District CEQA Findings

The District is the Lead Agency for this project because there is no other agency with broader statutory authority over this project. The District performed an Engineering Evaluation (this document) for the proposed project and determined that the activity will occur at an existing facility and the project involves negligible expansion of the existing use. Furthermore, the District determined that the activity will not have a significant effect on the environment. The District finds that the activity is categorically exempt from the provisions of CEQA pursuant to CEQA Guideline § 15301 (Existing Facilities), and finds that the project is exempt per the general rule that CEQA applies only to projects which have the potential for causing a significant effect on the environment (CEQA Guidelines §15061(b)(3)).

Indemnification Agreement/Letter of Credit Determination

According to District Policy APR 2010 (CEQA Implementation Policy), when the District is the Lead or Responsible Agency for CEQA purposes, an indemnification agreement and/or a letter of credit may be required. The decision to require an indemnity agreement and/or a letter of credit is based on a case-by-case analysis of a particular project's potential for litigation risk, which in turn may be based on a project's potential to generate public concern, its potential for significant impacts, and the project proponent's ability to pay for the costs of litigation without a letter of credit, among other factors.

The criteria pollutant emissions and toxic air contaminant emissions associated with the proposed project are not significant, and there is minimal potential for public concern for this particular type of facility/operation. Therefore, an Indemnification Agreement and/or a Letter of Credit will not be required for this project in the absence of expressed public concern.

IX. Recommendation

Compliance with all applicable rules and regulations is expected. Pending a successful NSR Public Noticing period, issue ATC S-37-158-0 subject to the permit conditions on the attached draft ATC in **Attachment VIII**.

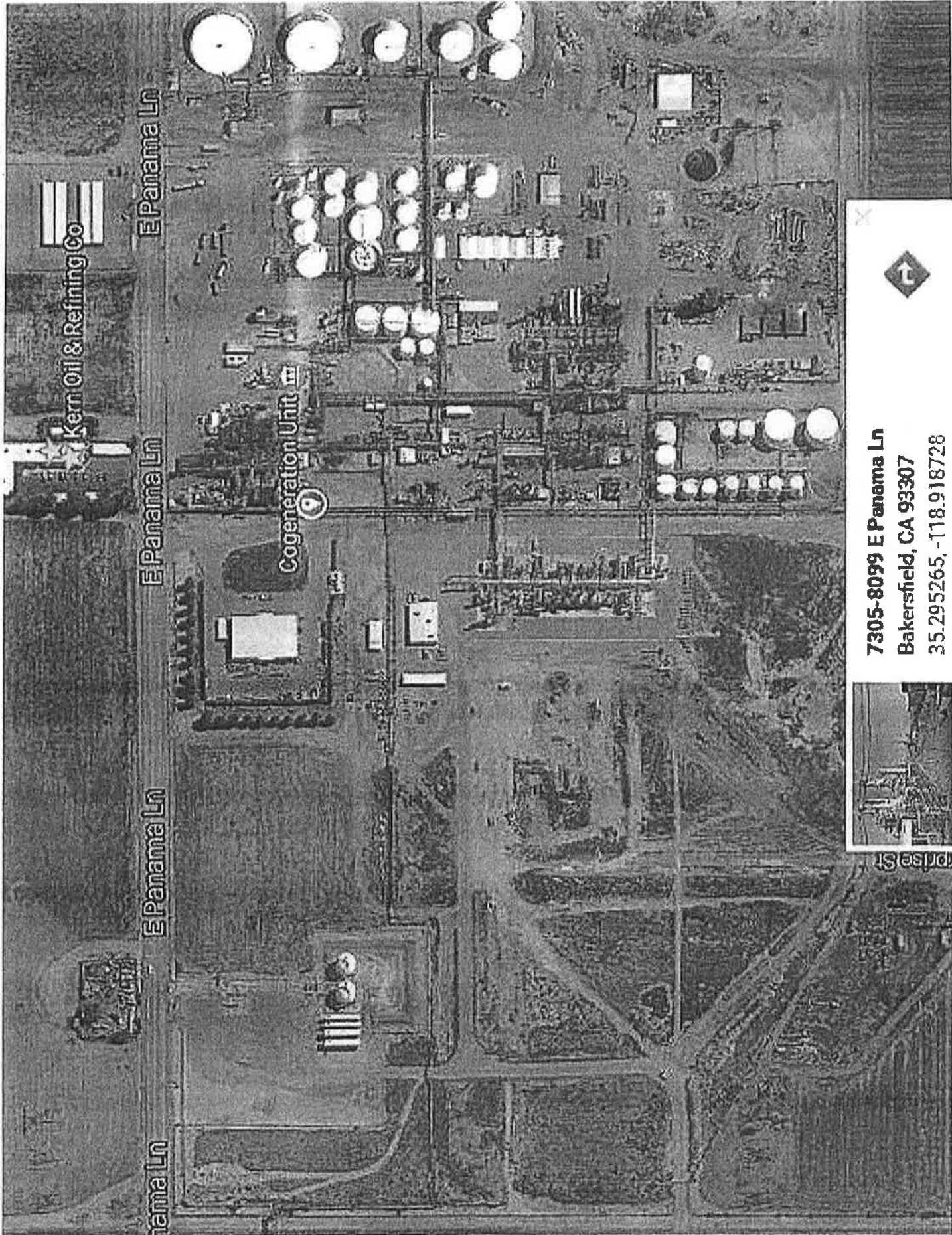
X. Billing Information

Annual Permit Fees			
Permit Number	Fee Schedule	Fee Description	Annual Fee
S-37-158	3020-02-H	27.6 MMBtu/hr	\$1128.00

Attachments

- I: Location Map
- II: Manufacturer's Information on Lox NOx Burner
- III: Emissions Profiles
- IV: BACT Analysis
- V: HRA
- VI: Statewide Compliance Statement
- VII: Title V Compliance Certification
- VIII: Draft ATCs

ATTACHMENT I
Location Map



7305-8099 E Panama Ln
Bakersfield, CA 93307
35.2952265, -118.918728

ATTACHMENT II
Manufacturer's Details on Lox NOx Burner



Cleaver-Brooke Boiler Emission Data

Producing Steam Firing
BACKGROUND INFORMATION
 01/04/17
 L.C. Banks
 Kern Oil & Refining Co.
 Bakersfield, CA.

Net Gas

Boiler Model CB(LE)
 Altitude (feet) 500
 Operating Pressure (psig) 100.00
 Furnace Volume (cu ft) 230.17
 Furnace Heat Release (btu/hour ft) 120,773
 Heating Surface (sq ft) 3600
 Nox System G

Method		Firing Rate			
		25%	50%	75%	100%
Heatpower		160	330	500	676
Input, Btu/hr		0,927,000	13,741,000	20,010,000	27,504,000
CO	ppm	26	26	26	26
	lb/MMBtu	0.0107	0.0107	0.0107	0.0107
	lb/hr	0.13	0.26	0.39	0.52
NOx	ppm	6	6	6	6
	lb/MMBtu	0.0050	0.0050	0.0050	0.0050
	lb/hr	0.04	0.08	0.12	0.16
NO	ppm	4.3	4.3	4.3	4.3
	lb/MMBtu	0.006	0.006	0.006	0.006
	lb/hr	0.03	0.07	0.10	0.14
NO ₂	ppm	0.8	0.8	0.8	0.8
	lb/MMBtu	0.001	0.001	0.001	0.001
	lb/hr	0.01	0.01	0.02	0.02
SO _x	ppm	0.34	0.34	0.34	0.34
	lb/MMBtu	0.0006	0.0006	0.0006	0.0006
	lb/hr	0.0041	0.0081	0.0121	0.0162
VOCs (Non-Methane Only)	ppm	0	0	0	0
	lb/MMBtu	0.0036	0.0036	0.0036	0.0036
	lb/hr	0.026	0.049	0.073	0.098
PM10 (Filterable)	ppm	N/A	N/A	N/A	N/A
	lb/MMBtu	0.0010	0.0010	0.0010	0.0010
	lb/hr	0.013	0.026	0.039	0.051
PM10 (Condensable)	lb/MMBtu	0.0056	0.0056	0.0056	0.0056
	lb/hr	0.039	0.077	0.115	0.154
	tpy	0.170	0.330	0.604	0.674
PM2.5 (Filterable)	lb/MMBtu	0.0010	0.0010	0.0010	0.0010
	lb/hr	0.013	0.026	0.039	0.051
	tpy	0.057	0.112	0.160	0.225
PM2.5 (Condensable)	lb/MMBtu	0.0056	0.0056	0.0056	0.0056
	lb/hr	0.039	0.077	0.115	0.154
	tpy	0.170	0.330	0.604	0.674
Flue Gas Temperature, F		300	302	405	414
	Flow	ACFM 2,125 SCFM (70 Degrees Feh.) 1,350	4,250 2,695	6,450 4,043	8,703 5,401
Velocity		DSCFM 1,807	2,301	3,590	4,700
		lb/hr 0.114 ft/min 11.77	12,120 22.69	16,163 34.27	24,305 46.17


Notes:
 1) All ppm levels are corrected to dry at 3% oxygen.
 2) Emission data based on actual boiler efficiency.
 3) % H₂O, by volume in exhaust gas is 17.24 % O₂, by volume 2.47
 4) Water vapor in exhaust gas is 90.01 lbs/MMBtu of fuel fired
 5) CO₂ produced is 110.31 lbs/MMBtu of fuel fired
 6) Particulate is exclusive of any particulates in combustion air or other sources of residual particulates from material.
 PM level indicated on this form is based on combustion air and fuel being clean and turndown up to 4:1.
 7) Heat input is based on high heating value (HHV).
 8.) Emission produced in tons per year (tpy) is based on 24 hours per day for 366 days = 8,760 hours per year
 9.) Exhaust data is based on a clean and properly sealed boiler.
 10.) Emission data is based on a burner turndown of 4 to 1. However the burner is capable of a higher turndown.
 11.) Maximum flame temperature is 2000 degrees Fahrenheit.

14) Fuel High Heating Value = 1000 Btu/FT³

Cleaver-Brooks Boiler Expected

Steam Perf. Data

5 - PPM Nox System

BACKGROUND INFORMATION				
Date	01/04/17			
Author	L.C. Banks			
Customer	Kern Oil & Refining Co.			
City & State	Bakersfield, CA.			
Boiler Model	CB(LE) - LNO			
Design Pressure (psig)	250			
Furnace Volume (cuft)	230.17			
Heating Surface (sqft)	3500			
				
		The ASME Power Test Code, PTC 4.1 Heat Loss Method equations were used to calculate fuel-to-steam efficiencies. The listed efficiency accounts for loss up the stack, boiler radiation and convection losses.		
ENTHALPY				
Steam Enthalpy, hg (Btu/lb)	1198	1198	1198	1198
Feedwater Enthalpy, hfw (Btu/lb)	194	194	194	194
LOAD				
Operating BHP	675	506	338	189
Steam Flow Rate, (lbm/hr)	22,512	16,884	11,256	6,628
FIRING RATE				
Firing Rate	100%	75%	50%	25%
Fuel Type	Nat Gas	Nat Gas	Nat Gas	Nat Gas
EXCESS AIR				
Excess Air Leaving Boiler	15.0%	15.0%	15.0%	15.0%
O2 Leaving Boiler	3.0%	3.0%	3.0%	3.0%
CO2 Leaving Boiler	10.0%	10.0%	10.0%	10.0%
PRESSURE				
Steam Operating Pressure, (psig)	180	180	180	180
TEMPERATURES				
Flue Gas Temp. Leaving Boiler (°F)	414	405	397	388
Feedwater Temperature, (°F)	227	227	227	227
Combustion Air Temperature (°F)	80	80	80	80
Steam Temperature (°F)	379	379	379	379
ENERGY				
Heat Output, (Btu/hr)	22,595,825	16,948,719	11,297,813	5,648,906
HHV Fuel-to-Steam Efficiency (%)	82.06	82.23	82.22	81.55
HHV Heat Input (Btu/hr)	27,534,188	20,809,731	13,740,502	6,926,829

ATTACHMENT III
Emissions Profiles

Permit #: S-37-158-0	Last Updated
Facility: KERN OIL & REFINING CO	03/06/2017 EDGEHILR

Equipment Pre-Baselined: NO

	<u>NOX</u>	<u>SOX</u>	<u>PM10</u>	<u>CO</u>	<u>VOC</u>
Potential to Emit (lb/Yr):	1449.0	688.0	1835.0	4466.0	1304.0
Daily Emis. Limit (lb/Day)	4.1	1.9	5.0	12.2	3.6
Quarterly Net Emissions Change (lb/Qtr)					
Q1:	362.0	172.0	458.0	1116.0	326.0
Q2:	362.0	172.0	459.0	1116.0	326.0
Q3:	362.0	172.0	459.0	1117.0	326.0
Q4:	363.0	172.0	459.0	1117.0	326.0
Check if offsets are triggered but exemption applies	N	N	N	Y	N
Offset Ratio	1.5	1.0	1.0		1.5
Quarterly Offset Amounts (lb/Qtr)					
Q1:	543.0	172.0	145.0		489.0
Q2:	543.0	172.0	459.0		489.0
Q3:	544.0	172.0	459.0		489.0
Q4:	544.0	172.0	459.0		489.0

ATTACHMENT IV BACT Analysis

Top Down BACT Analysis for the Boiler

Steady State

1. BACT Analysis for NO_x Emissions:

a. Step 1 - Identify all control technologies

The current BACT requirements reflect District Rule 4320 emissions limits for steam generators with heat input ratings > 20 MMBtu/hr and ≤ 110 MMBtu/hr.. The Standard and Enhanced Schedule options of 6 ppm @ 3% O₂ and 5 ppm @ 3% O₂ (listed in the table below) are considered Achieved in Practice and Technologically feasible BACT requirements, respectively.

D. Refinery units			
1. Units with a total rated heat input > 5.0 MMBtu/hr to ≤ 20.0 MMBtu/hr	a) Standard Schedule 9 ppmv or 0.011 lb/MMBtu; or	July 1, 2011	July 1, 2012
	b) Enhanced Schedule 6 ppmv or 0.007 lb/MMBtu	January 1, 2013	January 1, 2014
2. Units with a total rated heat input > 20.0 MMBtu/hr to ≤ 110.0 MMBtu/hr	a) Standard Schedule 6 ppmv or 0.007 lb/MMBtu; or	July 1, 2010	July 1, 2011
	b) Staged Enhanced Schedule Initial Limit 9 ppmv or 0.011 lb/MMBtu; and	July 1, 2011	July 1, 2012
	Final Limit 5 ppmv or 0.0062 lb/MMBtu	January 1, 2013	January 1, 2014

Therefore, the following are possible control technologies:

- 1) 5 ppmvd @ 3% O₂ with SCR – Technologically Feasible
- 2) 6 ppmvd @ 3% O₂ – Achieved-in-Practice

b. Step 2 - Eliminate technologically infeasible options

There are no technologically infeasible options to eliminate from step 1.

c. Step 3 - Rank remaining options by control effectiveness

- 1) 5 ppmvd @ 3% O₂ with SCR – Technologically Feasible
- 2) 6 ppmvd @ 3% O₂ – Achieved-in-Practice

d. Step 4 - Cost Effectiveness Analysis

A cost effective analysis is required for technologically feasible control options that are not proposed. The applicant is proposing a NO_x limit of 5 ppmvd @ 3% O₂; therefore, a cost effective analysis is NOT required for the 5 ppmvd option (SCR).

e. Step 5 - Select BACT

The applicant has proposed to install a boiler with a NO_x limit of 5 ppmvd @ 3% O₂; therefore BACT for NO_x emissions is satisfied.

2. BACT Analysis for PM₁₀ Emissions:

Particulate matter (PM₁₀) emissions result from the incomplete combustion of various elements in the fuel.

a. Step 1 - Identify all control technologies

The SJVUAPCD BACT Clearinghouse guideline 1.2.1, 1st quarter 2005, identifies for achieved in practice BACT for CO₁₀ emissions from oil field steam generators ≥5 MMBtu/hr as follows:

- 1) Natural gas, LPG, waste gas treated to remove 95% by weight of sulfur compounds or treated such that the sulfur content does not exceed 1 gr of sulfur compounds (as S) per 100 scf, or use of a continuously operating SO₂ scrubber and either achieving 95% by weight control of sulfur compounds or achieving an emission rate of 30 ppmvd SO₂ at stack O₂

No technologically feasible alternatives or control alternatives identified as alternate basic equipment for this class and category of source are listed.

b. Step 2 - Eliminate technologically infeasible options

There are no technologically infeasible options to eliminate from step 1.

c. Step 3 - Rank remaining options by control effectiveness

- 1) Natural gas, LPG, waste gas treated to remove 95% by weight of sulfur compounds or treated such that the sulfur content does not exceed 1 gr of sulfur compounds (as S) per 100 scf, or use of a continuously operating

SO₂ scrubber and either achieving 95% by weight control of sulfur compounds or achieving an emission rate of 30 ppmvd SO₂ at stack O₂

d. Step 4 - Cost Effectiveness Analysis

The only control technology in the ranking list from Step 3 has been achieved in practice. Therefore, per the District's BACT Policy (dated 11/9/99) Section IX.D.2, the cost effectiveness analysis is not required.

e. Step 5 - Select BACT

BACT for PM10 emissions is natural gas fuel with a sulfur content ≤ 1 gr-S/100 scf; therefore BACT for PM10 emissions is satisfied.

4. BACT Analysis for CO Emissions:

Carbon monoxide (CO) emissions are generated from the incomplete combustion of air and fuel.

a. Step 1 - Identify all control technologies

The District is current developing a BACT Guideline (in draft form) for boilers. Based on a review of existing Distract permits and technologies the control technologies are

- 1) 50 ppmvd @ 3% O₂
- 2) natural gas fuel

b. Step 2 - Eliminate technologically infeasible options

There are no technologically infeasible options to eliminate from step 1.

c. Step 3 - Rank remaining options by control effectiveness

- 1) 50 ppmvd @ 3% O₂
- 2) Natural gas fuel

d. Step 4 - Cost Effectiveness Analysis

The application has propose 25ppmv @ 3%O₂ and therefore meets the requirements of both of the above technologies. Therefore, per the District's BACT Policy (dated 11/9/99) Section IX.D.2, the cost effectiveness analysis is not required.

e. Step 5 - Select BACT

BACT for CO emissions is a CO limit of 25ppmvd @ 3% O₂ and natural gas fuel which has been proposed. Therefore BACT for CO emissions is satisfied.

5. BACT Analysis for VOC Emissions:

Volatile organic compounds (VOC) emissions are generated from the incomplete combustion of the fuel.

a. Step 1 - Identify all control technologies

The SJVUAPCD BACT Clearinghouse guideline 1.2.1, 1st quarter 2005, identifies for achieved in practice BACT for VOC emissions from oil field steam generators ≥ 5 MMBtu/hr as follows:

- 1) Gaseous fuel

No technologically feasible alternatives or control alternatives identified as alternate basic equipment for this class and category of source are listed.

b. Step 2 - Eliminate technologically infeasible options

There are no technologically infeasible options to eliminate from step 1.

c. Step 3 - Rank remaining options by control effectiveness

- 1) Gaseous fuel

d. Step 4 - Cost effectiveness analysis

The only control technology in the ranking list from Step 3 has been achieved in practice. Therefore, per the District's BACT Policy (dated 11/9/99) Section IX.D.2, the cost effectiveness analysis is not required.

e. Step 5 - Select BACT

BACT for VOC emissions for the boiler is gaseous fuel. The applicant has proposed to install a boiler fired on gaseous fuel; therefore BACT for VOC emissions is satisfied.

ATTACHMENT V
HRA/AAQA

San Joaquin Valley Air Pollution Control District Risk Management Review

To: Steve Roeder – Permit Services
 From: Anji Amachree– Technical Services
 Date: February 2, 2017
 Facility Name: Kern Oil & Refining
 Location: 7724 E Panama Lane Bakersfield, CA 93307
 Application #(s): S-37-158-0
 Project #: S-1170172

A. RMR SUMMARY

RMR Summary			
Categories	NG Boiler (Unit 158-0)	Project Totals	Facility Totals
Prioritization Score	N/A ¹	N/A ¹	226.0
Acute Hazard Index	0.00	0.00	0.92
Chronic Hazard Index	0.00	0.00	0.11
Maximum Individual Cancer Risk	3.78E-09	3.78E-09	1.53E-05
T-BACT Required?	No		
Special Permit Requirements?	Yes		

¹The project passed on prioritization with a score less than 1. However, the facility's prioritization totals greatly exceeded 1.0 and therefore, further analysis was required.

Proposed Permit Requirements

To ensure that human health risks will not exceed District allowable levels; the following shall be included as requirements for:

Unit # 158-0

1. The PM10 emissions rate shall not exceed 0.2 g/bhp-hr based on US EPA certification using ISO 8178 test procedure.
2. The exhaust stack shall vent vertically upward. The vertical exhaust flow shall not be impeded by a rain cap (flapper ok), roof overhang, or any other obstruction.

B. RMR REPORT

I. Project Description

Technical Services received a request on February 2nd, 2017 to perform an Ambient Air Quality Analysis and Risk Management Review for a 28.6MMBtu/hr natural gas-fired boiler.

II. Analysis

Toxic emissions for the Petroleum Boiler fueled by Natural gas were calculated using emission factors from December 2009 Emission Estimation Protocol for Petroleum Refineries by the American Petroleum Institute and Western States Petroleum Association, and input into the San Joaquin Valley APCD's Hazard Assessment and Reporting Program (SHARP). In accordance with the District's Risk Management Policy for Permitting New and Modified Sources (APR 1905, May 28, 2015), risks from the proposed unit's toxic emissions were prioritized using the procedure in the 1990 CAPCOA Facility Prioritization Guidelines. The prioritization score for this proposed facility was greater than 1.0 (see RMR Summary Table). Therefore, a refined health risk assessment was required. The AERMOD model was used, with the parameters outlined below and meteorological data for 2007-2011 from Arvin to determine the dispersion factors (i.e., the predicted concentration or X divided by the normalized source strength or Q) for a receptor grid. These dispersion factors were input into the SHARP Program, which then used the Air Dispersion Modeling and Risk Tool (ADMRT) of the Hot Spots Analysis and Reporting Program Version 2 (HARP 2) to calculate the chronic and acute hazard indices and the carcinogenic risk for the project.

The following parameters were used for the review:

Analysis Parameters Unit 158-0			
Source Type	Point	Location Type	Rural
Stack Height (m)	8.84	Closest Receptor (m)	300
Stack Diameter. (m)	0.61	Type of Receptor	Business
Stack Exit Velocity (m/s)	11.03	Max Hours per Year	8760
Stack Exit Temp. (°K)	485.2	Fuel Type	NG
Fuel Usage (mmscf/hr)	0.029	Fuel Usage (mmscf/yr)	250.54

Technical Services performed modeling for criteria pollutants CO, NO_x, SO_x, and PM₁₀ with the emission rates below:

Unit #	NO_x (Lbs.)		SO_x (Lbs.)		CO (Lbs.)		PM₁₀ (Lbs.)	
	Hr.	Yr.	Hr.	Yr.	Hr.	Yr.	Hr.	Yr.
158-0	0.2	1499	0.1	689	0.5	4352	0.2	1837

The results from the Criteria Pollutant Modeling are as follows:

Criteria Pollutant Modeling Results*

Diesel ICE	1 Hour	3 Hours	8 Hours.	24 Hours	Annual
CO	Pass	X	Pass	X	X
NO _x	Pass ¹	X	X	X	Pass
SO _x	Pass	Pass	X	Pass ²	Pass
PM ₁₀	X	X	X	Pass ²	Pass ²
PM _{2.5}	X	X	X	Pass ³	Pass ³

*Results were taken from the attached PSD spreadsheet.

¹The project was compared to the 1-hour NO₂ National Ambient Air Quality Standard that became effective on April 12, 2010 using the District's approved procedures.

²The criteria pollutants are below EPA's level of significance as found in 40 CFR Part 51.165 (b)(2).

³The court has vacated EPA's PM_{2.5} SILs. Until such time as new SIL values are approved, the District will use the corresponding PM₁₀ SILs for both PM₁₀ and PM_{2.5} analyses.

III. Conclusion

The acute and chronic indices are below 1.0 and the cancer risk factor associated with the project is less than 1.0 in a million. **In accordance with the District's Risk Management Policy, the project is approved without Toxic Best Available Control Technology (T-BACT).**

To ensure that human health risks will not exceed District allowable levels; the permit requirements listed on page 1 of this report must be included for this proposed unit.

These conclusions are based on the data provided by the applicant and the project engineer. Therefore, this analysis is valid only as long as the proposed data and parameters do not change.

The emissions from the proposed equipment will not cause or contribute significantly to a violation of the State and National AAQS.

IV. Attachments

- A. RMR request from the project engineer
- B. Additional information from the applicant/project engineer
- C. Facility Summary
- D. AAQA Summary

ATTACHMENT VI
Statewide Compliance Statement

January 16, 2017

Mr. Leonard Scandura
Permit Services Manager
San Joaquin Valley Unified
Air Pollution Control District
34946 Flyover Ct.
Bakersfield, CA 93308

**Subject: Federal Major Modification Statewide Compliance Certification
S-37 ATC Application – New 27.56 MMBtu/Hr Boiler**

Dear Mr. Scandura:

I hereby certify that all major Stationary Sources owned or operated by such person (or by any entity controlling, controlled by, or under common control with such person) in California, which are subject to emission limitations, are in compliance or on a schedule for compliance with all applicable emission limitations and standards.



Signature



Title

ATTACHMENT VII
Title V Compliance Certification



San Joaquin Valley Unified Air Pollution Control District



TITLE V MODIFICATION - COMPLIANCE CERTIFICATION FORM

I. TYPE OF PERMIT ACTION (Check appropriate box)

- SIGNIFICANT PERMIT MODIFICATION ADMINISTRATIVE
 MINOR PERMIT MODIFICATION AMENDMENT

COMPANY NAME: Kern Oil & Refining Co.	FACILITY ID: S-37
1. Type of Organization: <input checked="" type="checkbox"/> Corporation <input type="checkbox"/> Sole Ownership <input type="checkbox"/> Government <input type="checkbox"/> Partnership <input type="checkbox"/> Utility	
2. Owner's Name:	
3. Agent to the Owner: David A. McCoy	

II. COMPLIANCE CERTIFICATION (Read each statement carefully and initial applicable circles for confirmation):

- Based on information and belief formed after reasonable inquiry, the equipment identified in this application will continue to comply with the applicable federal requirement(s).
- Based on information and belief formed after reasonable inquiry, the equipment identified in this application will comply with applicable federal requirement(s) that will become effective during the permit term, on a timely basis.
- Corrected information will be provided to the District when I become aware that incorrect or incomplete information has been submitted.
- Based on information and belief formed after reasonable inquiry, information and statements in the submitted application package, including all accompanying reports, and required certifications are true, accurate, and complete.
- For minor modifications, this application meets the criteria for use of minor permit modification procedures pursuant to District Rule 2520.

I declare, under penalty of perjury under the laws of the state of California, that the forgoing is correct and true:

DMC
 Signature of Responsible Official

2/27/17
 Date

David McCoy
 Name of Responsible Official (please print)

Vice President, Refining
 Title of Responsible Official (please print)

ATTACHMENT VIII
Draft ATCs

San Joaquin Valley
Air Pollution Control District

AUTHORITY TO CONSTRUCT

ISSUANCE DATE: DRAFT
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PERMIT NO: S-37-158-0

LEGAL OWNER OR OPERATOR: KERN OIL & REFINING CO
MAILING ADDRESS: 7724 E PANAMA LN
BAKERSFIELD, CA 93307-9210

LOCATION: PANAMA LN & WEEDPATCH HWY
BAKERSFIELD, CA 93307-9210

EQUIPMENT DESCRIPTION:
27.6 MMBTU/HR CLEAVER BROOKS MODEL CBLE 700-800-250ST NATURAL GAS-FIRED FORCED AIR BOILER
WITH A CLEAVER BROOKS ULTRA LOW NOX BURNER

CONDITIONS

1. {1830} This Authority to Construct serves as a written certificate of conformity with the procedural requirements of 40 CFR 70.7 and 70.8 and with the compliance requirements of 40 CFR 70.6(c). [District Rule 2201] Federally Enforceable Through Title V Permit
2. {1831} Prior to operating with modifications authorized by this Authority to Construct, the facility shall submit an application to modify the Title V permit with an administrative amendment in accordance with District Rule 2520 Section 5.3.4. [District Rule 2520, 5.3.4] Federally Enforceable Through Title V Permit
3. Prior to operating equipment under this Authority to Construct, permittee shall surrender NOX emission reduction credits for the following quantity of emissions: 1st quarter - 543 lb, 2nd quarter - 543 lb, 3rd quarter - 544 lb, and fourth quarter - 544 lb. These amounts include the applicable offset ratio specified in Rule 2201 Section 4.8 (as amended 2/18/16) for the ERC specified below. [District Rule 2201] Federally Enforceable Through Title V Permit
4. Prior to operating equipment under this Authority to Construct, permittee shall surrender SOX emission reduction credits for the following quantity of emissions: 1st quarter - 172 lb, 2nd quarter - 172 lb, 3rd quarter - 172 lb, and fourth quarter - 172 lb. These amounts include the applicable offset ratio specified in Rule 2201 Section 4.8 (as amended 2/18/16) for the ERC specified below. [District Rule 2201] Federally Enforceable Through Title V Permit
5. Prior to operating equipment under this Authority to Construct, permittee shall surrender PM10 emission reduction credits for the following quantity of emissions: 1st quarter - 458 lb, 2nd quarter - 459 lb, 3rd quarter - 459 lb, and fourth quarter - 459 lb. These amounts include the applicable offset ratio specified in Rule 2201 Section 4.8 (as amended 2/18/16) for the ERC specified below. [District Rule 2201] Federally Enforceable Through Title V Permit

CONDITIONS CONTINUE ON NEXT PAGE

YOU MUST NOTIFY THE DISTRICT COMPLIANCE DIVISION AT (661) 392-5500 WHEN CONSTRUCTION IS COMPLETED AND PRIOR TO OPERATING THE EQUIPMENT OR MODIFICATIONS AUTHORIZED BY THIS AUTHORITY TO CONSTRUCT. This is NOT a PERMIT TO OPERATE. Approval or denial of a PERMIT TO OPERATE will be made after an inspection to verify that the equipment has been constructed in accordance with the approved plans, specifications and conditions of this Authority to Construct, and to determine if the equipment can be operated in compliance with all Rules and Regulations of the San Joaquin Valley Unified Air Pollution Control District. Unless construction has commenced pursuant to Rule 2050, this Authority to Construct shall expire and application shall be cancelled two years from the date of issuance. The applicant is responsible for complying with all laws, ordinances and regulations of all other governmental agencies which may pertain to the above equipment.

Seyed Sadredin, Executive Director / APCO

Arnaud Marjolle, Director of Permit Services

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6. Prior to operating equipment under this Authority to Construct, permittee shall surrender VOC emission reduction credits for the following quantity of emissions: 1st quarter - 489 lb, 2nd quarter - 489 lb, 3rd quarter - 489 lb, and fourth quarter - 489 lb. These amounts include the applicable offset ratio specified in Rule 2201 Section 4.8 (as amended 2/18/16) for the ERC specified below. [District Rule 2201] Federally Enforceable Through Title V Permit
7. ERC Certificate Numbers C-1243-2, S-2387-5, S-4782-4, and S-4724-1 (or certificates split from these certificates) shall be used to supply the required offsets, unless a revised offsetting proposal is received and approved by the District, upon which this Authority to Construct shall be reissued, administratively specifying the new offsetting proposal. Original public noticing requirements, if any, shall be duplicated prior to reissuance of this Authority to Construct. [District Rule 2201] Federally Enforceable Through Title V Permit
8. {15} No air contaminant shall be discharged into the atmosphere for a period or periods aggregating more than three minutes in any one hour which is as dark as, or darker than, Ringelmann 1 or 20% opacity. [District Rule 4101]
9. All equipment shall be maintained in good operating condition and shall be operated in a manner to minimize emissions of air contaminants into the atmosphere. [District Rule 2201] Federally Enforceable Through Title V Permit
10. The exhaust stack shall vent vertically upward. The vertical exhaust flow shall not be impeded by a rain cap, roof overhang, or any other obstruction. [District Rule 4201] Federally Enforceable Through Title V Permit
11. {521} Particulate matter emissions shall not exceed 0.1 grain/dscf, calculated to 12% CO₂, nor 10 lb/hr. [District Rules 4201, 3.1 and 4301, 5.1 and 5.2.3] Federally Enforceable Through Title V Permit
12. Emissions from the natural gas-fired boiler shall not exceed any of the following limits: 5 ppmvd NO_x @ 3% O₂ (equivalent to 0.0062 lb-NO_x/MMBtu), 0.0076 lb-PM₁₀/MMBtu, 25 ppmvd CO @ 3% O₂ (equivalent to 0.0185 lb-CO/MMBtu), or 0.0054 lb-VOC/MMBtu. [District Rule 2201] Federally Enforceable Through Title V Permit
13. Boiler shall only be fired on PUC-regulated natural gas from a utility company. [District Rules 2201 and 4320] Federally Enforceable Through Title V Permit
14. The source plan shall identify which basis (ppmv or lb/MMBtu) will be used to demonstrate compliance. [District Rules 4305, 4306, and 4320] Federally Enforceable Through Title V Permit
15. Compliance demonstration (source testing) shall be by District witnessed, or authorized, sample collection by CARB certified testing laboratory. [District Rule 1081] Federally Enforceable Through Title V Permit
16. Source testing shall be conducted using the methods and procedures approved by the District. The District must be notified 30 days prior to any compliance source test, and a source test plan must be submitted for approval 15 days prior to testing. [District Rule 1081] Federally Enforceable Through Title V Permit
17. {3467} Source testing to measure NO_x and CO emissions from this unit while fired on natural gas shall be conducted within 60 days of initial start-up. [District Rules 2201, 4305, and 4306]
18. {3466} Source testing to measure NO_x and CO emissions from this unit while fired on natural gas shall be conducted at least once every twelve (12) months. After demonstrating compliance on two (2) consecutive annual source tests, the unit shall be tested not less than once every thirty-six (36) months. If the result of the 36-month source test demonstrates that the unit does not meet the applicable emission limits, the source testing frequency shall revert to at least once every twelve (12) months. [District Rules 4305 and 4306]
19. The results of each source test shall be submitted to the District within 60 days thereafter. [District Rule 1081] Federally Enforceable Through Title V Permit
20. The following test methods shall be used: NO_x (ppmv) - EPA Method 7E or ARB Method 100, NO_x (lb/MMBtu) - EPA Method 19, CO (ppmv) - EPA Method 10 or ARB Method 100, and stack gas oxygen - EPA Method 3 or 3A or ARB Method 100. [District Rules 4305, 4306, and 4351] Federally Enforceable Through Title V Permit
21. {2980} For emissions source testing, the arithmetic average of three 30-consecutive-minute test runs shall apply. If two of three runs are above an applicable limit the test cannot be used to demonstrate compliance with an applicable limit. [District Rules 4305 and 4306]

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CONDITIONS CONTINUE ON NEXT PAGE

22. The permittee shall monitor and record the stack concentration of NOX, CO, and O2 at least once every month (in which a source test is not performed) using a portable analyzer that meets District specifications. Monitoring shall not be required if the unit is not in operation, i.e. the unit need not be started solely to perform monitoring. Monitoring shall be performed within 5 days of restarting the unit unless monitoring has been performed within the last month. [District Rules 4305 and 4306] Federally Enforceable Through Title V Permit
23. If either the NOX or CO concentrations corrected to 3% O2, as measured by the portable analyzer, exceed the allowable emissions concentration, the permittee shall return the emissions to within the acceptable range as soon as possible, but no longer than 1 hour of operation after detection. If the portable analyzer readings continue to exceed the allowable emissions concentration after 1 hour of operation after detection, the permittee shall notify the District within the following 1 hour and conduct a certified source test within 60 days of the first exceedance. In lieu of conducting a source test, the permittee may stipulate a violation has occurred, subject to enforcement action. The permittee must then correct the violation, show compliance has been re-established, and resume monitoring procedures. If the deviations are the result of a qualifying breakdown condition pursuant to Rule 1100, the permittee may fully comply with Rule 1100 in lieu of performing the notification and testing required by this condition. [District Rules 4305 and 4306] Federally Enforceable Through Title V Permit
24. All alternate monitoring parameter emission readings shall be taken with the unit operating either at conditions representative of normal operations or conditions specified in the permit-to-operate. The analyzer shall be calibrated, maintained, and operated in accordance with the manufacturer's specifications and recommendations or a protocol approved by the APCO. Emission readings taken shall be averaged over a 15 consecutive-minute period by either taking a cumulative 15 consecutive-minute sample reading or by taking at least five (5) readings, evenly spaced out over the 15 consecutive-minute period. [District Rules 4305 and 4306] Federally Enforceable Through Title V Permit
25. The permittee shall maintain records of: (1) the date and time of NOX, CO, and O2 measurements, (2) the O2 concentration in percent by volume and the measured NOX and CO concentrations corrected to 3% O2, (3) make and model of exhaust gas analyzer, (4) exhaust gas analyzer calibration records, and (5) a description of any corrective action taken to maintain the emissions within the acceptable range. [District Rules 4305 and 4306] Federally Enforceable Through Title V Permit
26. {2972} All emissions measurements shall be made with the unit operating either at conditions representative of normal operations or conditions specified in the Permit to Operate. No determination of compliance shall be established within two hours after a continuous period in which fuel flow to the unit is shut off for 30 minutes or longer, or within 30 minutes after a re-ignition as defined in Section 3.0 of District Rule 4306. [District Rules 4305 and 4306]
27. Valid purchase contracts, supplier certifications, tariff sheets, or transportation contracts may be used to satisfy the fuel sulfur content analysis, provided they establish the fuel sulfur concentration and higher heating value. [District Rules 1070, 2201 and 4320] Federally Enforceable Through Title V Permit
28. Operator shall maintain all records of valid purchase contracts, supplier certifications, tariff sheets, or transportation contracts for inspection at any time for a period of five years. [District Rule 2520, 9.4.2] Federally Enforceable Through Title V Permit
29. Permittee shall comply with all applicable testing, recordkeeping, and reporting requirements specified in Rule 4001 - New Source Performance Standards, including but not limited to Subparts A and Ja. [District Rule 4001] Federally Enforceable Through Title V Permit
30. {2983} All records shall be maintained and retained on-site for a minimum of five (5) years, and shall be made available for District inspection upon request. [District Rules 1070, 4305, and 4306]

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